

# OPERATIONS AND COMMUNITY SERVICES COMMITTEE MEETING

A meeting of the OPERATIONS AND COMMUNITY SERVICES COMMITTEE will be held at Waverley Council Chambers Cnr Paul Street and Bondi Road, Bondi Junction at:

# 7.00 PM, TUESDAY 1 MAY 2018

Pole Monks

Peter Monks Acting General Manager

Waverley Council PO Box 9 Bondi Junction NSW 1355 DX 12006 Bondi Junction Tel. 9083 8000 E-mail: info@waverley.nsw.gov.au

## **Delegations of the Waverley Operations and Community Services Committee**

On 10 October 2017, Waverley Council delegated to the Waverley Operations and Community Services Committee the authority to determine any matter **other than**:

- 1. Those activities designated under s 377(1) of the *Local Government Act* which are as follows:
  - (a) The appointment of a general manager.
  - (b) The making of a rate.
  - (c) A determination under section 549 as to the levying of a rate.
  - (d) The making of a charge.
  - (e) The fixing of a fee
  - (f) The borrowing of money.
  - (g) The voting of money for expenditure on its works, services or operations.
  - (h) The compulsory acquisition, purchase, sale, exchange or surrender of any land or other property (but not including the sale of items of plant or equipment).
  - (i) The acceptance of tenders to provide services currently provided by members of staff of the council.
  - (j) The adoption of an operational plan under section 405.
  - (k) The adoption of a financial statement included in an annual financial report.
  - (I) A decision to classify or reclassify public land under Division 1 of Part 2 of Chapter 6.
  - (m) The fixing of an amount or rate for the carrying out by the council of work on private land.
  - (n) The decision to carry out work on private land for an amount that is less than the amount or rate fixed by the council for the carrying out of any such work.
  - (o) The review of a determination made by the council, and not by a delegate of the council, of an application for approval or an application that may be reviewed under section 82A of the *Environmental Planning and Assessment Act 1979*.
  - (p) The power of the council to authorise the use of reasonable force for the purpose of gaining entry to premises under section 194.
  - (q) A decision under section 356 to contribute money or otherwise grant financial assistance to persons,
  - (r) A decision under section 234 to grant leave of absence to the holder of a civic office.
  - (s) The making of an application, or the giving of a notice, to the Governor or Minister.
  - (t) This power of delegation.
  - (u) Any function under this or any other Act that is expressly required to be exercised by resolution of the council.
- 2. The adoption of a Community Strategic Plan, Resourcing Strategy and Delivery Program as defined under sections 402, 403, and 404 of the *Local Government Act*.

# Live Streaming of Meetings

This meeting is streamed live via the internet and an audio visual recording of the meeting will be publicly available on Council's website.

By attending this meeting you consent to your image and/or voice being live streamed and publicly available.

## AGENDA

#### PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The Chair will read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

'God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.'

- 1. Apologies/Leaves of Absence
- 2. Declarations of Pecuniary and Non-Pecuniary Interests
- 3. Addresses by Members of the Public

#### 4. Confirmation of Minutes

OC/4.1/18.05	Confirmation of Minutes - Operations and Community Services Committee
	Meeting - 10 April 20182

#### 5. Reports

OC/5.1/18.05	Waverley Cemetery Conservation Management Plan	9
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#### 6. Urgent Business

7. Meeting Closure

# CONFIRMATION OF MINUTES OC/4.1/18.05

OF MINUTES	
Confirmation of Minutes - Operations and Community Services Committee Meeting - 10 April 2018	WAVERLEY
SF18/245	COUNCIL
Richard Coelho, Governance and Internal Ombudsman O	fficer

#### **RECOMMENDATION:**

Subject:

TRIM No.:

Author:

That the minutes of the Operations and Community Services Committee meeting held on 10 April 2018 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

#### Introduction/Background

The minutes of the Operations and Community Services Committee meeting must be submitted to Operations and Community Services Committee for confirmation, in accordance with clause 266 of the *Local Government (General) Regulation 2005*.

#### Attachments

1. Operations and Community Services Committee Meeting Minutes - 10 April 2018



## MINUTES OF THE OPERATIONS AND COMMUNITY SERVICES COMMITTEE MEETING HELD AT WAVERLEY COUNCIL CHAMBERS, CNR PAUL STREET AND BONDI ROAD, BONDI JUNCTION ON TUESDAY, 10 APRIL 2018

#### Present:

Councillor George Copeland (Chair)	Waverley Ward	
Councillor John Wakefield (Mayor)	Bondi Ward	
Councillor Dominic Wy Kanak (Deputy Mayor)	Bondi Ward	
Councillor Sally Betts	Hunter Ward	
Councillor Angela Burrill	Lawson Ward	
Councillor Leon Goltsman	Bondi Ward	
Councillor Tony Kay	Waverley Ward	
Councillor Elaine Keenan	Lawson Ward	
Councillor Steven Lewis	Hunter Ward	
Councillor Paula Masselos	Lawson Ward	
Councillor Marjorie O'Neill	Waverley Ward	

#### Staff in attendance:

Peter Monks	Acting General Manager
Linda Bathur	Acting Director, Waverley Life
George Bramis	Acting Director, Waverley Futures
Emily Scott	Director, Waverley Renewal
Jane Worthy	Manager, Internal Ombudsman's Office

At the commencement of proceedings at 7.01PM, those present were as listed above.

#### PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The Chair read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.

#### 1. Apologies/Leaves of Absence

Apologies were received and accepted from Cr Nemesh.

#### 2. Declarations of Pecuniary and Non-Pecuniary Interests

The Chair called for declarations of interest and the following were received:

- 2.1 Cr MASSELOS declared a less than significant non pecuniary interest in Item OC/5.3/18.04 Public Art Committee and informed the meeting that she knows one of the people nominated for membership.
- 2.2 Cr WAKEFIELD declared a less than significant non pecuniary interest in Item OC/5.3/18.04 Public Art Committee and informed the meeting that he knows one of the people nominated for membership.

#### 3. Addresses by Members of the Public

There were no addresses by members of the public.

#### 4. Confirmation of Minutes

OC/4.1/18.04 Confirmation of Minutes - Operations and Community Services Committee Meeting - 6 March 2018 (SF18/245)

MOTION / DECISION	Mover:	Cr Goltsman
	Seconder:	Cr Wy Kanak

That the minutes of the Operations and Community Services Committee Meeting held on 6 March 2018 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

#### 5. Reports

#### OC/5.1/18.04 Dockless Bike Share (SF18/630)

MOTION

Mover:	Cr Wakefield
Seconder:	Cr Wy Kanak

That Council:

- 1. Notes that Council has sought legal advice on the various mechanisms that Council can use to regulate dockless bike share.
- 2. Notes the release of the Inner Sydney Bike Share Guidelines agreed by six councils and their mayors on 22 December 2017.
- 3. Notes the first three monthly review undertaken by the six councils on 22 March 2018 and the recommendations therein.
- 4. Continues working with other council and state government representatives to progress the recommendations and participate in the ongoing three-monthly review process.
- 5. Explores where additional bike parking areas in high usage locations are required, as well as potential security measures to protect against vandalism, with installation costs to be funded via operator contributions.
- 6. Continues to ensure the removal of bikes deemed to be unrideable or broken, through mechanisms such as impounding and the issue of clean up notices.
- 7. Continues public education about vandalism, road rules and safety, and correct parking of bikes in public places.
- 8. Notes the clean-up actions undertaken by Council staff on 5 March and 27 March 2018 which resulted in 122 bikes being impounded. Notes that Council's impounding of 122 bikes has cost approximately \$10,000, and uncalculated amenity and safety and positive environmental impact.
- 9. Notes the 2017 study into a docked bike system undertaken by three inner Sydney councils, which found that such a system would cost at least \$25 million to implement with significant subsidy required by governments.
- 10. Seeks further legal advice on the use of the Protection of the Environment and Operations Act 1997 in relation to clean up notices and action and clauses related to litter.
- 11. Notes the legal advice received by Randwick Council from prominent SC Ian Hemmings in September 2017, and circulated to all Metropolitan Mayors, outlining that the use of land for storage of bicycles in this case, where dockless bikes are randomly parked throughout the LGA when not under hire could amount to a breach of the Environmental Planning and Assessment Act by the dockless bike operator.
- 12. Notes that Randwick Council has not attempted to take action against bike operators under the EPA Act.
- 13. Notes that the operators' use of the LGA for dockless bicycle storage in the public domain and according to Waverley's LEP, is potentially an unlawful use of land, as the use is potentially without development consent in some land use zones, or alternatively for purposes that are prohibited in

other land use zones.

- 14. Notes that no dockless bike operator has sought or obtained consent.
- 15. Investigates the planning requirement for the dockless bike operators to regularise their use of land for the parking of bikes within the LGA by lodging a Development Application with a Plan of Management, in consultation with the dockless bike operators.
- 16. Officers prepare an urgent report for Council consideration that presents the results of the investigation and the processes required for Council to mandate that dockless bike operators submit a development application to Council.
- 17. Additionally, the report is to outline alternative enforcement actions that can be taken if the operators fail to respond to requests by Council for the operators to regularise their use of land.

AMENDMENT	Mover:	Cr Goltsman
	Seconder:	Cr Kay

That the Motion be adopted subject to the addition of the following clause:

"Until further notice, Council does not collect any more bikes".

THE AMENDMENT WAS PUT AND DECLARED LOST.

Division	
For the Amendment:	Cr Goltsman.
Against the Amendment:	Crs Betts, Burrill, Copeland, Kay, Keenan, Lewis, Masselos, O'Neill,
	Wakefield and Wy Kanak.

THE MOTION WAS THEN PUT AND DECLARED CARRIED.

Division	
For the Motion:	Crs Betts, Burrill, Copeland, Kay, Keenan, Lewis, Masselos, O'Neill, Wakefield and
	Wy Kanak.
Against the Motion:	Cr Goltsman.

OC/5.2/18.04	Southern Sydney Regional Organisation of Councils (SSROC) - Changes to
	Governance and Structure (A08/1115)

MOTION / UNANIMOUS DECISION	Mover:	Cr Wakefield
	Seconder:	Cr Wy Kanak

That Council writes to South Sydney Regional Organisation of Councils (SSROC) to advise that based on the limited information provided about the proposed restructure of SSROC, Waverley Council does not currently support the proposal and requests SSROC to attend a workshop with Councillors to explain the proposal.

#### OC/5.3/18.04 Public Art Committee (A18/0141)

*Crs Masselos and Wakefield declared less than significant non-pecuniary interests in this item as they know people nominated for membership.* 

#### **MOTION / UNANIMOUS DECISION**

Mover: Cr Masselos Seconder: Cr Keenan

That Council appoints the following members to the Waverley Public Art Committee for a term of two years:

- Alexandra Bowen
- Claire Edwards
- Isabelle Toland
- Joni Taylor
- Sam Marshall
- Sylvia Hrovatin
- Willa Stanton
- Charles Clapshaw
- Ian Shadwell (on reserve)
- Liane Rossler (on reserve)

## OC/5.4/18.04 Petition - Resident Parking Scheme in Alfred Street, Bronte (A03/2581)

MOTION	/ UNANIMOUS DECISIOI	N
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Mover: Cr O'Neill Seconder: Cr Wakefield

Cr Masselos

Cr Burrill

That the petition requesting a resident parking scheme be installed in Alfred Street, Bronte be forwarded to the Executive Manager, Creating Waverley for appropriate action.

#### OC/5.5/18.04 Tender Evaluation - Gibson Street Reserve Playground Upgrade (A17/0119)

MOTION / UNANIMOUS DECISION Mover: Seconder:

- Treats the Tender Evaluation Matrix attached to this report as confidential in accordance with section 11(3) of the Local Government Act 1993, as it relates to a matter specified in section 10A(2)(c) of the Local Government Act 1993. The report contains information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.
- 2. Under clause 178(1)(a) of the *Local Government (General) Regulation 2005*, accepts Undercover Landscapes Pty Ltd as the preferred tenderer for the supply of the Gibson Street Reserve Playground Upgrade for the sum of \$128,153.35 excluding GST.
- 3. Authorises the General Manager, or delegated representative, to enter into contract on behalf of Council with Undercover Landscapes Pty Ltd.
- 4. Notifies unsuccessful tenderers of the decision in accordance with clause 179 of the *Local Government (General) Regulation 2005.*

# OC/5.6/18.04 Tender Evaluation - Waverley Park Water Harvesting Scheme Upgrade (Re-issued) (A17/0525)

#### **MOTION / UNANIMOUS DECISION**

Mover: Cr Copeland Seconder: Cr O'Neill

That Council:

- Treats the Tender Evaluation Matrix attached to this report as confidential in accordance with section 11(3) of the Local Government Act 1993, as it relates to a matter specified in section 10A(2)(c) of the Local Government Act 1993. The report contains information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business.
- 2. Under clause 178(1)(a) of the *Local Government (General) Regulation 2005,* accepts SAS Water Solutions Pty Ltd as the preferred tenderer for the supply of Waverley Park Water Harvesting Scheme Upgrade for the sum of \$363,065 excluding GST.
- 3. Authorises the General Manager, or delegated representative, to enter into contract on behalf of Council with SAS Water Solutions Pty Ltd.
- 4. Notifies unsuccessful tenderers of the decision in accordance with clause 179 of the *Local Government (General) Regulation 2005*.
- 6. Urgent Business

Nil.

7. Meeting Closure

THE MEETING CLOSED AT 8.03PM.

SIGNED AND CONFIRMED CHAIR 1 MAY 2018

# REPORT OC/5.1/18.05

Subject:	Waverley Cemetery Conservation Management Plan	
TRIM No:	A16/0668	WAVERLEY
Author:	Robert Sabato, Senior Project Manager	
Director:	Emily Scott, Director, Waverley Renewal	

#### **RECOMMENDATION:**

That Council:

- 1. Adopts the Waverley Cemetery Conservation Management Plan attached to this report for the purposes of guiding future works within the Cemetery, and publishes it on Council's website.
- 2. Submits the Waverley Cemetery Conservation Management Plan to the Office of Environment and Heritage for endorsement.

#### 1. Executive Summary

In response to the recent State Heritage listing, the Waverley Cemetery Conservation Management Plan (CMP) 2003 has been revised. The new Waverley Cemetery CMP will assist Council to develop a Cemetery Masterplan that will evaluate current land use opportunities. The evaluation will assist Council in developing a business plan to determine to the long term funding model for Waverley Cemetery.

The 'Waverley Cemetery Conservation Management Plan' (CMP) has been prepared by Group GSA in conjunction with Cityplan Heritage Advisors.

The purpose of the CMP is to provide an overarching document that gives a clear overall direction and approach which ensures the ongoing conservation and management of Waverley Cemetery. The document will also guide the day-to-day management of Waverley Cemetery and assist in decision making in alignment with local and State approval processes. The CMP governs the management of the heritage values of the place, provide guidance on the preparation of projects within the area and ensure that there are no adverse impacts on heritage values. The CMP meets the standards of the *Environmental Protection and Biodiversity Conservation Act 1999* (EPBC Act) and the *Heritage Act 1977*. The policy recommendations are based on thorough documentary and physical research and will provide guidance in relation to changes to the fabric, uses and development.

Following Council's adoption of the CMP, the document will be submitted to the Office of Environment and Heritage for consideration and endorsement.

#### 2. Introduction/Background

Waverley Cemetery was gazetted to the State Heritage Register (SHR) of New South Wales on 28 October 2016, under the NSW Heritage Act (SHR no. 01975). The grounds of Waverley Cemetery are also listed as an item of local significance under Schedule 5 of the Waverley LEP 2012. In 1980, Waverley Cemetery was listed by the National Trust of Australia (NSW). Although this listing has no legal weight, it is a well-accepted

measure of the heritage significance of a place. Council's submission that Waverley Cemetery be included on the National Heritage Register was unsuccessful.

In 2003, Council prepared the current CMP by Allen Jack & Cottier. This report recommended a review after five years.

#### 3. Relevant Council Resolutions

Council or Committee Meeting and Date	Minute No.	Decision
Council Meeting 10 October 2017	CM/8.6/17.10	That:
		1. A progress report be submitted to the November 2017 Council meeting on the work to date about the:
		<ul> <li>(a) Development of the public register of significant graves and monuments of the Waverley</li> <li>Cemetery, which is to be incorporated into an app for visitors to the site.</li> </ul>
		(b) Status of the investigation in to the establishment of a foundation to secure the financial future of the Waverley Cemetery.
		<ul><li>(c) Listing of Waverley Cemetery on the National Heritage Register.</li></ul>
		<ol> <li>An education and visitors program be developed in consultation with the Residents for Waverley Cemetery.</li> </ol>
Council Meeting	CM/7.12/16.09	That Council:
20 September 2016		<ol> <li>Notes that the final engineering report for the Waverley Cemetery coastal walk and landslip restoration has identified that both projects must be constructed concurrently.</li> </ol>
		2. Notes that the current estimated cost of both projects is \$6 million.
		3. Commits \$925,270 from the SAMP Cemetery Reserve to part fund the remediation program.
		4. Commits \$700,000 from the Cemetery Operational Business Reserve to part fund the program.
		5. Commits \$4,374,730 from the Centralised Reserve to fund the remaining project budget.
		6. Notes that Council has commenced work on a Strategic Business Plan for Waverley Cemetery in 2016/2017 that will consider potential business models and income generating opportunities available to fund future

[		1	
			cemetery work.
		7.	Notes that Council will commence the preparation of a new Conservation Management Plan and Plan of Management for Waverley Cemetery, pending an announcement of State Heritage Listing.
		8.	Notes advice from the Office of Local Government that has confirmed that the allocation of this funding is in accordance with the OLG Circular of 18th December 2015 Council decision making during merger proposal periods.
		9.	Erects signs at both end of the Cemetery walkway updating the public about the project, including the timeline and works involved.
Council Meeting	CM/5.2/16.02	That	Council:
16 February 2016		1.	Congratulates staff and residents on their recent submissions for State and Federal Heritage listing for Waverley Cemetery.
		2.	Officers review the status of the draft Conservation Management Plan (2002) prepared by Allen Jack and Cottier.
		3.	Endorses the Draft Conservation Management Plan (2002) prepared by Allen, Jack and Cottier as a protection measure.
		4.	Reviews the Conservation Management Plan (2002) in light of the outcome of the applications submissions for State and Federal Heritage listing.
Operations Committee	OC/5.5/15.07	That:	
7 July 2015		1.	Council nominates Waverley Cemetery for listing on the State Heritage Register.
		2.	Should Waverley Cemetery be listed on the State Heritage Register, Council nominates Waverley Cemetery for inclusion on the National Heritage List

#### 4. Discussion

The Conservation Management Plan (CMP) is an important tool for a heritage item and provides a guide to future care and use. It sets out what is significant in a place and, consequently, what policies are appropriate to enable that significance to be retained in its future use and development.

A CMP normally includes the following:

• An outline history of the place and phases of development.

- A thorough examination of its physical fabric.
- An assessment of the cultural significance of the place.
- Conservation policies for the place.

The CMP includes the above components and policy guidelines for the overall long-term conservation of the significant fabric and the retention of heritage significance of the site. It will guide Council when considering proposals for Waverley Cemetery and development in the vicinity. The CMP document considers the place as a cultural landscape rather than concentrating only on buildings, engineering works or landscape.

The historical material has been compiled chronologically, in order that the extent of the survival of fabric from each phase can be determined. Themes are identified in the phases of development and considered in the analysis of significance.

The CMP analyses the history, surviving physical fabric and landscape elements of the cemetery landscape. The document includes maps that locate specific items on the site. Maps, photographs and diagrams inform the historical and physical description of the site throughout the major periods of development. Chronological tables of heritage items provide the basis for an inventory and to update Waverley Council's current inventory. The significance is assessed and constraints and opportunities are identified according to relevant Acts.

The key conservation policies (170 items) are outlined under three categories:

- 1. General Policies
- 2. Site-specific Policies
- 3. Management Policies

These policies are to be referred to in the preparation and implementation of plans for ongoing use of the site and buildings.

Aboriginal cultural heritage issues have been considered in the preparation of the CMP.

The CMP will assist Council to develop a Cemetery Masterplan that will evaluate current land use opportunities. The evaluation will assist Council in developing a business plan to determine to the long term funding model for Waverley Cemetery.

#### 5. Relationship to Waverley Together 3 & Delivery Program 2013-17

The relationship to *Waverley Together 3* and *Delivery Program 2013-17* is as follows:

- Direction:C1 Waverley's cultural heritage and diversity is recognised, protected and respected.Strategy:C1a Support programs that celebrate and strengthen our multiculturalism and indigenous<br/>culture and cultivate a sense of community appreciation of our cultural heritage and<br/>diversity.
- Deliverable: Waverley and South Head Cemeteries contribute to the preservation of our cultural heritage .

#### 6. Financial impact statement/Timeframe/Consultation

#### **Financial impact**

The CMP total consultancy cost is \$12,500 (excluding GST), and is funded from the Waverley Cemetery Operational Budget, 34041.

#### Timeframe

Upon Council endorsement of the CMP, the document will be submitted as a final copy to the NSW Office of Environment and Heritage for endorsement.

### 7. Conclusion

As the Waverley Cemetery site has both State and Local significance, it is necessary to have a CMP that can inform future strategy and work within Waverley Cemetery.

#### 8. Attachments

1. Waverley Cemetery Conservation Management Plan - Draft (under separate cover)

# REPORT OC/5.2/18.05

Subject:	Military Road - Pinch Point Widening	
TRIM No:	A16/0524	WAVERLEY
Author:	Kablan Mowad, Senior Traffic Engineer	
Director:	Emily Scott, Director, Waverley Renewal	

#### **RECOMMENDATION:**

That Council:

- 1. Approves the widening of Military Road at Pinch Point Locations 1, 2 and 3, as shown in the attachment to this report.
- 2. Notes that funding for the widening of Military Road will be considered in the 2019/20 capital works program.

#### 1. Executive Summary

At its meeting on 12 December 2017, Council resolved:

'That Council officers prepare a report examining potential road widening works along Military Road. Traffic pinch points will be a special focus of the report. The report to be presented to Council no later than April 2018.'

This report outlines the findings of officers on the matter including:

- The locations of identified pinch points.
- Concept designs for potential road widening at the identified pinch points.
- Reported crash history along the route.

This matter has been investigated by Council officers and this report outlines officer's findings.

#### 2. Introduction/Background

Over the years, Council has received complaints from residents in relation to Military Road due to its narrow width. There have been many instances where vehicles have had their side mirrors damaged or have been completely side swiped. There are also times where vehicles have difficulty passing one another due to traffic incidents or road works which results in traffic congestion. Road widening has been suggested as a way to address these issues.

#### 3. Relevant Council Resolutions

Council or Committee Meeting and Date	Minute No.	Decision
Council Meeting 12 December 2017	CM/8.2/17.12	That Council officers prepare a reporting examining potential road widening works along Military Road. Traffic pinch points will be a special focus of the report. The report to be presented to Council no later than April 2018.

#### 4. Discussion

Two options were considered and are discussed below:

#### **Option 1 – Parking removal**

Military Road extends from Old South Head Road in Vaucluse at its northern end to the North Bondi Bus Terminus/Hastings Parade intersection at its southern end. Parking is permitted along both sides of the road for much of its length and parking occupancy is generally high at most times throughout the day. As parking on both sides of the road compounds the narrow road width issue, Council officers have considered the possibility of banning parking in some sections along one side of Military Road as a possible solution. However, it is considered that any ban on extended lengths of kerbside parking would have a detrimental impact on parking availability in this residential area. Banning parking would also force more vehicles to park in the roads surrounding Military Road which would introduce or exacerbate existing traffic/parking problems in those streets. Therefore, the banning of parking has not been proposed as a potential option for Council to use in addressing this matter.

#### **Option 2 – Road widening**

Council officers have undertaken an investigation into potential road widening along Military Road, looking at its full length. This involved checking the dimensions and geometry of the road, recorded crash history, site observations and consideration of previous complaints.

Measurements of the carriageway width have been taken at various sections along Military Road and are shown on the 'Key Map/Overview' (Attachment 1). The carriageway width along the road varies from 8.9 m at section D (near the Military Road/Oceanview Avenue intersection) to 14.8 m at Section P (near the Military Road/Douglas Parade intersection).

Officers have identified three sections of Military Road as pinch point priority areas and produced concept designs showing potential road widening options. These sections are discussed individually in further detail below. While some of the sections of Military Road which have not been proposed to be widened, are narrower than the three identified pinch points, other factors such as a straight road alignment, lower recorded crash history and potential for increasing speeds mean that road widening is not considered a priority at these parts of Military Road.

#### Pinch Point Location 1 – Military Road near Kimberly Street

At its northern end, Military Road bends at 90 degrees in the vicinity of Kimberly Street. The existing carriageway width through the bend is 11.36 m and no parking is permitted on either side through the bend. With the major public and tourist bus routes traveling through this section of Military Road at frequent intervals, it can make passing through the bend difficult if drivers are not careful to keep to their side of the road. There has only been 1 recorded crash in the immediate vicinity of the bend. However given the geometry and number of buses passing through the location it is considered to be a pinch point with a higher priority.

Council officers propose to increase the width through the bend from the existing 11.36 m to 12.6 m. This will provide more room for vehicles, particularly buses to pass each other on the bends. However, the increased width may make drivers more confident to travel through the bend at increasing speeds through this part of Military Road. This will have to be monitored and addressed if necessary. The preliminary estimate for carrying out these works is \$400,000.



Figure 1. Photo of the bend on Military Road at Kimberly Street.

#### Pinch Point Location 2 – Military Road near Wentworth Street

The second location that has been identified as a pinch point is from the intersection with Wentworth Street to Hugh Bamford Reserve. The existing carriageway width throughout this section of road varies from 10.1 m closest to the bend at Wentworth Street to 9 m further to the south along the straight section. Parking is permitted on both sides of the road through this part of Military Road and complaints are received regularly regarding cars having side mirrors damaged and being side swiped. Many minor crashes also go unreported. A large number of buses and other heavy vehicles are regularly seen traveling through this section of Military Road with parking along both sides of the road passing opportunities can be limited. There have been six recorded crashes through this section, and it is considered to be a pinch point location.

Council officers have produced concept drawings (Attachment 1) to widen the road by 2.8 m on the bend, this will effectively provide a parking lane along the eastern side of Military Road through this section and maintain two full width through traffic lanes. To maintain driveway and footpath levels, the road widening is to be done using dish drains running along the existing kerb line on the eastern side of the road with the lane being widened to the east following existing grades. This will have the least impact on driveways, which will reduce the likelihood of vehicles scraping. The preliminary estimate for carrying out these works is \$950,000.



Figure 2. Photo of the bend on Military Road at Wentworth Street.

#### Pinch Point Location 3 – Military Road from O'Donnell Street to Hastings Parade

The third section of Military Road that has been identified as a pinch point runs from O'Donnell Street through to Hastings Parade. The existing carriageway width throughout this stretch of Military Road varies, ranging from 11.2 m to 12.2 m. This part of Military Road is very similar to the section near Wentworth Street described above and parking is also permitted on both sides of the road. There have been 22 recorded crashes through this section of Military Road. While it is considered a pinch point, a large number of the recorded accidents, particularly the 10 recorded at the intersection of Blair Street and Military Road (section V), are considered to be due to sight distance at the intersection rather than the width of Military Road.

The potential works to improve this section of Military Road proposed by Council officers are shown in the concept drawing shown in Attachment 1. These works involve a proposed widening of the road at the bend opposite Wallis Parade and 22–24 Military Road from the existing 11.2 m to 12.8 m. No widening is shown beyond the bend, with the majority of the remaining works being changes to line marking to improve delineation for drivers, so that they are guided on the safest possible alignment. The preliminary estimate for carrying out these works is \$210,000.



Figure 3. Photo of Military Road looking south at O'Donnell Street.



Figure 4. Photo of Military Road looking south at Blair Street.

#### 5. Relationship to Waverley Together 3 & Delivery Program 2013-17

The relationship to *Waverley Together 3* and *Delivery Program 2013-17* is as follows:

Direction:L6 Streets are safe and vibrant places which facilitate movement and interaction.Strategy:L6c Ensure access to major movement hubs is clear and direct.Deliverable:Improved pedestrian and commuter connections to public transport

#### 6. Financial impact statement/Timeframe/Consultation

The total cost for road widening at Pinch Point Locations 1, 2 and 3 is \$1,560,000. No funding is available in the draft 2018/2019 capital works program. Funding of the road widening will be considered in the 2019/20 capital works program.

#### 7. Conclusion

A series of road widening options along Military Road have been presented to Council for endorsement and funding in 2019/20.

#### 8. Attachments

1. Military Road - Road Widening Concept Drawings













## REPORT OC/5.3/18.05

Subject:	Tamarama Gully and Paths	
TRIM No:	A05/2046-03	WAVERLEY
Author:	Carl Nugent, Acting Open Space Planning Manager Dan Joannides, Executive Manager, Creating Waverley	
Director:	Emily Scott, Director, Waverley Renewal	

#### **RECOMMENDATION:**

That Council:

- 1. Undertakes an Asset Condition Assessment Report, including cost estimates for repair or replacement, of the existing staircase and footpaths in Tamarama Park upper gully in 2018/19 in accordance with the Tamarama Plan of Management.
- 2. Includes the upper waterfall access trail and lookout project in the future Tamarama Park Master Plan and future Long Term Financial Plans for implementation, following completion of other priority/critical footpath and stairway upgrades in the gully.
- 3. Recommences investigations to implement upstream Gross Pollutant Traps to control litter, sediment and waterborne contaminants from entering the Tamarama gully waterfall area, and a report be submitted to Council on the findings.
- 4. Undertakes bush regeneration works in the waterfall area and continues to maintain and record historical access trails uncovered during works to inform future trail design.

#### 1. Executive Summary

362B Birrell Street is a 617 m2 (approx.) lot that now forms part of the western boundary of Tamarama Park, located in the upper gully waterfall area. The lot contains areas of the existing waterfall with a mix of native, exotic and weed species on rocky and steep terrain. Spectacular views are afforded eastward over the gully park below to the ocean beyond.

At the Council Meeting on 18 August 2015, Council resolved to investigate 'options for the community to use the site as a place for quiet contemplation and enjoyment of the view to the sea."

Direct public access is not available to the site via Birrell Street. However, access is possible from the base of the waterfall via a series of existing legacy trails that traverse the steep rocky terrain. Existing trails are present, but are incomplete and often covered by dense weeds. Bushcare contractors are currently revegetating the site and, in the process, they are uncovering additional access tracks.

An opportunity exists to develop a national park/bush-trail-style access track that would use parts of the existing trail systems to create moderately challenging but safe access to lookout opportunities at midpoint of the waterfall and at the top of the waterfall. Challenges to construction of the trail include stormwater and erosion management, slope stability, soil and waterborne contamination, and litter and steep rocky terrain challenging both construction and public access.

Before work can commence on a bush trail access path, it is recommended that asset condition and remediation work is done on existing stairs and paths, and the waterfall path be included in a future Long Term Financial Plan (LTFP).

#### 2. Introduction/Background

Along with Bondi and Bronte beaches, Tamarama Beach and Park is one of Waverley's most significant beach reserves with the beach and park attracting a wide catchment of visitors from overseas utilising the Bondi to Bronte Coast Walk.

The upper gully and waterfall area of Tamarama Park provide passive recreation spaces that cater for and are predominantly used by a more local /neighbourhood catchment. Permanent walkways connecting the local neighbourhood to Tamarama Beach and the gully provides open green recreation park space bordered by the vegetated biodiversity corridor.

Despite its relatively small size, Tamarama Park offers a multitude of quite different zones, settings and facilities to cater for various recreational and social activities. It is significant locally for its recreational value, and regionally for its social and historic value. The Park is listed as a Heritage Item in the Waverley Local Environmental Plan 1996.

In December 2011, Council purchased 362B Birrell Street to expand the public park boundaries. This parcel of land is now part of the new western boundary of the Park and forms what is locally known as Tamarama Gully.

When the land was purchased there was an intention to provide pedestrian access for the community from Birrell Street and thereby allow the land to be used for quiet contemplation and enjoyment of the site and its views to the sea. Unfortunately, the Land and Environment Court did not support this public accessway, but instead ruled that the subdivision of 362 Birrell Street into two lots (front and rear) should 'not provide unfettered public access to the rear lot'. Rather, the Court restricted its approval to a right of way access for the owner of lot two (Waverley Council) to 'enable care and maintenance of the land'.

Other options for public access to this land have been considered including access from Illawong Avenue via the Fletcher Estate. This option is no longer available, as the courts have approved an adverse possession claim over part of Fletcher Estate, which formed an access handle to Ms Bailey's residence at 14 Illawong Avenue.

At the Council meeting of 18 August 2015, Council resolved to investigate options to provide public pedestrian access to 362B Birrell Street, Tamarama, for the community to use the site as a place for quiet contemplation and enjoyment of the view to the sea.

The report submitted to Council outlined several key points as follows:

- Investigate all options for public access to the site and considers what would be needed to establish a useable space for quiet contemplation which could include a lookout (perhaps including a viewing platform) to the sea. It would be appropriate to map the existing (historical) informal walking paths, steps, and ledges that traverse up to the site.
- Any work would need to align with the Tamarama Park Plan of Management, provide a risk assessment of the site's stability and any new access path, and be informed by the environmental works that are currently taking place as part of the Tamarama Ecological Restoration Action Plan.

The purpose of this report is to inform Council of findings to date and provide recommendations for progressing the project.

## 3. Relevant Council Resolutions

Council or	Minute No.	Decision
Committee Meeting and Date		
Council Meeting 18 August 2015	CM/8.4/15.08	That Council:
		<ol> <li>Investigates options to provide public pedestrian access to 362B Birrell Street, Tamarama.</li> </ol>
		<ol> <li>Investigates options for the community to use the site as a place for quiet contemplation and enjoyment of the view to the sea.</li> </ol>
		3. Officers prepare a report of the outcomes from the above work, including estimated costs and a phased timetable of proposed actions.
FESP 1 March 2011	F-1103.7	That Council:
		1. Adopt the Draft Tamarama Ecological Restoration Framework and Action Plan.
		2. Note that a notional funding allocation for ecological improvements to Tamarama Park sits in the enhanced layers of the Long Term Financial Plan, with some works able to commence from 2012-2013.
		3. Ensure that minimum setbacks from paths for large spiky grasses such as Lomandra and spiky shrubs are defined early in the process and bush carers and others involved in planting are informed of this requirement. Setbacks for the growth of large trees also needs to be taken into account and bush carers and others need to be informed of this.
		4. Supports the inclusion of increased bush tucker species on the list and supports bush tucker plantings being given precedence.
Council Meeting 19 June 2007	0706.12.5	That Council:
		1. Receive and note this report.
		<ol> <li>Adopt the Draft Tamarama Park Plan of Management dated May 2007.</li> </ol>
		3. Authorise referral of the draft Plan to the Minister for Planning.
		4. Agree that any future changes to the Tamarama Surf Life Saving Club consider any heritage value of the building.

#### 4. Discussion

#### 4.1 Tamarama Park Plan of Management

The Tamarama Park Plan of Management (adopted June 2007) outlines maintenance, management and capital works upgrades to manage, maintain and uplift the aesthetics and functions of the park. The key objectives and actions for the gully area focus on maintaining its key community values as a natural green open space, current passive recreational uses and protecting and improving the areas environmental values by undertaking stormwater improvements and managing weed infestation and increasing indigenous vegetation cover.

Following on from environmental objectives and actions of the Tamarama PoM, the Tamarama Park Ecological Restoration Framework and Action Plan (ERFAP) was drafted in December 2010 and approved by Council. The ERFAP outlines a staged approach to protecting and re-establishing native bushland habitat. Since 2010, this work has focussed on the upper gully waterfall area and establishing native vegetation in this location.

In terms of *access*, the PoM focused on improving pedestrian access and paths in the gully with specific actions relating to repairing stairs and removing hazards from Carlisle Street, Cross Street / Birrell Street, Ashley Street and Wolaroi Crescent park entrances and repairing and interpreting Wonderland City stair remnants in the gully. The key access path in the upper Gully is the Tamarama steps from Birrell St to the Gully. This path has the highest number of users, but is currently in poor condition.

To establish baseline data on stairway use to inform the study, Council erected pedestrian counters over the peak summer period from late December 2017 to beginning of March 2018. Data gathered showed that the main stairway and footpath from Birrell Street to Tamarama Marine Drive (including local entry routes) received on average 7,500 users per week with a peak of almost 11,000 users per week for the New Year period. Comparatively, the Carlisle Street entrance received on average 1,700 users per week with a peak of almost 2,200 users per week for the New Year period.

The proposed waterfall access trails are not currently identified in the Tamarama PoM or supporting Master Plan. However, the recreational opportunities of providing access the lookout points are consistent with the uses and values of the site as expressed in the PoM.

#### 4.2 Site Assessment

The following site assessment provides a breakdown of the critical issues, opportunities and constraints for providing a dedicated public access trail system and lookout points.

#### 4.3 Access

The site is located on a south-east facing gully head' on moderately steep escarpment terrain with gradients ranging from 25% to vertical cliff faces. The site is covered by a mix of open rock outcrops, boulders and areas covered in dense vegetation. A legacy of old access trails are scattered over the site, typically made up of sandstone flagged stairs, sandstone stairs hewn into rock and bush trails through the vegetation (refer to Figures 1 and 2 below).





Figure 1. Lower path sandstone steps.

Figure 2. Upper path sandstone steps.

Trail access runs over moderately challenging terrain limiting public access to physically able bodied persons with the fitness and ability to access the site. It will not be possible to provide disabled compliant access to lookout locations. Trail infrastructure would need to be designed in accordance with Australian Standards for Walking Tracks (AS2156 series) and signage would be required to inform the public of access difficulties and risks.

Moderately flat spaces are available at mid- and upper-points to accommodate a lookout/rest space with seating and interpretive signage. Decking infrastructure would be required at these key points to create the lookout spaces.

#### 4.4 Stormwater

The water fall area is a natural drainage depression that forms the junction between two stormwater catchments. Stormwater discharges from the underground stormwater system via two pipe outlets forming two separate overland flow paths. These flow paths form the waterfalls that cascade over the rocky terrain joining together at the waterfall base and re-entering an underground stormwater system under the gully before discharging to the sea at Tamarama Beach.

As part of establishing the feasibility for the project, Cardno Engineers were engaged to undertake a stormwater risk assessment and propose options to manage stormwater and mitigate potential risks to trail users. The full report (D18/33880) is on file.

The main issue of concern to public safety is the overland flow path from the northern catchment. The northern catchment discharges into the waterfall area via an elevated 375 mm diameter pipe from Illawong Ave. The pipe outlet is located at the top of an elevated cliff face projecting stormwater 7 to 9 metres into the gully below where it then travels overland and cascades down rocks to form the waterfall.

During peak rain events, the volume and velocity of water increases posing a potential public risk hazard. Water is exiting the pipe at a velocity of 6.3 meters per second or 22.68 kilometres per hour, which is equivalent to a slow-moving car or commuter cyclist (for video of a stormflow event, refer to D18/33534 on file). The proposed trail alignment needs to cross this flow path in order to access the mid and upper lookout opportunities requiring boardwalk style decking to keep trail users clear of the flow path. Clear flood hazard signage and markers would be required to notify the public of risk. This could be coupled with track closure signage at the gully trail head to manage access during anticipated high rainfall periods.

Cardno have recommended constructing a formalised rock lined scour basin with vegetation to dissipate the velocity of water, stabilise the slope and prevent erosion. However, due to the steepness of terrain the construction of the scour basin will be moderately expensive, requiring labour-intensive construction techniques on a difficult-to-access site.

The gully experiences excess stormwater transported litter pollution issues as litter and debris is washed into stormwater system from urban and residential upper catchment areas. Cardno has recommended that upstream pollution control measures, such as a Gross Pollutant Trap, be investigated for the catchment.



Figure 3. Cliff line above gully.



*Figure 4. Stormwater discharges litter and debris into gully below.* 

#### 4.5 Slope Stability and Soil Contamination

As part of establishing the feasibility for developing public access tracks the sites potential risks needed to be investigated and understood being slope stability and soil contamination on site.

As part of establishing the feasibility for the project, Council engaged Envirotech Environmental and Engineering Consultancy Services to undertake two studies:

1. **Preliminary Geotechnical Site Assessment** – sites slopes stability for safe access and supporting trail infrastructure (for the full report, refer to D18/33524 on file).

2. **Environmental Site Assessment & Remediation Action Plan** – identify potential soil contamination and make recommendations to mitigate public risk (for the full report, refer to D18/33532 on file).

#### 4.5.1 Preliminary Geotechnical Site Assessment Findings Summary

The geotechnical assessment deemed the site suitable for the development of walking trails and lookout areas given the following key recommendations are followed:

- The cliff faces above the site be monitored periodically to confirm ongoing stability of the site including during and after rainfall events.
- Suitable measures to stabilise the slope during and after vegetation clearing (such as planting
  native vegetation or retaining walls bedded into the bed rock) must be designed and implemented.
- Any stairs or seating should be founded on the bedrock wherever possible. Before construction, the contractor shall drill into the founding rock to ensure they have reached bedrock and not floating rocks. Using the naturally occurring stone for stairs is viable if designed and installed by a contractor experienced in natural landscaping.
- Walking tracks should be placed up-slope from any free-standing rock/boulders where ever possible.
- Signage should be placed at the start of the walking track warning of potential slope instability, land slide and flood risks. Further signage should be placed on the trail restricting access during or directly after rainfall.
- Suitably qualified and experienced Engineers should be engaged for detailed design and construction inspections. Further geotechnical advice will be required during detailed design development.
- During construction, an Environmental Management Control Plan should be implemented, including erosion control measures and disposal of site soils in accordance with the Remediation Action Plan.

#### 4.5.2 Environmental Site Assessment, Including Remediation Action Plan

The Environmental Site Assessment identified that the site was contaminated, but determined that the risk of public human exposure to the contaminants of concern is considered low given the site's limited access to the public and continued revegetation works limiting public access. However, this risk increases for anyone with greater exposure to soil, such as those undertaking future excavations as part of walking trail construction or maintenance or bush regeneration personnel undertaking works on the site.

The site itself is unlikely to be a point source of environmental contamination. Rather, contamination is as a result of past illegal dumping and continued exposure to stormwater run-off from the surrounding urban area. General urban litter entrained in stormwater flows entering the site is also aesthetically unpleasing. Upstream litter and waterborne contamination controls such as GPTs are required to manage these issues.

Based on the data and evidence collected during the investigation, the key findings of the Environmental Site Assessment are summarised as follows:

- All contaminant concentrations were reported to be below the human health and ecological based assessment criteria for residential land use except for:
  - Heavy metals (Zinc).
  - o Benzene, Toluene, Ethyl-Benzene and Xylenes (BTEX).
  - Polycyclic Aromatic Hydrocarbons (PAHs) and Total Petroleum Hydrocarbons (TPHs).
  - Asbestos Containing Materials (fibrous weather board confirmed to be Chrysotile Asbestos).

- Exposure risk to the public is considered low to moderate, as limited contact with soil is anticipated (pedestrians).
- Exposure risk to construction and site maintenance personnel is considered moderate to high, as probable contact with soil is anticipated (construction for footings, weeding and rubbish removal etc.).
- A Remediation Action Plan (RAP) has been prepared with recommendations for the removal of the hazard and reducing exposure risk.
- Based on the information available and subject to the implementation of the RAP, it is considered that the site can be remediated suitable for the proposed development of public access walking trails.

### 4.6 Preliminary Concept Design

Based on site constraints and assessments, a proposed route alignment has been identified for the walking tracks (see Attachment 1).

The proposed alignment uses the existing sandstone stairs where practical, minimising further disturbance to the site. Further track work would be required to lift and relay stairs to ensure stable foundations are established.

Stormwater overland flow path risks have been considered with the proposed route limiting crossing to a single crossing point. An elevated boardwalk structure would be required to keep walkers above the flood level along with flood warning signage to alert users to risks (examples in Figures 5 and 6 below). Further rock scour protection works will be required to overland flow path to reduce velocity of water and prevent further erosion of the slope.



*Figure 5. Boardwalk decking example from Malabar Headland coastal walk.* 



*Figure 6. Warning signage example from Malabar Headland coastal walk* 

In accordance with the Geotechnical Engineer's advice, the route avoids crossing under large surface boulders with routes circuiting behind these features.

Two moderately flat spaces capable of accommodating lookout spaces with good viewing opportunities were identified at mid and upper points on the waterfall area (refer to Figure 7 below). The route alignment connects these two points.



Figure 7. View from proposed midpoint lookout.

It is noted that professional Bushcare contractors are continuing to clear weed infested areas of the site and further legacy sandstone paths may be revealed in the future presenting opportunities for further trail network or circuit development.

It is recommended that gross pollutant traps are installed upstream of the waterfall area to control waterborne contaminants and gross pollutants entering the area. These continue to present an ongoing heath risk, pollution of the environment and visual impacts in the gully. Investigations for upstream GPTs have been substantially completed by Sustainable Waverley. They have advised they will pursue this matter further.

It is recommended that Australian Standards AS2156 – Walking Tracks be applied to the proposed project to assist in developing the design further. AS 2156 provides a Track Classification system to guide the appropriate development of trail infrastructure and track information and hazard warning signage systems. Several different track classifications can be applied to one trail system depending on the anticipated visitation, environment, topography and identified risk along a trail.

As the proposed route is expected to attract moderate visitation from the local catchment, is contained within a short distance on consistent terrain and hazards and mitigation options have been identified, a walking trail classification of Class 3 Walking Trail is recommended as being appropriate.

Based on the trail classification, AS 2156 provides further guidance to managing authorities for walking track design including structures, pathway design, asset and environmental management considerations and risk considerations with the intention 'to minimize risk, preserve natural features and enhance recreation opportunities associated with the use of walking tracks.'

## 5. Relationship to Waverley Together 3 & Delivery Program 2013-17

The relationship to *Waverley Together 3* and *Delivery Program 2013-17* is as follows:

Direction: C7 Health and quality of life are improved through a range of recreation and leisure opportunities.

Strategy: C7b Plan and prioritise recreation future recreation and leisure facilities based on regional as well as local needs.

Deliverable: Sustainable, well maintained and well used recreation facilities.

#### 6. Financial impact statement/Timeframe/Consultation

The Tamarama Park Ecological Restoration Framework and Action Plan is already funded through Council's Urban Ecology budget. This will continue to deliver bush regeneration works which may uncover more old trails. An Asset Condition Assessment Report for existing stairways is estimated to cost \$20,000 and can be completed within the next six months. Funding for the Report is allocated in the 2018/19 Capital Works Program.

Preliminary estimates to construct the access trail, viewing lookout areas, undertake stormwater erosion control works and remediate soils in the immediate construction footprint only are in the order of \$500,000 (excluding upstream GPT) to be confirmed by an independent quantity surveyor and will form part of a future business case for the project.

#### 7. Conclusion

The merits and objectives of the proposed public access trail development need to be considered in relation to the objectives an actions contained Tamarama Park PoM and ERFAP balancing the needs for site access improvements and extended recreational opportunities while supporting and protecting environmental objectives.

The Projects access priorities should be considered in relation to other pressing access priorities and urgent upgrades required to existing footpaths and stairways currently utilised by thousands of residents and visitors on a weekly basis.

Although the upper gully and waterfall areas are highly disturbed areas, any works need to recognise the high value of the site for park users. Path options and structures need to be designed to ensure visitors can safely access points of interest in accordance with Australian Standards for walking trails while balancing conflicting objectives of mitigating public safety risks against minimising the impacts on the environment.

The visual impacts on the existing landscape character need to be considered to subtly integrate structures into the elevated terrain.

In terms of the recreational benefits, the development of walking trails to access lookout points above the waterfall and gully would complement and extend the variety of recreational opportunities at Tamarama Park and provide opportunities for cultural interpretation of place, biodiversity and environmental management practices.

The development of walking trail access and lookout opportunities is feasible. Further detailed design work is required to finalise the Concept Design and illustrate the physical structures to be built in accordance with AS2156, to manage stormwater flows and confirm construction budget costs including site remediation works, and establish an ongoing maintenance budget.

It is also recommended that the projects priority be considered relative to other Capital Works upgrades required to existing footpaths and stairways that access Tamarama Park, particularly the upper gully, and that currently cater for high use on a daily basis.

#### 8. Attachments

1. Tamarama Gully - Preliminary concept design illustrating proposed trail route



## REPORT OC/5.4/18.05

Subject:	Bondi Pavilion Stakeholder Committee - Theatre Recommendations Report	WAVERLEY
TRIM No:	A16/0431	COUNCIL
Author:	Andrew Best, Acting Executive Manager, Enriching Waverl Delia O'Hara, Senior Producer	еу
Director:	Linda Bathur, Acting Director, Waverley Life	

#### **RECOMMENDATION:**

#### That Council:

- 1. Receives and notes the following unanimous recommendations from the Bondi Pavilion Stakeholder Committee in relation to the Bondi Pavilion Theatre:
  - (a) The orientation of the theatre remain as is.
  - (b) The obstructing columns on the stage be removed to widen the proscenium.
  - (c) The recommended orientation maximise the number of seats, and maximise the number of 'prime' seats.
  - (d) The primary uses are live performance (theatre, music, talks etc.) and cinema.
  - (e) In relation to technology, the venue be future proofed so far as possible to allow for best practice audio, video and lighting.
- 2. Thanks the Committee for its work.
- 3. Notes that recommendations from the Bondi Pavilion Stakeholder Committee, including these recommendations on the Bondi Pavilion Theatre, will inform the development of a revised brief for the Principal Design Consultant for the Bondi Pavilion Upgrade and Conservation Project, which will be presented to the Operations and Community Services Committee meeting on 5 June 2018.
- 4. Notes that the Committee will reconvene later in 2018 to advise on the development of future cultural programming and artistic direction at Bondi Pavilion.

#### 1. Executive Summary

The Bondi Pavilion Stakeholder Committee has provided two reports to Council on 20 February and 6 March 2018. These reports contained the Committee's recommendations on uses and functions of the Bondi Pavilion.

The Committee met on 12 April 2018 to discuss the Bondi Pavilion Theatre, and the Committee's recommendations are attached to this report.

The Committee's recommendations in all three reports will inform the development of a revised brief for the Principal Design Consultant for the Bondi Pavilion Upgrade and Conservation Project.

The Committee will reconvene later in the year, to coincide with the consultation timeframe for developing Council's new Cultural Plan.

At this time, the Committee's Terms of Reference will be reviewed to investigate the Committee's role in advising on cultural and arts programming and other identified matters for Bondi Pavilion into the future.

#### 2. Introduction/Background

The Bondi Pavilion Stakeholder Committee was established by Council on 21 November 2017.

Nineteen members were appointed including members of the community selected through an expression of interest process, stakeholder and precinct representatives and Bondi Ward Councillors.

The Committee has met eight times between December 2017 and April 2018, meeting at the Bondi Pavilion, and at Council Chambers.

The Committee submitted a first report to Council 20 February 2018, detailing recommendations for desired uses and functions of the Bondi Pavilion, and a further report on 6 March 2018 detailing recommendations on desired uses and functions of the forecourt and curtilage of the Bondi Pavilion.

#### 3. Relevant Council Resolutions

Council or Committee	Minute No.		Decision
Meeting and Date			
Council Operations and Community	OC/5.5/18.03	That Coun	cil:
Services Meeting 6 March 2018		Pavi and Pavi	eives and notes the attached report from the Bondi lion Stakeholder Committee on the recommended uses functions of the forecourt and curtilage of the Bondi lion, and thanks the Committee for its work in preparing report.
			es that the recommendations will inform the elopment of a revised brief for the architects subject to:
		(a)	Ensuring that the western side curtilage and colonnade, including any new or improved waste facilities, prioritises safe pedestrian access to the Pavilion from Beach Road.
		(b)	The Heritage Council being consulted on whether the glass bubble at the north-eastern corner of the Pavilion be retained or removed.
		3. Not	es that further reports will come to Council on:
		(a)	The Bondi Pavilion Theatre.
		(b)	Phase two of the Committee's program, including a vision statement and advice on the development of

		future cultural programming and artistic direction at the Bondi Pavilion.
Council Meeting 20 February 2018	CM/7.1/18.02	That Council:
		1. Thanks and acknowledges the members of the Bondi Pavilion Stakeholder Committee for their excellent work in preparing the report into recommended and desired uses and functions of the Bondi Pavilion.
		2. Receives and notes the report from the Stakeholder Committee.
		3. Prepares a draft brief for the architects for Council's endorsement with reference to the Stakeholder Committee report's recommendations and incorporating:
		<ul> <li>Retention and refurbishment in their current positions: the music rooms, theatre, bar, High Tide Room and Sea Gull Room.</li> </ul>
		(b) Renovate all amenities (toilets and showers).
		(c) Increased female amenities, a parents' room and accessible shower and toilets.
		(d) Adequate provision of waste capacity.
		(e) Adequate provision of storage.
		(f) Future-proofing for technological enabling.
		(g) Adequate plumbing be ensured.
		4. Notes the Stakeholder Committee will consider the uses and functions of the Pavilion forecourt, the Pavilion curtilage and the Theatre with a further report to be presented to Council for consideration for incorporation into a final design.
		5. Notes the Stakeholder Committee's program for phase two, and that a further report will come to Council in relation to a vision statement and advice on the development of future cultural programming and artistic direction at the Bondi Pavilion.
		<ol> <li>Withdraws the previously submitted development application for the Bondi Pavilion project (known as the 'Stage One' project).</li> </ol>
		7. Prepares information materials for public consultation.
Council Meeting 21 November 2017	CM/7.6/17.11	That Council: 1. Treats the Expressions of Interest and Panel
L		T. Treats the Expressions of Interest and Fanel

Recommendations attached to this report as confidential under section 10A (2) of the Local Government Act 1993 as it contains personal information concerning particular individuals who are not Councillors.
<ol> <li>Adopts the Bondi Pavilion Stakeholder Committee Terms of Reference as attached to the report subject to the following amendments:</li> </ol>
<ul> <li>a) Clause 4 being changed to reflect the total number of representatives on the Committee</li> <li>b) A new clause 4 (h) be added to read 'One nominee of the Bondi Precinct'</li> <li>c) At the end of the first sentence of clause 8, the following words be added: 'and will be made available on the Council website'</li> </ul>
<ol> <li>Thanks all applicants for submitting an Expression of Interest in the Bondi Pavilion Stakeholder Committee.</li> </ol>
<ol> <li>Expands the Stakeholder Committee by inclusion of a traditional owner, a representative of the North Bondi Precinct, a TV and film specialist and a youth representative.</li> </ol>
5. Approaches the Bondi Precinct to see if they wish to select a representative for the membership on the Committee.
<ol><li>Appoints the following people to positions on the Bondi Pavilion Stakeholder Committee:</li></ol>
Michael Cohen Terence Jenkins Michael Lynch Adrian Newstead Neil Schofield Di Smith Faith Wieland Peter Winkler Rhonda Dixon Grosvenor Leo Shaw-Voysey Mark Gould North Bondi Precinct Representative (TBC)
A representative from the Waverley Access Committee
7. Notes that Friends of Bondi Pavilion has appointed Gemma Deacon to the Bondi Pavilion Stakeholder Committee.

#### 4. Discussion

The Committee met on 12 April 2018 and were addressed by Tonkin Zulaikha Greer architect Wolfgang Ripberger and Theatre Consultant Mark Dyson about the options for a redesign or renovation of the theatre, remaining in the current location on the top floor. The Committee's report is attached.

The submission of this final report on the recommended and desired uses and functions for Bondi Pavilion means that the Committee has now completed deliverables (b) and (c).

The Committee's Terms of Reference will be reviewed, and the Committee will reconvene later in 2018, once the timetable for consultation over Council's new Cultural Plan is determined, so that the Committee's advice can be prepared in the context of the development of the Cultural Plan.

The Terms of Reference review will have regard to the Committee's role advising on cultural and arts programming and other identified matters for Bondi Pavilion into the future, as specified in the current Terms of Reference.

#### 5. Relationship to Waverley Together 3 & Delivery Program 2013-17

The relationship to *Waverley Together 3* and *Delivery Program 2013-17* is as follows:

Direction:C6 Arts and cultural activities foster an involved community and a creative environment.Strategy:C6a Enrich the community's cultural life and support life long learning through a variety of<br/>cultural events and activities, balancing the needs of residents and visitors.

Deliverable: A diverse and exciting range of arts and cultural events across Waverley.

#### 6. Financial impact statement/Timeframe/Consultation

In preparing these reports, there has been extensive consultation with the Bondi Pavilion Stakeholder Committee which is made up of councillors and members of the community. This consultation will be ongoing as the Committee continues to provide advice on the operation of the Bondi Pavilion as well as the conservation and upgrade project.

A report on the revised brief for the Principal Design Consultant for the Bondi Pavilion Upgrade and Conservation Project will be presented to Council at the Operations and Community Services meeting on 5 June 2018.

Cost will be a factor in the process of considering the recommendations made by the Bondi Pavilion Stakeholder Committee.

#### 7. Conclusion

This Committee has proven to be a successful means of enabling ongoing and effective community consultation on this project.

These recommendations from the Bondi Pavilion Stakeholder Committee concludes phase one of the Committee's work which was to report to Council on recommended and desired uses and functions of the Bondi Pavilion.

Together, these recommendations will inform a revised brief for the Lead Design Consultant for the Bondi Pavilion Upgrade and Conservation Project.

The Bondi Pavilion Stakeholder Committee will reconvene later in 2018 to advise on the development of future cultural programming and artistic direction, and will coordinate this work with the development of Council's new Cultural Plan.

#### 8. Attachments

1. Bondi Pavilion Stakeholder Committeee Theatre Recommendations Report

Bondi Pavilion Stakeholder Committee Theatre Report

## Attachment 1 -Bondi Pavilion Stakeholder Committee Theatre Report

#### 1. Introduction

The Bondi Pavilion Stakeholder Committee submitted a first report to Waverley Council in accordance with its terms of reference on 20 February 2018, and a second report on the Forecourt and Curtilage of the Bondi Pavilion on 6 March 2018.

The Committee met on 12 April 2018 at Council Chambers to discuss the Bondi Pavilion Theatre, and was addressed by Wolfgang Ripberger from Tonkin Zulaikha Greer Architects, and Theatre Consultant Mark Dyson.

Those in attendance were:

ohn Wakefield	Mayor of Waverley (Chair)
eon Goltsman	Councillor Waverley
Clayton	Bondi North Precinct
mma Deacon	Friends of Bondi Pavilion
rk Gould	
ence Jenkings	
ore Kulakauskas	Bondi Beach Precinct
ian Newstead	
Smith	
th Wieland	
tendance:	
da Bathur	A/Director, Waverley Life
ron Cassidy	Executive Manager, Project Waverley
tt Henderson	Project Manager, Waverley Renewal
rk Gould ence Jenkings fore Kulakauskas rian Newstead Smith th Wieland tendance: da Bathur fron Cassidy	Bondi Beach Precinct A/Director, Waverley Life Executive Manager, Project Waverley

The recommendations from this meeting should be read in conjunction with the previous reports of Stakeholder Committee submitted on 20 February and 6 March 2018.

Senior Producer, Cultural Programs

#### 2 Bondi Pavilion Theatre

Delia O'Hara

- a. The orientation of the theatre remain as is. *(unanimously agreed)*
- b. The obstructing columns on the stage be removed to widen the proscenium. *(unanimously agreed)*
- c. The recommended orientation maximize the number of seats, and maximize the number of 'prime' seats.
   (unanimously agreed)
- d. The primary uses are live performance (theatre, music, talks etc) and cinema. *(unanimously agreed)*
- In relation to technology, the venue be future proofed so far as possible to allow for best practice audio, video and lighting. (unanimously agreed)