



STRATEGIC PLANNING AND DEVELOPMENT COMMITTEE MEETING

A meeting of the STRATEGIC PLANNING AND DEVELOPMENT COMMITTEE will be held at Waverley Council Chambers, Cnr Paul Street and Bondi Road, Bondi Junction at:

7.30 PM, TUESDAY 3 MARCH 2020

A handwritten signature in grey ink, appearing to read 'R. McLeod'.

Ross McLeod
General Manager

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Delegations of the Waverley Strategic Planning and Development Committee

On 10 October 2017, Waverley Council delegated to the Waverley Strategic Planning and Development Committee the authority to determine any matter **other than**:

1. Those activities designated under s 377(1) of the *Local Government Act* which are as follows:
 - (a) The appointment of a general manager.
 - (b) The making of a rate.
 - (c) A determination under section 549 as to the levying of a rate.
 - (d) The making of a charge.
 - (e) The fixing of a fee
 - (f) The borrowing of money.
 - (g) The voting of money for expenditure on its works, services or operations.
 - (h) The compulsory acquisition, purchase, sale, exchange or surrender of any land or other property (but not including the sale of items of plant or equipment).
 - (i) The acceptance of tenders to provide services currently provided by members of staff of the council.
 - (j) The adoption of an operational plan under section 405.
 - (k) The adoption of a financial statement included in an annual financial report.
 - (l) A decision to classify or reclassify public land under Division 1 of Part 2 of Chapter 6.
 - (m) The fixing of an amount or rate for the carrying out by the council of work on private land.
 - (n) The decision to carry out work on private land for an amount that is less than the amount or rate fixed by the council for the carrying out of any such work.
 - (o) The review of a determination made by the council, and not by a delegate of the council, of an application for approval or an application that may be reviewed under section 82A of the *Environmental Planning and Assessment Act 1979*.
 - (p) The power of the council to authorise the use of reasonable force for the purpose of gaining entry to premises under section 194.
 - (q) A decision under section 356 to contribute money or otherwise grant financial assistance to persons,
 - (r) A decision under section 234 to grant leave of absence to the holder of a civic office.
 - (s) The making of an application, or the giving of a notice, to the Governor or Minister.
 - (t) This power of delegation.
 - (u) Any function under this or any other Act that is expressly required to be exercised by resolution of the council.
2. Despite clause 1(i) above, the Waverley Strategic Planning and Development Committee does not have delegated authority to accept any tenders.
3. The adoption of a Community Strategic Plan, Resourcing Strategy and Delivery Program as defined under sections 402, 403, and 404 of the *Local Government Act*.

Live Streaming of Meetings

This meeting is streamed live via the internet and an audio-visual recording of the meeting will be publicly available on Council's website.

By attending this meeting, you consent to your image and/or voice being live streamed and publicly available.

AGENDA

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The Chair will read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.

1. Apologies/Leaves of Absence

2. Declarations of Pecuniary and Non-Pecuniary Interests

3. Addresses by Members of the Public

4. Confirmation of Minutes

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5. Reports

PD/5.1/20.03	Draft Local Housing Strategy and Draft Village Centres Strategy - Exhibition	13
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PD/5.3/20.03	40km/h Speed Limit Changes - Consultation Outcomes	39
PD/5.4/20.03	Car Next Door - Car Share Trial	72
PD/5.5/20.03	Bronte Surf Club and Community Facilities Building Upgrade - Project Update	80
PD/5.6/20.03	Planning Proposal - 84 Curlewis Street, Bondi Beach - Post-exhibition	129

6. Urgent Business

7. Closed Session 134

The following matter is proposed to be dealt with in Closed Session and has been distributed to Councillors separately with the agenda:

PD/7.1/20.03	CONFIDENTIAL REPORT - Bondi Pavilion - Process for Procuring Retail Commercial Tenancies
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8. Resuming Open Session 136

9. Meeting Closure

CONFIRMATION OF MINUTES PD/4.1/20.03



Subject: Confirmation of Minutes - Strategic Planning and Development Committee Meeting - 4 February 2020

TRIM No: SF20/44

Author: Richard Coelho, Governance and Internal Ombudsman Officer

RECOMMENDATION:

That the minutes of the Strategic Planning and Development Committee Meeting held on 4 February 2020 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

Introduction/Background

The minutes of the Strategic Planning and Development Committee meeting must be submitted to Strategic Planning and Development Committee for confirmation, in accordance with clause 20.23 of the Waverley Code of Meeting Practice.

Attachments

1. Strategic Planning and Development Committee Meeting Minutes - 4 February 2020



**MINUTES OF THE STRATEGIC PLANNING AND DEVELOPMENT COMMITTEE MEETING
HELD AT WAVERLEY COUNCIL CHAMBERS, CNR PAUL STREET AND BONDI ROAD, BONDI JUNCTION ON
TUESDAY, 4 FEBRUARY 2020**

Present:

Councillor Steven Lewis (Chair)	Hunter Ward
Councillor Paula Masselos (Mayor)	Lawson Ward
Councillor Elaine Keenan (Deputy Mayor)	Lawson Ward
Councillor Angela Burrill	Lawson Ward
Councillor George Copeland	Waverley Ward
Councillor Tony Kay	Waverley Ward
Councillor Marjorie O'Neill	Waverley Ward
Councillor John Wakefield	Bondi Ward
Councillor Dominic Wy Kanak	Bondi Ward

Staff in attendance:

Ross McLeod	General Manager
George Bramis	Acting Director, Planning, Environment and Regulatory
John Clark	Director, Customer Service and Organisation Improvement
Emily Scott	Director, Community, Assets and Operations
Karen Mobbs	General Counsel
Darren Smith	Chief Financial Officer
Jane Worthy	Internal Ombudsman

At the commencement of proceedings at 7.30 pm, those present were as listed above, with the exception of Cr O'Neill, who arrived at 8.13 pm.

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The General Manager read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.

1. Apologies/Leaves of Absence

Apologies were received and accepted from Crs Betts, Goltsman and Nemesh.

2. Declarations of Pecuniary and Non-Pecuniary Interests

The Chair called for declarations of interest and none were received.

3. Addresses by Members of the Public

- 3.1 S Darroch – PD/5.5/20.02 – Notts Avenue Safety and Streetscape Upgrade – Update.
- 3.2 J Bryden (on behalf of the applicant, Hollywood Investments Pty Ltd) – PD/5.6/20.02 – Planning Proposal – 96-122 Ebley Street, Bondi Junction – Post-exhibition

4. Confirmation of Minutes

PD/4.1/20.02 Confirmation of Minutes - Strategic Planning and Development Committee Meeting - 3 December 2019 (SF19/327)

MOTION / DECISION

Mover: Cr Lewis
Seconder: Cr Masselos

That the minutes of the Strategic Planning and Development Committee Meeting held on 3 December 2019 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

Cr O'Neill was not present for the consideration and vote on this item.

5. Reports

PD/5.1/20.02 Waverley Local Strategic Planning Statement - Endorsement (SF20/812)

MOTION / DECISION

Mover: Cr Lewis

Seconder: Cr Keenan

That Council:

1. Endorses the Waverley Local Strategic Planning Statement 2020–2036 (LSPS) attached to this report for finalisation, subject to the following amendments:
 - (a) Page 14 of the LSPS, right column, add dot point: ‘Maintaining diversity of retail offerings to serve local needs.’
 - (b) Page 17 of the LSPS, right column, second dot point: delete the second sentence and replace with:

‘Proposals can satisfy these high standards by committing all development on the subject site to achieve a 5+ Green Star rating with the Green Building Council of Australia, or a Core Green Building Certification or Zero Carbon Certification with the Living Futures Institute of Australia, or equivalent.’
 - (c) Page 38 of the LSPS, right column, fourth paragraph regarding Principle H5: insert the word ‘protected’ after the word ‘enhanced’.
 - (d) Page 47 of the LSPS, point 1 under heading Actions: add at the end of the sentence ‘while maintaining diversity of retail offerings.’
2. Forwards the endorsed LSPS to the Greater Sydney Commission to complete the assurance process.
3. Delegates authority to the General Manager to take any further actions necessary to finalise and make the LSPS in accordance with clause 3.9 of the *Environmental Planning and Assessment Act 1979*.
4. Council commits to implementing and progressing the LSPS in ways that operate to involve and acknowledge that Aboriginal First Nation Peoples have a custodial ongoing spiritual, social, cultural, economic and traditional relationship to looking after country and people.

Division

For the Motion: Crs Burrill, Copeland, Kay, Keenan, Lewis, Masselos, O’Neill and Wakefield.

Against the Motion: Cr Wy Kanak.

PD/5.2/20.02 Waverley Development Control Plan 2012 (Amendment No. 7) - SEPP (Vegetation in Non-rural Areas) 2017 - Adoption (SF20/107)**MOTION / UNANIMOUS DECISION**

Mover: Cr Lewis
Seconder: Cr Copeland

That Council adopts the Waverley Development Control Plan 2012 (Amendment No. 7) attached to this report in accordance with section 21 of the *Environmental Planning and Assessment Regulation 2000*, to take effect on 2 March 2020, subject to adding the following sentence in Part B3 Landscaping and Biodiversity, 3.2 Biodiversity, second paragraph before the sentence beginning with 'Since European Settlement...':

'Aboriginal First Nation Peoples have a custodial ongoing spiritual, social, cultural, economic and traditional relationship to the sunshine wattle and the Eastern Suburbs banksia scrub, as well as to all native flora and fauna.'

Division

For the Motion: Crs Burrill, Copeland, Kay, Keenan, Lewis, Masselos, O'Neill, Wakefield and Wy Kanak.

Against the Motion: Nil.

PD/5.3/20.02 Street Pedestrianisation - Street Play Policy (SF20/775)**MOTION / UNANIMOUS DECISION**

Mover: Cr Masselos
Seconder: Cr Keenan

That Council:

1. Adopts the Street Play Policy attached to this report to cater for small community events up to 100 persons, subject to the Street Play Policy being updated to not preclude small play group events that are smaller than 30 persons.
2. Covers the insurance costs through existing budgets for the remainder of the 2019–20 (current) financial year as a grace period, in order to incentivise uptake and assess future insurance requirements.
3. Receives a further report with any recommended changes to the policy and an assessment of street play events conducted, once initial pilot events have occurred.

PD/5.4/20.02 Undergrounding Power - Council Contributions (SF20/774)**MOTION / UNANIMOUS DECISION**

Mover: Cr Lewis
Seconder: Cr Wy Kanak

That Council:

1. Does not support funding the extension to the undergrounding of power at Bronte Beach Village between 495 and 499 Bronte Road.
2. Endorses the following position on the undergrounding of power:

- (a) Undergrounding is not the responsibility of Council.
- (b) Where Council undertakes village centre upgrades or major capital works projects that require multi-function poles, Council will underground power to facilitate this.
- (c) Council will condition developments through the development application process to underground along major routes and in commercial areas.
- (d) If residents wish to underground in residential areas, they must undertake the project through an accredited service provider as mandated by Ausgrid. Council's involvement will be in approving street lighting changes and reviewing road opening applications.
- (e) Council's contribution to these projects will be limited to restoration costs of footpaths, kerb and gutter, nature strips and road surfaces where deemed that the condition of the existing assets is condition 3 or worse.
- (f) Council will co-ordinate restorations with undergrounding works.

PD/5.5/20.02 Notts Avenue Safety and Streetscape Upgrade - Update (A18/0525)

MOTION / UNANIMOUS DECISION

Mover: Cr Wakefield
Seconder: Cr Wy Kanak

That Council:

1. Receives and notes this update on the Notts Avenue Safety and Streetscape Upgrade project.
2. Notes the outcomes of the community consultation completed in June 2019.
3. Endorses the updated Notts Avenue Safety and Streetscape Upgrade design attached to this report, including the proposed vehicle-rated balustrade on the cliff's edge on Notts Avenue as an additional safety measure, noting that the intersection will allow right-hand turns from Campbell Parade into Notts Avenue.
4. Notes that the proposed design will be reported to the Waverley Traffic Committee on 27 February 2020 for consideration, with meeting minutes to be reported to Council on 17 March 2020 for adoption.
5. Progresses to a tender for construction services.
6. Informs the community on the final design endorsed by Council, noting the original 'left in, left out' proposal (banning of right-hand turns) at the Notts Avenue and Campbell Parade intersection has been removed from the scope of this project.

Cr O'Neill was not present for the consideration and vote on this item.

S Darroch addressed the meeting.

PD/5.6/20.02 Planning Proposal - 96-122 Ebley Street, Bondi Junction - Post-exhibition (PP-1/2016)**MOTION / UNANIMOUS DECISION**

Mover: Cr Lewis
Seconder: Cr Wakefield

That Council:

1. Notes the matters raised in the submissions made on the Planning Proposal at 96–122 Ebley Street, Bondi Junction.
2. Supports the planning proposal lodged by CityPlan Services to amend the Waverley Local Environment Plan 2012 (WLEP) in respect of 96–122 Ebley Street, Bondi Junction.
3. Supports making the amendments to the WLEP 2012 outlined in the planning proposal in conjunction with Parliamentary Counsel under the delegation received from the Department of Planning, Industry and Environment.
4. Notifies property owners of Council's decision.

Division

For the Motion: Crs Burrill, Copeland, Kay, Keenan, Lewis, Masselos, Wakefield and Wy Kanak.

Against the Motion: Nil.

Cr O'Neill was not present for the consideration and vote on this item.

J Bryden (on behalf of the applicant, Hollywood Investments Pty Ltd) addressed the meeting.

PD/5.7/20.02 Reverse Vending Machine at Bondi Beach (A17/0647)**MOTION / DECISION**

Mover: Cr Wakefield
Seconder: Cr Lewis

That Council:

1. Extends its contract with the NSW Government representative Tomra-Cleanaway until 30 April 2020 when the Bondi Pavilion Restoration Project commences.
2. Following the removal of the Reverse Vending Machine (RVM), continues to support the 'Return and Earn' State Government initiative through promotion of RVM and other collection options provided by Tomra-Cleanaway.

PD/5.8/20.02 Boot Factory Adaptive Reuse Project - Update (A19/0074)**MOTION / UNANIMOUS DECISION**

Mover: Cr Masselos
Seconder: Cr Keenan

That Council:

1. Receives and notes this update on the Boot Factory Adaptive Reuse project.

2. Endorses the design for the Boot Factory Adaptive Reuse project attached to this report, noting that the design involves restoration of the original building in line with the conservation strategy for the building and the Council resolution of 7 May 2019.
3. Continues with detailed design and progresses to a tender for a head contractor following DA approval, noting that issuing the request for tender is subject to Council endorsement of the draft 2020–21 Capital Works Program and Long Term Financial Plan.

Division

For the Motion: Crs Burrill, Copeland, Kay, Keenan, Lewis, Masselos, O'Neill, Wakefield and Wy Kanak.

Against the Motion: Nil.

6. Urgent Business

There were no items of urgent business.

7. Meeting Closure

THE MEETING CLOSED AT 8.59 PM.

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SIGNED AND CONFIRMED
CHAIR
3 MARCH 2020

REPORT PD/5.1/20.03



Subject: Draft Local Housing Strategy and Draft Village Centres Strategy - Exhibition

TRIM No: SF20/1150

Author: Jaime Hogan, Senior Strategic Planner

Director: Tony Pavlovic, Acting Director, Planning, Environment and Regulatory

RECOMMENDATION:

That Council publicly exhibits the draft Local Housing Strategy and draft Village Centres Strategy attached to this report for 28 days.

1. Executive Summary

The purpose of this report is to provide an update on the *Comprehensive Waverley Local Environment Plan Review 2021* project (the Comprehensive LEP Review), and to seek Council's endorsement of the draft Waverley Local Housing Strategy and draft Waverley Village Centres Strategy for public exhibition. This report also outlines the next steps for the Comprehensive LEP Review. The four phases of the Comprehensive LEP Review are:

- Phase 1 of the Comprehensive LEP Review - 'The Health Check' (complete)
- Phase 2 of the Comprehensive LEP Review - 'Prepare Draft Waverley Local Strategic Planning Statement' (complete)
- Phase 3 of the Comprehensive LEP Review - 'Finalise Waverley Local Strategic Planning Statement' (current)
- **Phase 4 of the Comprehensive LEP Review - 'Prepare the LEP Planning Proposal' (current)**
 - To inform the preparation of the comprehensive LEP and DCP, several environmental strategies have been prepared, including the *Draft Waverley Local Housing Strategy* (LHS), the *Draft Waverley Village Centres Strategy*, a draft Open Space and Recreation Strategy, a draft Heritage Review, a review of Bondi Junction Strategic Centre, and draft Local Character Statements. The preparation of both the LSPS and LHS is required by the NSW Government.

2. Introduction/Background

Under sections 3.8(3) and (4) of the *Environmental Planning and Assessment Act 1979* (EP&A Act), all Councils are required to undertake a comprehensive review of their local environmental plans (LEPs) to implement the Region Plan (A Metropolis of Three Cities) and District Plan (Eastern City District Plan) recently prepared by the NSW Government.

Council currently has one comprehensive LEP, the *Waverley Local Environmental Plan 2012* (WLEP), which applies to the entire local government area (LGA). The Review is a key step in the implementation of the District Plan in the Waverley LGA. The requirement to undertake a comprehensive review of the WLEP and Waverley Development Control Plan (WDCP) is welcome as it will allow Council to revise and clarify a

strategic vision for planning in the area through the LSPS, and to review the current plans and policies that guide development.

Council undertakes a housekeeping review of the WLEP on a regular basis; however, the last comprehensive review was undertaken in 2012, when a combined LEP was prepared for all of Waverley that aligned with the Standard Instrument released in 2007 by the NSW Government.

As part of the Review process, section 3.9 of the EP&A Act requires that all Councils prepare a Local Strategic Planning Statement (LSPS). This is a new policy that sets the vision for the local area for the next 20 years. Additional studies have been identified in the Draft Waverley LSPS which will form a more detailed evidence base to undertake the comprehensive review of the WLEP and WDCP. This evidence may lead to some changes to the WLEP and WDCP, or it may confirm that the existing WLEP and WDCP are performing effectively to achieve Waverley's vision as outlined in the LSPS and the *Waverley Community Strategic Plan 2018-2029* (CSP). The *Waverley Local Strategic Planning Statement 2020-2036* was endorsed by Council for adoption on 4 February 2020, to be formally adopted after receiving assurance from the Greater Sydney Commission by 31 March 2020.

The Comprehensive LEP Review consists of six phases, each with deliverables to Council or to the NSW Government. These six phases are:

- Phase 1 – The Health Check (complete).
- Phase 2 – Draft Waverley Local Strategic Planning Statement (complete).
- Phase 3 – Finalise Waverley Local Strategic Planning Statement (current).
- Phase 4 – Prepare planning proposal (current).
- Phase 5 – Public exhibition.
- Phase 6 – Finalisation.

3. Relevant Council Resolutions

Meeting and date	Minute No.	Decision
Strategic Planning and Development Committee 4 February 2020	PD/5.1/20.02	<p>That Council:</p> <ol style="list-style-type: none"> 1. Endorses the Waverley Local Strategic Planning Statement 2020–2036 (LSPS) attached to this report for finalisation, subject to the following amendments: <ol style="list-style-type: none"> (a) Page 14 of the LSPS, right column, add dot point: 'Maintaining diversity of retail offerings to serve local needs.' (b) Page 17 of the LSPS, right column, second dot point: delete the second sentence and replace with: <p>'Proposals can satisfy these high standards by committing all development on the subject site to achieve a 5+ Green Star rating with the Green Building Council of Australia, or a Core Green Building Certification or Zero Carbon Certification with the Living Futures Institute of Australia, or equivalent.'</p> (c) Page 38 of the LSPS, right column, fourth

		<p>paragraph regarding Principle H5: insert the word 'protected' after the word 'enhanced'.</p> <p>(d) Page 47 of the LSPS, point 1 under heading Actions: add at the end of the sentence 'while maintaining diversity of retail offerings.'</p> <p>2. Forwards the endorsed LSPS to the Greater Sydney Commission to complete the assurance process.</p> <p>3. Delegates authority to the General Manager to take any further actions necessary to finalise and make the LSPS in accordance with clause 3.9 of the <i>Environmental Planning and Assessment Act 1979</i>.</p> <p>4. Council commits to implementing and progressing the LSPS in ways that operate to involve and acknowledge that Aboriginal First Nation Peoples have a custodial ongoing spiritual, social, cultural, economic and traditional relationship to looking after country and people.</p>
Strategic Planning and Development Committee 4 June 2019	PD/5.1/19.06	<p>That Council:</p> <p>1. Endorses the Draft Waverley Local Strategic Planning Statement (Attachment 1) and Draft Waverley Local Strategic Planning Statement Summary (Attachment 2) for public exhibition for a period of no less than 28 days, subject to the following amendments:</p> <p>(a) Provide indicative timing for short-, medium- and long-term indicators in the 'Key to actions' table (page 5).</p> <p>(b) Amend 'About the plan' (page 4) to clarify that the scope of the LSPS addresses broader economic, social and environmental issues, as well as land use planning issues.</p> <p>(c) Amend the list of 'Key Issues' (page 9) as follows:</p> <p>(i) Change 'A holistic approach encompassing how climate change, biodiversity, and green space are managed' to 'A holistic approach to the management of biodiversity, green space, and adaptation and resilience to climate change.'</p> <p>(ii) Change 'A diverse economy that is less reliant on tourism' to 'A diverse and thriving local economy that is less reliant on tourism.'</p> <p>(iii) Add as a Challenge 'There are community</p>

		<p>concerns about how tourism is managed.'</p> <p>(iv) Change 'Additional public schools in Waverley, particularly a secondary school' to 'Additional public schools in the Eastern Suburbs, particularly a secondary school.'</p> <p>(v) Change 'More space in the Mill Hill Community Centre' and 'Improve use of Bondi Pavilion, including more events and activities at night' to 'Provide more space for community uses and events.'</p> <p>2. Endorses the Waverley Local Housing Discussion Paper (Attachment 3) for public exhibition at the same time.</p>
Strategic Planning and Development Committee 9 October 2018	PD/5.1/18.10	<p>That Council:</p> <p>1. Endorses the Comprehensive Waverley Local Environmental Plan Review 2021 – Phase 1 – Health Check attached to this report.</p> <p>2. Forwards the document to the Department of Planning and Environment by 31 October 2018.</p>

4. Discussion

Draft Waverley Local Housing Strategy

The NSW State Government requires that all Councils undertake a Local Housing Strategy. The purpose of the local housing strategy is to tie Council's vision for housing with State Government led strategic plans. The Department of Planning, Industry and Environment (DPIE) released guidelines for the content of the strategy. The draft strategy in Attachment 1 has an evidence base including the current and future demographic profile to understand who we are planning for, supply and demand for housing, and housing targets. It also includes recommendations for policy and legislation, advocacy and collaboration opportunities to guide the future of housing delivery in Waverley.

The Waverley LGA is an established area with residential development starting in the 1800s. Due to periods of housing booms, Waverley is now the second densest LGA in Australia, with an estimated 80 people per hectare. Apartments make up 66% of Waverley's current dwelling stock and the availability of detached housing continues to diminish. Given Waverley's location between CBD and beaches, Waverley is a desirable place to live and gentrification continues to threaten the displacement of older people and lower income households.

DPIE's dwelling projection for Greater Sydney is that it will grow by 2% per annum to 2036. The proposed housing target below reflects a growth rate of 0.4% per annum to 2036. Comparatively, in the last five years, Waverley's most significant housing growth was at 0.7% per annum reflecting the growth of Bondi Junction with the completion of several residential apartment buildings. Prior to the significant growth of Bondi Junction, Waverley was growing at a rate of 0.3% per annum which has been primarily by infill development. Whilst we have developed this target, it should be noted that ultimately the take up of the housing target will be left to the market.

The housing targets are outlined below:

- 0–5 year target = 1,250 dwellings (2.7% of the Eastern District target).
- 6–10 year target = 760 dwellings.
- 11–20 year target = 1,450 dwellings (2.2% of the Eastern District target).
- Overall housing target of 3,400 dwellings to 2036.

The future of housing in Waverley needs to be diverse and affordable to accommodate the changing needs of our community. This will be shaped by the following priorities:

- H1 Encourage a range of housing options to support and retain a diverse community.
- H2 Manage housing growth sustainably and in the right locations.
- H3 Increase amount of affordable rental housing and social housing.
- H4 Improve liveability, sustainability and accessibility through high quality residential design.
- H5 Ensure new development is consistent with desired future character.

Draft Waverley Village Centres Strategy

The Draft Waverley Village Centres Strategy (VCS) has been prepared to provide a place-based planning approach to reviewing the controls for our commercial centres. The VCS provides a high-level overview of some of the key challenges our centres are facing, such as development pressures, the loss of retail diversity in centres, and the loss of employment uses to residential uses. The VCS also outlines a range of opportunities that Council and the community can work to leverage, including sustainability and place-based improvements in all centres, and some key public domain and structural changes to the way some of our centres work.

The VCS will be used by Council not only to inform the preparation of the revised LEP and DCP, but also in the assessment of future Planning Proposals located in these centres. As Waverley is such an attractive place to live and work, there will always be pressure to redevelop areas, which will continue to come to Council for assessment in the form of Planning Proposals that seek to change the development controls or provisions for potential sites. Accordingly, it is important that Council has a community vision that can help to guide the assessment of future Planning Proposals.

The VCS has had a significant amount of community engagement to date through two online surveys and five in-person workshops held in 2019, with over 300 people providing feedback. The key findings from this engagement process was that the community really value the centres in Waverley for a number of reasons including:

- The iconic and historic character and sense of place of the centres.
- The range of retail, services, and food and beverage options available.
- The opportunities that the centres provide to meet people and engage more broadly with the Waverley community.

The community engagement workshops and the survey responses have helped to inform the proposed VCS in Attachment 2, in addition to numerous internal workshops including staff from planning, traffic management and strategy, asset management, urban design and heritage, economic development, sustainability and civic projects. The Community Engagement Summary Report prepared by CRED Consulting is provided in Attachment 3.

The VCS identifies the desired future character and vision of centres, presents ideas and opportunities for public domain and sustainability improvements and also identifies sites that are subject to redevelopment pressures based on informal submissions that Council has received from proponents and landowners in the area. These are presented to the public to craft an informed community position on the future of our

centres. Accordingly, community input into the draft strategy is vital to ensure this document can adequately be used in future Council assessments of development proposals and to ensure the LEP and DCP accurately reflects the community's shared vision.

The VCS is a summary document of a larger piece of work known as the Waverley Village Centres Urban Design Review, which comprises a detailed analysis of each centre, as well as the desired future character and vision. To focus the community's attention to receive the most impactful feedback, only the concise VCS is proposed to be placed on public exhibition. The Waverley Village Centres Urban Design Review will continue to be used as an internal reference document in all future development proposal assessments.

5. Financial impact statement/Time frame/Consultation

Time frame

DPIE has set a time frame of three years for Waverley Council to complete the Comprehensive LEP Review, beginning in June 2018 and culminating in June 2021. The Comprehensive LEP Review consists of six phases, each with deliverables to Council or to DPIE:

<i>Table 4 – Comprehensive LEP Review Process and Timeframes</i>	
Comprehensive LEP Phase	Timeline
Phase 1 – The Health Check	Completed 31 October 2018
Phase 2 – Prepare Draft Waverley Local Strategic Planning Statement	Completed 1 June 2019
Phase 3 – Finalise Waverley Local Strategic Planning Statement	Completed 4 February 2020
Phase 4 – Prepare planning proposal	Current Draft planning proposal is proposed to be completed by late 2020
Phase 5 – Public exhibition	Early 2021
Phase 6 – Finalisation	June 2021

Community engagement

As part of Phase 1 of the Review, marketing collateral was developed to attract the community to sign up for project updates on the Have Your Say project page, which will be live for the duration of the Comprehensive LEP Review (until June 2021). Similar channels will be engaged in the public exhibition of the draft environmental strategies to ensure that the project is adequately advertised, and the next level of detail attracts additional public input.

The strategies pertaining to this report for public exhibition are the *Draft Waverley Local Housing Strategy* (LHS) and *Draft Waverley Village Centres Strategy*. The *Draft Local Character Discussion Paper*, *Draft Bondi Junction Urban Design Review 2020*, and *Draft Waverley Heritage Review* are planned to be reported to the April Strategic Planning and Development Committee Meeting.

Once the documents have been exhibited and revised with any relevant changes informed by submissions, these environmental strategies will be reported back to Council for adoption in June/July 2020. The adopted strategies will be used to guide the detailed review and preparation Council's new comprehensive Local Environmental Plan (LEP) and Development Control Plan (DCP) 2021.

Financial impact statement

There are no financial implications. The work is programmed within Council's work program and budget.

6. Conclusion

Under sections 3.8(3) and (4) of the EP&A Act, all Councils are required to undertake a comprehensive review of their local environmental plans (LEPs) to implement the Region Plan (A Metropolis of Three Cities) and District Plan (Eastern City District Plan) recently prepared by the NSW Government.

Council has prepared the Waverley Local Strategic Planning Statement, and a number of supporting draft environmental strategies to inform the comprehensive review of the LEP and DCP. This report recommends the public exhibition of two of these supporting draft environmental strategies.

7. Attachments

1. Draft Waverley Local Housing Strategy (under separate cover) [⇒](#)
2. Draft Waverley Village Centres Strategy (under separate cover) [⇒](#)
3. Community Engagement Summary Report (under separate cover) [⇒](#)

REPORT
PD/5.2/20.03

Subject: Draft Open Space and Recreation Strategy - Exhibition

TRIM No: A18/0401

Author: Bianca Simpson, Service Manager, Open Space and Recreation

Director: Emily Scott, Director, Community, Assets and Operations

RECOMMENDATION:

That Council:

1. Publicly exhibits the draft Open Space and Recreation Strategy attached to this report from March to April 2020.
2. Notes that amendments have been made to the draft Open Space and Recreation Strategy that was presented to Council in December 2019, taking into consideration Councillor comments made during, and subsequent to, the Council meeting.
3. Notes that, following the public exhibition period, officers will prepare a further report to Council detailing recommendations for changes based on community feedback and requesting Council to adopt the strategy.

1. Executive Summary

The Waverley Open Space and Recreation Strategy (OSRS) is a strategic document which examines existing services and current demand to guide our approach to planning and managing open space and recreation facilities, to best meet the community's open space and recreation needs.

In developing this OSRS, we recognise the importance of parks, reserves and recreation facilities in positively contributing to the health and wellbeing of individuals; community amenities; community, culture and heritage; the environment and our planet's health; and distinct local character in Waverley. These facilities are particularly important in an area with high levels of relative urban density.

Understanding the importance of our parks and based on the consultation findings and analysis of existing facilities a series of strategies have been developed. The Open Space and Recreation Strategy proposes the following key areas of focus for the next 10 years:

- An open space network and hierarchy to guide management and maintenance activities in relation to the expectations on activities, facilities and level of service for each space.
- Adopt a maintenance and servicing framework for parks and reserves that relates to the open space hierarchy.
- Increase the capacity of our current sports fields.
- Seek opportunities to acquire land in strategic locations to increase provision of community recreation spaces and secure existing spaces which provide recreation opportunities to ensure they continue to do so in the future.
- Improve the pedestrian environment around open and recreation spaces and way-finding for walking routes.

- Improve provision of toilet and water fountain facilities at sports fields and along the Cliff Walk.
- Establish a framework to support ongoing community and stakeholder engagement in the planning and management of open and recreation spaces.
- Complete heritage studies and heritage interpretation strategies to improve management of heritage in parks and reserves, prioritising Bronte Beach Park, Tamarama Beach Park, and Waverley Park.

On this basis, the draft Open Space and Recreation Strategy has been completed; see Attachment 1. In order to ensure the strategy gains support and accurately reflects the community's needs it will be made available for community feedback (by public exhibition). This report seeks Council endorsement of the draft strategy for public exhibition. Once feedback has been received and collated further recommendations may be made to amend the strategy before the Strategy is formally adopted by Council.

2. Introduction/Background

Open and recreation space is an important asset for our community, contributing to our health and wellbeing. Waverley's parks, reserves, beaches, recreation facilities provide spaces for people to exercise, socialise and relax. These spaces also provide us with a connection to natural landscapes, which is increasingly important for the urban environments we live in.

The OSRS helps us to understand the priorities for open and recreation space planning and management, including what is important to the community now and in the future.

The Strategy has been written in consultation with the community, is based on best practice research and a review of the 79 open and recreation spaces across Waverley local government area (LGA). Through this process we have established the current demand for open and recreation space, the various groups that use these spaces, the activities they participate in and what their future and priority needs will be.

This Strategy sets a road map for what needs to be done over the next 10 years to deliver our priorities. It will guide our activities in planning, managing and maintaining Waverley's parks, reserves, beaches and recreation facilities.

As established by the Strategy the priorities include the need to continue to maintain high quality spaces, respecting the environmental and heritage values of many of our parks and reserves and acknowledging that our beach parks are high profile destinations and experience high visitation throughout the year. We need to find ways to provide spaces that accommodate a mix of activities within the spaces we currently have, acknowledging the scarcity of new land available in Waverley.

Project scope

The OSRS covers the entire Waverley LGA and considers the provision of and demand for open space and recreation facilities. The Action and Implementation Plan focuses on parks, reserves and recreation facilities where Council has planning, management and maintenance responsibilities.

The Strategy includes all open and recreation spaces, such as parks, reserves, beaches, significant walking routes, and recreation facilities such as sports fields and outdoor and indoor courts and equipment. We also consider all support facilities for recreation such as community halls in parks, barbecues and picnic facilities.

Urban plazas, private spaces and spaces in schools (private and Government); open spaces managed by neighbouring Randwick, Woollahra and the City of Sydney Councils; and Queens and Centennial Park, managed by the Centennial Parklands Trust, are also recreation spaces used by Waverley residents. These spaces are considered in the development of this OSRS, however the strategy does not direct planning and management of these spaces.

Consultation methodology

This OSRS has been developed in consultation with the community and with input from key stakeholders and is established on evidence-based research, a review of background studies and best practice. Initial community and stakeholder engagement took place in February and March 2019. Engagement activities were designed to gain a better understanding of how the community currently use open space and recreation facilities in Waverley and the changes they would like to see for these spaces in the future. Direct emails and workshops were targeted at schools, sporting clubs and community groups that frequently book Waverley Council spaces. A Have Your Say website and online survey for the Strategy was created to allow the broader community to provide input to the project for the duration of the engagement period. Intercept surveys and three Have Your Say days also reached-out to community members and users of open space and recreation facilities who may not be linked to a school or sporting club or groups. These community and stakeholder views are key considerations for the development of the Waverley Open Space and Recreation Strategy.

In addition to the community and stakeholders, Councillors and internal council staff have been consulted on the project. Relevant Councillor workshop dates include:

- Councillor workshop, 12 February 2019.
- Councillor workshop, 28 May 2019.
- Councillor workshop, 10 September 2019.

On the basis of the consultation outlined above, a draft Open Space and Recreation Strategy was presented to Council in the December Strategic Planning and Development Committee. Council determined to make a series of changes which have been accommodated in the attached document. The requested changes are noted in the Council motion, see Relevant Council Motions in this report for a full record. Please note that one of the points of the Council motion point 2(b) delete clause A3.2 which reads; *Investigate options to secure 143 Bronte Road, Queens Park as a publicly accessible recreation and play space during weekends and out of school hours. Option may include acquisition of the site or establishing shared use arrangements with the Department of Education.* On further consultation with the Mover of this motion it was suggested that this action remain in order to investigate a shared use arrangement with the Department of Education. This would enable public access to this open space on weekends.

In further consultation with Councillors minor text changes and clarifications have also been made. These have also been highlighted in green text in the attached report. In addition, an account of these changes is outlined below.

Table 1. Amendments to draft OSRS.

Reference	Comment	Amendments
Executive Summary. Our Strategy.	The second dot point places undue emphasis on acquisition of land for use as open space. Previous text <i>'seek opportunities to acquire land in strategic locations to increase the provision of community recreation spaces and secure land currently used for open space and recreation to ensure its continued use for public recreation in the future.'</i>	<i>'seek opportunities to lease undertake agreement with or acquire land....'</i>
Page 14. Economic Benefit	Clarification needed regarding the economic cost / benefit of running	Text amended; The use of parks as a venue for events and hire also

	events in our parks.	generates revenue for Waverley Council, these funds are used to offset the cost of managing events.
Page 13 Figure 1.2 Waverley parks and reserves	References to Williams Park to also include North Bondi Golf Club	Amendments to Figure 1.2, 2.9 and 4.6 to include <i>Williams Park / North Bondi Golf and Diggers Club</i>
Page 21, Figure 2.1 Regional open space and recreation facilities	There are different two symbols and references to Cricket in the key.	The key to the figure has been corrected.
Page 28, Table 2.1 Different user groups of Waverley open and recreation spaces	Note: Bondi Winter Magic is now Bondi Festival	Text changes; Bondi Festival
Page 28, Table 2.1 Difference user groups of Waverley open and recreation spaces	To identify issues of conflict between dogs and children.	New point raised: It is often reported that dog's off-leash run through playgrounds, creating conflict with children playing.
Page 34	To clarify that Fitness Trainers also include yoga classes.	'Commercial Fitness Trainers and yoga instructors use Waverley's parks and reserves. Permits are required....'
Page 38 Dog Off-Leash Areas	To outline rangers responsibilities	Text added: 'Council's rangers have a role in enforcing the regulations outlined in the NSW Companion Animals Act 1998.'
Page 42 Design and Setting	To ensure the design of parks is sympathetic to the natural environment.	Text added: 'Landscape design needs to be sympathetic to the unique character of these parks.'
	To include Calga Reserve as example of a 'cliff top park' and Varna Park as a 'pocket park'.	Text added: Calga Reserve. 'including Varna Park, Kimberley Reserve and St James Reserve...
Section 'Existing Open Space and Recreation Facilities'	This section should focus on existing use and facilities associated with open space. There have however been some issues and opportunities raised throughout the text which should be moved to page 53 'Open Space and Recreation Review' to ensure clarity and consistency through document.	Text taken from pages 46, 48 and 50 and copied to page 53 as highlighted in green.
Page 50 Planning and acquisitions	Replace the word 'can' to 'is able to' in order to clarify that it is a decision making process.	Text replaced; can with 'is able to'.
Page 55 Open Space and Recreation Needs	This chapter identifies actions throughout the text. For consistency and clarity all identified actions to move to page 63 'Needs assessment actions'.	Text copied and pasted onto page 63 is highlighted in green.
Page 61 Recreation facilities provision	Text does not accurately represent the range of swimming facilities available to residents.	Further clarifications made, see text in green.
	Dog off leash areas; in referencing a shortfall of dog off leash in Bondi Beach might mislead people in only	Text change: '..there is a gap in provision in the Bondi Basin area.'

	considering the Bondi Beach and Park as opposed to the suburb area.	
Page 63 Needs and assessment actions	Ensure the community is consulted on any sports field improvements	Text added to first dot point; ‘...in consultation with the community.’
	Questioned the action to ‘provide access to indoor swimming facilities.’ In the instance Council has good provision of pools and a range of privately owned pools.	Text changed; ‘improve access to indoor swimming facilities by ensuring information is readily available to the community’.
	There is a missing link between identifying a lack of recreation opportunities for older children and young people with actions identified such as A2.5.	To provide a recommended action in the Needs Assessment actions. Text added: ‘provide both indoor and outdoor recreational opportunities for older children and adolescents.’
Page 65 Engagement Outcomes	As Waverley has multiple indoor swimming pools, there is an opportunity to improve access as opposed to new facilities.	Text changed; Investigate opportunities to provide improved access to existing indoor swimming pools in Waverley
Page 59 Action A1.5	In the context Council has a range of opportunities for swimming including in beach and pools an additional pool may not necessarily fill a gap in provision.	Text changed; ‘Complete a feasibility study for a public indoor pool in Waverley LGA.’ To ‘Undertake a needs and demands assessment for recreational swimming in the LGA, to address the availability of swimming classes, lap swimming and club swimming participation opportunities. Community knowledge and affordability of available facilities.’
Page 70 Action A1.9	Include ‘playful planting’ in designated street play streets.	New text: ‘Consider play in planting design in designated Street Play streets.’
Page 72 Action A4.1	To delete suggested locations for amenities blocks on the Cliff Top Walk until the Coast Risk Assessment findings are completed.	Deleted; ‘Suggested locations for more amenities include Diamond Bay and Hugh Bamford Reserve.’
Page 71 Action B1.3	To include new action to ensure landscape design responds to the surrounding natural environment, views and vistas.	New text; Action B1.3. Ensure landscape design responds to the surrounding natural environment, views and vistas.
Page 76 Action C1.1	Delete ‘Create a sense of arrival...’ as the term is unambiguous.	New text; ‘Ensure park entrances are clearly marked at.....’
Page 76 Action C1.2	To expand on what kind of design guidance the PDTM should provide for signage.	Text added: ‘...Guidelines to include the preferred type and location of signs and to ensure control over the proliferation of signs in parks.’
Page 76 Action C3.1	To ensure pedestrian safety issues are addressed at park entrances. To include 100m catchment to Centennial Park.	Text added; Audit the quality, safety and continuity... Figure 4.3 to include a 100m catchment to Centennial Park.
Page 76 Action C3.2	To include the Bondi to Manly walk to ensure way-finding is considered.	Text added new dot point; ‘Bondi to Manly Walk as agreed with

		organisers.'
Page 78 Action D1.3 (new action)	To include water management and capture in parks.	New text added: 'Continue to improve on water management in open spaces including water capture, recycling and re-use and increasing permeable surfaces.'
Page 78 Action D2.3	Consider the provision of vegetation to provide a food source for fauna.	Text added; ...to improve habitation and a food source for native fauna...'
Page 80 Action E1.5 (new action)	Encourage the community to partake in footpath gardening.	Action added; 'Identify ways in which Council can support and encourage the community to partake in footpath gardening.'
Page 81 Action E3.3	Ensure reference to 'significant trees' pertains to heritage trees in this instance.	Text changed; Management of heritage items, landscape conservation areas and heritage significant trees....'
Page 82 Action E3.5	To clarify the extent of the Sandstone Coastal Escarpment landscape Conservation Area. Also confirm significant trees are 'heritage significant trees'.	Text added; 'Area includes Clarke Reserve, Diamond Bay to Rodney Reserve.' ...'significant heritage trees.'
Page 82 Action E5.1	To ensure a master plan for Hunter Park also includes park improvements to the park.	Text added; ...park improvement, management and information....'
Page 85 Action F4.1	To clarify this action.	Text added; ...between community, not-for-profit and commercial organisations. Review Council's fees and charges accordingly.

Consultation results

During the consultation that took place in February and March 2019, many individuals and groups provided feedback. Community participation included:

- 138 people participated in the online survey.
- 179 pins were added to the interactive map.
- 14 people participated in the stakeholder workshops.
- 3 Have your Say Days were conducted.
- 81 intercept surveys were completed.

The following themes summarise the feedback collected through community and stakeholder engagement activities. These themes are further explored and addressed through the OSRS.

Maintenance

Maintenance of parks and reserves and maintaining the quality of spaces is an important issue. The current level of maintenance is satisfactory; however, specific parks require more care.

Spaces that have high visitation and spaces that are popular with tourists were seen to require particular attention and more frequent maintenance than other parks.

Playgrounds

Creating spaces for young children is important. The play facilities that Council provides are widely enjoyed. However, considering the demand on current playgrounds, providing more facilities in and around playgrounds such as shade and water fountains, and replacing the ageing equipment in some parks is needed.

Dog parks

Many parks in Waverley are well visited by dog walkers. Dog-owners would like to see more parks have off-leash areas, water fountain and bins. Conflicts that arise between dog-owners and other people using parks when there are a large number of dogs in an area is a concern that needs to be considered and managed well. It is important to maintain separation between dog off-leash areas and the rest of the park where other activities happen, to reduce conflicts and manage risks to safety.

Accessibility

Availability of car parking is an issue, especially for carers who drive children to play sports at the courts and ovals. Provision of more parking would make it more convenient for visitors to the parks; however, it may create more congestion on local roads and impact on residents living near parks. In relation to many parks, the creation of additional parking is not straightforward.

Recreation facilities

Waverley courts, sports field and the oval are well used by sporting clubs and groups. These clubs and groups would like to see additional fields created to allow for the scheduling of more games and less competition with other clubs for space. Conversion of more fields to synthetic grass across Waverley would also allow for more play in all seasons as the field would be less affected by weather.

The addition of more basketball hoops and tennis courts would enable more casual play for people not associated with sporting clubs and groups. The large number of swimmers in Waverley would also like to see an indoor swimming pool developed.

Improvements to amenities and facilities

Provision of amenities and facilities in parks and reserves is important to maintain the quality of the spaces and would make people's visits more pleasant. This includes providing more water fountains and toilets in larger parks, particularly next to sports fields and courts.

Participants would like Council to provide shade and shelter next to sports fields at Barracluff Park, Hugh Bamford Reserve and Rodney Reserve to make the fields more pleasant places to be, particularly for spectators at matches where the fields are exposed to sun, wind and rain.

Participants would also like Council to provide storage facilities for sporting equipment in close proximity of sports fields and courts for clubs and community groups to use.

Affordability

It is very important that open space, beaches and recreation facilities can be accessed for no or little cost. Maintaining affordable hire fees for sporting clubs and community groups to use Waverley recreation facilities is very important for the financial health of clubs and allows them to continue setting affordable fees for their members.

Analysis of Waverley's existing open space and recreation facilities

In addition to the feedback received, Council also undertook a review of our existing open spaces and recreation facilities. The following summarises findings from our review, the range of user groups that use these spaces, and diversity of activities that these spaces support. Findings under each of the six Strategy themes inform our approach to management of open and recreation space and the Action and Implementation Plan.

Playing and relaxing

- Different groups use spaces for both active and passive recreation. Organised groups (sporting and community clubs, schools) regularly book spaces for training and match play.
- Regional and district parks and reserves are key visitor destinations and host large annual events which are important for Sydney.
- Occasional users are visitors that live outside the LGA, domestic travellers and international travellers that are attracted to Waverley's Coastal Walks and beaches.

Design and setting

- Design guidance helps to maintain and enhance the distinct characteristics of the Waverley local area and the context of each park and reserve.

Getting to and around

- There is generally a good distribution of open space across the LGA, and most residents live within a 400-metre walk to a park or reserve. There is variation in the types of spaces people can access from home, so it is important to maintain quality spaces and provide walking, cycling and public transport connections across the open space network.
- It is important to continually review whether spaces are universally accessible, particularly regional and district parks and reserves which have high visitation. The topography can also impact on access, reducing the ability to maintain continuous paths and can make access more difficult for people that are less mobile or carers with prams.

Enhancing the environment

- Waverley's parks and reserves have environmental importance and contribute to the ecology of Waverley as well as having bushland that has high environmental value.
- The topography and coastal setting create a unique landscape; however, it can also make access difficult in places where there are level changes.

Community, culture and heritage

- Many parks and reserves have heritage values that need to be protected and managed and management of heritage needs to be improved. There are Indigenous items, important archaeological sites, non-indigenous items, and landscape character areas that have Local, State and National significance.

Maintenance and management

- Council have various established frameworks and policies that guide the management of open space.
- Acquisition of land for open space should align with and deliver on the OSRS.
- The OSRS will guide future revisions of the Waverley SAMP and Plans of Management for parks and reserves.

- There is a need for better signage and completion of PoMs for all spaces to support compliance with permitted and prohibited activities in parks and reserves.

From this basis, a vision for the future of Waverley's open spaces was developed. In order to implement the vision, a series of outcomes and actions are developed. The vision and directions of the Strategy are further discussed below.

3. Relevant Council Resolutions

Meeting and date	Minute No.	Decision
Strategic Planning and Development Committee 3 December 2019	PD/5.1/19.12	<p>That:</p> <ol style="list-style-type: none"> 1. Council defers the public exhibition of the draft Open Space and Recreation Strategy attached to this report to February 2020. 2. The Draft Open Space and Recreation Strategy be amended as follows: <ol style="list-style-type: none"> (a) Clause A3.1: deleting the words 'Redevelopment of the Waverley Bus Depot'. (b) Deleting clause A3.2. (c) Clause A3.3: deleting the words 'to develop a community and recreation facility with potential for indoor pool' in the first bullet point. (d) Clause F1.1: insert the word 'or' after the words 'Prepare and' in the first line. (e) Incorporating strategies that encompass Council's soon-to-be-piloted Street Play Policy. (f) Revising the document to more clearly differentiate between ideas that have come through public consultation and those that are based on Council policies. (g) Page 2 of the Strategy, Acknowledgment: <ol style="list-style-type: none"> (i) Insert an additional dot point: 'Demonstrate and celebrate their living culture and ongoing heritage proudly.' (ii) In the last sentence, change 'land and waters' to 'land, water and sky.' (h) Page 68 of the Strategy, Our vision: <ol style="list-style-type: none"> (i) Amend the second paragraph to read as follows: 'Our parks provide a green

		<p>sanctuary protecting and supporting biodiversity and an opportunity to implement the ongoing Aboriginal traditional custodianship of land which forms our local government area.'</p> <p>3. A further draft of the document reflecting these proposed amendments come back to Council prior to placing the document on public exhibition.</p>
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4. Discussion

The Open Space and Recreation Strategy supports management and maintenance of our open and recreation spaces so that the community has access to high-quality spaces—encouraging physical activity and supporting mental well-being for our current community and future generations.

Vision for open space and recreation

Based on the results from the consultation the Waverley community highly values open and recreation space as spaces to:

- Access nature and greenery.
- A place to walk the dog.
- A place to play sport.
- A place for the community and somewhere to socialise with friends and family.

With this in mind, and best practice research in understanding the benefits of open space, the following vision has been drafted:

'Waverley's parks and reserves are available to everyone supporting healthy and active lifestyles. Our parks provide a green sanctuary protecting and supporting biodiversity and an opportunity to implement the ongoing Aboriginal and traditional custodianship of land which forms our local government area.'

Park design responds to the community's recreation and social aspirations while telling the story of the place, of today's generation and those before ours.

Spaces are welcoming, safe and well cared for. A sustainable approach to management allows future generations to enjoy these spaces.'

To achieve this vision an Action and Implementation plan is detailed in the Strategy. The key findings are detailed below.

Action and Implementation Plan

The Action and Implementation Plan prioritises actions and outlines indicators to enable Council to monitor and review the effectiveness of the Strategy. The Action and Implementation Plan focuses on the following outcomes:

- Building the capacity of existing sports fields and courts, whilst leveraging off any opportunities that arise to increase the provision of space and supporting diversity in activities.
- Protecting green space and increasing biodiversity.

- Engaging the community on the environmental, social and heritage values of Waverley's parks and reserves.
- Continuing a management and maintenance regime that enables provision of clean, well-maintained, and safe spaces for users.

An open space network and hierarchy is also established to provide guidance for the types of maintenance activities required for each space to achieve our desired outcomes.

Playing and relaxing

Open spaces across Waverley will provide diverse and flexible spaces that can be used for a range of active and passive recreation activities to meet the community's needs.

Directions

- Provide diverse spaces for different users and activities—such as active play, passive and quiet activities and casual pick up and play.
- Increase the capacity of existing active recreation spaces through embellishment and upgrade works.
- Leverage opportunities to provide new and extended spaces in key strategic location.
- Continue to improve walking routes along the coastline by identifying pinch points and areas for improvement in walker comfort and way finding.
- Seek funding and partnership arrangements to either provide public access to new open spaces and recreation facilities.
- Secure existing open spaces for future generations.

Design and setting

Open spaces in Waverley are well-designed, comfortable places that contribute to the natural landscape, local character of places, and support community health and wellness. People will be attracted to visit Waverley's open spaces.

Directions

- Ensure design responds to the unique character of a place and responds to the community's needs.
- Design environments for user comfort for all times of the day.
- Design spaces which encourage physical activity.

Getting to and around parks

Parks and reserves and recreation facilities form a network of open space that are well-connected, with a focus on pedestrian and cycling connections. Open spaces will be accessible to everyone.

Directions

- Provide for easy navigation and access throughout the open space network and within parks.
- Manage car parking and vehicle access impacts particularly at busy times and during events at Waverley parks and reserves.
- Provide a safe and comfortable environment along the pedestrian and cycling network to access Waverley parks and reserves.
- Ensure all Parks are designed and upgraded in line with universal design principles.

Enhancing the environment

Outcomes

Open spaces in Waverley has significant environmental values and form an important part of the ecology in Waverley, which needs to be respected in the design of parks and reserves.

Directions

- Embed environmentally sustainable practices in the management and maintenance of spaces.
- Enhance and conserve the natural environment.
- Plan for resilience to manage and adapt to climate change impacts.

Community, culture and heritage

Parks and reserves provide spaces for the community. These spaces allow for a range of community activities and the community also need to be involved in the management of these spaces.

Directions

- Engage the community in the care and management of open space and facilities.
- Support community events and social activities in parks and reserves.
- Protect and manage the heritage values of items and landscape areas.
- Educate the community about the value of the unique environment of spaces.
- Ensure design of parks tells the story of the place and local culture.

Management and maintenance

Council provides spaces that are safe for people and maintained at a good standard that is satisfactory to the community.

Directions

- Maintain spaces, facilities and amenities at a standard in line with the park hierarchy.
- Provide clear and consistent messaging regarding compliance in parks.
- Maintain environments that are safe for all users.
- Ensure consistency in management across all parks and reserves.

Combined Strategies

The following plans shows a range of proposed strategies by locality.

North

The North locality encompasses North Bondi in the south to Vaucluse in the north.

Key projects for the North locality are focused on increasing amenities to improve access to toilets along the Cliff Walk, increasing the capacity of sports fields at Barracluff Park and Dudley Page Reserve and providing sports courts, and increasing street planting on key cycle and pedestrian routes.

Priority actions for projects to be delivered in the short-term (0 to 5 years) in the North locality are:

- Implement a strategy to increase the profile of South Head Cemetery as part of the Waverley parks and reserves network and recreation walking network.

- Seek opportunities to increase turn-up and play facilities such as basketball and netball hoops and tennis rebound walls. Priority locations may be Rodney Reserve and Barracluff Park.
- Consult on the introduction of timed access for dog off-leash activities at Barracluff Park/Beach Road Reserve to improve access to dog off-leash areas in Bondi Basin. Identify measures to enforce compliance with timed access.
- Investigate opportunities to increase the capacity of Rodney Reserve and provide sports clubs and groups more options for training and match play, including locating new outdoor courts at the northern end of the reserve.
- Increase lighting of the sports field and provide amenities such as toilets and change facilities at Hugh Bamford Reserve, to enable more groups access and increase the hours of play available for the field.
- Investigate opportunities to extend the size of the field at Barracluff Park to increase the capacity of the field for training activities, whilst supporting a broader mix of activities such as casual play and dog off-leash (timed access), and providing amenities such as toilets, to support an increase of users.
- Investigate with the Bondi Bowling Club the opportunity to acquire the site to extend Barracluff Park.
- Complete an amenities study to identify gaps and recommended locations for providing public toilet facilities and water fountains along the Cliff Top Walk.

Williams Park is being addressed through a Plan of Management (PoM) currently being developed. The Strategy provides for the PoM, and project set out therein, to be implemented.



Figure 1. North Precinct Strategy Map.

Beaches

The Beaches locality encompasses Bondi, Tamarama and Bronte Beaches and the suburbs of Bondi, Bondi Beach, Tamarama and Bronte.

Key projects for the Beaches locality are focused on providing better access to dog off-leash areas (to Barracluff Park) and increasing street planting on key cycle and pedestrian routes—with a particular focus on the Bondi Beach Street Greening Focus Area.

Priority actions for projects to be delivered in the short term (next 0 to 5 years) in the Beaches locality are:

- Continue to implement actions to provide improved beach access, in line with the principles for universal access at Bondi Beach and Bronte Beach.
- Encourage planting of native species in open spaces and verges to improve habitats for native flora and fauna in our urban environment, particularly along Possible Street Greening and Park Biodiversity Focus Areas in the Bondi Beach suburb.



Figure 2. The Beaches Strategy Map.

The Junction

The Junction locality encompasses the western part of the LGA, including the suburbs of Waverley, Queens Park and Bondi Junction.

Key projects for The Junction locality are focused on increasing tree planting and greening to support the high number of pedestrians in this locality, securing more spaces for recreation, and providing more opportunities for turn-up and play facilities and spaces for casual play particularly in and around Bondi Junction. There is opportunity to explore establishing shared use arrangements to enable access to existing private facilities and also land acquisitions to extend and upgrade existing parks and reserves.

Priority actions for projects to be delivered in the short term (next 0 to 5 years) in The Junction locality are:

- Seek opportunities to increase turn-up and play facilities such as basketball and netball hoops, tennis rebound walls, and outdoor activity stations. Priority locations for investigation are: Bondi Junction and Waverley Park.
- Seek opportunities to provide additional indoor multi-use courts that can be used for casual play and also support match play, such as basketball. New facilities can be integrated as part of new development, particularly in and around Bondi Junction.
- Encourage planting of native species in open spaces and verges to improve habitats for native flora and fauna in our urban environment, particularly along Possible Street Greening and Park Biodiversity Focus Areas in Bondi Junctions and Waverley suburbs.

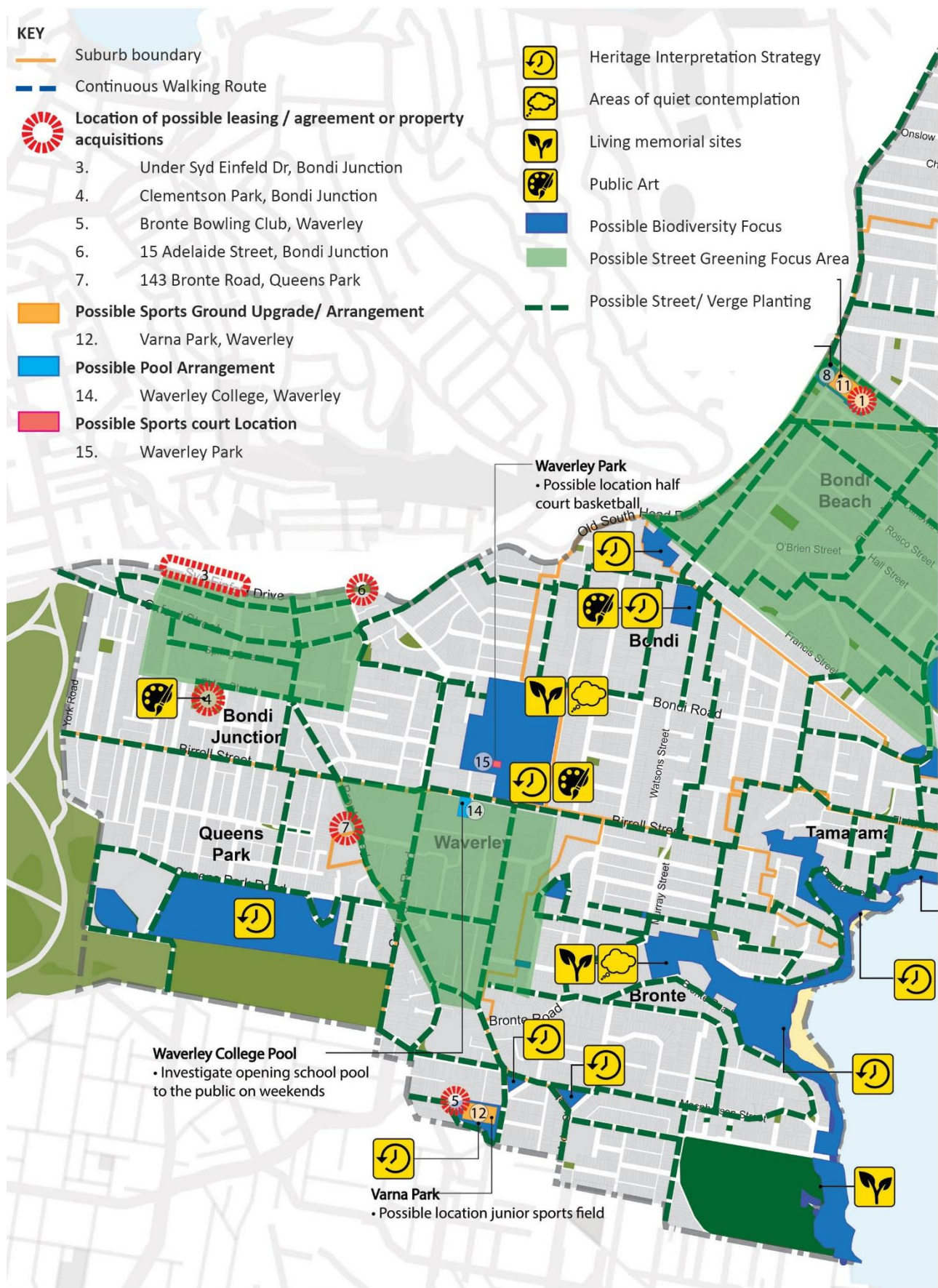


Figure 3. The Junction Strategy Map.

5. Financial impact statement/Time frame/Consultation

The preparation of the Open Space and Recreation Strategy has been funded through Council's operational budget. The project is on track to meet budget expectations and does not require any budget adjustments. Future actions identified by the Strategy may require further funding through Council's capital works budget and will be considered in the next review of the Long Term Financial Plan.

Community engagement for the upcoming public exhibition period will include online surveys through Council's Have Your Say portal and targeted consultation with facility users and other key stakeholders. Consultation activities will focus on the key strategies and those in the community who will benefit most from these works.

The broad and targeted engagement strategy will be seeking feedback the draft Strategy generally as well as testing the key strategies with the community to ensure they are robust, feasible and have broad community support. The outcomes of the consultation will be reported to Council.

6. Conclusion

It is recommended that Council publicly exhibits the draft Open Space and Recreation Strategy from March to April. Following the public exhibition, feedback received will be considered and, where appropriate, incorporated into the draft Open Space and Recreation Strategy. The final draft Strategy will then be submitted to Council for adoption.

7. Attachments

1. Draft Open Space and Recreation Strategy - Amended (under separate cover) [⇒](#)

REPORT
PD/5.3/20.03

Subject: 40km/h Speed Limit Changes - Consultation Outcomes

TRIM No: A18/0579

Author: Amanda Tipping, Project Manager, Major Projects

Director: Emily Scott, Director, Community, Assets and Operations

RECOMMENDATION:

That Council, in relation to the 40 km/h speed limit change project:

1. Receives and notes the summary of community feedback attached to this report (Attachment 1).
2. Endorses the recommended traffic calming measures identified in Attachment 2 to this report.
3. Proceeds to detailed design of the recommended traffic calming measures, with a report to be considered by the Traffic Committee before proceeding to procurement for the construction phase.

1. Executive Summary

The purpose of this report is to present the recent community feedback and responses for the changes to speed limits in Waverley project, note the changes to the traffic calming devices and seek endorsement to allow the project to progress to detailed design.

2. Introduction/Background

The preparation of Waverley's People Movement and Places (WPMP) Transport Plan included significant community consultation that found that an overwhelming proportion of residents wanted cars to travel slower in their neighbourhoods. From this community feedback, the proposal to implement a Waverley-wide 40 km/h speed limit was developed as a signature project within Waverley's People Movement and Places, which was adopted by Council in 2017.

The default urban speed limit in Australia is 50 km/h. This is a blanket default across all major cities and all parts of these cities regardless of their street patterns, street widths or population density. In contrast to more recently developed areas such as Sydney's west, Waverley has a street pattern that was developed for trams, horses and walking rather than motorised transport. This, in combination with our relatively high population density, means that the character of our neighbourhoods is more compact with more people walking, catching buses and riding bicycles than newer parts of Sydney.

All road speeds are assigned by Transport for NSW, and this process does not require the approval of Council. As such, the default 50 km/h is applied without detailed assessment unless there is specific input from councils.

In an effort to achieve Vision Zero, with zero road fatalities and minimal serious injuries, Council is aiming to reduce speeds across the local government area (LGA) by introducing a contiguous 40 km/h speed limit. This speed limit aims to increase road safety and to improve the road environment for other road users.

The introduction of a 50 km/h default urban speed limit within Australia resulted in a 23% reduction in casualty crashes and public support for speed changes significantly increased after the introduction of the lower speed limit. The widespread introduction of 40 km/h School Speed Zones resulted in a further 24% reduction in pedestrian and bicycle crashes outside schools.

To determine the requirements for a speed limit change and locate where traffic calming devices would be required relevant guidelines, crash data, speed data, traffic volume data, spatial mapping and site visits were reviewed. The traffic report was attached and noted at the Strategic Planning and Development Committee on 5 November 2019, along with the concept designs.

Community consultation took place from November 2019 to January 2020. A range of engagement methods were used to maximise the opportunity for community participation. Of particular note was the use of an interactive map on Have Your Say (HYS) Council's engagement platform, face to face 'Have Your Say Days' in four locations, door knocking on specifically impacted houses and email communication with a range of organisations and community members.

The table below presents the communication methods used during the consultation.

Table 1. Communication methods.

Communication method	Date
Social media	7 & 18 Nov
Media release	12 Nov
Mayor's column	13 Nov
Advertising – The Beast & Wentworth Courier	15 Nov
Internal & external email	18-21 Nov
Flyer - Stage 1 area	20 – 23 Nov (11,000 delivered)
Have Your Say page & mapping tool	Nov – Jan (Over 800 people visited the HYS site and 300 people looked at the map)
Waverley Weekly newsletter	Nov & Dec
Engagement letters	Nov & Dec
Have your say days	Bondi Markets 30 Nov Bondi Junction Markets 5 Dec Bronte Beach 12 Dec Hunter Ward 15 Dec
Combined Precincts meeting	5 Dec
Door knocking	13 & 17 Dec (108 residences)

3. Relevant Council Resolutions

Meeting and date	Minute No.	Decision
Strategic Planning and Development Committee 5 November 2019	PD/5.3/19.11	That Council: 1. Exhibits the concept designs for the 40 km/h 'Stage 1' Speed Limit Change Project attached to this report for a period of 28 days, subject to: (a) On page 178 of the attachment, in regard to Park Parade, Council officers consider repositioning the threshold and kerb blisters further south towards the corner of Birrell Street so as to eliminate the splay corner,

		<p>minimise the loss of parking and to maximise pedestrian safety.</p> <ol style="list-style-type: none"> 2. Officers prepare a project summary for exhibition with the concept designs. 3. Noting the design of the Bondi Junction cycleway includes traffic calming measures, investigates whether additional measures are required if the Oxford Street transit mall is to become 40 km/h. 4. Notes 'Stage 1' is the area of the Waverley local government area (LGA) that is south and west of Bondi Road, and it is intended that, subject to funding and Transport for NSW endorsement, Stage 2 will be investigated next, being the area of the Waverley LGA that is north of Bondi Road. 5. Notes that Bondi Road, Council Street and Carrington Road are excluded from the scope of the Speed Review Study. 6. Notes the proposed signage treatment is excluded from the public exhibition, being a technical matter for Waverley Traffic Committee consideration. 7. Notes, following the public exhibition period, a further report will be prepared for the Traffic Committee summarising the consultation process, key feedback, and recommending revision to concept design, as necessary.
Council 12 December 2017	CM/7.11/17.12	<p>That Council:</p> <ol style="list-style-type: none"> 1. Adopts 'Waverley's People, Movement and Places: a study of where we go and how we get there – Final Summary 2017' attached to this report. 2. Notes the documents have been amended to reflect Council's resolution on 21 November 2017 that the light rail is not supported as a public transport option for the Bondi Road Corridor. 3. Notes that the next stages are to develop business cases and feasibilities for the signature projects and implementation actions. 4. Places on Council's website the following final documents: (1) Final Summary, (2) Strategy Report by Bitzios, (3) Key Issues Paper by Bitzios, and (4) Feedback on Draft Report. 5. Notes that the Waverley Strategic Transport

		Working Group has been established between Council staff and relevant state government agencies (TfNSW, RMS and GSC) to progress projects which require partnership with state government.
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4. Discussion

The consultation focused on two things: whether the community was generally supportive of changing to 40 km/h and whether those affected by traffic calming treatments had any issues with the proposal.

The following table outlines the numbers for either supporting or not supporting the traffic calming treatments and the speed limit change from 50 km/h to 40 km/h.

Table 2. Communication methods and results.

Communication method	No. of submissions and results
Online mapping tool	<p>A total of 28 people contributed to the online map, making 69 submissions. (Many submissions not related to Stage 1 area or project)</p> <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 2 • No: 2 • NA: 1 <p>Changing speed limits from 50km/h to 40km/h</p> <ul style="list-style-type: none"> • No feedback
Have your say days	<p>175 participants</p> <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 5 • No: 3 • NA: 1 <p>Changing speed limits from 50km/h to 40km/h</p> <ul style="list-style-type: none"> • Yes: 132 • No: 35 • N/A: 8
Door knocking	<p>28 Submissions</p> <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 20 • No: 8 • Not in/did not respond: 80 <p>Changing speed limits from 50km/h to 40km/h</p> <ul style="list-style-type: none"> • Yes: 2 • No: 2
Email	<p>36 Submissions (Some submissions not related to Stage 1 area or project)</p> <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 1 • No: 7 <p>Changing speed limits from 50km/h to 40km/h</p> <ul style="list-style-type: none"> • Yes: 6 • No: 10 • NA: 12

The community consultation report concluded that the community response demonstrated overall support to change speed limits within Waverley from 50 km/h to 40 km/h. The Have Your Say days showed 132 submissions supporting changing the speed limit and only 35 submissions against changing the speed limit. A summary of the most common feedback comments is shown in the table below.

Table 3. Common feedback comments.

For 40 km/h	Against 40 km/h
<ul style="list-style-type: none"> • Helps pedestrians and cyclists • Too many cars speeding • Support for pedestrian crossings and pedestrian refuges • Safer for children • Safer environment to encourage more people to cycle 	<ul style="list-style-type: none"> • Contribute to congestion • Increase travel time • Increase driver frustration • More dangerous, drivers will spend more time focusing on speedometer • How will this be policed

The community provided many comments in support of the speed limit changing to 40 km/h on the majority of roads in the Stage 1 area. There were concerns for changing Birrell Street, York Road and Bronte Road to 40 km/h as they are seen as roads to keep traffic flow moving quickly. The traffic report provided evidence that these roads have high crash casualty rates, notable traffic volume and vehicle speeds, resulting in a 50 km/h to 40 km/h speed limit change necessary to improve safety and reduce incidents in these areas.

The most frequent feedback comments in relation to the treatments were concerns about noise impact and the aesthetics of the concrete, red flat top road humps.

All flat top road humps will be reviewed during the detailed design phase addressing the community feedback. We will investigate how we can mitigate the red colour on top of the road hump where possible and select materials to reduce noise impacts.

All submissions from the community consultation period were reviewed by internal stakeholders on 16 January 2020 and the following changes from the original proposal are shown below. The final proposal is set out in Attachment 2.

Table 4. Changes from original proposal.

ID	Location & Description	Comments from PCG meeting 16 Jan 2020
7	Flat top road Hump at 11 Victoria Street	<u>Take out of proposal</u> After review of community feedback and a re-review of the traffic data, it was decided to remove this from the proposal. Monitor after the scheme is implemented.
10	Flat top Road Hump at 21 Dudley St	<u>Take out of proposal</u> After review of community feedback and re-review of the traffic data it was decided to remove this from the proposal. Monitor after the scheme is implemented.
13	Flat top road hump Park Parade at Birrell St	<u>Review design</u> Re position closer to intersection at Birrell St and investigate pedestrian safety at this intersection.
15	Flat top Road Hump Sandridge St at Wilga Street	<u>Review design</u> After review of community feedback, high pedestrian activity in the area, council officers to investigate altering this to a pedestrian crossing.

32	Median splitter island St Thomas Street	<u>Take out of proposal</u> Not proceeding with concept design as deemed in an inappropriate location by internal stakeholders. Monitor after the scheme is implemented.
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Please note that Oxford Street transit mall is included within the Bondi Junction Cycleway Project. RMS and the Traffic Committee have approved a signalised pedestrian crossing between the two existing signalised intersections. As part of this project, we will review whether any additional measures are required to implement the 40 km/h speed limit.

5. Financial impact statement/Time frame/Consultation

Financial impact statement

The project delivery cost is currently estimated at \$1.4 million. Council has received a commitment of \$1 million for construction over two financial years from the RMS NSW Safe Speeds in High Pedestrian Activity and Local Area program. The first \$500,000 must be spent or committed by 30 June 2020 and the remaining \$500,000 fully acquitted by 30 June 2021. Council has allocated an additional \$400,000 in the draft 2021 capital works program.

Time frame

We are targeting completion of design and approvals to allow contract to be awarded in June 2020 to meet grant requirements.

Activity	Timeframe
Community Consultation	November 2019 - January 2020
Council Meeting	March 2020
Detailed Design	March - April 2020
Traffic Committee	May 2020
Procurement for construction	June 2020
Construction	July - October 2020

Consultation

The community and stakeholders will be informed of the outcome of the consultation period in March 2020.

6. Conclusion

It is recommended that Council receives and notes community feedback and endorses the attached final proposal to allow the project to progress to detailed design.

Following detailed design, officers will proceed to Traffic Committee for approval of the detailed designs.

7. Attachments

1. Consultation report [↓](#)
2. Traffic calming devices [↓](#)



CHANGES TO SPEED LIMITS IN WAVERLEY

CONSULTATION REPORT - 2020



WAVERLEY
COUNCIL

Changes to Speed Limit in Waverley – Consultation report.

Waverley Council acknowledges the Bidjigal and Gadigal people, who traditionally occupied the Sydney Coast and we acknowledge all Aboriginal and Torres Strait Islander Elders both past and present.

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Changes to Speed Limit in Waverley – Consultation report.

Executive summary

Waverley Council, with support from Transport for NSW (TfNSW), initiated a project from our People, Movement and Places Strategy, 2017 (PMP) to reduce speed limits throughout the Local Government Area (LGA) from 50km/h to 40km/h.

In November 2019 – January 2020 we consulted with the community on the project. This consultation focused on two things, whether the community was generally supportive of changing to 40km/h and whether those affected by traffic calming treatments had any issues with the device chosen for their street.

Council had been given grant funding to install traffic calming treatments and signage for the southern half of the LGA, called Stage 1. The 11,000 residents in this stage received a flyer (appendix A) with the call to action to contact us with any queries/feedback and to visit the Have Your Say (HYS) site to participate in the community consultation.

We had over 800 people visit the site and only 28 provided feedback via the HYS site. Overall, including comments gathered from face to face information sessions, we had 267 people participate in the consultation process.

Most of the feedback received was not focused on the treatments or the changes to speed limits but residents own issues and experiences with roads, safety and speed in Waverley. There were a small amount of complaints with specific treatments which will be looked at individually by Council Officers.

Background

To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council, along with TfNSW is proposing to reduce speed limits from 50km/h to 40km/h across the LGA.

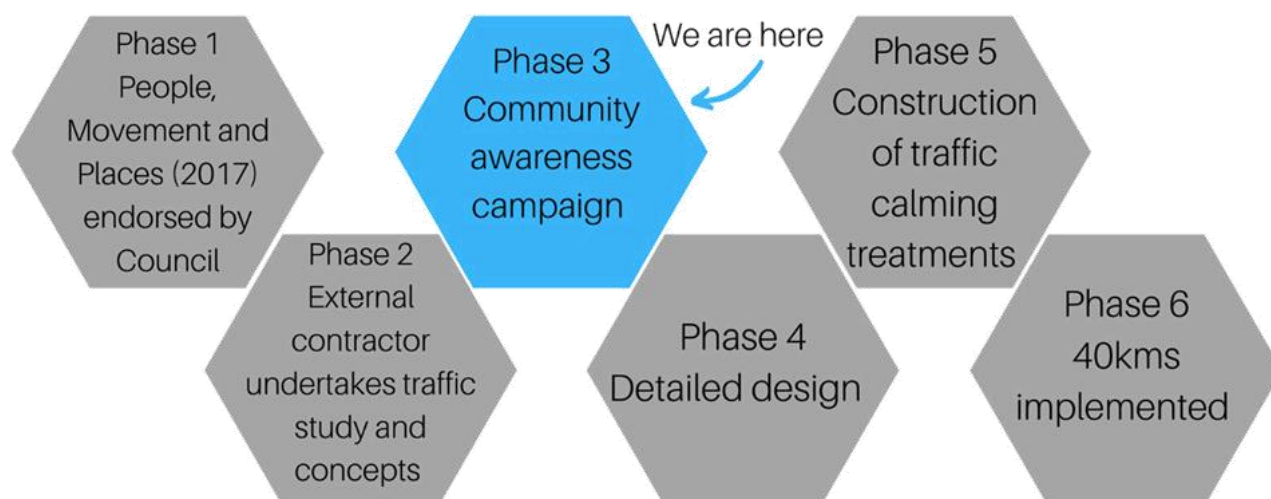
Carrington Road, Council Street and Bondi Road are state managed roads and are not included in the proposed speed zone changes. The rest of the streets within our LGA are in the scope of this project.

The proposed changes reflect the PMP, aiming to make it easier for people to travel throughout the LGA by slowing cars down and improving the quality of streetscapes and public places. Changing the speed limit to 40km/h was #4 on the list of projects in the Strategy.

Independent analysis also showed Waverley's high population density, along with pedestrian activity around village centres and schools, would benefit from reducing speed zones and implementing traffic calming treatments.

The project is currently on Phase 3 – Community awareness campaign, of a 6 phase program.

Changes to Speed Limit in Waverley – Consultation report.

**Approach:**

The community had already provided feedback on the change to speed limits through previous public participation. In 2017, Council's Strategic Transport team consulted on the priorities recommend by Bitizos in the PMP study. Action number four of the first project, 'Better Streetscapes', was to 'reduce road speeds through the LGA'.

As this was endorsed by Council, the project team decided to consult on items the public could change/alter so intended to ask the community only about the traffic calming treatments.

Using the Waverley Traffic Committee's (WTC) procedure for the installation of new traffic calming treatments, initial community consultation focused just on communicating with the residents affected by the devices. The WTC notify the closest houses with a letter, if there is no response, it is taken as 'supportive'. Following this protocol, the project team sent out 11,000 flyers to every residence in Stage 1 and then went door knocking (including 'sorry we missed you' cards) to the houses directly impacted.

A strategic pivot was required as Council decided to confirm the level of support for changing the speed limits and asked the participants whether they were supportive/not supportive of the overall project. Although, to not skew the results from those who had already participated in the mapping tool, this was not added to the HYS page.

The community consultation objectives were:

1. To inform the community about the upcoming project and its potential impact on them and ask them to sign up to be a part of the consultation.
2. To obtain public feedback on Stage 1 traffic calming devices.
3. To provide the public with information on the project and traffic calming devices.

Changes to Speed Limit in Waverley – Consultation report.

4. To work directly with the community groups on their concerns about specific traffic calming devices.

Engagement methodology

A range of engagement methods were used to maximise the opportunity for community participation. Of particular note was the use of an interactive map on HYS (Council's engagement platform), face to face 'have your say days' in four locations, door knocking on specifically impacted houses and email communication with a range of organisations and community members.

The engagement process aligned with Waverley Council's adapted IAP2 model for community engagement.

Method	Overview	Date	Response
Have Your Say website	Council's 'Have Your Say' website had a dedicated page for the project.	6 November	800 total visits 343 informed (opened a doc or the map) 44 document downloads
11,000 flyers drop to residents in stage one.	11,000 letters were dropped to letterboxes within stage one – appendix A for flyer and appendix B for flyer distribution map	20 – 22 November	204 visits to HYS site between 20 and 23 November
Media release	The release outlined the overall project, its support from Councillors and statistics provided by Strategic Transport	12 November	12 people visited HYS site
Mayor's column	The column was placed in the Wentworth Courier at the start of the consultation period. It explained how Council had arrived at this point and how to get involved in the consultation.	13 November	
Social media posts (Facebook)	1 x Facebook post shared the link to the Waverley Council project webpage.	7 Nov	Reach: 5,495 Engagements: 1,012 Link clicks: 98 Reach: 1,837

Changes to Speed Limit in Waverley – Consultation report.

	1 x Facebook post shared a link to the have your say site.	18 Nov	Reach: 1,837 Engagements: 240 Link clicks: 83
Joint precinct meeting	Council officers attended a joint precinct meeting to speak with all of the convenors.	5 December	23 attendees
Have your say days	#1 – Bondi Beach Markets 9am – 12:30pm Council Officers took an A0 coreflute map of Stage 1. So participants could reference the treatments to what they actually looked like, there was a separate 'key' board.	30 November	59 people gave feedback
	#2 – Bondi Junction Markets 8am – 10:30am As above.	5 December	28 people gave feedback
	#3 – Bronte Beach 7am – 10am As above.	12 December	61 people gave feedback
	#4 – Hunter Ward 8.30am – 11am As above.	15 December	27 people gave feedback
Online survey	Available on Council's HYS website, the map asked participants to provide feedback by dropping a pin on the highlighted traffic calming treatment. Note – the online map did not have a question ask about supportive/not supportive to changing the speed limits. Face to face and email only.	13 November – 6 January	69 submissions
Advertising	The project was advertised within Council's page in The Beast and the Wentworth Courier.	15 November	N/A
Waverley Weekly e-newsletter	Waverley Council's weekly e-newsletter promoted the consultation when it was open. A specific mailing list was created for the project which also received the e-newsletter.	21 November	Reach: 1,459 Click: 39
		28 November	Reach: 1,464 Clicks: 31
		5 December	Reach: 1,469 Clicks: 15
		20 December	Reach: 1,495 Clicks: 18

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Engagement newsletter	A monthly newsletter sent to registered HYS participants.	18 November	Recipients: 2,016
		20 December	Recipients: 2,020
Door Knocking	Door Knocking to residents directly affected by the traffic calming treatments. 108 residences visited. Appendix I for 'Sorry we missed you flyer/letter'	13 December 17 December	28 submissions
Stakeholder outreach	<p>Council contacted a full stakeholder list on the first day of consultation including:</p> <ul style="list-style-type: none"> • Waverley Police • Transport for NSW • Mill Hill Seniors Centre • All internal fleet drivers • All outdoor staff (posters at AIF) <ul style="list-style-type: none"> ○ Maintenance ○ Refuse team ○ Rangers ○ lifeguards • Advisory committees <ul style="list-style-type: none"> ○ Access and inclusion ○ Cycling ○ Community safety • Precinct Committees <ul style="list-style-type: none"> ○ Bondi Precinct ○ Bondi beach Precinct ○ Bondi Heights ○ Bronte ○ Bronte Beach ○ Dover Heights ○ Charing Cross ○ Mill Hill Bondi Junction ○ Queens Park ○ North Bondi ○ Rose Bay ○ South Bondi/ Tamarama 	18 November 21 November	391 page views 114 page views

Changes to Speed Limit in Waverley – Consultation report.

	<ul style="list-style-type: none"> ○ Vaucluse / Diamond Bay • Specific Interest Groups <ul style="list-style-type: none"> ○ Bike East ○ Make Arden St Safe ○ Schools and parents ○ Swim clubs ○ Bike East ○ Easts Cycling ○ Sydney Cycling Club ○ Giant cycling club Sydney ○ City of Sydney – Cycling ○ Bicycle network 		
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Data overview

Online mapping tool	<ul style="list-style-type: none"> • A total of 28 people contributed to the online map, making 69 submissions. • 27 people were from within Waverley, one was from Maroubra. • The age demographic with the most respondents was 36-45. <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 2 • No: 2 • NA: 1 <p>Changing speed limits from 50km/h to 40km/h</p> <ul style="list-style-type: none"> • No feedback
Have your say days	<p>175 participants were asked to comment on specific traffic calming treatments (outlined below). Most had information to provide about areas of concern on Waverley roads. However, they also answered whether they supported the project overall.</p> <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 5 • No: 3 • NA: 1 <p>Changing speed limits from 50km/h to 40km/h</p> <ul style="list-style-type: none"> • Yes: 132 • No: 35 • N/A: 8
Door knocking	<p>Council Officers door knocked 108 houses to inquire about the traffic calming treatment closest to them.</p> <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 20 • No: 8 • Not in/did not respond: 80 <p>Changing speed limits from 50km/h to 40km/h</p>

Changes to Speed Limit in Waverley – Consultation report.

	<ul style="list-style-type: none"> • Yes: 2 • No: 2
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Email	<p>Contact details for the two Council Officers on this project were included on all collateral – particularly the Council website and HYS. 36 people contacted with a range of issues, concerns and support.</p> <p>Support for treatments:</p> <ul style="list-style-type: none"> • Yes: 1 • No: 7 <p>Changing speed limits from 50km/h to 40km/h</p> <ul style="list-style-type: none"> • Yes: 6 • No: 10 • NA: 12
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Detailed results – Have your say days

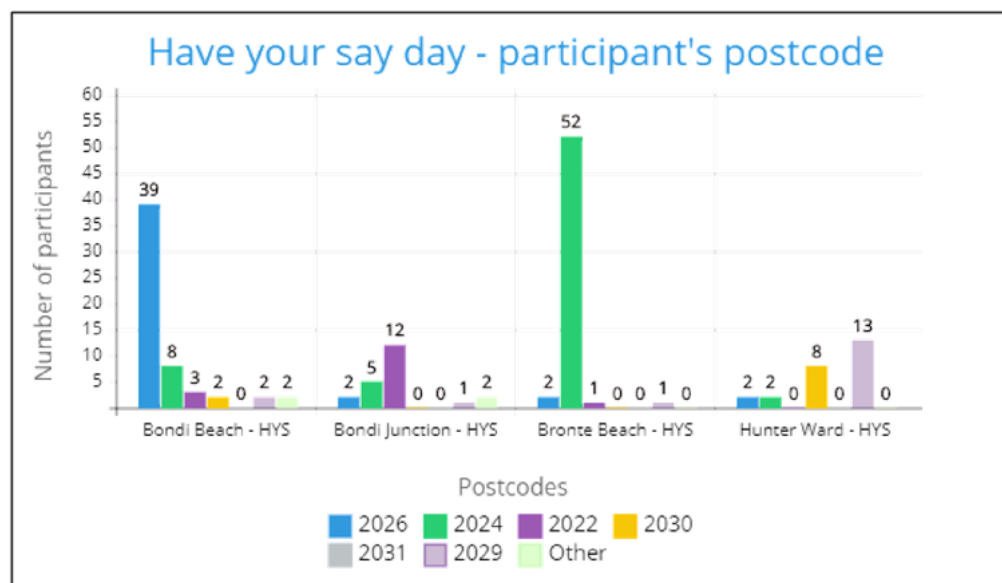
175 people spoke with Council Officers across four ‘have your say days’.

In conversation, all participants were asked if they generally supported a change to 40km/h. We noted their responses with a Y or N or N/A they were also asked to provide their postcode. Participants had the opportunity to pin their comments/insights on a map of the stage one area featuring traffic calming treatments.

Most feedback received was not specific to the traffic calming treatments instead community members identified further issues or where they thought more treatments were needed.

Date	Locations of HYS	# of participants	Not/Supportive	Highest postcode
30 November	Bondi Beach (Markets)	59	50 supportive 6 not supportive 3 N/A	2026 (66%)
5 December	Bondi Junction (Markets)	28	19 supportive 6 not supportive 3 N/A	2022 (42%)
12 December	Bronte Beach	61	46 supportive 13 not supportive 2 N/A	2024 (85%)
15 December	Hunter Ward (Bunnings)	27	17 supportive 10 not supportive	2029 (48%)

Changes to Speed Limit in Waverley – Consultation report.



Although we had 175 people participate in face to face interactions. Only 6 (3.43%) people commented on the specific treatments.

This treatments were:

- No.11/ No.20 Victoria Street
- No.76 Queens park Road
- No. 23 Tamarama Marine Drive (x2)
- No.91/No.88 Ruthven Street
- No.25 Murray Street

These are highlighted in more detail below.

Detailed results – Online mapping tool

Hosted on the HYS site, participants were asked to comment by dropping a 'pin' on a highlighted traffic calming treatment, preferably on their street. Each of the comments was analysed by an internal team to decide whether it would go ahead.

Overall, there were a small amount of comments (4.35%) related to the specific traffic calming treatments but these have been noted internally, so as not to lose the data.

Changes to Speed Limit in Waverley – Consultation report.

Detailed results – treatment specific (compiled from all channels of feedback).

Address of treatment	Type of treatment	Supportive	Not supportive	Selection of comments (as written/said)
11 / 20 Victoria St	Flat-top road hump	1	2	<ul style="list-style-type: none"> “Noise concern with treatment placement” 11 Victoria Street – strongly objecting due to noise and not necessary for road Road hump at victoria road will make people use a different route so they don’t have to slow down – use Henry St
44 Victoria St	Flat-top road hump	N/A	1	<ul style="list-style-type: none"> noise from treatment – objects to it outside their house, won't help speeding not that much traffic on this street
76 Queens Park Rd	Re-align cycle lane, green surface treatment concrete kerb blisters concrete pad refuge re align cycle lane, green surface treatment	1	1	<ul style="list-style-type: none"> Objects treatment. No pedestrians cross there. Has 4 cars and uses car parking and do not put a roundabout there either Should have an actual ped crossing at queens park road not just a ped refuge
46/49 Bourke St	Flat-top road hump	N/A	1	<ul style="list-style-type: none"> “Noise concern with treatment placement. Objects to treatment. Noise bad enough with buses”
10/13 Bourke St	Flat-top road hump	2		<ul style="list-style-type: none"> “Fully support this – I have kids and dogs and I would like it to be safer” “Low ones ok, no objection. If data proves 40kms works then supportive”.
29/34 Bennett St	Flat-top road hump	N/A	N/A	N/A
19 Park Parade	Flat-top road hump		1	<ul style="list-style-type: none"> “Not supportive of treatment outside house because it will be noisy. Cars do speed down road and said police should enforce speed limits more”
Park Pde corner Birrell St	Flat-top road hump	N/A	N/A	N/A
35 Langlee Avenue	Flat-top road hump	N/A	N/A	N/A
Botany St at Allens Pde	Flat-top road hump	1	N/A	N/A
14 Botany St	Flat-top road hump	1	N/A	<ul style="list-style-type: none"> “Dangerous to turn right from Llandaff onto Botany. Ensure the hump sits North of Llandaff on

Changes to Speed Limit in Waverley – Consultation report.

				Botany to give a bit of a safety buffer.”
23 Tamarama Marine Drive	Flat-top road hump	2	N/A	<ul style="list-style-type: none"> “Tamarama Marine Drive – speeding issues” “ok with treatments, tama marine drive – people drive too fast”
11/12 Sandridge St	Flat-top road hump	2	N/A	<ul style="list-style-type: none"> “Very supportive of treatment – a lot of pedestrians in area”
21/22 Dudley St	Flat-top road hump	1	2	<ul style="list-style-type: none"> “concerns of noise impact of treatment” “not supportive due to noise concern. Also questioning why – not busy road”
9/10 Dickson St	Flat-top road hump	3	N/A	<ul style="list-style-type: none"> “Ok with treatment placement. However I think there needs to be more on street”
Dickson St corner Birrell	Flat-top road hump	N/A	N/A	N/A
56/67 Watson St	Flat-top road hump	2	N/A	N/A
3 Lugar St	Flat-top road hump	N/A	N/A	N/A
32 Evans St	Flat-top road hump	1		<ul style="list-style-type: none"> “Very fast road.”
458 Bronte Rd	Flat-top road hump		2	<ul style="list-style-type: none"> “road humps are bad for cars for a driving point of view and annoying.” “Hard to get out of driveway anyway - concerned it will make it more difficult”
433/492 Bronte Rd	Flat-top road hump	1	1	N/A
5/18 Brown St	Flat-top road hump	N/A	N/A	N/A
45/62 Hewlett St	Flat-top road hump	3	N/A	<ul style="list-style-type: none"> “great”
47/ 49 York Rd	Flat-top road hump	N/A	N/A	N/A
88/91 Ruthven St	Flat-top road hump	1	1	<ul style="list-style-type: none"> “Supportive – fast road, difficult getting in and out of driveway due to traffic speed. Driving behaviour needs improving” “lived there for 43 years – not supportive - no issue, very little speeding cars. Not supportive of treatment – ugly”
25 Murray St	Flat-top road hump	1	N/A	<ul style="list-style-type: none"> “line marking required at driveways to stop cars parking over driveway and making it very difficult to get in and out” “There is a kindergarten and school. You cannot cross from Murray St - Needs better crossing for retirement village”
37 Murray St	Flat-top road hump	2	N/A	<ul style="list-style-type: none"> “supportive – fast road – can a crossing be looked at, very difficult

Changes to Speed Limit in Waverley – Consultation report.

				to cross and with child care centre on the road too. Said a lot of residents would support treatments and slowing traffic down."
Macpherson Street at St Thomas Street	Raised pedestrian crossing on existing crossing	N/A	N/A	N/A
Pacific Street at Bronte Road	concrete median splitter island kerb blister	1	N/A	<ul style="list-style-type: none"> "Pacific St really needs this!"
St Thomas Street	concrete median splitter island	N/A	N/A	N/A
Birrell Street at St James Road	Raised pedestrian crossing on existing crossing	N/A	N/A	N/A
Birrell Street at Brisbane Street	Raised pedestrian crossing on existing crossing, relocate traffic islands, and road markings	N/A	N/A	N/A
Birrell Street at Henrietta Street	Raised pedestrian crossing on existing crossing	N/A	N/A	N/A
Macpherson Street at Lugar Street	Raised pedestrian crossing on existing crossing	N/A	N/A	N/A
Ocean Street at Birrell Street	semi mountable median island re aligned kerb ramp	N/A	N/A	N/A
Pacific Street	Line marking	N/A	N/A	<ul style="list-style-type: none"> "Requires more than just line marking" "Dotted lines or only solid line leading into the median, alternatively please no solid line marking."
Chesterfield Pde	Line marking	N/A	N/A	<ul style="list-style-type: none"> "please do more than just line marking"

Stakeholder meetings

Council officers attended the joint Precinct meeting at the end of 2019. There were 23 Precinct representatives:

- Bondi Heights
- Bronte
- Bondi Beach
- Queens Park

Changes to Speed Limit in Waverley – Consultation report.

- Mill Hill Bondi junction
- North Bondi
- Bronte Beach
- Rose Bay
- South Bondi/Tamarama
- Charing Cross
- Dover Heights

There was some broad feedback/questions asked. Sample below:

- Where did this plan come from?
- Do you have examples of where this has worked before?
- Will this be on all roads?
- Flat road humps have been causing cracks in my house and the houses near me
- How are you going to analyse if it works?
- How many crashes were in the area? Do we need it?
- Is this being rolled out across the state?

Bondi Heights Precinct provided specific feedback from their November meeting (as written):

- This is a waste of time and money.
- How will they police this?
- Lang Road [Centennial Park] is 40kph and has speed humps, and you see people breaking the speed limit all the time.
- This is over doing it. Pedestrians will believe it is safe when it is not.
- Birrell Street is such an example of over kill.
- The end result will be more danger.
- From a driver POV, too many changes. It needs to be universal throughout Sydney.
- Should not apply to through streets such as Flood Street.
- Speed humps will annoy residents.

Conclusion

Many people were concerned about Waverley's road safety as a whole. The community response demonstrated overall support to change speed limits within Waverley from 50km/h to 40km/h. There were many people who provided feedback in relation to the traffic calming treatments, the majority of feedback focused on the noise impact of cars using the devices.

Changes to Speed Limit in Waverley – Consultation report.

Detailed design phase

All flat top road humps will be reviewed during the detailed design phase addressing community feedback.

- mitigate the red colour on top of the road hump where possible
- select materials to reduce noise impacts



Recommendations:

1. Analyse feedback for specific traffic calming treatments
2. Alert community of any changes
3. Broader advertising to alert community of changing speed limits to 40km/h

Changes to Speed Limit in Waverley – Consultation report.


Appendix A – Flyer distributed to local residents

STAGE 1


CHANGES TO SPEED LIMITS IN WAVERLEY

To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council is reducing speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA).



In various community consultations, Waverley residents raised concerns around pedestrian safety and the overwhelming need for cars to travel slower in their neighbourhoods. From this, Council will reduce speed limits from 50km/h to 40km/h.

The first stage encompasses the southern half of the LGA, spanning from Bondi Road and Syd Einfield Drive to the southern boundary as shown in the map below.



The changes will not be enforced* until traffic calming devices and signage are installed throughout the LGA which is expected 2021.


Nov 2019 – Jan 2020	Mar 2020 – Jan 2021	2021
Community awareness campaign	Installation of traffic calming devices	Enforcement of 40km/h on all roads except Carrington Rd, Council St and Bondi Rd.

*Council does not enforce speed limits or earn any revenue from NSW Police enforcement of the road rules.

The project is driven by Waverley Council with funding predominately provided by Transport for NSW.

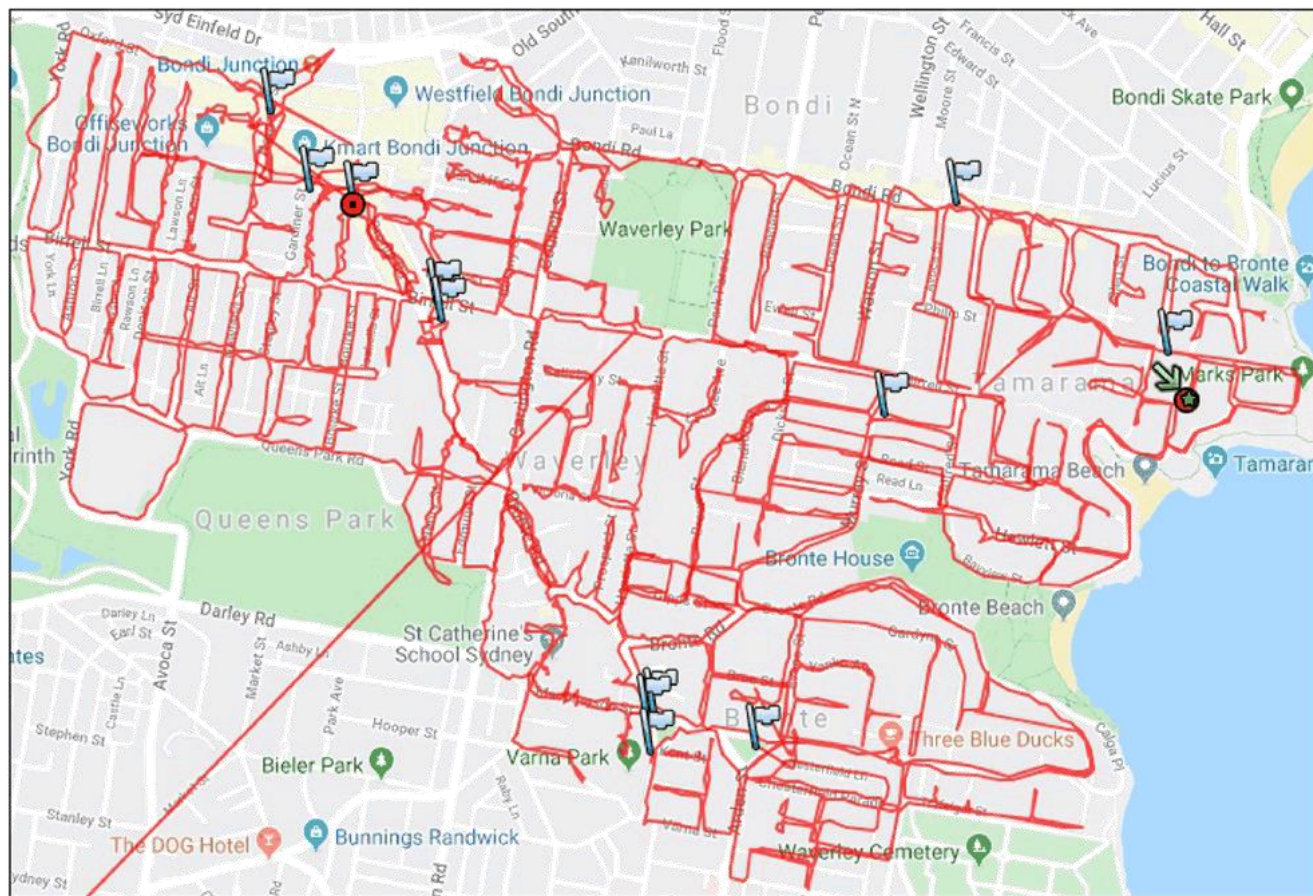
For more information

🌐 waverley.nsw.gov.au/changestospedlimit
or call the Customer Service Centre ☎ 02 9083 8000

 **WAVERLEY COUNCIL**

Changes to Speed Limit in Waverley – Consultation report.

Appendix B – Flyer distribution map



Changes to Speed Limit in Waverley – Consultation report.

Appendix C – Print advertising in the Wentworth Courier and the Beast and mayoral column

Changes to speed limits in Waverley

Waverley Council has approved plans for Stage 1 of its project to reduce traffic speeds from 50km/h to 40km/h as it moves toward 'Vision Zero', with zero road fatalities and minimal serious injuries across the local government area.

For more information, visit waverley.nsw.gov.au/changestospeedlimit

Paula Masselos,
Mayor of Waverley

Public Notice**Changes to speed limits in Waverley**

To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council is reducing speed limits from 50km/hr to 40km/hr across the Waverley Local Government Area (LGA).

For more information and to see how it may affect you visit:

waverley.nsw.gov.au/changestospeedlimit

Have your say**Changes to speed limit in Waverley**

To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council will be reducing speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA). Check out the traffic calming treatment map on Have Your Say.

Have your say**Changes to speed limits in Waverley**

In various community consultations, Waverley residents raised concerns around pedestrian safety and the overwhelming need for cars to travel slower in their neighbourhoods. Check out the map of traffic calming treatments today.

Visit haveyoursay.waverley.nsw.gov.au

Changes to Speed Limit in Waverley – Consultation report.

Appendix D – Facebook posts



Changes to Speed Limit in Waverley – Consultation report.

Appendix E – Instagram posts



Changes to Speed Limit in Waverley – Consultation report.

Appendix F - E-newsletters

Have Your Say

We want to hear your ideas and feedback on key issues that are important to you. By participating, you can help Council make well-informed decisions that achieve the best outcomes for our community. We will listen, consider your feedback and report back to you on how community input contributed to Council decisions.

Changes to speed limits in Waverley

Council will reduce speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA).

[Check out the mapping tool to see where traffic calming treatments will be installed.](#)

**Changes to speed limits in Waverley**

Council will reduce speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA). [Check out the mapping tool to see where traffic calming treatments will be installed.](#)

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Changes to Speed Limit in Waverley – Consultation report.

Appendix G – Engagement e-newsletter

CURRENT PROJECTS

Changes to Speed Limits in Waverley

To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council is reducing speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA).

Visit haveyoursay.waverley.nsw.gov.au find your street and see if there are any traffic calming treatments that will be installed. We are also holding a number of have Your Say Days where you can come and chat about the project.

Submissions close Monday 6 January 2020.

Changes to speed limits in Waverley

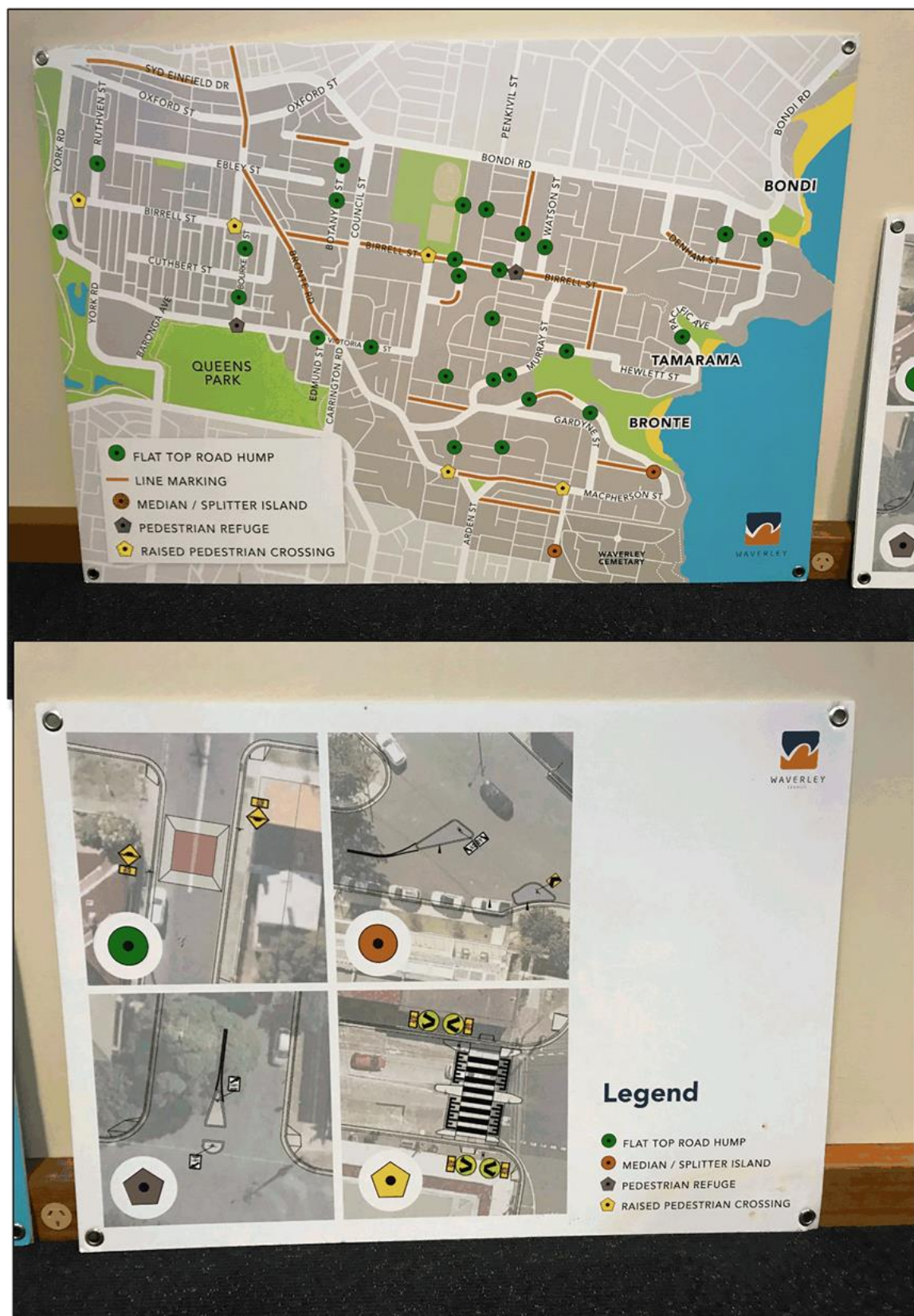
To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council is working with Transport for NSW to reduce speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA).

Since 18 November, we've been gathering comments on the traffic calming treatments (flat road hump, raised pedestrian crossing, median strip, line marking etc) that may affect you. Check out the mapping tool on Have Your Say by 6 January if you have any thoughts you'd like to share.

For more information visit: haveyoursay.waverley.nsw.gov.au/changestospeedlimits

Changes to Speed Limit in Waverley – Consultation report.

Appendix H – Consultation boards after have your say day.



Changes to Speed Limit in Waverley – Consultation report.

Appendix I – Door Knocking Flyers/Letters

To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council is working with Transport for NSW (TfNSW) to reduce speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA).

In various community consultations, Waverley residents raised concerns around pedestrian safety and the overwhelming need for cars to travel slower in their neighbourhoods.

The first stage encompasses the southern half of the LGA, spanning from Bondi Road and Syd Einfield Drive to the southern boundary as shown in the map below.

PLEASE VISIT THE HAVE YOUR SAY PAGE TO LEAVE A COMMENT
haveyoursay.waverley.nsw.gov.au

Or contact the Project Manager
 Amanda.Tipping@waverley.nsw.gov.au
 02 9083 8245

For more Information
 • waverley.nsw.gov.au/changes-to-speed-limit
 or call the Customer Service Centre ☎ 02 9083 8000

The project is driven by Waverley Council with funding provided by Transport for NSW

WAVERLEY COUNCIL

Our ref: A18/0579

17 December 2019

FOR IMMEDIATE ATTENTION:
To the resident

Re: Changes to Speed Limits in Waverley, Stage 1

Dear resident

Sorry we missed you.

A member of the project team tried to make contact on 17 December 2019 to discuss:

Proposed Traffic Calming Device on your street

To achieve 'vision zero', with zero fatalities and minimal serious injuries, Council is working with Transport for NSW to reduce speed limits from 50km/h to 40km/h across the Waverley Local Government Area (LGA).

In various community consultations, Waverley residents raised concerns around pedestrian safety and the overwhelming need for cars to travel slower in their neighbourhoods.

Traffic calming treatments or devices assist in creating a self-enforced 40km/h speed environment. Example: road hump, pedestrian crossing, refuge island, median strip.

Please visit Council's haveyoursay.waverley.nsw.gov.au website to leave a comment by 8 January 2020.

Or contact the project Manager Amanda.Tipping@waverley.nsw.gov.au
 02 9083 8245

Yours sincerely,

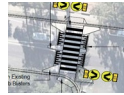


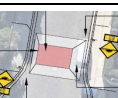


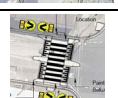
Amanda Tipping
 Project Manager, Major Projects



Waverley Council
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 Instagram: instagram.com/WaverleyCouncil

Final Proposal - Changes to Speed Limits in Waverley						
No.	Page No concepts	Location	Address	Treatment	Concept	Final Proposal (PCG 16 Jan 20120)
1	1	Botany Street at Allens Parade	35 Allens parade/ 37 Allens parade - on Botany Street	100m concrete flat top road hump		Proceed
2	2	Botany Street at Ilandaff Street	No 14 Botany Street	100m concrete flat top road hump		Proceed
3	3	Ruthven Street	No.91/No.88 Ruthven Street	100m concrete flat top road hump		Proceed
33	41	Birrell Street at St James Road	Junction	100mm raised ped crossing on existing ped crossing		Proceed
34	42	Birrell Street at Brisbane Street	Junction	75mm raised ped crossing on existing ped crossing relocate traffic islands road markings		Proceed
4	4	Bourke Street at Bourke Lane	No.49/No.46 Bourke Street	75mm concrete flat top road hump		Proceed
5	5	Bourke Street	No.13/ No.10 Bourke Street	75mm concrete flat top road hump		Proceed
6	6	Queens park Road at Bourke Street	No.76 Queens park Road	re align cycle lane, green surface treatment concrete kerb blisters, concrete ped refuge re align cycle lane, green surface treatment Loss of 3 parking spaces (1 Northbound, 2 southbound)		Proceed
7	7	Victoria Street at Edmund Street	No11/ No.20 Victoria Street	100m concrete flat top road hump		Take out of Proposal After review of community feedback and the vehicle statistics, it will be recommended to not proceed at this time and that vehicle speeds and volumes be monitored after implementation of the 40 km/hr project
8	8	York Road	NO 47&49 York Road	100m concrete flat top road hump		Proceed
9	9	Bennett Street	No.29 / No.34 Bennett Street	75mm concrete flat top road hump		Proceed
10	10	Dudley Street	No.21/ No. 22 Dudley Street	75mm concrete flat top road hump		Take out of Proposal After review of community feedback and traffic data, traffic volume is low, speed is low. Take out of proposal and will monitor after the scheme is implemented.
11	11	Ocean Street at Birrell Street	Junction	150mm semi mountable median island re aligned kerb ramp		Proceed
12	12	Ocean Street	No.93/ NO.94 Ocean Street	100m concrete flat top road hump		Proceed
13	13	Park Parade at Birrell Street	Junction	100m concrete flat top road hump		Review Design Re position closer to intersection at Birrell St, investigate how to help pedestrians cross this intersection safely
14	14	Park Parade	No. 19 Park parade	100m concrete flat top road hump timber log barrier		Proceed

15	15	Sandridge Street at Wilga Street	No.11/ No.12 Sandridge Street	75mm concrete flat top road hump		Review Design After review of community feedback and due to high pedestrian activity in this area change design to a raised pedestrian crossing. Pedestrian crossing warrant assessments required.
16	16	Watson Street	No.67/ No.56 Watson Street	75mm concrete flat top road hump		Proceed
35	43	Birrell Street at Henrietta Street	Junction	75mm raised ped crossing on existing ped crossing		Proceed
17	17	Brown Street	No.18/ No 5 Brown Street	100m concrete flat top road hump		Proceed
18	18	Dickson Street at Birrell Street	Junction	100m concrete flat top road hump		Proceed
19	19	Dickson Street at Read Street	no.9/ no.10 Dickson Street	100m concrete flat top road hump		Proceed
20	28	Hewlett Street	No.62/ No 45 Hewlett Street	75mm concrete flat top road hump		Proceed
21	29	Langlee Avenue	No 35 Langlee Avenue	100m concrete flat top road hump		Proceed
22	30	Murray Street	No.25 Murray Street	75mm concrete flat top road hump		Proceed
23	31	Murray Street	No.37 Murray Street	75mm concrete flat top road hump		Proceed
24	32	Tamarama Marine Drive	No. 23 Tamarama Marine Drive	75mm concrete flat top road hump		Proceed
25	33	Victoria Street at Campbell Street	No 44 Victoria Street	100m concrete flat top road hump		Proceed
26	34	Bronte Road	No 458 Bronte Road	100m concrete flat top road hump		Proceed
27	35	Bronte Road	No 433/ No 492 Bronte Road	100m concrete flat top road hump		Proceed
28	36	Evans Street at Brae Street	No 32 Evans street	100m concrete flat top road hump		Proceed
29	37	Lugar Street at Brae Street	No 3 Lugar street	100m concrete flat top road hump		Proceed
30	38	Macpherson Street at ST Thomas Street	Junction	75mm raised ped crossing on existing ped crossing		Proceed
31	39	Pacific Street at Bronte Road	Junction	concrete median splitter island kerb blister		Proceed

32	40	St Thomas Street	No.67 St Thomas Street	concrete median splitter isalnd 500mm wide		<p>Take out of proposal</p> <p>Not to proceed with concept design as deemed in an inappropriate location. Will monitor after the scheme is implemented.</p>
36	44	Macpherson Street at Lugar Street	Junction	75mm raised ped crossing on existing ped crossing		<p>Proceed</p>

REPORT
PD/5.4/20.03

Subject: Car Next Door - Car Share Trial

TRIM No: SF17/2847

Author: Carolyn New, Sustainable Transport Officer
Clint Yabuka, Manager, Strategic Transport

Director: Tony Pavlovic, Acting Director, Planning, Environment and Regulatory

RECOMMENDATION:

That Council:

1. Approves Car Next Door as a car share provider in the Waverley local government area.
2. Approves the Car Next Door dedicated car share spaces, as shown in the maps attached to this report.
3. Processes future applications for car share spaces from Car Next Door in a manner consistent with the Waverley Car Share Policy.

1. Executive Summary

At the June 2018 Council meeting, a 12-month trial of four dedicated car share spaces for the car share operator Car Next Door was approved. While Car Next Door has successfully operated a peer-to-peer car share service in Waverley in which residents loan their cars to others, the trial provided share car spaces for dedicated company-owned car share vehicles. The approval on a trial basis was intended to allow for assessment of the success of Car Next Door as a dedicated car share operator by comparing the usage and membership statistics in comparison to equivalent data from other car share operators in Waverley.

The review established that the new car share spaces were well used without any noticeable impact on usage of other nearby dedicated car share spaces provided by other operators. Additionally, there are indications that the existing GoGet and the new Car Next Door car share operations address different usage markets, potentially increasing the market for car share.

It is recommended that Car Next Door continue to operate in Waverley and incrementally increase the number of their dedicated car share spaces, subject to Council's existing approval process for car share spaces.

2. Introduction/Background

Car Next Door is primarily a peer-to-peer car share business that enables privately owned cars, usually owned by local Waverley residents, to be made available for use by other local residents. The business commenced in Bondi in 2013. At that time, Council agreed to include promotion of their car share business for the contribution it can make to reducing the number of cars parked on Waverley streets. Since then, this local operator has expanded their business to other areas of Sydney and other cities in Australia.

Car Next Door approached Waverley Council in 2017 with the view of setting up a different and separate business model of car share using their own corporate cars, rather than using existing resident vehicles. These cars would require dedicated car shared spaces in the same way as the other car share operators in Waverley such as GoGet and Flexicar. This was considered an opportunity to provide competition in the car share operator space from a business with an already well-established network of vehicles and members. Car Next Door was therefore invited to submit an application for dedicated car share spaces.

In February 2018, Car Next Door submitted an application for 12 car share spaces. These were reviewed internally, and four spaces were rejected, with the remaining eight spaces considered suitable for consultation. In April 2018, an additional application for 12 spaces was submitted and, of these, three spaces were included, with the original eight spaces for consultation during April/May 2018. Consultation for car share consists of a letterbox drop to all residents/businesses within 50 metres of the proposed space and copy of the notice to the car share operator who could advise members as considered appropriate.

As a result of the community consultation for the 11 spaces, only four spaces were recommended for approval at the May 2018 Traffic Committee meeting. As car share operators in Waverley (unlike other Sydney local government areas) are responsible for the signage and line-marking of the dedicated car share space, the permits, spaces and cars were not established and operational until the end of September 2018.

At the end of the trial period in September 2019, Car Next Door was keen to increase its number of dedicated car share spaces, and the review of Car Next Door's operation was undertaken. It was noted that, apart from one complaint during the installation of one of the new car share spaces, no further complaints regarding these spaces had been identified. The review of Car Next Door Operations included assessment of the usage and membership data for the four car share spaces and comparisons made to similar data provided by other car share operators with spaces close to the Car Next Door space.

The review established that Car Next Door had added positively to car share usage within the areas surrounding the four spaces as there was:

- Significant and growing membership within the 250-m catchment of each of these four dedicated car share spaces.
- Significant usage of each of these dedicated car share spaces,
- No apparent detrimental impact of usage of other car share operators dedicated car share spaces in close proximity.

Car Next Door can also be considered to provide competition and increased choice in the car share market particularly as they have a different pricing structure to other car share operators in the Waverley market.

3. Relevant Council Resolutions

Meeting and date	Minute No.	Decision
Council 19 June 2018	CM/4.4/18.06	That Part 1 of the minutes of the Waverley Traffic Committee meeting held on 24 May 2018 be received and noted, and that the recommendations contained therein be adopted. Save and except the following: 1. TC/L.01/18.05 – Proposed Changes to Parking Restrictions in Bondi Junction And that this item be dealt with separately below.
Traffic Committee	TC/CV.01/18.05	That Council approves the installation of four Car Next Door

24 May 2018		<p>car share spaces in Bondi Junction and Bondi Beach at the following sites, on a 12-month trial:</p> <ol style="list-style-type: none"> 1. Paul Street North, Bondi Junction, east side, 6.5 m long space, immediately adjacent to and on the northern side of existing car share space near Bondi Road. 2. Warners Avenue, Bondi Beach, north side, 5.5 m long space, west of intersection with Gould Street, immediately adjacent to 2P/No Stopping sign. 3. Botany Street, Bondi Junction, west side, 5.5 m long space, adjacent to 1P/No Stopping zone signage south of Waverley Street. 4. Llandaff Street, Bondi Junction, north side, 5.5 m long space, adjacent to west side of driveway to No. 2-8 Llandaff Street.
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4. Discussion

Car share is a cost-effective alternative to private car ownership which complements sustainable transport modes of walking, cycling and public transport. It has been demonstrated repeatedly over time that the availability of car share vehicles reduces the level of private car ownership according to international and Australian studies.

It is broadly accepted that each dedicated car share vehicle can replace at least 10 privately owned vehicles as residents either no longer need to own their own vehicle, or don't need a second vehicle in a household. This means that supporting car share means tackling our pressing issues around parking and congestion as reduced rate of private car ownership correlates directly with reduced parking demand and congestion. However, member usage and survey data supplied by local car share operators suggests that the often-cited ratio of one car share vehicle serving 10 residents and replacing 10 vehicles is quite conservative.

Car share also prices each journey individually which can result in a reduction in the number of trips people chose to make by car, this is in contrast to private car ownership that has high upfront costs and only marginal costs per trip that typically encourage private vehicle use over other travel modes. Car Share can also encourage more usage of public transport, walking and cycling for appropriate journeys as by not owning a car or second car the immediacy and low marginal cost of driving a private car is negated.

Waverley LGA residents have been using car share vehicles for over 10 years, and it is very popular with many residents. It is estimated that around 12,000 Waverley residents have a membership with at least one local car share operator. There are 91 dedicated share cars in Waverley; however, this is well below the rate for share cars to members compared to other central Sydney councils or equivalents in other Australian cities. GoGet has advised that Waverley has the highest member-to-car ratio in Australia at 60 members per car where the national average is one car per 30 members. Rather than representing increased utilisation of share cars, this ratio limits the overall effectiveness of the car share scheme as our resident members cannot access a car when they need one, meaning more residents choosing to own a private car to guarantee access.

It is frequently perceived by residents that car share vehicles are rarely used. However, the data demonstrates otherwise. The average use per month of the Car Next Door dedicated car share vehicles is 39.5% of the month, meaning that, on average, a Car Next Door vehicle is only available for 60% of any given month. The GoGet car share vehicles that typically have shorter bookings that are more frequent due

to their different pricing structure and are in use 21.5% of the time on average across all vehicles over a year. This compares to the broadly accepted ratio that a privately-owned vehicle is in use of only 5% of the time meaning that the average private car is parked 95% of the time.

Table 1. Car share use vs private car use.

	Proportion of time booked or in use	Proportion of time available or parked
Car Next Door	39.5%	60.5%
GoGet	21.5%	78.5%
Average private car	5%	95%

Establishing a critical mass of membership and a sufficient number of vehicles to satisfy demand has been challenging for a number of operators in Waverley over the last 10 years. While GoGet has actively pursued additional car share spaces, other operators have not been able to gather a critical mass and therefore have been unable to demonstrate demand for their services; thus, operators such as Charter Drive and Green Car Share no longer operate within Waverley.

Car Next Door, however, has the benefit of an established membership base via its peer-to-peer sharing and has been able supplement the peer-to-peer service with dedicated company-owned share cars that were the subject of the trial. In this way, Car Next Door has been able to provide a sustainable and complimentary alternative to the other main car share operator, Go Get.

The growth in number of dedicated car share spaces has been staggered and incremental since 2009. The approval of new dedicated car share spaces was frozen during 2014, but this was relaxed in 2017 due to demonstrated demand from the community for more spaces. We now recommend that before technical assessment and consultation on specific spaces, the car share operator prove very close demand, not just a membership pool within 250 metres. The growth in the number of dedicated car share spaces in Waverley over the years is illustrated below.

Table 2. Number of approved car share spaces.

Year approved	No. approved car share spaces
2009	23
2010	9
2011	7
2012	8
2013	28
2014	4
2015	0
2016	0
2017	2
2018	10
2019	0
TOTAL	91

A breakdown of the number of car share spaces by operator in Waverley is shown below.

Table 3. Car share spaces by operator.

Car Share Operator	Number of Car Share Spaces
Go Get	81
Flexicar	6
Car Next Door	4
TOTAL	91

5. Financial impact statement/Time frame/Consultation

There is no financial impact on Council to expand the number of car share spaces for Car Next Door except for time spent by staff on assessing and consulting on car share spaces. Car share operators install and maintain their approved car share spaces and pay a one-off application fee and annual permit fee. Waverley's car share parking permit fee is double the resident parking permit fee. This, combined with the responsibility of applicants for signage and line-marking of parking bays, results in Waverley having equivalent to the highest car share fees of any local government in Sydney.

6. Conclusion

Car Share Schemes provide a viable alternative to private car ownership for a significant proportion of our residents, with around 12,000 Waverley residents being a member of at least one car share scheme. Multiple studies have demonstrated that each car share vehicle offsets 10 privately owned vehicles and that this has a significant positive effect upon parking availability for surrounding residents. Surveys of car share members show that either ownership of a car or the purchase of a second car has been avoided by the availability of local car share vehicles.

The availability of car share vehicles for booking is fundamental to the success of car share schemes and this requires a sufficient number of vehicles per member, currently Waverley has approximately half of the optimal number of car share vehicles available for the number of car share members within our LGA.

The trial of dedicated Car Next Door vehicles has demonstrated significant usage of their limited number of spaces, with no apparent negative impact on usage of Go Get car share spaces in close proximity. As Car Next Door has an established membership base from its peer-to-peer service, it has have been able to demonstrate strong demand and the provision of a viable dedicated share car service. The operator is keen to expand the number of dedicated car share vehicles.

Considering the success of the trial of dedicated Car Next Door spaces it is recommended that the spaces be provided on an ongoing basis consistent with the Waverley Car Share Policy and that Car Next Door be provided the same opportunity as GoGet and Flexicar to apply for additional dedicated car share spaces.

7. Attachments

1. Car Next Door car share spaces [↓](#)

Bondi Junction –Llandaff Street and Botany Street



Bondi Junction – Paul Street near Old South Head Road

North Bondi – Warners Avenue near Gould Street

REPORT
PD/5.5/20.03

Subject: Bronte Surf Club and Community Facilities Building Upgrade - Project Update

TRIM No: A19/0081

Author: Jordan Lavery, Project Manager

Director: Emily Scott, Director, Community, Assets and Operations

RECOMMENDATION:

That Council:

1. Receives and notes this project update on the Bronte Surf Club and Community Facilities Building Upgrade.
2. Notes the outcome of stage 1 community consultation completed in September 2019.
3. Endorses Option 4 as the preferred option for the Bronte Surf Club and Community Facilities Building, as detailed in Attachment 1 to this report.
4. Develops Option 4 to a concept design suitable for stage 2 community consultation.
5. Notes that the developed Option 4 will be reported back to Council prior to stage 2 community consultation.
6. Undertakes stage 2 community consultation in April 2020 on the concept design developed from option 4.

1. Executive Summary

The purpose of this report is to update Council on the Bronte Surf Club and Community Facilities Building Upgrade Project and obtain Council endorsement to develop Option 4 to a concept design suitable for stage 2 community consultation.

Stakeholder and community consultation was undertaken in September 2019, with the project progressing to the options analysis stage, where four high-level design options were completed in conjunction with the Bronte Surf Life Saving Club. The consultation outcomes, the options, including the preferred option were reported to Council via a workshop on 22 January 2020, with the presentation material circulated to all Councillors on 24 January 2020.

2. Introduction/Background

The Bronte Surf Life Saving Club (the Club) was established in 1903 and is one of the oldest surf clubs in Australia. The club is located on Crown Land with Council acting as Crown Land Manager under the *Crown Land Management Act 2016*.

A building condition survey was undertaken by consultant Asset Technology Pacific (ATP) on all Council buildings in 2016–17. The assessment of the Bronte Surf Club building identified that the club is being in poor condition. This rating indicates a serious deterioration in some major building elements including the external fabric.

A recommendation from the ATP condition survey was to undertake further structural investigations on the building. Building engineers Ducros Design carried out a structural assessment on the Club building in March 2018. The report recommended a number of essential works that were required to be carried out in the short term. The most urgent works have been completed. The Ducros report states *‘it is our recommendation that any repairs be considered a temporary solution whilst redevelopment of the site is prepared’* and *‘ultimately the demolition and rebuilding will provide the long-term solution for this building which is reaching the end of its commercial life.’*

In December 2018, Council endorsed a Heads of Agreement between Council and the Club for the development of a new surf club and associated community facilities. The Heads of Agreement was executed by both parties in December 2019.

In March 2019, Council Officers wrote to the Office of Local Government (OLG) seeking approval to proceed with the project as a Public-Private-Partnership (PPP). Following an assessment by OLG, the PPP project was deemed ‘not high-risk’ as defined in *OLG’s Guidelines on the Procedures and Processes to be followed by Local Government in PPP*, allowing the project to progress.

In September 2019, Council resolved to accept Choi Rophia Fighera as the preferred tenderer for the supply of head consultant services for the building upgrade.

3. Relevant Council Resolutions

Meeting and date	Minute No.	Decision
Operations and Community Services Committee 3 September 2019	OC/5.3/19.09	<p>That Council:</p> <ol style="list-style-type: none"> 1. Treats the Tender Evaluation Matrix attached to this report as confidential in accordance with section 11(3) of the <i>Local Government Act 1993</i>, as the Matrix relates to a matter specified in section 10A(2)(d)(i) of the <i>Local Government Act 1993</i>. The Matrix contains commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person(s) who supplied it. 2. Under clause 178(1)(a) of the <i>Local Government (General) Regulation 2005</i>, accepts Choi Ropiha Fighera Pty Ltd as the preferred tenderer for the supply of Head Consultant Services – Bronte Surf Club and Community Facilities Building Upgrade for the sum of \$837,235 (excluding GST). 3. Authorises the General Manager, or delegated representative, to enter into contract on behalf of Council with Choi Ropiha Fighera Pty Ltd. 4. Notifies unsuccessful tenderers of the decision in accordance with clause 179 of the <i>Local Government (General) Regulation 2005</i>.

<p>Council 11 December 2018</p>	<p>CM/10.2/18.12</p>	<p>That Council:</p> <ol style="list-style-type: none"> 1. Treats this report as confidential in accordance with section 11(3) of the <i>Local Government Act 1993</i>, as it relates to a matter specified in section 10A(2)(d)(i) of the <i>Local Government Act 1993</i>. The report contains commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it. 2. Endorses the Heads of Agreement between Council and Bronte Surf Life Saving Club for the proposed Bronte Surf Club and Community Facilities Building project (Attachment 1), subject to the following amendments: <ol style="list-style-type: none"> (a) In clause 5 'Premises', change the first bullet point so that it reads 'Lifeguard facilities including changing rooms, first aid room, and lifeguard tower, with the latter's location within the building or along the escarpment being subject to further investigation and planning assessment.' (b) In clause 10 'Cost Overrun', add the following sentence at the end of the paragraph, to read 'Any design change requested by the Tenant incurring a cost overrun that is agreed by the PCG will be borne wholly by the Tenant.' (c) In clause 13 'Defects', replace 'defects notified by the Tenant' with 'defects identified'. (d) At the end of clause 9 'Funding', add the following new paragraph: 'As the cost of any design change requested by the Tenant and agreed by the PCG, whether incurring a cost overrun or not, will be borne wholly by the Tenant, if it becomes clear that the Tenant is unable to pay the additional project monies sought, the PCG will consider financial options for the Tenant to cover the shortfall if it is necessary at the time of the matter arising.' 3. Approves the General Manager being delegated authority to sign the Heads of Agreement on behalf of Council and forward to the Club for execution. 4. Endorses officers to commence preparation of an Agreement for Lease for the Bronte Surf Life Saving Club Premises with a report to be brought back to Council for approval. 5. Approves officers writing to the Office of Local Government to seek approval to enter into a Public Private Partnership with Bronte Surf Life Saving Club for
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		<p>the Bronte Surf Club and Community Facilities Building project.</p> <ol style="list-style-type: none"> 6. Approves officers developing of a Probity Plan for the project in accordance with the Council-endorsed Capital Partnership Project Framework Guidelines. With a report to be brought back to Council for approval. 7. Approves the allocation of funding to the cost of the project in the Long Term Financial Plan as outlined in Table 3 of this Report. 8. Notes that the Bronte SLSC has been promised a grant of \$2 million from the Federal Government, and undertakes to assist the Club in preparation of any necessary documentation to ensure receipt of this grant. 9. Notes that the Bronte SLSC currently has a funding shortfall of \$375,000 of their total required funding contribution to the upgrade project. 10. Notes this shortfall represents 4.2% of the total project budget and is within the scope of the budget contingency. 11. Agrees to consider alternate options to close the funding gap if the shortfall is less than 5% at the commencement of construction, including, but not limited to, delayed payment, a loan, or other arrangements in consultation with the Bronte SLSC executive.
Strategic Planning and Development Committee 7 August 2018	PD/5.5/18.08	<p>That Council:</p> <ol style="list-style-type: none"> 1. Notes that the General Manager has approved the Probity Guidelines: Capital Projects Partnerships attached to this report for use in project management of joint venture projects and other projects where they provide useful guidance. 2. Notes that the General Manager will refer the Probity Guidelines: Capital Projects Partnerships to the Audit Committee for review. 3. Will receive reports on direct negotiations for approval on a case-by-case basis. 4. Authorises the General Manager to commence negotiations between Council and the surf clubs.
Council 17 April 2018	CM/7.12/18.04	<p>That Council:</p> <ol style="list-style-type: none"> 1. Notes the report from Asset Technologies Pacific on the condition of the Waverley Surf Club buildings and the accompanying 10-year lifecycle expenditure cost plans,

		as detailed in Attachment 1 to this report.
		2. Notes that the capital project funding for the upgrade to the four Waverley Surf Club buildings has been allocated in the 2018/19 draft budget, Long Term Financial Plan 5 and Strategic Asset Management Plan 5.
		3. Officers investigate options for the best process for delivering the proposed capital projects for the upgrade of the Surf Club buildings, and report back to Council on the recommended delivery model.

4. Discussion

Stakeholder consultation

A report outlining the process and feedback of stage 1 community consultation is set out in Attachment 2. Council officers undertook the following as part of the consultation:

- Dedicated page for the project on Council's 'Have your Say' website, receiving over 1,000 visits.
- 2,500 letters distributed to the properties adjacent to the surf club.
- Article in both the Wentworth Courier and The Beast.
- In collaboration with Bronte SLSC, Council posted four times on all social media platforms, reaching 3,161 people, with 272 engagements.
- Two stakeholder meetings.
- 'Have Your Say' day at Bronte Beach, speaking with over 200 people and 80 participating in the survey.
- Online survey through Council's 'Have your Say', receiving 80 submissions.
- Meeting with both Bronte and Bronte Beach Precincts.
- Advertised in Waverley Weekly eNewsletter, reaching over 1,400 people.
- Stakeholder outreach, reaching over 700 people. Officers contacted a stakeholder list on the first day of registration, including:
 - Evolution to Fitness.
 - Eastside crew.
 - Bronte Gully Bushcare Group.
 - Bronte Waterfall Bushcare Group.
 - Bronte Swimming Club.
 - Bronte RSL Swimming Club.
 - Bronte Splashers Swimming.
 - Bronte Breakers swimming club.
 - Dr Bronte Swim and Discussion Club.
 - Bronte Joggers Club Constituted.
 - Bronte Boardriders.
 - Bronte Board Riders Club.
 - Waverley Historical Society.
 - Bronte Precinct.
 - Bronte Beach Precinct.
- In addition, Council officers invited a further 779 people who have previously participated in other Bronte-related projects to be involved.

Over 160 people formally participated in the engagement process, with 226 people registered to be informed on the project as it develops. The key findings from the consultation includes:

- Natural environment was considered very important. The community would like to see a sustainable building that blends in with the area.
- Residents feel very strongly about Bronte. The Club is important to the community as are the services they provide; however, lifeguard facilities should be the number one consideration.
- The most popular activities are swimming and walking. All forms of accessibility to the Club are important. It was noted that a lot of residents would like to see separation between the Coastal Walk and Club activities.

Following the community consultation period, Council officers worked closely with the Club in developing four high-level options and subsequently selected a preferred option. The options, including the preferred option, were presented to a Council workshop on 22 January 2020, with the presentation material circulated to all Councillors via email on 24 January 2020.

Design development

Option 1 – PoM envelope

Option 1 has been developed to test the requirements of the Club and Council against the building controls set-out in section 6.1.1 of the Bronte Park and Beach Plan of Management (PoM). A building mass diagram of Option 1 can be seen below.

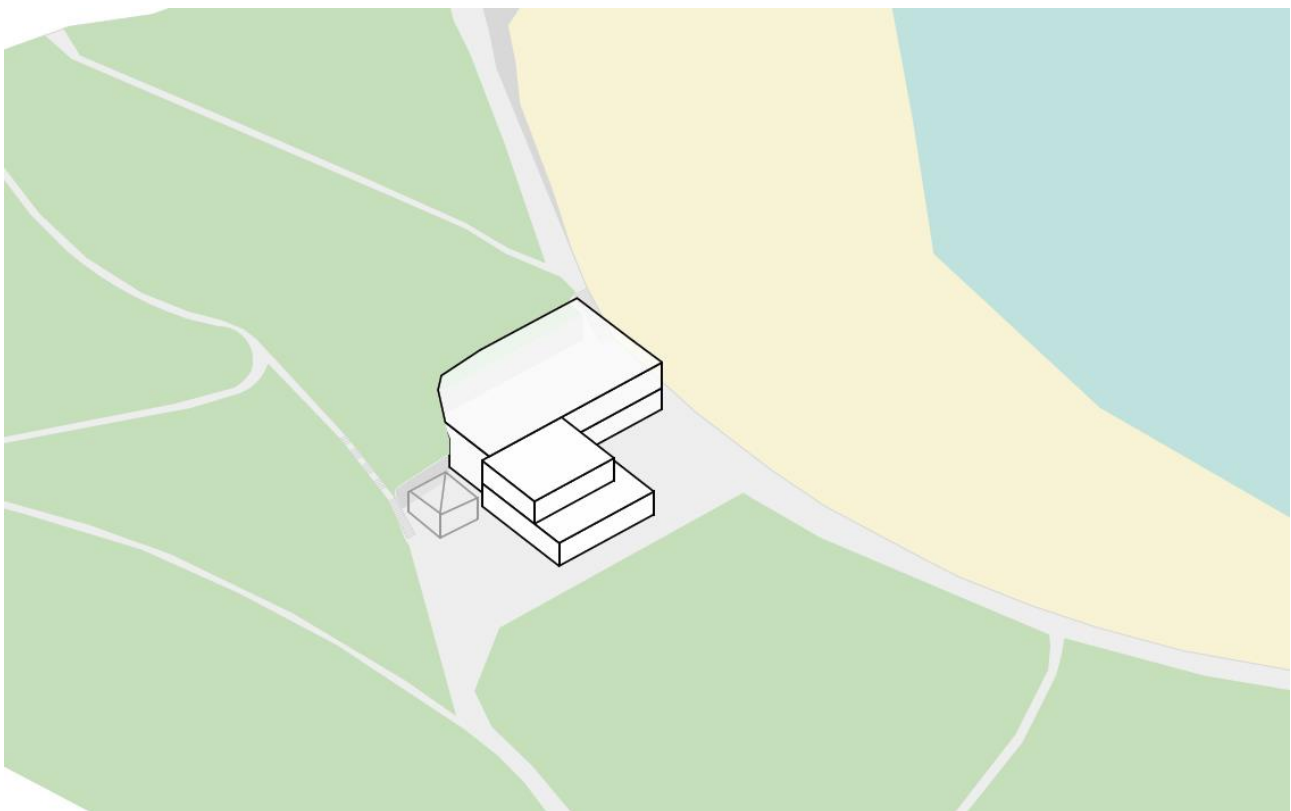


Figure 1. Option 1 – PoM envelope.

The table below outlines the advantages and disadvantages of option 1.

Table 1. Option 1 – PoM envelope – Advantages and disadvantages.

Advantages	Disadvantages
IRB storage and washdown relocated away from promenade.	Presents as a single, monumental building mass which adds to visual bulk and a large single footprint.
Retains current forecourt and Dave Brown Place.	Doesn't adequately address conflict between SLSC activities and promenade.
Suitable kiosk location.	Compromised interface with north headland park area.
Good open planning for surf craft storage.	Inactive west façade.
Good access to outdoor recreation spaces from within function rooms and gym.	No improvements on views from central park.
Single and passive entry to public amenities from within park.	Doesn't adequately address storm surge inundation to surf craft storage area.
Offers flexibility with training/gym facilities.	Internal loading access for goods, equipment, maintenance to storage area and kiosk not adequately resolved.
	Access to rear loading area is limited.
	Emergency vehicle access and proximity to first aid room not resolved.
	Doesn't fully satisfy Club board storage issues.
	IRB location requires access to beach via public pathway/promenade.
	Internal functionality does not fully address Council and Surf Club requirements, meaning modifications may be needed to address shortcomings sooner than desirable.
	Entry location at internal corner of forecourt not ideal.
	Lifeguard tower location not ideal in terms of direct beach access via promenade.

Option 2 – Completing northern headland park

Option 2 proposes to separate the existing structure into two buildings, with a single-storey building adjacent to the cliff face allowing for an extension of the northern headland onto an accessible green roof. The second building is a proposed standalone two-storey pavilion, creating a publicly accessible avenue between the two buildings. A building mass diagram of Option 2 can be seen below.

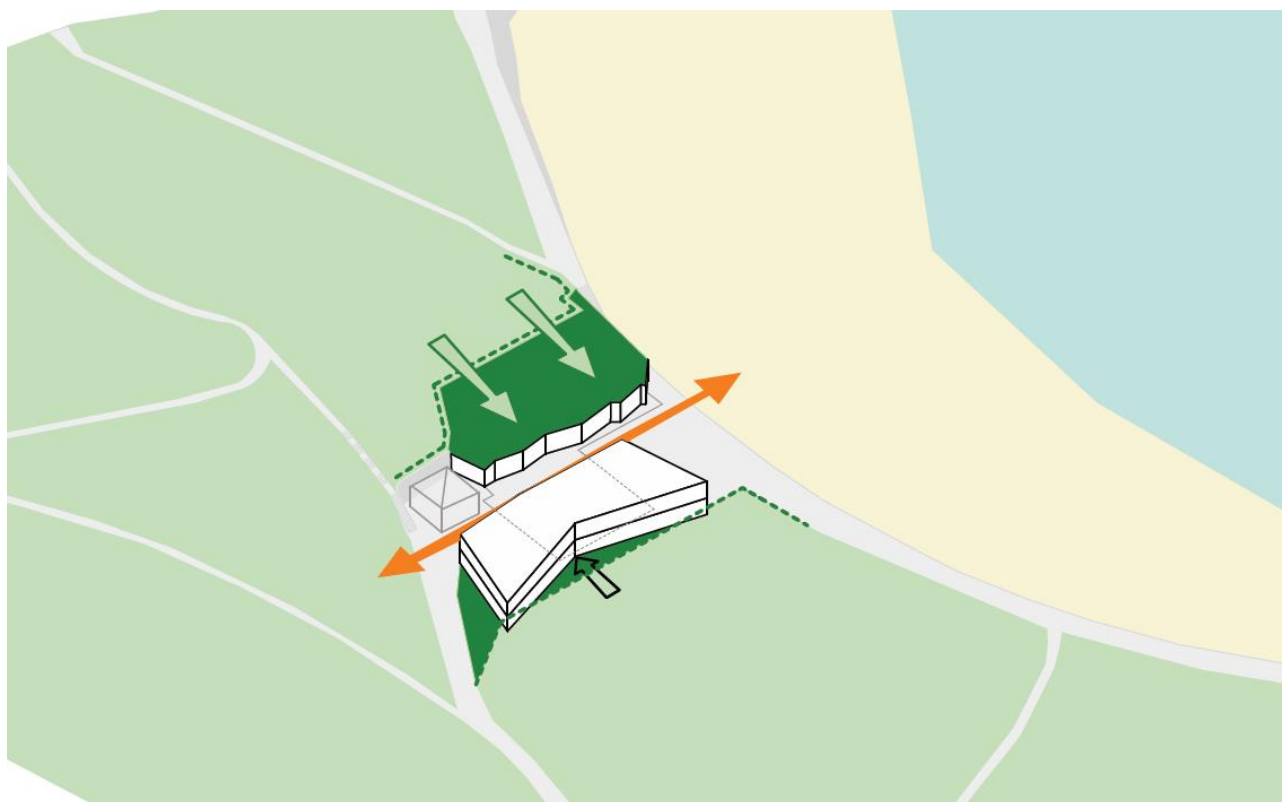


Figure 2. Option 2 – Completing northern headland park.

The table below outlines the advantages and disadvantages of option 2.

Table 2. Option 2 – Completing northern headland park – Advantages and disadvantages.

<u>Advantages</u>	<u>Disadvantages</u>
Integrated building with landscape addresses key public feedback.	Overlap of Club and Council functions within separate building envelopes.
Maximises sunlight access and ventilation aligning with key public feedback regarding sustainability.	Southern building encroaches on POM setback as defined in the building controls set-out in section 6.1.1 of the POM.
Good location for lifeguard tower, with direct beach access, aligning with key public feedback.	Possible visual bulk and some overshadowing of the park in winter.
Extends public space, creating a new headland park by integrating an accessible green roof space on top of north building.	Doesn't adequately address storm surge inundation to surf craft storage area.
Breaks building envelope down into separate and smaller components.	Width of public stair adjoining first aid area remains too narrow.
Opens a view corridor across the central avenue and new headland park.	Internal loading access for goods, equipment, maintenance to storage area and kiosk not adequately resolved.
Integrated building with landscape addresses key public feedback.	Access to rear loading area is limited.
Results in smaller free-standing building footprint.	Internal functionality does not fully address Club requirements.
Provides separation between service, maintenance, emergency vehicles and major public pathways (promenade and park).	Doesn't fully address conflict for IRB access to beach via public pathway/promenade.
Good location for kiosk which maintains public	Relocation of Dave Brown Place.

space at the front.	
IRB storage and washdown relocated away from promenade.	
Potential for a landmark community facility.	
Addresses some of the conflicts between Club equipment access to beach and public pathways.	
Open planning of surf craft storage area. Internal height not limited by spaces above.	
Surf craft storage area options. Accessible via thoroughfare and/or eastern elevation.	
Passive entry to public amenities from within park.	
Location and ease of access to Council storage spaces via thoroughfare.	
Allows for staged construction.	
Ideal location for admin and Club patrol.	
No internalised rooms.	
Improved public amenities.	

Option 3 – A pavilion on a cliff top

Option 3 proposes to separate the existing structure into two buildings, with a proposed two-storey pavilion adjacent the cliff face. The second building is a proposed standalone single-storey building encompassing the public facilities and Council staff and storage areas. A building mass diagram of Option 3 can be seen below.

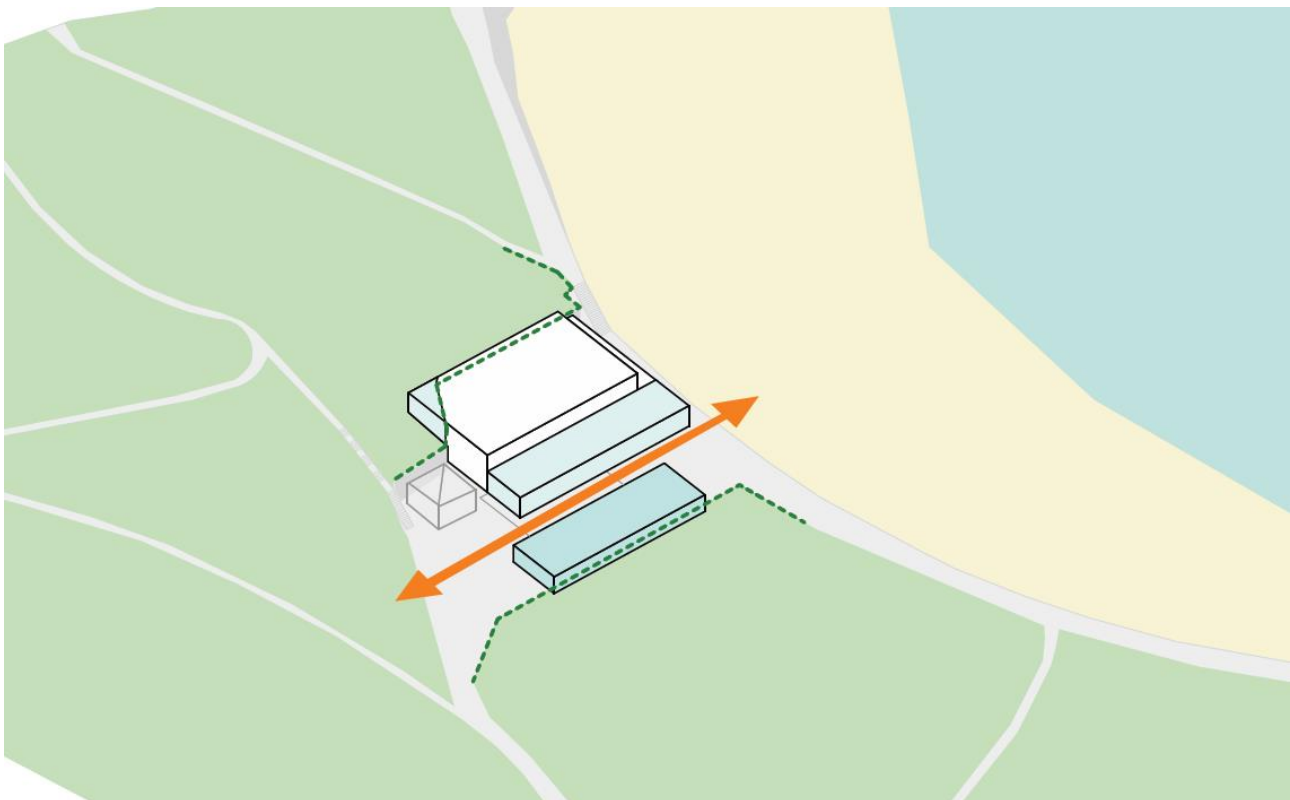


Figure 3. Option 3 – A pavilion on a cliff top.

The table below outlines the advantages and disadvantages of Option 3.

Table 3. Option 3 – A pavilion on a cliff top – Advantages and disadvantages.

<u>Advantages</u>	<u>Disadvantages</u>
Good location for lifeguard tower, with direct beach access, aligning with key public feedback.	Overlap of Club and Council functions within separate building envelopes.
Maximises sunlight access and ventilation aligning with key public feedback regarding sustainability.	Southern building encroaches on POM setback as defined in the building controls set-out in section 6.1.1 of the POM.
Good location for lifeguard tower, with direct beach access, aligning with key public feedback.	Possible visual bulk and some overshadowing of the park in winter.
Breaks building envelope down into separate and smaller components.	Doesn't adequately address storm surge inundation to surf craft storage area.
Opens a view corridor across the central avenue and new headland park.	Width of public stair adjoining first aid area remains too narrow.
Integrated building with landscape addressing key public feedback.	Internal loading access for goods, equipment, maintenance to storage area and kiosk not adequately resolved.
Provides new, publicly accessible avenue between buildings.	Access to rear loading area is limited.
Provides separation between service, maintenance, emergency vehicles and major public pathways (promenade and park).	Doesn't fully address conflict for IRB access to beach via public pathway/promenade.
Good kiosk location, maintaining public space in front of kiosk.	Relocation of Dave Brown Place.
IRB storage and washdown relocated away from promenade.	
Addresses some of the conflicts between Club equipment access to beach and public pathways.	
Open planning of surf craft storage area.	
Passive entry to public amenities from within park.	
Location and ease of access to Council storage spaces via thoroughfare.	
Allows for staged construction.	
Ideal location for admin and Club patrol.	
No internalised rooms.	
Improved public amenities.	

Option 4 (preferred option)

Option 4 proposes a hybrid version of option 3, where the single-storey building is relocated to the west, facilitating improved views from the gully and central park. A building mass diagram of option 4 can be seen below. In addition, further information relating to option 4 is set out in Attachment 1.

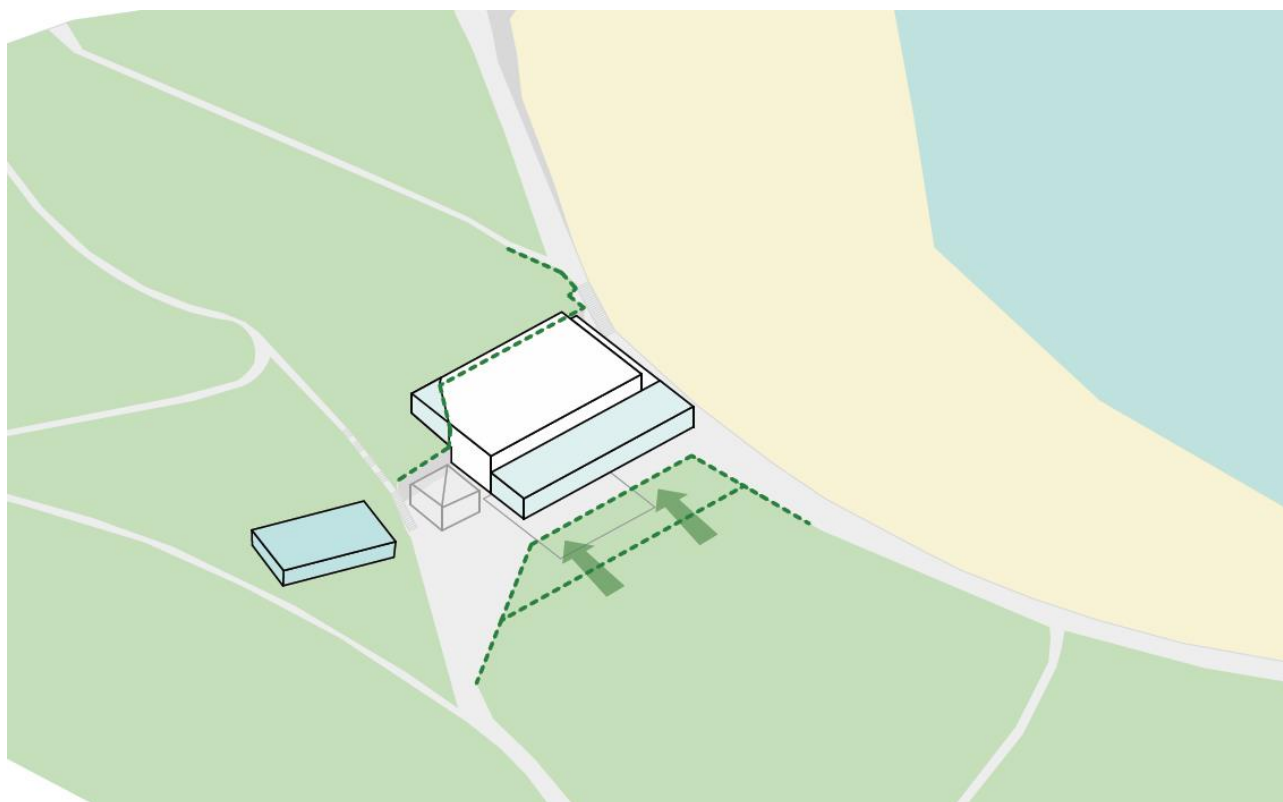


Figure 4. Option 4 – Preferred option.

The table below outlines the advantages and disadvantages of Option 4.

Table 4. Option 4 – Preferred option – Advantages and disadvantages.

Advantages	Disadvantages
Good location for lifeguard tower, with direct beach access, aligning with key public feedback.	Public amenities and Council functions sit outside of POM envelope
Maximises sunlight access and ventilation for building aligning with key public feedback regarding sustainability.	Public amenities are further away from the beach, making them less visible.
Breaks building envelope down into separate and smaller components.	Relocation of Dave Brown Place.
Opens view corridor from gully and central park by staying north of the southern POM setback	Compromised interface/relationship with North Headland Park.
Partial green roof to northern building for improved visual amenity from upper park level.	Requires relocation of two existing park shelters, a barbeque and footpaths.
Provides separation between service, maintenance, emergency vehicles and major public pathways (promenade and park).	Doesn't fully address conflict for IRB access to beach via public pathway/promenade.
Passive entry to public amenities from within park.	Doesn't adequately address storm surge inundation to surf craft storage area.
Resolves some conflict with promenade.	Access to rear loading is limited.
Extends central lawn space.	Kitchen/bar facilities may limit usable ceiling height within surf craft area meaning vertical board storage may not be achievable.
IRB storage and washdown relocated away from promenade.	
Addresses some of the conflicts between Club	

equipment access to beach and public pathways.	
Open planning of surf craft storage area.	
Location and ease of access to Council storage spaces.	
Allows for staged construction.	
Provides upper level access from north headland to Club function room.	
Ideal location for admin and Club patrol.	
No internalised rooms.	
Kiosk is part of main Club building.	

5. Financial impact statement/Time frame/Consultation

Financial impact statement

The table below shows the joint funding contributions for the overall project as per the Heads of Agreement.

Funding source	Funding amount
Waverley Council	\$4,625,000
Bronte Surf Club	\$2,030,000
Federal Government	\$2,000,000
State Government	\$345,000
Total	\$9,000,000

A construction cost estimate will be completed as part of the concept design stage.

Time frame

Stage 2 community consultation on the concept design will be undertaken in April 2020. Feedback from the consultation will be considered as part of design development, with a DA submission expected in July 2020 and construction anticipated to commence in Autumn 2021.

Consultation

See above.

6. Conclusion

It is recommended that Council endorses Option 4 as the preferred option and develops this option to a concept level to undertake stage 2 community consultation.

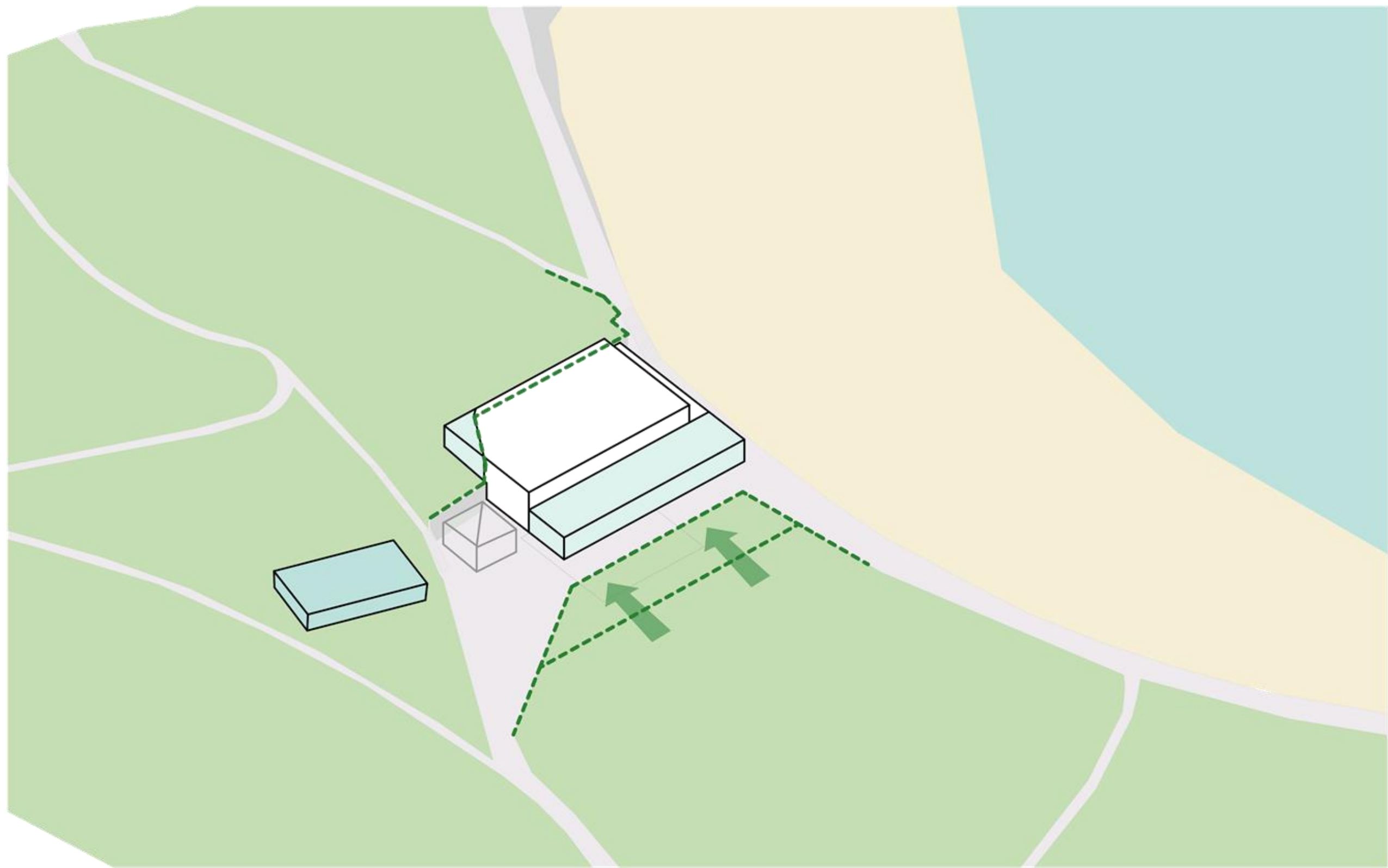
7. Attachments

1. Preferred option (Option 4) [↓](#)
2. Consultation report [↓](#)

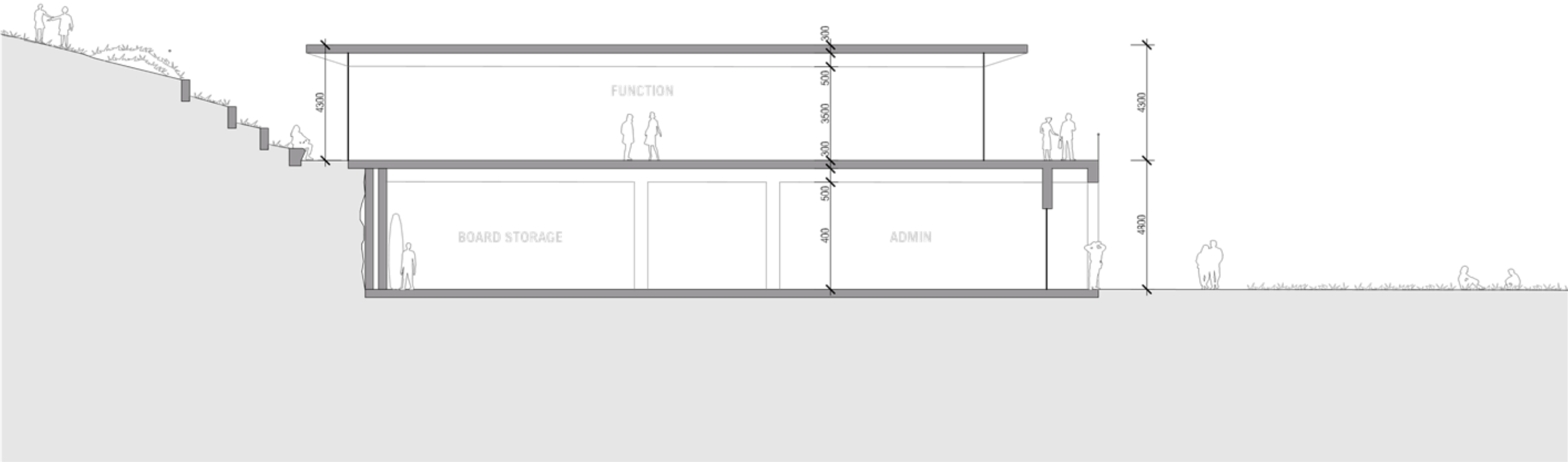
Bronte Surf Life Saving Club & Community Facilities

24.02.2020

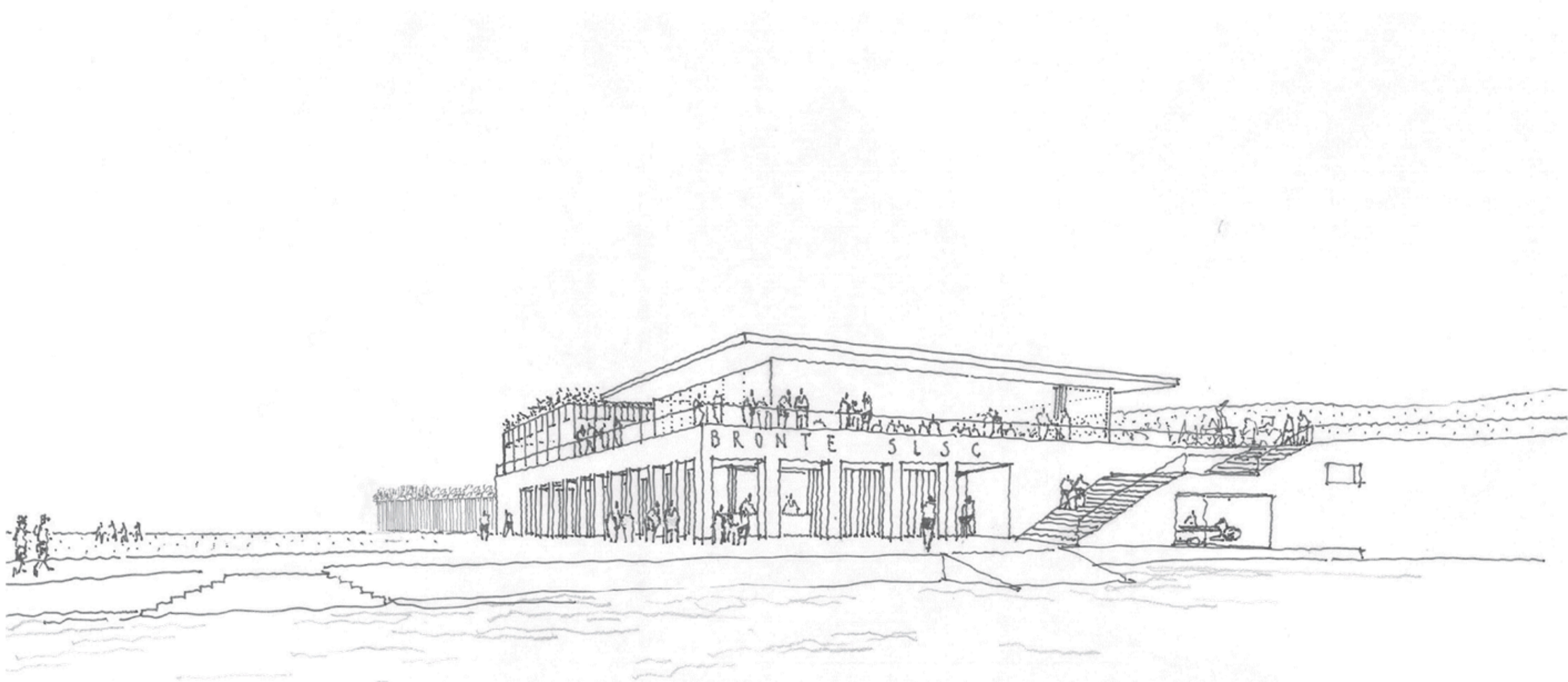
Preferred Option A pavilion on a cliff top



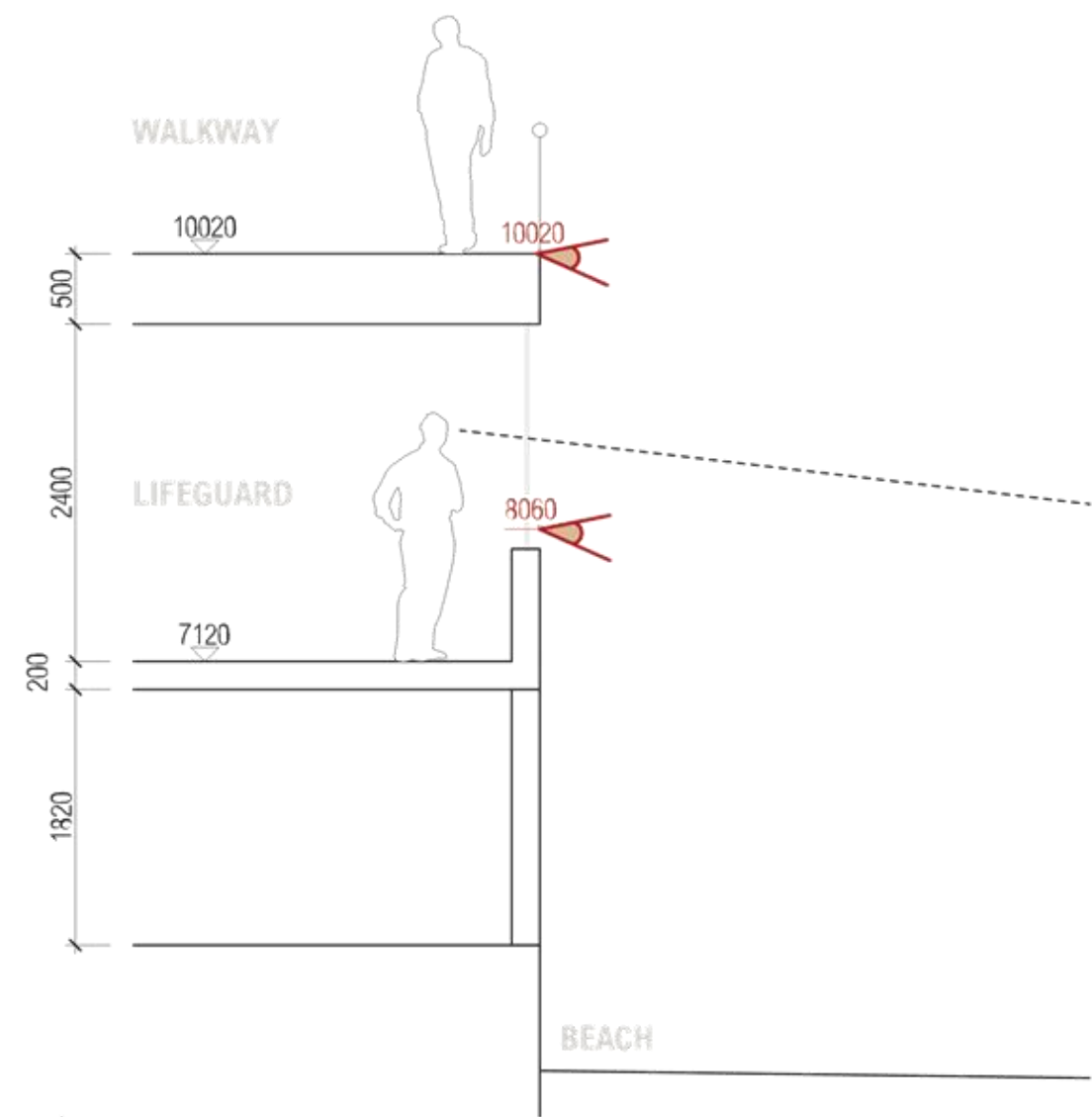
Preferred Option A pavilion on a cliff top



Preferred Option A pavilion on a cliff top



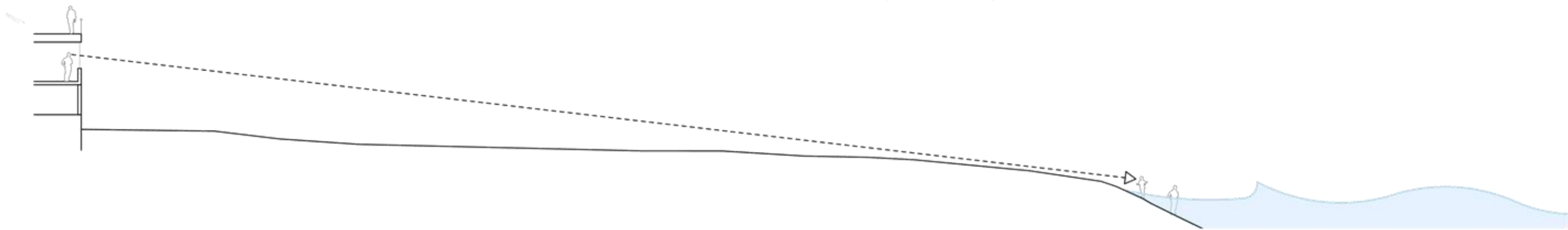
LIFE GUARD TOWER

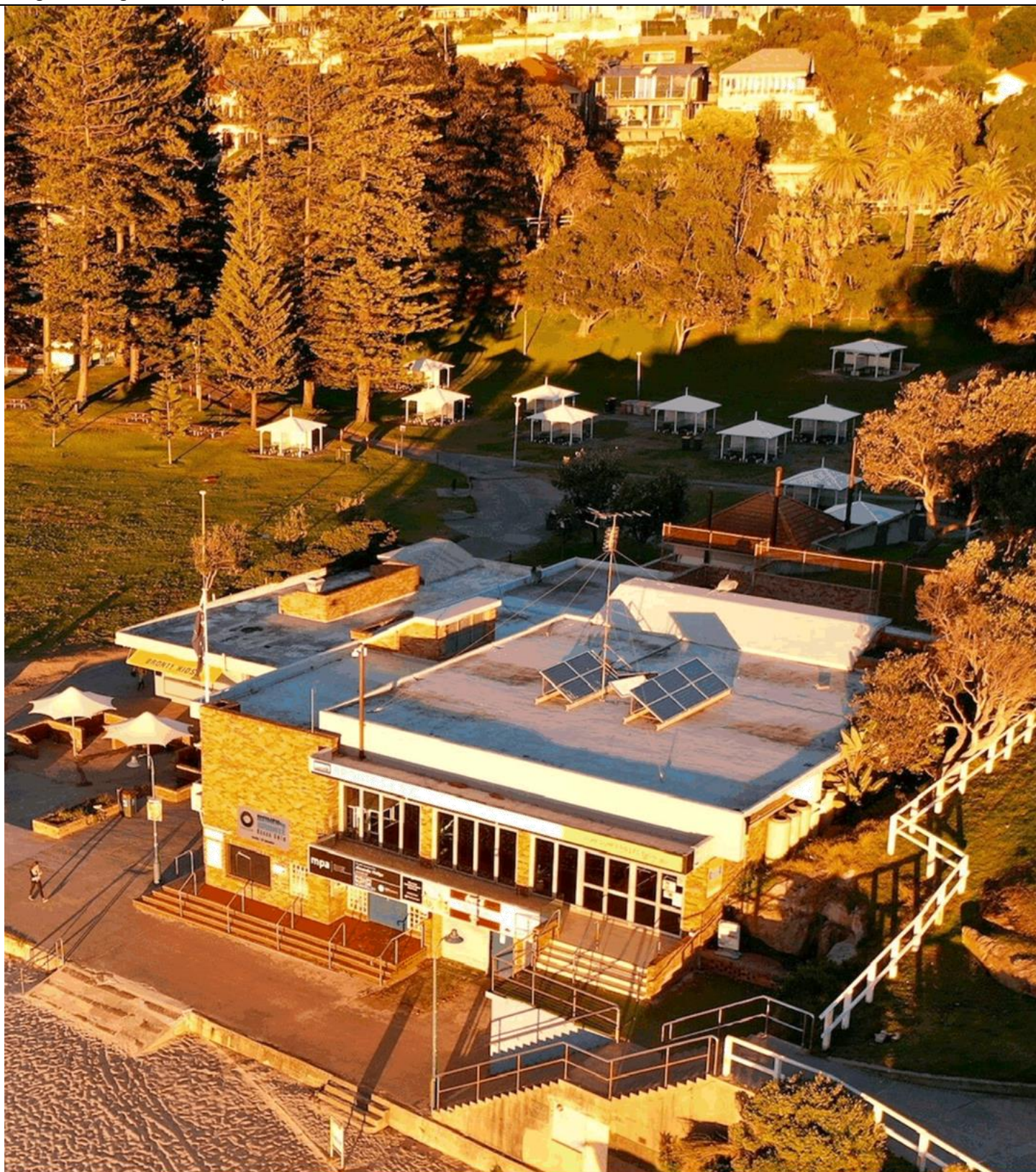


RL 10.020 from existing top landing



RL 8.060 from existing mid landing





BRONTE SURF CLUB AND COMMUNITY FACILITIES. CONSULTATION REPORT - 2019



WAVERLEY
COUNCIL

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Waverley Council acknowledges the Bidjigal and Gadigal people, who traditionally occupied the Sydney Coast and we acknowledge all Aboriginal and Torres Strait Islander Elders both past and present.

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Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Executive summary

Waverley Council (Council) is working with Bronte Surf Lifesaving Club (SLSC) to deliver a modern and sustainable new surf club and community facilities.

There are over 1,900 Bronte SLSC members, who, alongside Waverley Lifeguards, use the Club as a hub for rescues, training, storing equipment and first aid.

The building is no longer fit-for-purpose and must be rebuilt to meet the needs of contemporary surf lifesaving and the community, including:

- Balance of female to male facilities
- Compliance for family change rooms and accessible amenities
- Fit-for-purpose lifeguard and lifesaving facilities including adequate storage and training spaces

The promenade and community facilities next to the Club are also to be rebuilt.

Community consultation began after completing a needs analysis with Waverley Lifeguards and Bronte SLSC. The results of which (this report) will be provided to the architects and external consultants as a holistic representation of the uses of the building and surrounds.

Overall, around 160 people formally participated in the engagement process, and more than 226 people registered to be informed on project developments .

Participants were asked how important three guiding principles developed from the Park and Beach Plan of Management 2017 (POM) were to them, in relation to the club. The three concepts were community hub, natural environment and connected to the environment. The overall results were:

1. 'Natural environment' was rated as the most important. The community would like to see the building:
 - a. blend in with its surrounds by using locally aesthetic materials (sandstone, wood and greenery)
 - b. be built to the highest possible sustainable rating.
2. Residents feel very strongly about Bronte. The Club is important to the community as are the services its members provide, however, lifeguard facilities should be the number one consideration.
3. The most popular activities are:

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

- a. Swimming
 - b. Walking
4. All forms of accessibility to the club is important. It was noted there should be separation between the coastal walk and the Club building as there are current congestion issues.

Summary of findings:

1. Community hub

Q1: How important is it to you that the building has fit-for-purpose lifesaving/lifeguard facilities, welcomes members and the community, is a place where people feel comfortable to seek help and celebrates the rich history of Bronte?

- 89.4% of respondents determined this was 'very important' or 'important'

2. Natural environment

Q2: How important is it to you that the new building is sustainable, integrates and highlights the natural environment and uses durable materials?

- 91.25% of respondents determined this was 'very important' or 'important'
- This was the most important of the guiding principles.

3. Connected to the environment

Q3: How important is it to you that the building links to the beach, promenade, park, Coastal Walk and gully by seamlessly connecting the indoor and outdoor spaces?

- 80.63% of respondents determined this was 'very important' or 'important'

4. The Bronte identity

Q4. We are unique as Bronte is beautiful. We all interact with the area differently. My most important activity at Bronte Beach is (please choose all that apply).

- 85% of all respondents said their number one activity is swimming
- Other activities of importance were walking (55%), and spending time with family and friends (50%).

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report



Background

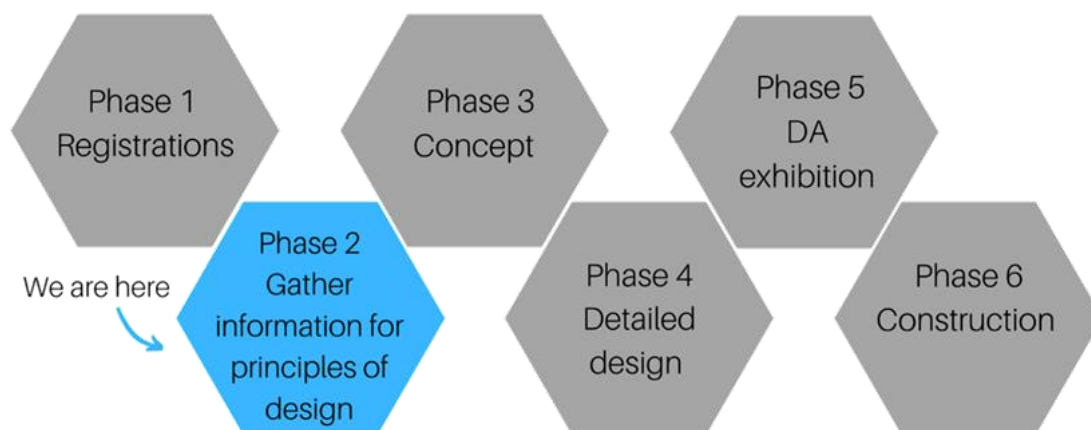
Council intends to demolish the existing Bronte Surf Lifesaving Club (SLSC) building and community facilities. The new building will accommodate Bronte SLSC, public toilets and change rooms, staff amenities, kiosk, and lifeguard facilities in accordance with the POM.

In collaboration with Bronte SLSC, Council sought input from the community regarding the guiding principles that will inform the architect's first concept.

No design of the building has been undertaken and will depend on the outcome of this consultation; value would be given to community preferences.

Further consultation is proposed for subsequent phases of the project to ensure that this initial successful dialogue with the community is maintained.

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

**Approach:**

Three guiding principles were identified by undertaking the following:

- Needs analysis with Waverley Lifeguard
- Needs analysis with Bronte Surf Club members
- Review of relevant documents and policies (particularly Bronte POM)

The guiding principles identified were:

1. Community hub
2. Natural environment
3. Connected to the environment

Each of the three guiding principles contained one question. Each question then contained a range of 'value options' from which community members could select and rank what was most or least important to them.

Community consultation phase 1 – Objective

- Create a strong working relationship with Bronte SLSC, Waverley Council and the broader community to obtain public feedback on amenities alternatives.
- Work with Bronte SLSC and place final decision-making in its and its members' hands, and create a future-focused club.

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Engagement methodology

A range of engagement methods were employed to maximise the opportunity for community participation. Of particular note was the Have Your Say day as we had a broad age demographic from participants.

Where respondents did not have time to engage with face-to-face consultation they were provided with a flyer and were encouraged to complete the online survey.

The engagement process aligned with Waverley Council's adapted IAP2 model for community engagement.

Method	Overview	Date	Response
Have Your Say website	Council's 'Have Your Say' website had a dedicated page for the project.	3 September	1,000 total visits during registration and consultation
2700 flyers drop to residents in Bronte	2500 letters were dropped to letterboxes surrounding the surf club.	12 September	
Media release	The release outlined the overall project and the working relationship between Bronte SLSC and Council; it was sent to local media.	9 September	1 x article Wentworth Courier 1 x article The Beast
Mayor's column	The column was placed in the Wentworth Courier at the start of the consultation period. It explained how Council had arrived at this point and how to get involved in the consultation.	11 September	N/A
Social media posts	In collaboration with Bronte SLSC, Council posted four times across Facebook and Instagram.	16 September 29 September 4 October 12 October	Reach: 3,161 Engagements: 272
Stakeholder sessions	Two stakeholder meetings were held to discuss the project and gather specific feedback.	4 October 25 September	9 attendees

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Have Your Say day at Bronte Beach.	One 'Have Your Say' day was held at Bronte Beach. Over 200 people of all different ages came through to talk to Council officers about the project. The majority of participants were from Nippers (kids and parents).	13 October	200+ spoken with. 80 formally participated
Online survey	Available on Council's Have Your Say website, the survey asked participants to provide feedback on the guiding principles of the project. The format of the online survey was consistent with that of the 'Have Your Say' day and stakeholder workshop #2.	15 September through to 13 October.	80 submissions
Precinct meetings	One meeting with the Bronte and Bronte Beach precinct.	25 September	6 attendees
Advertising	One advertisement was placed in The Beast.	September edition	N/A
Waverley Weekly enewsletter	Waverley Council's weekly newsletter promoted the consultation. A specific mailing list was created for the project which also received the enews.	3 October 16 September	Reach: 1,117 Reach: 1,446
Stakeholder outreach	Council contacted a full stakeholder list on the first day of registration including: Evolution to Fitness Eastside crew Bronte Gully Bushcare Group Bronte Waterfall Bushcare Group Bronte Swimming Club Bronte RSL Swimming Club Bronte Splashers Swimming Bronte Breakers swimming club Dr Bronte Swim and Discussion Club Bronte Joggers Club Constituted Bronte Boardriders Bronte Board Riders Club Waverley Historical Society	10 September	Reach: 700+

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

	<p>Bronte Precinct</p> <p>Bronte Beach Precinct</p> <p>Council also invited 779 people who had participated in other Bronte related projects to sign up and get involved.</p>		
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Data overview – Online survey

Registrations:

- A total of 226 registered to be a part of the public participation Stage 1 – Gathering information.
- 91 people who registered were members of SLSC, 139 identified as a local, 11 people were visitors and 3 people worked at Bronte Beach.

Survey:

- 80 people responded to the online survey.
- From feedback provided in the registration phase, Council changed the options to self-identify with as many as the choices as they liked, instead of choosing one. Of the 80, 37 were Bronte Surf Club Members, 2 worked at Bronte, 72 identified as local and 42 liked to visit.

Detailed results

As noted above, participants were presented with three guiding visions as identified from the POM and need analysis of the facilities. They were asked to prioritise how important each was to them ranging from 'very important' to 'not important'.

These were

- Community hub
- Natural environment
- Connected to the environment

Participants were also asked to choose their most important activity they partake in at Bronte Beach. This was called 'The Bronte Identity'. To ensure best practice, participants were also given the opportunity to provide open feedback included in a comments section for each question.

1. Community hub

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Q1. How important is it to you that the building has fit-for-purpose lifesaving/lifeguard facilities, welcomes members and the community, is a place where people feel comfortable to seek help and celebrates the rich history of Bronte?

Participants were asked to rank the importance of this statement.

- 73.75% of people said this was very important, however, some respondents made it clear they thought some of the topics mentioned in the question were more important than others.

Acknowledging the confusion with this framing of the question, the most common responses regarding Community Hub were:

1. The services of Waverley Lifeguards are the most critical when redesigning the building. Often followed with lifesaver needs and access to equipment.
2. The building could be more welcoming to the community and should be accessible.
3. Incorporate the history of the club and Bronte Beach
4. Concerns were brought up around late-night noise (especially if developing a larger function space).



Selection of written comments received from respondents, (sic) throughout:

- It is very important that both the Lifeguards and Lifesavers have the facilities and equipment needed to undertake their roles in the most efficient and effective way possible.
- More heritage information.
- Needs to be about functionality and purpose than looks.

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

- Most critically, accommodation of Council's Lifeguard Service personnel is essential. The interface with young surfers (members and non-members of the SLSC) is an important function of Waverley's lifeguard presence close to the ugly, outdoor sunken compound where young folk congregate.
- Lifesaving should be first priority and rescue boards should be easy to grab for rescues after lifeguard hours or to assist them.
- Rich history of Bronte perhaps if this is woven into building design - building should be driven by its utility - proximity to beach and park lands.
- The surf club is a community hub and should be accessible to all, not just members.
- Have always wanted to see a bistro/casual dining in the club. The building has the best view in Bronte and have always thought how under-utilised the building has been. Most surf clubs up the north coast have one and it would be a welcome alternative to the cramped, boring offerings on the road.
- It should be functional but also welcoming and safe to those that are from the general public.

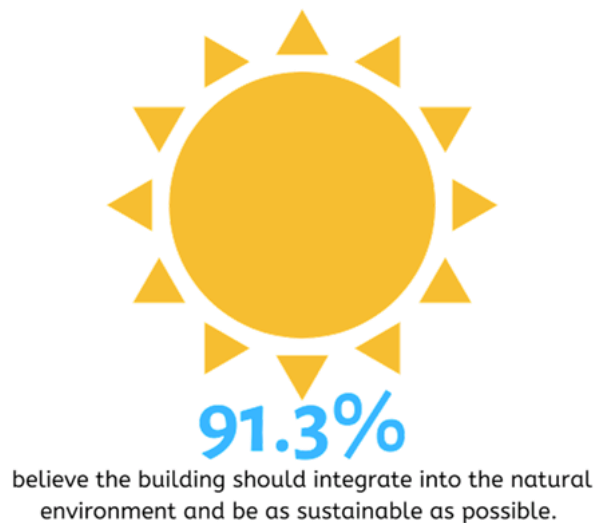
2. Natural environment

Q2. How important is it to you that the new building is sustainable, integrates and highlights the natural environment and uses durable materials?

Participants were asked to rank the importance of this statement.

- The majority (77.5%) of respondents believed this to be very important.
- The comments for this question were all quite similar, focused on the integration of the building and the environment.
- Most mentioned making the building as sustainable as possible, to withstand the coastal elements and by using the natural environment, sun and natural curves to determine overall design aesthetic.
- People want the building to integrate with its natural surrounds and show off Bronte's uniqueness. Natural materials like sandstone, wood and lots of greenery but also to be a sustainable building that will withstand the natural environment for a long time to come.

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report



Selection of written comments received from respondents, (sic) throughout:

- Building should be sympathetic/complimentary to the surrounding landscape.
- Too much is built in this city that does not take into account the natural environment. Don't make this another example. Sustainability is highly important in this day and age.
- I love the idea of curves. The view and shade from the sun is also very important.
- Building needs to be fit for purpose and able to withstand coastal elements. It should also embrace these elements along with light - space and empathetic relationship to natural surrounds while also providing a space for multiple uses of size and scale of community along with different uses across the yearly calendar and time of day.
- Council should consider building the new club into the hill so it is integrated into the landscape. The whole roof of the building would then become even more park space for the public, and would assist in environmental design.
- Humble and earthy, relaxed and not over the top.
- Beware of VISUAL pollution. Mindfulness and natural environment is why people visit this location.
- This is a unique and special place. It does not need to be a 'cookie cutter' version of other beach communities.
- Keep it simple.
- Less visual pollution including
 - o Less fluorescent orange 'safety barriers'

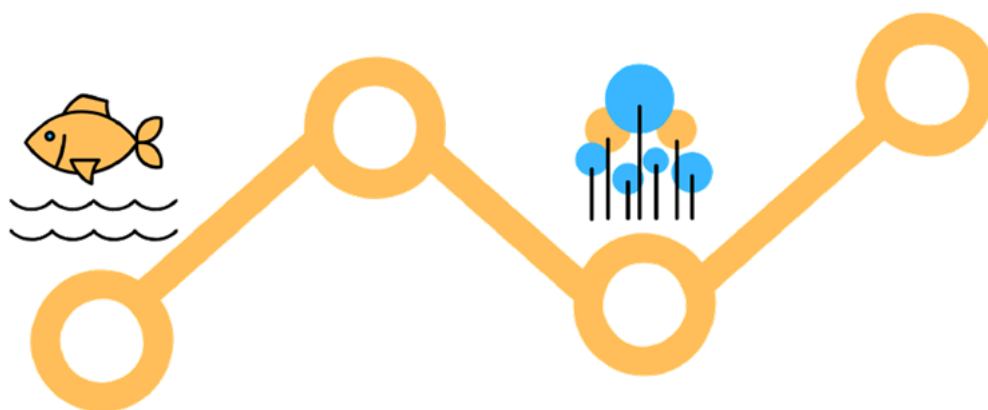
Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

- More common sense
- Less commercial signage.

3. Connected to the environment

Q3. How important is it to you that the building links to the beach, promenade, park, Coastal Walk and gully by seamlessly connecting the indoor and outdoor spaces?

- Respondents (58.3%) deemed this to be very important, although it did not rate as highly as the other two guiding principles.
- In the comments, people were in support of accessibility and moving the building away from the coastal walk.
- A significant amount of people wanted to see a better connection between the beach, promenade, community spaces (facilities) and the park area.
- The comments also mentioned the importance of David Brown Place or ‘the cubes’ and how this space should be retained as it is well used and loved by the Bronte Boardriders.



accessibility was highlighted as very important
but connection between spaces was not as
important

Selection of written comments received from respondents, (sic) throughout:

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

- Keep facilities (kiosk) section one story – it will severely impact on views.
- Healthier food in the kiosk and decked area to sit out the front of it.
- Keep the cubes.
- Building should have open (sky view) spaces.
- Softer, rounder edged to the building will be appreciated so the building blends in with the landscape wurgs green and sandstone colours.
- It would be great if the club can connect to the park, potentially allowing for concerts or the like. Bronte has the potential to be one of the world's most amazing local settings for lifestyle and culture.
- Need to reduce the profile, so the beach can be seen from behind. The surrounds can be returned to public use.
- As long as its accessible I am not too fussed.
- I would like to add the importance of considering and maintaining the current 'David Brown Place' or 'cubes' which is situated directly south of the surf club. While I do believe it is important to design a surf club which integrates with the promenade and the surrounding environment, I want it to also consider the importance of maintaining the current heritage of the David Brown Place.
- I think the building needs to take advantage of the views available to make it a more valuable space for the community, and some connection between the indoor and outdoor is important.
- I would have concerns if the Surf Club building development began to impede/impact/influence any current section of the beach, promenade, park, Coastal Walk, and gully — especially the historically significant 'Dave Brown's Place' situated beside the kiosk (also known as 'the Cubes' to local surfers).
- The Surf Club already takes up enough area in the beach/park, so how remaining Crown/Public land is managed should not be lead and/or influenced by the Bronte SLSC interests.

4. The Bronte identity

Q4. We are unique as Bronte is beautiful. We all interact with the area differently. My most important activity at Bronte Beach is (please choose all that apply).

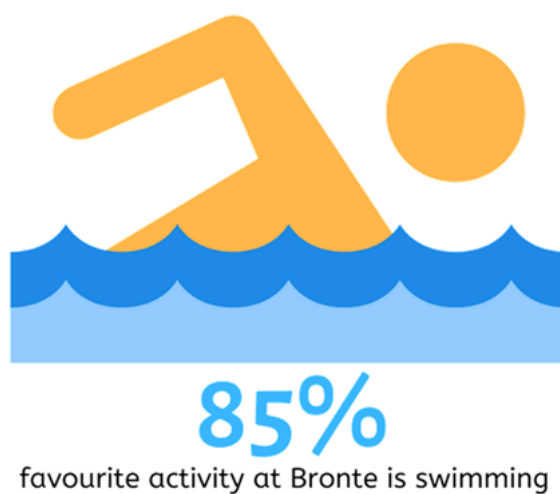
The intent of this was to put value to and prioritise public space. The most popular activities were as follows:

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

1. Swimming (85%)
2. Walking
3. Spending time with friends and family
4. Surfing
5. Eating or drinking at a café
6. Whale watching
7. Outdoor working out

There were a few other activities supported at the face-to-face consultation:

- Nippers
- Playing on the beach
- Community interactions



Stakeholder meetings

Council officers held two stakeholder meetings..

Stakeholder Group 1 – In the initial meeting stakeholder group 1 met with the leadership team from Council and workshop with Council representative, SLSC representative, and architects.

Results:

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

- In support of the project *
- Would like Dave Brown Place (DBP) to remain and be heritage listed
- Would like the DBP sunken area/cubes to remain sunken, although would be open to making them accessible
- Board racks were considered favourable.

*Council was contacted after the meeting by one of the participants to say he did not represent the entire group.

Stakeholder Group 2 – Workshop and presentation (in one meeting).

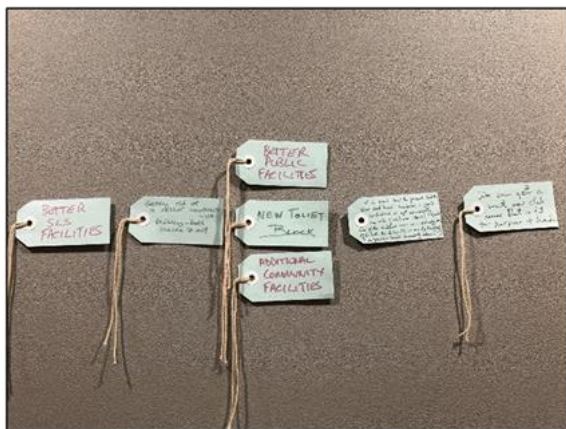
The second stakeholder group were asked to write down potential issues or concerns (red tags) and the positive aspects of the project (blue tags).

Their main concerns were:

- Height, overdevelopment and expanding the footprint
- Community usage (or lack thereof) and exclusiveness
- There wouldn't be proper consultation with other groups/stakeholders outside of the SLSC

The aspects attendees felt were positive were:

- Better community facilities
- A more attractive/smaller clubhouse (using space more wisely)

**Miscellaneous community comments (online and face to face):**

- Use the 1920s design as inspiration

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

- Lockers available to the community
- Extend park onto roof so to make more public space but also not to interrupt views.
- Use the shape of the beach to design new building (curved)
- Sandstone, wood, and greenery – natural materials
- “Please keep the (20c) hot showers in the facilities”

Conclusion

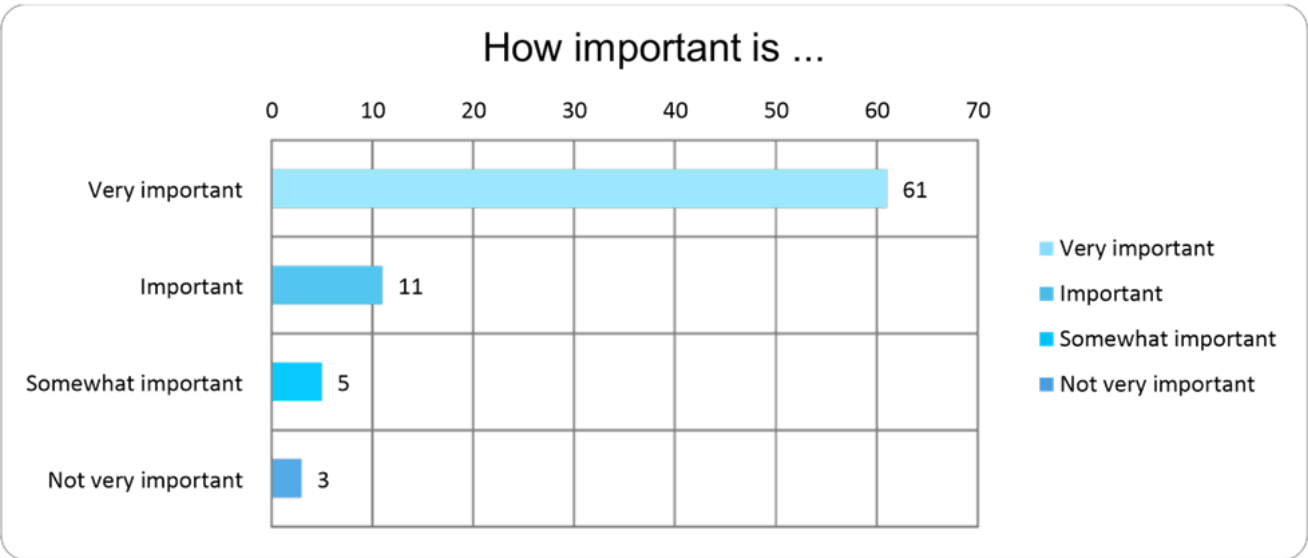
The community response to the engagement process was clear and consistent. The community engagement process identified clear participant priorities with respect to which guiding principle they prioritised in the public space, for the surf club, and what they most wanted to see in the future upgrade. Both the confirmation of guiding principles and the specific comments made by participants will be incorporated in the design concepts.

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

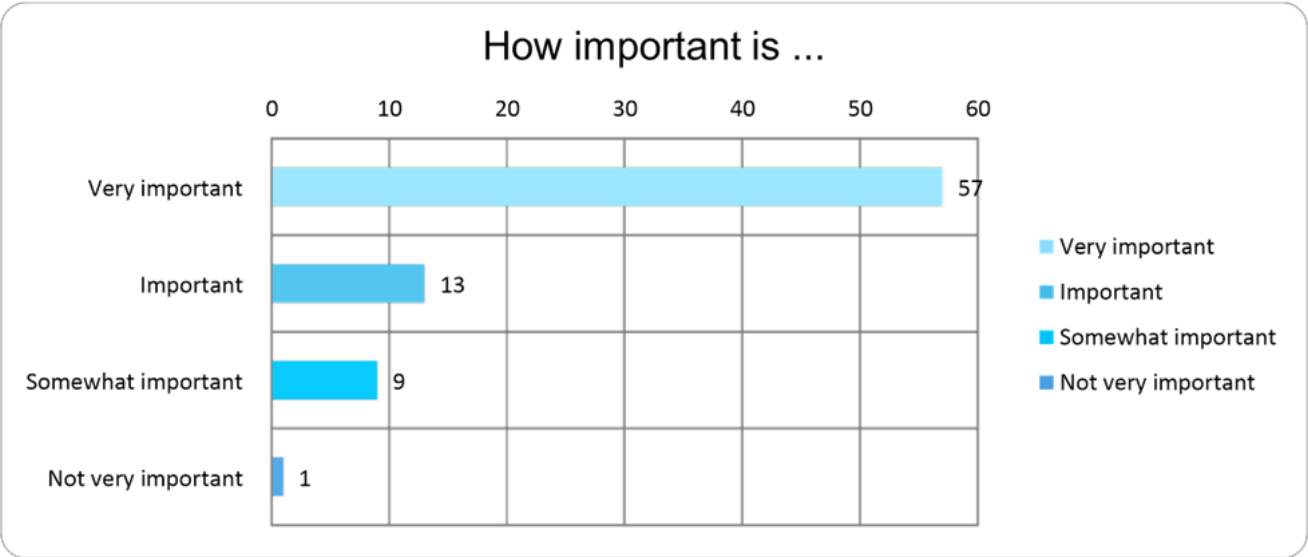
Online survey - results

Community Hub

Q1: How important is it to you that the building has fit-for-purpose lifesaving/lifeguard facilities, welcomes members and the community, is a place where people feel comfortable to seek help and celebrates the rich history of Bronte?

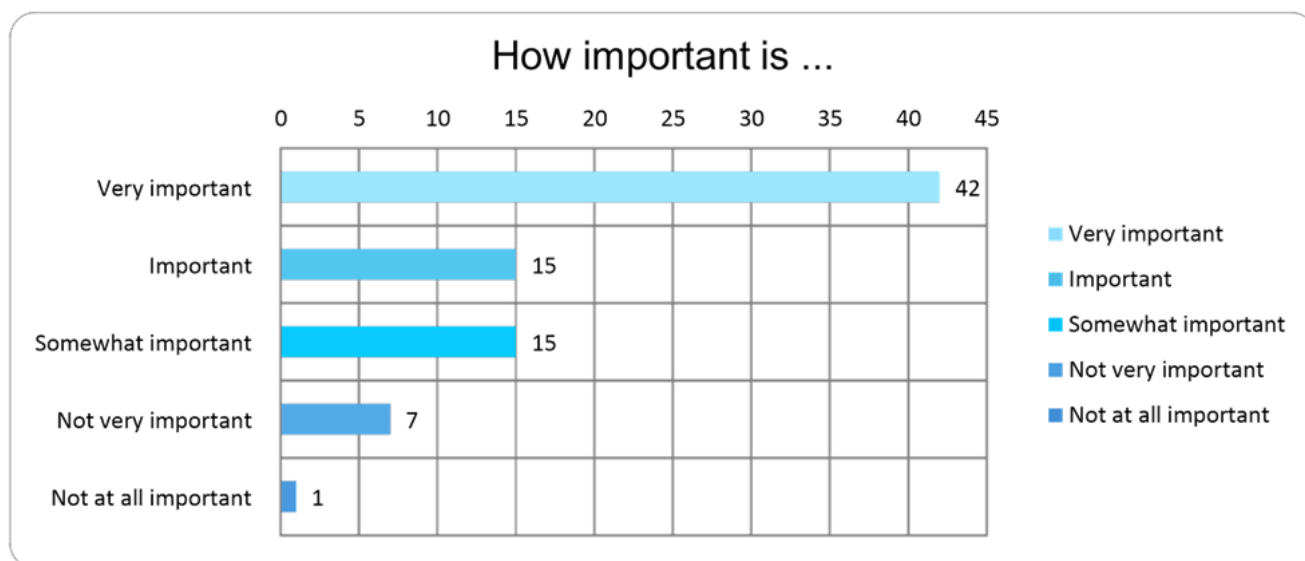


Q2: How important is it to you that the building links to the beach, promenade, park, Coastal Walk and gully by seamlessly connecting the indoor and outdoor spaces?

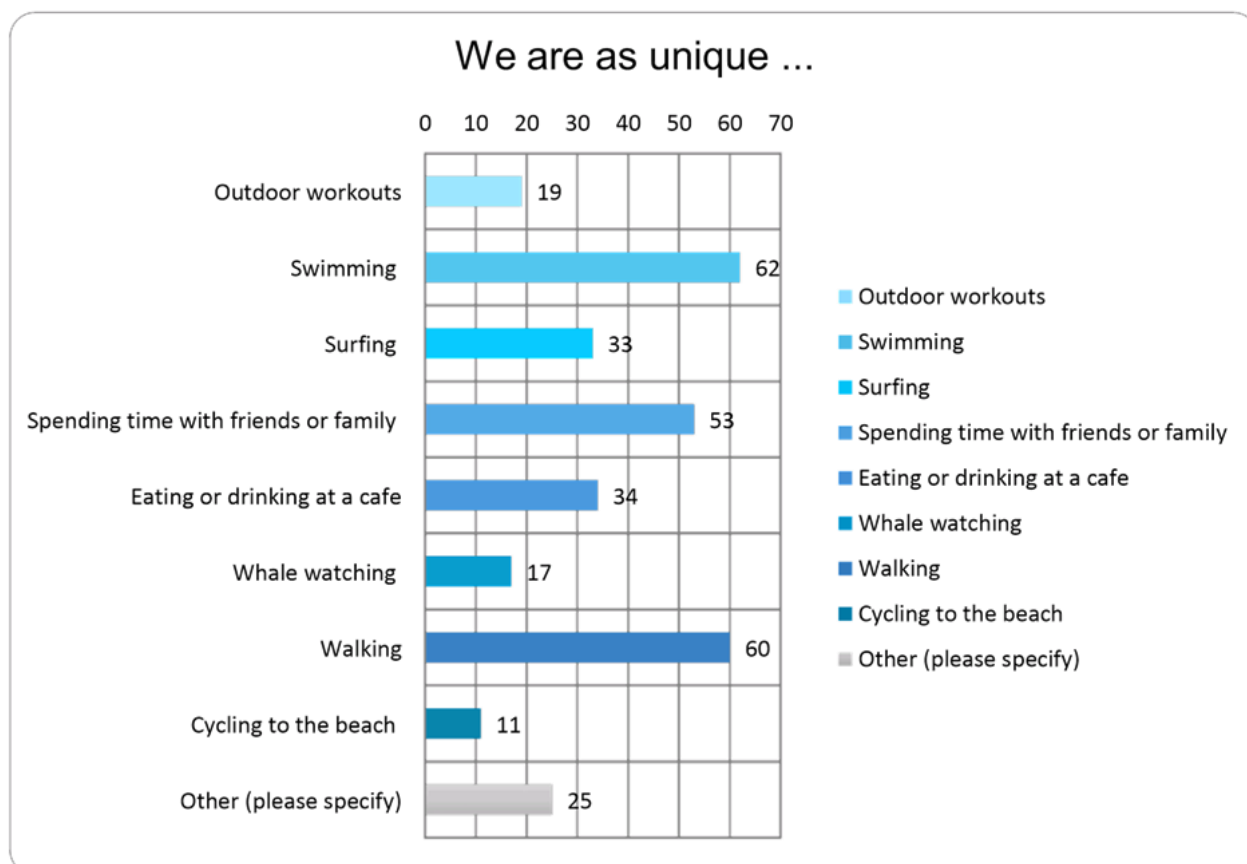


Q3: How important is it to you that the building links to the beach, promenade, park, Coastal Walk and gully by seamlessly connecting the indoor and outdoor spaces?

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

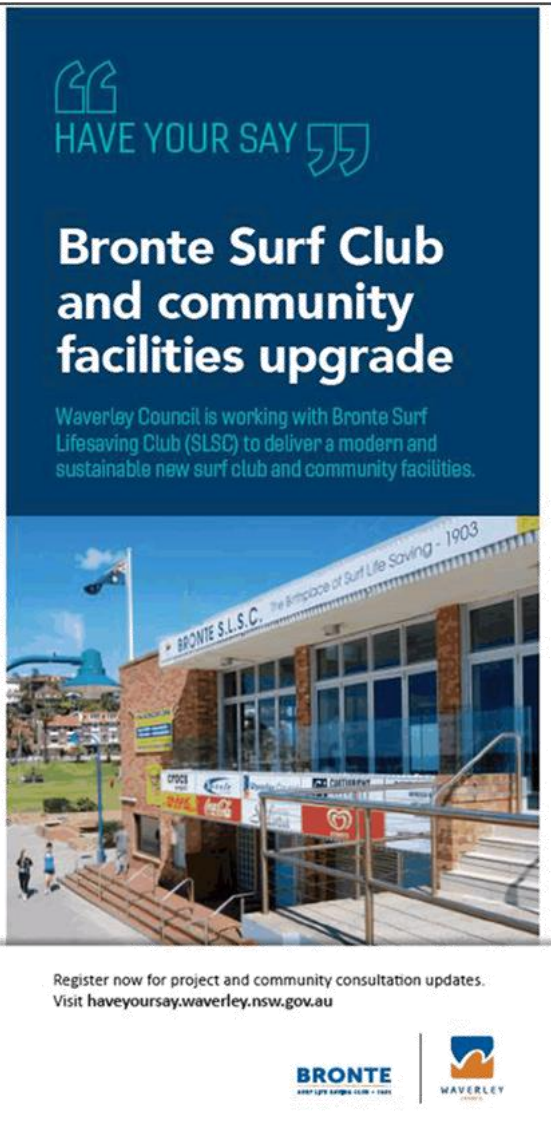


Q4: We are as unique as our Bronte is beautiful. We all interact with the area differently. My most important activity at Bronte Beach is (choose all that apply)



Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Appendix A – Flyer distributed to local residents



The Bronte Surf Club building is no longer fit for purpose and must be rebuilt to meet the needs of contemporary surf lifesaving and community facilities.

The existing building's structure is in extremely poor condition and there have been two independent reports calling for immediate action against its ongoing deterioration.


The Club currently has 1,900 members, four times the membership of when the building was constructed in 1974. It must be rebuilt to meet the needs including;

- A balance of female to male facilities
- Compliance for family change rooms, accessible amenities
- Adequate facilities to train over 200 lifesavers per year and teach young nippers (currently almost 800)
- Fit-for-purpose lifeguard and lifesaving facilities including adequate storage and training spaces


The promenade and facility block next to the Club will also to be upgraded.

Consultation


Council partnership with Bronte SLSC means we are collaborating on this project together. We have gathered preliminary information from Waverley Council lifeguards and member requirements. However, we would also like to hear from the community. There will be opportunities to participate in Have your say days and online consultation, visit haveyoursay.waverley.nsw.gov.au now.



For more information,
to sign up or participate visit:
haveyoursay.waverley.nsw.gov.au



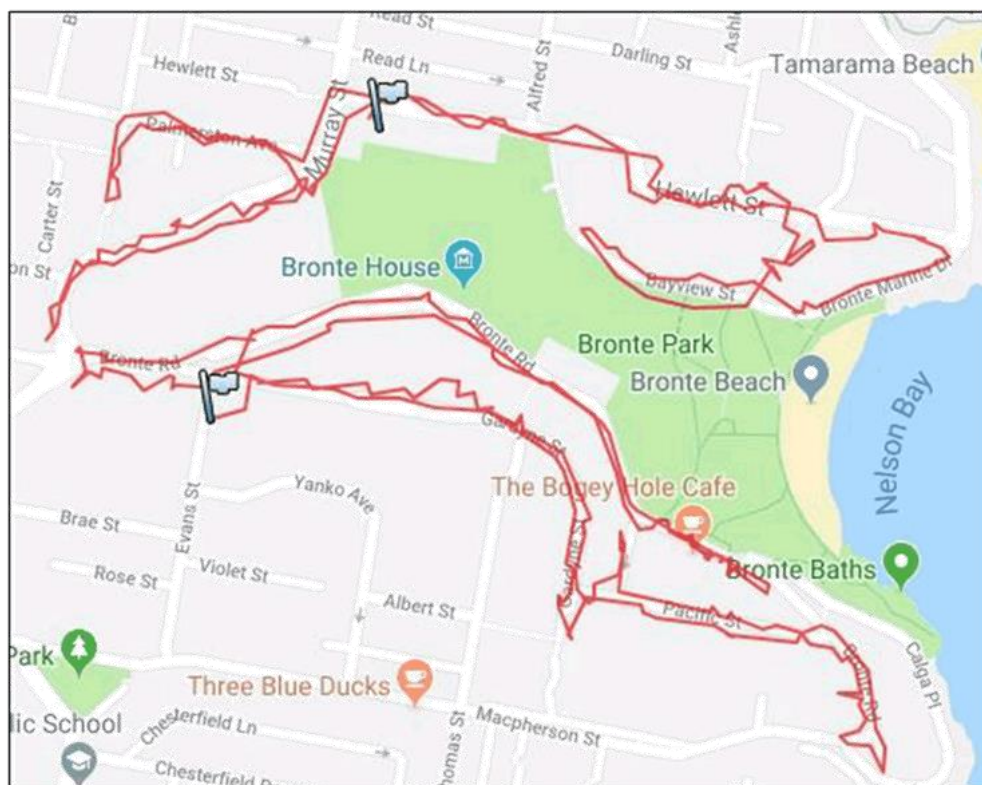
BRONTE
SURF LIFE SAVING CLUB - 1903



WAVERLEY
COUNCIL

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Appendix B – Flyer distribution map



Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Appendix C – Print advertising in the Wentworth Courier and the Beast and mayoral column

Bronte Surf Club upgrade

Waverley Council in partnership with Bronte Surf Life Saving Club (SLSC) has announced it will embark on a proposed \$9 million redevelopment of the club and community amenities building.

The upgrade aims to deliver a modern and sustainable new surf club.

The club, amenities facility, and promenade next to the Club will all be upgraded.

Register now to be updated and involved: haveyoursay.waverley.nsw.gov.au/Bronte-Surf-Club-upgrade

John Wakefield,
Mayor of Waverley

Have your say**Bronte Surf Club and Community Facilities**

Tell us your thoughts before we start designing a new Bronte Surf Club and Community Facilities.

Online at haveyoursay.waverley.nsw.gov.au or in person on Sunday 13 October 8–11am.

Don't miss out. More information about this project is available at haveyoursay.waverley.nsw.gov.au

Have your say day - Bronte Surf Life Saving Club and Community Facilities

Sunday 13 October
8am–11am
Bronte Park

HAVE YOUR SAY

Bronte Surf Club and community facilities upgrade

Waverley Council in partnership with Bronte Surf Life Saving Club (SLSC) are upgrading the Bronte Surf Club and community facilities. The upgrade aims to deliver a modern and sustainable new surf club and community facilities.

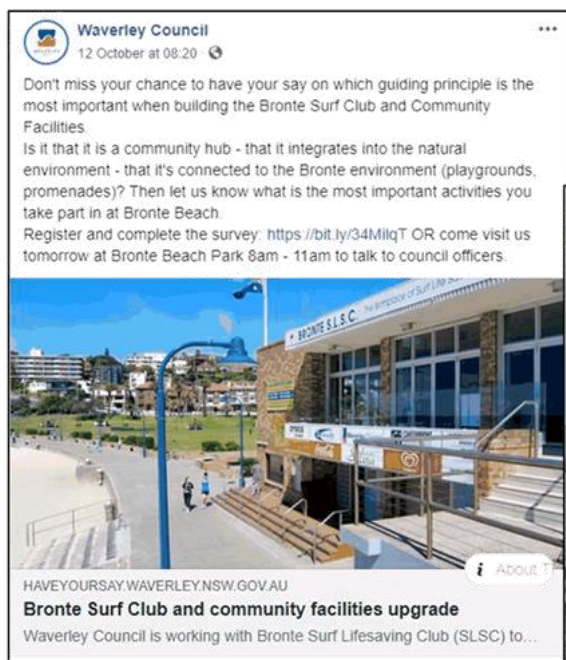
Further information:
Visit haveyoursay.waverley.nsw.gov.au to find out more and get involved in the project.

BRONTE
SLSC

WAVERLEY
COUNCIL

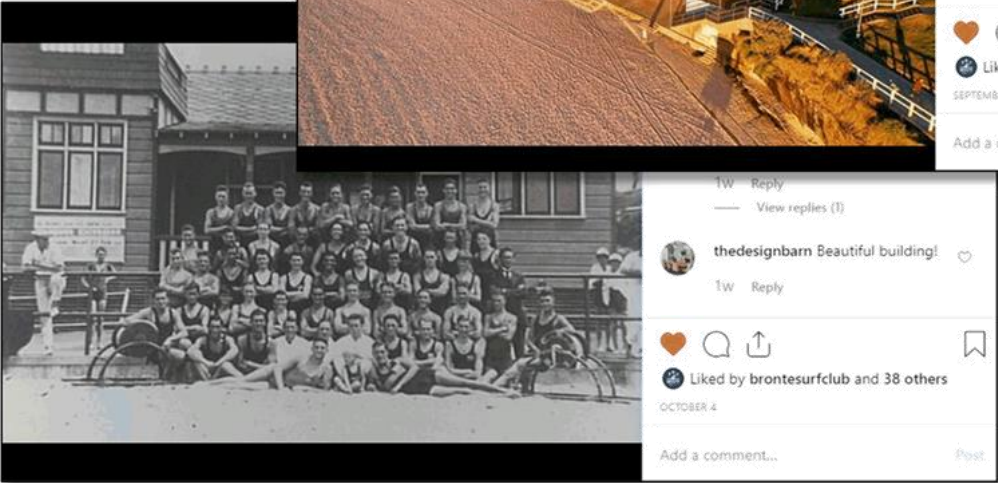
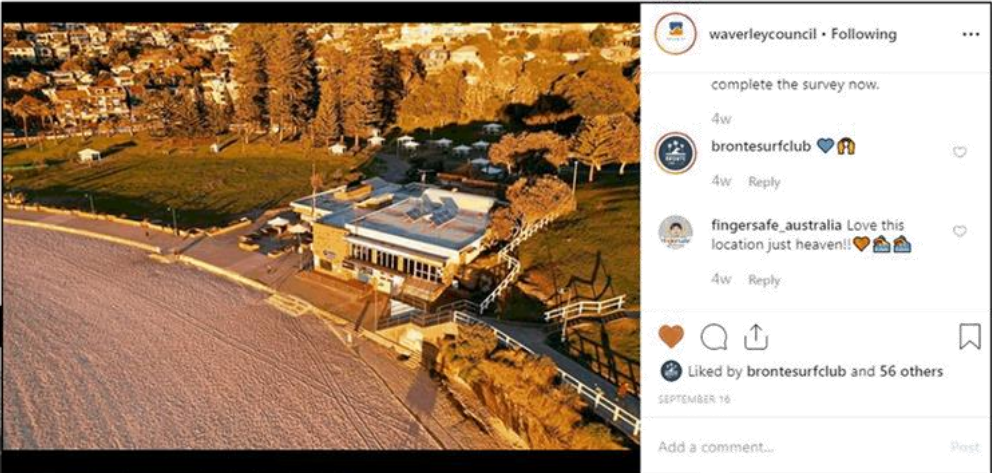
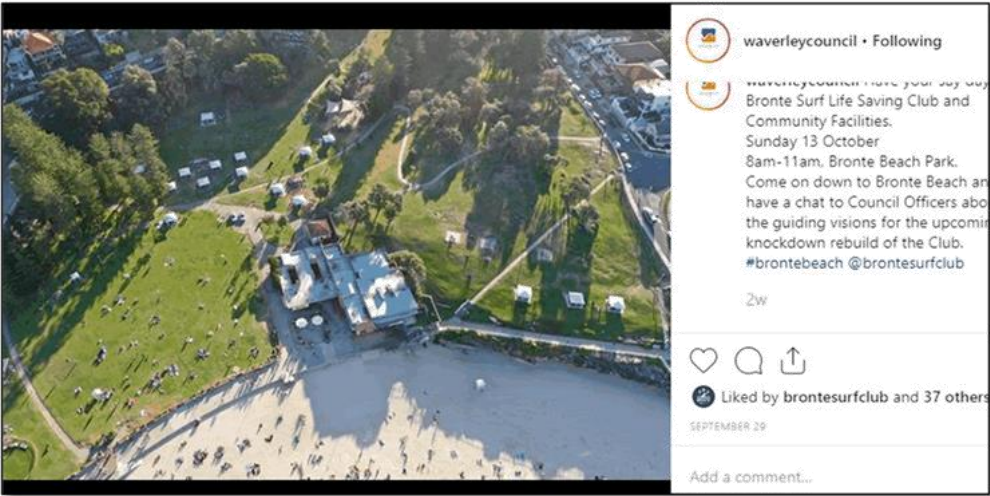
Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Appendix D – Facebook posts




Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Appendix E – Instagram posts



Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

Appendix F – Consultation boards used at the have your say day.




Please use the red dots to mark how important this is to you


Community hub

How important is it to you that the building has fit-for-purpose lifesaving/lifeguard facilities, welcomes members and the community, is a place where people feel comfortable to seek help and celebrates the rich history of Bronte?


Training facilities




Lifeguard services




Community events




Surf Club heritage



Nippers





Surf Club services



Very important	Important	Somewhat important	Not very important	Not at all important

Further comments

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report



Please use the red dots to mark how important this is to you

Natural environment

How important is it to you that the new building is sustainable, integrates and highlights the natural environment and uses durable materials?

Sandstone



Natural curves and shapes



Living architecture



Views



Landscaping



Climate friendly design



Very important

Important

Somewhat important

Not very important

Not at all important

Further comments

BRONTE
SURF LIFESAVING CLUB • 1906



Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report



Please use the red dots to mark how important this is to you

Connected to the environment

How important is it to you that the building links to the beach, promenade, park, Coastal Walk and gully by seamlessly connecting the indoor and outdoor spaces?

Incorporate all levels of the park



Bring in the beach



Connected spaces



Relationship between water, sand, promenade and beyond



Playground



Seating options



Very important	Important	Somewhat important	Not very important	Not at all important

Further comments

BRONTE
SURF LIFESAVING CLUB - 1909



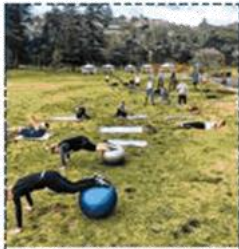



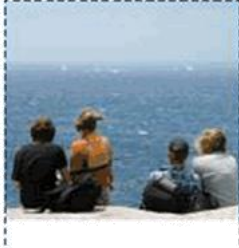


Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report



Please use the red dots to mark how important this is to you

The Bronte identity

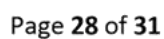
We are as unique as our Bronte is beautiful. We all interact with the area differently.
My most important activity at Bronte Beach is (choose all that apply)

<p>Outdoor working out</p> 	<p>Swimming</p> 	<p>Eating or drinking at a café</p> 	<p>Walking</p> 
<p>Whale watching</p> 	<p>Surfing</p> 	<p>Spending time with family and friends</p> 	

BRONTE
SURF LIFESAVING CLUB • 1969



Appendix G – Consultation boards after have your say day.



Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

HAVE YOUR SAY

Please use the red dots to mark how important this is to you

Natural environment

How important is it to you that the new building is sustainable, integrates and highlights the natural environment and uses durable materials?

Sandstone

Natural curves and shapes

Living architecture

Views

Lanscaping

Climate friendly design

Very important	Important	Somewhat important	Not very important	Not at all important
<div></div>	<div></div>		<div></div>	<div></div>

Further comments

Attempt to be as close to Earth as possible
Relaxed, not over the top.

Be careful to be aware of visual pollution
Mindfulness and natural environment is why people visit this location!

Climate Change

This is a unique and special place
It doesn't have to be a "cookie cutter" version of other beach communities.

Keep it simple

Less sand pollution
Less noise
Less concrete
More natural
Less commercial signage

BRONTE SURF LIFE SAVING CLUB • 1903

WAVERLEY

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

HAVE YOUR SAY

Please use the red dots to mark how important this is to you

Connected to the environment

How important is it to you that the building links to the beach, promenade, park, Coastal Walk and gully by seamlessly connecting the indoor and outdoor spaces?

Incorporate all levels of the park

Bring in the beach

Connected spaces

Relationship between water, sand, promenade and beyond

Playground

Seating options

Very important

Important

Somewhat important

Not very important

Not at all important

Further comments

Keep facilities secure
one story - views

Healthier food in
kiosk + decks are
to sit out the fun

Keep the waves
BUILDING SHOULD
HAVE OPEN (SW + VIEW)
SPACE IN CHANGE ROOMS
STILL

Softer, rounder edges to
the building will be appreciated
So the building blends into
the landscape - with green and
neutral colouring

BRONTE
SURF LIFE SAVING CLUB - 1903

WAVERLEY
TOWN

Bronte Surf Lifesaving Club and Community Facilities Upgrade – Stage 2 Engagement Report

HAVE YOUR SAY

Please use the red dots to mark how important this is to you

The Bronte identity

We are as unique as our Bronte is beautiful. We all interact with the area differently.
My most important activity at Bronte Beach is (choose all that apply)

Outdoor working out	Swimming	Eating or drinking at a café	Walking

Whale watching	Surfing	Spending time with family and friends

Additional notes and ideas:

- Please Keep It Simple and Inclusive. Keep the Community Connections Alive.
- Lifesaving
- Commercial (on 11) No Commercial Sponsorship
- Play ground
- Recognise and respect Indigenous history at Bronte
- Playing on the beach
- Community Interaction
- Nippers
- Use the HOBBS AREAS So the important but would lose access point for the kids

REPORT
PD/5.6/20.03

Subject: Planning Proposal - 84 Curlewis Street, Bondi Beach - Post-exhibition

TRIM No: PP-2/2019

Author: Patrick Connor, Strategic Planner

Director: Tony Pavlovic, Acting Director, Planning, Environment and Regulatory

RECOMMENDATION:

That Council:

1. Notes the matters raised in the submissions made on the planning proposal at 84 Curlewis Street, Bondi Beach.
2. Supports the planning proposal lodged by LK Planning to amend the *Waverley Local Environment Plan 2012* (WLEP) in respect of 84 Curlewis Street, Bondi Beach.
3. Amends the WLEP 2012 in accordance with the planning proposal in conjunction with Parliamentary Counsel under the delegation received from the Department of Planning, Industry and Environment.
4. Notifies property owners of Council's decision.

1. Executive Summary

The planning proposal (PP) submitted by LK Planning on 15 February 2019 seeks to amend the *Waverley Local Environmental Plan 2012* (WLEP) by rezoning 84 Curlewis Street, Bondi Beach, from R3 Medium Density Residential to B1 Neighbourhood Centre. The proposed zone change is in keeping with the surrounding development given the site is adjacent to the B1 Neighbourhood Centre which has a mix of shop top housing comprising commercial uses on the ground floor and residential uses above.

The planning proposal was placed on exhibition from 15 January to 14 February 2020. During this time, there were two informal submissions received in which there was support for the increased range of commercial premises on the site and that the approved boarding house use was not being changed.

The planning proposal is intended to be gazetted and made legislation using Council's delegation received from the Department Planning, Industry and Environment.

2. Introduction/Background

The planning proposal is located at 84 Curlewis Street, Bondi Beach (Lot 1 DP 1231789). Figure 1 below identifies the lots involved in the PP and their respective lot and DPs.



Figure 1. Site of the planning proposal – 84 Curlewis Street, Bondi Beach.

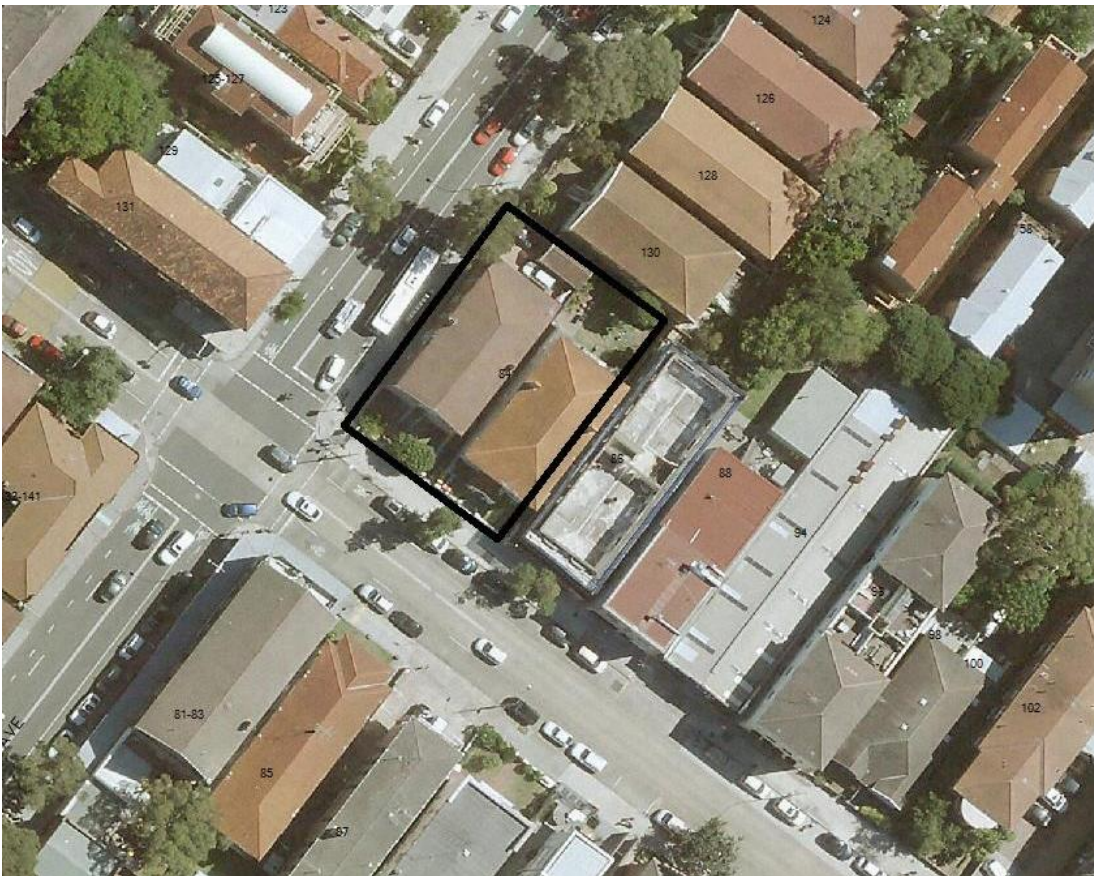


Figure 2. Aerial photograph of the site of the planning proposal.

The lot size of the subject site is 841 m². There is a current DA approval (DA-334/2016/C) for the site for a boarding house and retail tenancies comprising a neighbourhood shop and kiosk. The boarding house will contain 39 rooms allowing for a maximum accommodation of 68 lodgers and one on-site manager. The development is currently under construction and, as such, there are no active uses on the site. The proposed development replaced two residential flat buildings (seen on the aerial image above).

The site is located on the intersection of Glenayr Avenue and Curlewis Street, which sits on the zone boundary between the R3 Medium Density Residential zone and the B1 Neighbourhood Centre zone (see Figure 1). The site also sits on the edge of the Bondi Beach Local Centre identified in the Eastern City District Plan.

The locality is characterised by a very diverse mix of use, including single storey dwellings, two- to three-storey walk-up flats and shop top housing. Notably, the three other buildings on the intersection contain shop top housing/mixed use developments. The character of Curlewis Street is largely residential, with some commercial premises operating under existing use rights. The character of Glenayr Avenue is mixed use with a range of commercial, retail and residential uses.

The original PP sought an Additional Permitted Use to allow for the commercial premises land use on the site. Directions provided by DPIE on 9 August outlined that they support the strategic intent of the PP, but that a rezoning of the site to B1 Neighbourhood Centre would be a more suitable outcome. Subsequently, an amended planning proposal was reported to October 2019 Council to rezone the site to B1 Neighbourhood Centre, which was endorsed for the purposes of exhibition. It is important to note that rezoning to B1 Neighbourhood Centre has negligible difference to the originally sought amendment to Schedule 1 – Additional Permitted Uses. In both instances, ‘commercial premises’ would be permissible and both zones share many permissible and prohibited uses. The building has been designed, assessed and approved in such a way that it satisfies the objectives of the R3 Medium Density Residential zone with careful consideration of the interface with the adjoining medium density neighbourhood.

The planning proposal was placed on exhibition on the 15 January 2020 following Gateway Determination from the DPIE on 17 December 2019.

3. Relevant Council Resolutions

Meeting and date	Minute No.	Decision
Council 10 October 2019	CM/7.7/19.10	<p>That Council:</p> <ol style="list-style-type: none"> Notes the submission of the amended planning proposal prepared in accordance with the comments provided by the Department of Planning, Industry and Environment by LK Planning on 26 August 2019 to rezone 84 Curlewis Street, Bondi Beach, from R3 Medium Density Residential to B1 Neighbourhood Centre. Supports the planning proposal being forwarded to the Department of Planning, Industry and Environment for Gateway Determination. Places the planning proposal on public exhibition in accordance with any conditions of the Gateway Determination that may be issued by the Department of Planning, Industry and Environment. Accepts the role of the planning proposal Authority

		from the Department of Planning, Industry and Environment, if offered, to exercise the delegations issued by the Minister under section 3.36 of the <i>Environmental Planning and Assessment Act 1979</i> in relation to the making of the amendment.
Strategic Planning and Development Committee 7 May 2019	PD/5.5/19.05	<p>That Council:</p> <ol style="list-style-type: none"> 1. Notes the submission of a planning proposal prepared by LK Planning on 15 February 2019 to add an Additional Permitted Use of 'commercial premises' under Schedule 1 of the Waverley Local Environmental Plan 2012. 2. Supports the planning proposal being forwarded to the Department of Planning and Environment for Gateway Determination. 3. Places the planning proposal on public exhibition in accordance with any conditions of the Gateway Determination that may be issued by the Department of Planning and Environment. 4. Accepts the role as the Plan-Making Authority from the Department of Planning and Environment, if offered, to exercise the delegations issued by the Minister under section 3.36 of the <i>Environmental Planning and Assessment Act 1979</i> in relation to the making of the amendment.

4. Discussion

The planning proposal placed on exhibition proposed the following changes to the Waverley LEP 2012:

Table 1. Planning proposal.

WLEP 2012 Provision	Current planning controls	Planning proposal
Zone	R3 Medium Density Residential	B1 Neighbourhood Centre
FSR	0.9:1	0.9:1
Height	12.5m	12.5m
Heritage	No	No

The PP received a total of two informal telephone submissions during the period of exhibition. Both submissions required clarity on whether the PP would impact the approved boarding house on the site; both were reassured that it would not. Both submissions were supportive of allowing a greater range of commercial uses on the bottom floor retail/commercial premises, stating that new office spaces or restaurants in this space would be a good addition to the area.

Given that the submissions were supportive it is considered reasonable to continue to progress this PP and as such the PP is being recommended for gazettal.

5. Financial impact statement/Time frame/Consultation**Financial impact statement**

There will be no additional financial impact as a result of this process.

Time Frame

The expected completion time of this is as follows:

- Post-exhibition report to Council March 2020
- Make the plan March–May 2020

Consultation

Consultation occurred between 15 January and 14 February 2020. Two informal submissions were received, both supporting the increased range of uses allowed under the B1 Neighbourhood Centre zoning.

6. Conclusion

As the feedback from public exhibition is supportive of the increased range in commercial uses, it is recommended that the planning proposal be supported for gazettal using the delegation received by the Department of Planning, Industry and Environment.

7. Attachments

Nil.

CLOSED SESSION
PD/7/20.03**Subject:** Moving into Closed Session**Author:** Ross McLeod, General Manager**RECOMMENDATION:**

That:

1. Council moves into closed session to deal with the matter listed below, which is classified as confidential under section 10A(2) of the *Local Government Act 1993* for the reason specified:

PD/7.1/20.03 CONFIDENTIAL REPORT - Bondi Pavilion - Process for Procuring Retail Commercial Tenancies

This matter is considered to be confidential in accordance with section 10A(2)(c) of the *Local Government Act*, and Council is satisfied that discussion of the matter in an open meeting would, on balance, be contrary to the public interest as it deals with information that would, if disclosed, confer a commercial advantage on a person with whom Council is conducting (or proposes to conduct) business.

2. Pursuant to section 10A(1), 10(2) and 10A(3) of the *Local Government Act 1993*, the media and public be excluded from the meeting on the basis that the business to be considered is classified as confidential under section 10A(2) of the *Local Government Act 1993*.
3. The correspondence and reports relevant to the subject business be withheld from the media and public as provided by section 11(2) of the *Local Government Act 1993*.

Introduction/Background

In accordance with section 10A(2) of the Act, Council may close part of its meeting to deal with business of the following kind:

- (a) Personnel matters concerning particular individuals (other than councillors).
- (b) Personal hardship of any resident or ratepayer.
- (c) Information that would, if disclosed, confer a commercial advantage on a person with whom Council is conducting (or proposes to conduct) business.
- (d) Commercial information of a confidential nature that would, if disclosed:
 - (i) Prejudice the commercial position of a person who supplied it: or
 - (ii) Confer a commercial advantage on a competitor of Council;
 - (iii) Reveal a trade secret.
- (e) Information that would, if disclosed, prejudice the maintenance of law.
- (f) Matters affecting the security of Council, Councillors, Council staff and Council property.
- (g) Advice concerning litigation, or advice that would otherwise be privileged from production in legal proceedings on the grounds of legal professional privilege.
- (h) Information concerning the nature and location of a place or an item of Aboriginal significance on community land.
- (i) Alleged contraventions of any Code of Conduct requirements applicable under section 440.

It is my opinion that the business listed in the recommendation is of a kind referred to in section 10A(2) of the *Local Government Act 1993* and, under the provisions of the Act and the *Local Government (General) Regulation 2005*, should be dealt with in a part of the meeting that is closed to members of the public and the media.

Pursuant to section 10A(4) of the Act and clauses 14.9–14.10 of the Waverley Code of Meeting Practice, members of the public may make representations to the meeting immediately after the motion to close part of the meeting is moved and seconded, as to whether that part of the meeting should be closed.

RESUMING IN OPEN SESSION PD/8/20.03

Subject: Resuming in Open Session
Author: Ross McLeod, General Manager



RECOMMENDATION:

That Council resumes in open session.

Introduction/Background

In accordance with clause 14.21 of the Waverley Code of Meeting Practice, when the meeting resumes in open session the chair will announce the resolutions made by Council while the meeting was closed to members of the public and the media.