



W A V E R L E Y
C O U N C I L

COUNCIL MEETING

A meeting of WAVERLEY COUNCIL will be held at Waverley Council Chambers,
Cnr Paul Street and Bondi Road, Bondi Junction at:

7.00 PM, TUESDAY 19 JULY 2022

A handwritten signature in black ink, appearing to read 'Emily Scott'.

Emily Scott
General Manager

Waverley Council
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Live Streaming of Meetings

This meeting is streamed live via the internet and an audio-visual recording of the meeting will be publicly available on Council's website.

By attending this meeting, you consent to your image and/or voice being live streamed and publicly available.

Statement of Ethical Obligations

Councillors are reminded of their oath or affirmation of office made under section 233A of the Act and their obligations under Council's Code of Conduct to disclose and appropriately manage conflicts of interest.

AGENDA

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The General Manager will read the following Opening Prayer:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

The Mayor will read the following Acknowledgement of Indigenous Heritage:

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.

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The following matters are proposed to be dealt with in closed session and have been distributed to Councillors separately with the agenda:

CM/11.1/22.07 CONFIDENTIAL REPORT - Bondi Pavilion Pottery Studio - Licence

12. Resuming in Open Session 314**13. Meeting Closure**

OBITUARIES

CM/3/22.07

Subject: Obituaries

Author: Emily Scott, General Manager



The Mayor will ask Councillors for any obituaries.

Council will rise for a minute's silence for the souls of people generally who have died in our Local Government Area.

CONFIRMATION AND ADOPTION OF MINUTES CM/5.1/22.07



WAVERLEY
COUNCIL

Subject: Confirmation of Minutes - Council Meeting - 21 June 2022

TRIM No: SF21/6063

Author: Al Johnston, Governance Officer

RECOMMENDATION:

That the minutes of the Council meeting held on 21 June 2022 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

Introduction/Background

The minutes of Council meetings must be confirmed at a subsequent meeting of Council, in accordance with section 375 of the *Local Government Act 1993*.

Attachments

1. Council Meeting Minutes - 21 June 2022 .



**MINUTES OF THE WAVERLEY COUNCIL MEETING
HELD AT WAVERLEY COUNCIL CHAMBERS, CNR PAUL STREET AND BONDI ROAD, BONDI JUNCTION ON
TUESDAY, 21 JUNE 2022**

Present:

Councillor Elaine Keenan (Deputy Mayor) (Chair)	Lawson Ward
Councillor Paula Masselos (Mayor)	Lawson Ward
Councillor Sally Betts	Hunter Ward
Councillor Angela Burrill	Lawson Ward
Councillor Ludovico Fabiano	Waverley Ward
Councillor Leon Goltsman	Bondi Ward
Councillor Michelle Gray	Bondi Ward
Councillor Steven Lewis	Hunter Ward
Councillor Tim Murray	Waverley Ward
Councillor Will Nemesh	Hunter Ward
Councillor Dominic Wy Kanak	Bondi Ward

Staff in attendance:

Emily Scott	General Manager
Sharon Cassidy	Acting Director, Community, Assets and Operations
Meredith Graham	Acting Director, Customer Service and Organisation Improvement
Mitchell Reid	Acting Director, Planning, Environment and Regulatory
Richard Sheridan	Interim Director, Finance and Governance

At the commencement of proceedings at 7.01 pm, those present were as listed above.

At the request of Cr Masselos (Mayor), Cr Keenan (Deputy Mayor), chaired the meeting.

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The General Manager read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.

1. Apologies/Leaves of Absence

CM/1.1/22.06 Request for Leave of Absence - Cr Kay (A03/0029)

MOTION / DECISION

Mover: Cr Burrill
Seconder: Cr Nemesh

That Council grants Cr Kay leave of absence from the Council meeting on 21 June 2022 to provide care for a family member.

2. Declarations of Pecuniary and Non-Pecuniary Interests

The Chair called for declarations of interest and none were received.

3. Obituaries

Murray Begg

Martin Tuck

John Wright

Peter Wood OAM

Council rose for a minute's silence for the souls of people generally who have died in our Local Government Area.

4. Addresses by Members of the Public

4.1. F Loneragan – CM/8.4/22.06 – Wellington Street and Bondi Road Intersection, Bondi – Rejection of Right Turn Ban Proposal.

4.2 H Varouhas – CM/8.4/22.06 – Wellington Street and Bondi Road Intersection, Bondi – Rejection of Right Turn Ban Proposal.

ITEMS BY EXCEPTION**MOTION / UNANIMOUS DECISION**

Mover: Cr Keenan

Seconder: Cr Murray

That the recommendations for the following items be adopted as recommended in the business paper:

- CM/5.1/22.06 Confirmation of Minutes – Council Meeting – 17 May 2022.
- CM/5.2/22.06 Adoption of Minutes – Waverley Traffic Committee Meeting – 26 May 2022.
- CM/7.2/22.06 Investment Policy – Review.
- CM/7.3/22.06 Investment Portfolio Report – May 2022.
- CM/7.4/22.06 Code of Meeting Practice – Adoption.
- CM/7.5/22.06 Councillors' Fees – Local Government Remuneration Tribunal Determination 2022.
- CM/7.6/22.06 Environmental Action Plan 2022-2032.
- CM/7.10/22.06 Bus Driver Amenity Facilities – Licence to Transdev John Holland Buses (Aust) Pty Ltd – Exhibition.
- CM/8.1/22.06 Flying Aboriginal and Torres Strait Islander Flags at Half-mast.
- CM/8.5/22.06 North Bondi Sea Level Rise Sign.
- CM/11.1/22.06 CONFIDENTIAL REPORT – Trade Debtors – Debt Write Off.
- CM/11.2/22.06 CONFIDENTIAL REPORT – City2Surf Beach Marquee Program 2022 and 2023 – Procurement Exemption.
- CM/11.3/22.06 CONFIDENTIAL REPORT – Bronte Surf Club and Community Facilities Building Upgrade – Updated Heads of Agreement.

5. Confirmation and Adoption of Minutes**CM/5.1/22.06 Confirmation of Minutes - Council Meeting - 17 May 2022 (SF21/6063)****MOTION / UNANIMOUS DECISION**

Mover: Cr Keenan

Seconder: Cr Murray

That the minutes of the Council meeting held on 17 May 2022 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

**CM/5.2/22.06 Adoption of Minutes - Waverley Traffic Committee Meeting - 26 May 2022
(SF21/6066)**

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan

Seconder: Cr Murray

That Part 1 of the minutes of the Waverley Traffic Committee meeting held on 26 May 2022 be received and noted, and that the recommendations contained therein be adopted.

6. Mayoral Minutes

There were no mayoral minutes.

7. Reports

CM/7.1/22.06 Integrated Planning and Reporting Documents - Adoption (A19/0535)

MOTION

Mover: Cr Lewis

Seconder: Cr Keenan

That Council:

1. Adopts the Community Strategic Plan, Delivery Program and Operational Plan including the Budget attached to the report (Attachments 2, 3, 4, 6), including:
 - (a) The Rating Structure for 2022–23 contained on page 69 of the Operational Plan 2022–23, as updated following IPART's 1.75% rate increase determination on 20 June 2022, together with the Pricing Policy, Fees and Charges 2022–23. In accordance with sections 497, 516, 518, 529(2)(d), 534, 535 and 548(3) of the *Local Government Act* (the Act), the following rates and charges are set for every parcel of rateable land within the local government area for the period 1 July 2022 to 30 June 2023:
 - (i) An ordinary rate of 0.116114 cents in the dollar subject to a minimum rate in accordance with section 548(3) of the Act per assessment on all rateable land categorised Residential in accordance with section 516 of the Act and subcategorised Ordinary in accordance with section 529(2)(b) of the Act.
 - (ii) An ordinary rate of 0.530734 cents in the dollar on all rateable land categorised Business in accordance with section 518 of the Act and subcategorised Ordinary in accordance with section 529 (2)(d) of the Act.
 - (iii) An ordinary rate of 0.876868 cents in the dollar on all rateable land categorised Business in accordance with section 518 of the Act and subcategorised Bondi Junction in accordance with section 529(2)(d) of the Act
 - (b) The Domestic Waste Management Service Charge being set at \$594.40 per service per annum for the financial year 2022-23 in accordance with section 496 of the Act.
 - (c) The Stormwater Management Service Charge contained on page 72 of the Operational Plan 2022–23 in accordance with section 496A of the Act for the financial year 2022–23 as follows:

Stormwater Management Service Charge		
Category	Unit	Fee or Charge
Residential property	per property	25.00
Residential strata property	per property	12.50
Business property	per 350 m2 (or part thereof)	25.00
Business strata property	per 350 m2 (or part thereof) levied equally to strata unit entitlement with a minimum of \$5	25.00

3. Approves the use of \$776,988 from the Affordable Housing Contributions Reserve for the 2A Edmund Street Redevelopment Project, as set out in the Capital Work Program section of the report.
4. Adopts the Pricing Policy, Fees and Charges for period 1 July 2022 to 30 June 2023 attached to the report (Attachment 5).
5. Adopts the Long Term Financial Plan (LTFP) 6 attached to the report (Attachment 7), with the necessary update as per clause 1(a), noting that:
 - (a) The LTFP will be reviewed annually in line with the Operational Plan and annual Budget development.
 - (b) Due to the IPART rates determination on 20 June 2022, the financial impact of \$213,522 in the 2022–23 budget will be offset by reducing the operating expense budget by \$213,522 to meet OLG's Operating Performance Ratio benchmark of 0%.
6. Adopts the Strategic Asset Management Plan 6 (2022–2032) attached to the report (Attachment 8).
7. Adopts the Workforce Plan 2022-26 attached to the report (Attachment 9).
8. Investigates a reduction of recreational fees for seniors/pensioners/self-funded retirees to help with the increased cost of living and assesses the impact upon the budget, with a report to Council by September 2022.
9. Authorises the General Manager to make any necessary editorial and content changes to the documents in line with organisational structural changes and Census 2022 data release.

THE MOVER OF THE MOTION THEN ACCEPTED THE ADDITION OF A NEW CLAUSE 1(d).

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council:

1. Adopts the Community Strategic Plan, Delivery Program and Operational Plan including the Budget attached to the report (Attachments 2, 3, 4, 6), including:
 - (a) The Rating Structure for 2022–23 contained on page 69 of the Operational Plan 2022–23, as updated following IPART's 1.75% rate increase determination on 20 June 2022, together with the Pricing Policy, Fees and Charges 2022–23. In accordance with sections 497, 516, 518, 529(2)(d), 534, 535 and 548(3) of the *Local Government Act* (the Act), the following rates and

charges are set for every parcel of rateable land within the local government area for the period 1 July 2022 to 30 June 2023:

- (i) An ordinary rate of 0.116114 cents in the dollar subject to a minimum rate in accordance with section 548(3) of the Act per assessment on all rateable land categorised Residential in accordance with section 516 of the Act and subcategorised Ordinary in accordance with section 529(2)(b) of the Act.
 - (ii) An ordinary rate of 0.530734 cents in the dollar on all rateable land categorised Business in accordance with section 518 of the Act and subcategorised Ordinary in accordance with section 529 (2)(d) of the Act.
 - (iii) An ordinary rate of 0.876868 cents in the dollar on all rateable land categorised Business in accordance with section 518 of the Act and subcategorised Bondi Junction in accordance with section 529(2)(d) of the Act
- (b) The Domestic Waste Management Service Charge being set at \$594.40 per service per annum for the financial year 2022-23 in accordance with section 496 of the Act.
- (c) The Stormwater Management Service Charge contained on page 72 of the Operational Plan 2022–23 in accordance with section 496A of the Act for the financial year 2022–23 as follows:

Stormwater Management Service Charge		
Category	Unit	Fee or Charge
Residential property	per property	25.00
Residential strata property	per property	12.50
Business property	per 350 m2 (or part thereof)	25.00
Business strata property	per 350 m2 (or part thereof) levied equally to strata unit entitlement with a minimum of \$5	25.00

- (d) An amendment to the Budget to commence superannuation contribution payments to Councillors from 1 October 2022, to be funded from the centralised reserve.
3. Approves the use of \$776,988 from the Affordable Housing Contributions Reserve for the 2A Edmund Street Redevelopment Project, as set out in the Capital Work Program section of the report.
 4. Adopts the Pricing Policy, Fees and Charges for period 1 July 2022 to 30 June 2023 attached to the report (Attachment 5).
 5. Adopts the Long Term Financial Plan (LTFP) 6 attached to the report (Attachment 7), with the necessary update as per clause 1(a), noting that:
 - (a) The LTFP will be reviewed annually in line with the Operational Plan and annual Budget development.
 - (b) Due to the IPART rates determination on 20 June 2022, the financial impact of \$213,522 in the 2022–23 budget will be offset by reducing the operating expense budget by \$213,522 to meet OLG's Operating Performance Ratio benchmark of 0%.
 6. Adopts the Strategic Asset Management Plan 6 (2022–2032) attached to the report (Attachment 8).

7. Adopts the Workforce Plan 2022-26 attached to the report (Attachment 9).
8. Investigates a reduction of recreational fees for seniors/pensioners/self-funded retirees to help with the increased cost of living and assesses the impact upon the budget, with a report to Council by September 2022.
9. Authorises the General Manager to make any necessary editorial and content changes to the documents in line with organisational structural changes and Census 2022 data release.

Cr Wy Kanak requested that his vote against the motion be recorded in the minutes.

CM/7.2/22.06 Investment Policy - Review (A05/0197)

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan
Seconder: Cr Murray

That Council adopts the Investment Policy attached to the report.

CM/7.3/22.06 Investment Portfolio Report - May 2022 (A03/2211)

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan
Seconder: Cr Murray

That Council:

1. Receives and notes the Investment Summary Report for May 2022 attached to the report.
2. Notes that the Interim Director, Finance and Governance, as the responsible accounting officer, advises that all investments have been made in accordance with the requirements of section 625 of the *Local Government Act 1993* and directions from the Minister for Local Government, including Ministerial Investment Orders, and Council's Investment Policy.

CM/7.4/22.06 Code of Meeting Practice - Adoption (SF20/873)

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan
Seconder: Cr Murray

That Council adopts the Code of Meeting Practice attached to the report.

CM/7.5/22.06 Councillors' Fees - Local Government Remuneration Tribunal Determination 2022 (A03/1343)**MOTION / UNANIMOUS DECISION**

Mover: Cr Keenan
Seconder: Cr Murray

That Council, in accordance with the Local Government Remuneration Tribunal's Annual Report and Determination 2022 attached to the report, endorses the annual fees payable to Councillors for the year 1 July 2022 to 30 June 2023 as follows:

1. All Councillors (including the Mayor) – \$21,100.
2. Mayor – \$46,010 in addition to the Councillor fee.
3. Deputy Mayor – \$4,072 in addition to the Councillor fee, and that this amount be paid from the fees paid to the Mayor.

CM/7.6/22.06 Environmental Action Plan 2022-2032 (A08/1210)**MOTION / UNANIMOUS DECISION**

Mover: Cr Keenan
Seconder: Cr Murray

That Council adopts the Environmental Action Plan 2022-2032 attached to the report.

CM/7.7/22.06 87-99 Oxford Street and 16-22 Spring Street, Bondi Junction - Classification of Land - Post-exhibition (SF18/2505)**MOTION / DECISION**

Mover: Cr Lewis
Seconder: Cr Burrill

That Council:

1. Classifies Lots 128, 129, 131, 132 and 133 in SP 104421, also known as Suites 1,2,4,5 and 6 of 87-99 Oxford Street and 16-22 Spring Street, Bondi Junction, as operational land.
2. Executes the order attached to the report to impose a restrictive covenant on the subject land, in accordance with section 88D of the *Conveyancing Act 1919*.

Division

For the Motion: Crs Betts, Burrill, Fabiano, Goltsman, Gray, Keenan, Lewis, Masselos, Murray and Nemesh.

Against the Motion: Cr Wy Kanak.

CM/7.8/22.06 Disability Inclusion Action Plan - Adoption (A21/0205)**MOTION**

Mover: Cr Keenan
Seconder: Cr Gray

That Council:

1. Adopts the Disability Action Plan 2022–26 (DIAP) attached to the report (Attachment 2) subject to the amendments in Attachment 1 of the report.
2. Notes that an Easy Read version of the DIAP will be made available.

THE MOVER OF THE MOTION THEN ACCEPTED AN AMENDMENT TO CLAUSE 1.

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED UNANIMOUSLY.

UNANIMOUS DECISION

That Council:

1. Adopts the Disability Action Plan 2022–26 (DIAP) attached to the report (Attachment 2) subject to the amendments in Attachment 1 of the report and the addition of a third paragraph in the section 'An Inclusive Community For Everyone' (page 237 of the agenda) as follows: 'We strive to do the best we can to become the most accessible and inclusive place.'
2. Notes that an Easy Read version of the DIAP will be made available.

CM/7.9/22.06 Council Chambers Refurbishment - Consultation Outcomes (SF21/3221)**MOTION**

Mover: Cr Keenan
Seconder: Cr Lewis

That Council:

1. Approves the following changes to the concept design for the Council Chambers Refurbishment Project:
 - (a) The following customer service options should be accounted for in the next stage of the design:
 - (i) Justice of the Peace.
 - (ii) Key customer service functions.
 - (iii) A duty planner with a booking system.
 - (b) The level 3 function space should be made available to book on evenings and weekends at reasonable rates. The bookable meeting rooms should include kitchenettes to make tea and coffee.
 - (c) All the meeting rooms should have audio-visual capabilities.

- (d) Specialist traffic advice is to be obtained to consider the adequacy of proposed access arrangements from Bondi Road to the entrance of the building in terms of safe pedestrian access. Any recommendations from this advice should, where feasible and practicable, be incorporated into the detailed design of the works.
 - (e) The feasibility of rainwater reuse, as indicated in the draft Review of Environmental Factors (REF), is to be further explored and, where feasible and practicable, incorporated into the detailed design of the works.
 - (f) The feasibility and practicality of opportunities to incorporate additional sustainability elements into the design is to be assessed, including the increased capacity of a solar photovoltaic system, a Green Travel Plan and a Site Waste Recycling Management Plan.
 - (g) A landscape hard and soft plan for the immediate building surrounds to improve the internal and external links and street frontage presentation.
- 2. Proceeds to detailed design for the Council Chambers Refurbishment Project.
 - 3. Notes that the General Manager, as the delegated authority, will assess the final REF report, Peer Review and Submissions Review to determine that Council Chambers Refurbishment can proceed.

FORESHADOWED MOTION (LAPSED)

Mover: Cr Goltsman

That Council defers this item for a Councillor briefing.

THE MOTION WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council:

- 1. Approves the following changes to the concept design for the Council Chambers Refurbishment Project:
 - (a) The following customer service options should be accounted for in the next stage of the design:
 - (i) Justice of the Peace.
 - (ii) Key customer service functions.
 - (iii) A duty planner with a booking system.
 - (b) The level 3 function space should be made available to book on evenings and weekends at reasonable rates. The bookable meeting rooms should include kitchenettes to make tea and coffee.
 - (c) All the meeting rooms should have audio-visual capabilities.
 - (d) Specialist traffic advice is to be obtained to consider the adequacy of proposed access arrangements from Bondi Road to the entrance of the building in terms of safe pedestrian access. Any recommendations from this advice should, where feasible and practicable, be incorporated into the detailed design of the works.

- (e) The feasibility of rainwater reuse, as indicated in the draft Review of Environmental Factors (REF), is to be further explored and, where feasible and practicable, incorporated into the detailed design of the works.
 - (f) The feasibility and practicality of opportunities to incorporate additional sustainability elements into the design is to be assessed, including the increased capacity of a solar photovoltaic system, a Green Travel Plan and a Site Waste Recycling Management Plan.
 - (g) A landscape hard and soft plan for the immediate building surrounds to improve the internal and external links and street frontage presentation.
2. Proceeds to detailed design for the Council Chambers Refurbishment Project.
 3. Notes that the General Manager, as the delegated authority, will assess the final REF report, Peer Review and Submissions Review to determine that Council Chambers Refurbishment can proceed.

Division

For the Motion: Crs Fabiano, Gray, Keenan, Lewis, Masselos, Murray and Wy Kanak.

Against the Motion: Crs Betts, Burrill, Goltsman and Nemesh.

CM/7.10/22.06 Bus Driver Amenity Facilities - Licence to Transdev John Holland Buses (Aust) Pty Ltd - Exhibition (A22/0152)

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan

Seconder: Cr Murray

That Council:

1. In accordance with section 47 of the *Local Government Act 1993*, publicly notifies and exhibits for a minimum of 28 days the proposal to grant three licences to Transdev John Holland Buses (Aust) Pty Ltd of up to eight years each for the use of bus driver amenities at the following locations (one licence for each location):
 - (a) South Head Cemetery, Old South Head Road, Vaucluse.
 - (b) North Bondi Terminus, Campbell Parade, North Bondi.
 - (c) Bronte Tram Shed, Bronte Road, Bronte.
2. Officers prepare a report to Council following the exhibition period should any submissions be received.
3. Subject to no submissions being received by the end of the exhibition period:
 - (a) Grants the three licences to Transdev John Holland Buses (Aust) Pty Ltd on the terms and conditions set out in the report.
 - (b) Authorises the General Manager, or delegated representative, to complete negotiations and execute the licences.

8. Notices of Motions**CM/8.1/22.06 Flying Aboriginal and Torres Strait Islander Flags at Half-mast (A03/0416)****MOTION / UNANIMOUS DECISION**

Mover: Cr Keenan

Seconder: Cr Murray

That Council, in discussion with the First Nations community (Reconciliation Action Plan Advisory Committee and the broader community) and other councils (especially those involved in the NSW Local Government Aboriginal Network), and being mindful of the sensitivities and protocols related to flags, adopts an annual practice of lowering the Aboriginal Torres Strait flags to half-mast on Sorry Day (26 May) and days marking Deaths in Custody (28 September, 14 February) in addition to other occasions on which half-masting would be appropriate.

CM/8.2/22.06 Electric Vehicle Charging Station Plan (A11/0853)**MOTION**

Mover: Cr Murray

Seconder: Cr Gray

That Council:

1. Notes that:

- (a) An Electric Vehicle Transportation Policy was approved in February 2022, which covers the installation of electric vehicle (EV) charging stations in Waverley.
- (b) There will be approximately 13 public EV charging stations by the end of 2022.
- (c) A Federal Labor Government was elected in May with a mandate to increase EV ownership and a policy for increasing public EV charging stations.
- (d) Work has already been undertaken in collaboration with Randwick and Woollahra councils to roll out EV charging stations.

2. Officers prepare a report that investigates:

- (a) The State and Federal government policy for EV charging stations and any schemes or subsidies available to Council to build or support the building of a network of EV charging stations.
- (b) The successful roll-out of EV charging stations in countries with dense urban populations that face similar challenges as Council.
- (c) The siting of strategic locations for EV charging stations with a roll-out to 2030 that includes estimated numbers of charging stations, timeline and financing options.

THE MOVER OF THE MOTION THEN ACCEPTED AN AMENDMENT TO CLAUSE 2(b).

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED UNANIMOUSLY.

UNANIMOUS DECISION

That Council:

1. Notes that:

- (a) An Electric Vehicle Transportation Policy was approved in February 2022, which covers the installation of electric vehicle (EV) charging stations in Waverley.
- (b) There will be approximately 13 public EV charging stations by the end of 2022.
- (c) A Federal Labor Government was elected in May with a mandate to increase EV ownership and a policy for increasing public EV charging stations.
- (d) Work has already been undertaken in collaboration with Randwick and Woollahra councils to roll out EV charging stations.

2. Officers prepare a report that investigates:

- (a) The State and Federal government policy for EV charging stations and any schemes or subsidies available to Council to build or support the building of a network of EV charging stations.
- (b) How there was a successful roll-out of EV charging stations in countries with dense urban populations that face similar challenges as Council.
- (c) The siting of strategic locations for EV charging stations with a roll-out to 2030 that includes estimated numbers of charging stations, timeline and financing options.

CM/8.3/22.06 Social Housing Plan (A14/0349)

MOTION

Mover: Cr Murray
Seconder: Cr Gray

That Council:

1. Notes that:

- (a) Council currently provides 70 affordable and social housing apartments and is presently considering strategies for how to increase affordable housing stock.
- (b) Council endorsed the Affordable Housing Contributions Scheme, which identifies a specific percentage of 1% on all new residential apartment development to be affordable and 10% on sites receiving uplift through planning controls.
- (c) Council dedicates 25% of voluntary planning agreement funds towards affordable housing.
- (d) Council has \$6.5 million in funds for investing in social housing.
- (e) A Federal Labor Government was elected in May with a policy to create a \$10 billion Housing Australia Future Fund to build 30,000 new social and affordable housing properties in its first five years. A total of \$1.7 billion dollars will be allocated to women—\$1.6 billion for long-term housing and an additional \$100 million for crisis and transitional housing options for women and children fleeing domestic and family violence, and older women on low incomes who are

at risk of homelessness.

2. Investigates:

- (a) The State and Federal government policy and schemes for increasing social housing.
- (b) Opportunities to co-operate with Federal and State Governments to use and supplement Council resources to increase the stock of social housing in Waverley.

3. Officers prepare a report to Council on the investigation findings.

THE MOVER OF THE MOTION THEN ACCEPTED AMENDMENTS TO CLAUSES 1(d) AND 3.

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED UNANIMOUSLY.

UNANIMOUS DECISION

That Council:

1. Notes that:

- (a) Council currently provides 70 affordable and social housing apartments and is presently considering strategies for how to increase affordable housing stock.
- (b) Council endorsed the Affordable Housing Contributions Scheme, which identifies a specific percentage of 1% on all new residential apartment development to be affordable and 10% on sites receiving uplift through planning controls.
- (c) Council dedicates 25% of voluntary planning agreement funds towards affordable housing.
- (d) Council has \$7.1 million in funds available for investment in affordable housing.
- (e) A Federal Labor Government was elected in May with a policy to create a \$10 billion Housing Australia Future Fund to build 30,000 new social and affordable housing properties in its first five years. A total of \$1.7 billion dollars will be allocated to women—\$1.6 billion for long-term housing and an additional \$100 million for crisis and transitional housing options for women and children fleeing domestic and family violence, and older women on low incomes who are at risk of homelessness.

2. Investigates:

- (a) The State and Federal government policy and schemes for increasing social housing.
- (b) Opportunities to co-operate with Federal and State Governments to use and supplement Council resources to increase the stock of social housing in Waverley.

3. Officers prepare a report for consideration by the Housing Advisory Committee and then a report to Council on the investigation findings.

CM/8.4/22.06 Wellington Street and Bondi Road Intersection, Bondi - Rejection of Right Turn Ban Proposal (A21/0430)**MOTION**

Mover: Cr Betts
Seconder: Cr Fabiano

That Council:

1. Strongly rejects in-principle the Transport for NSW (TfNSW) proposal to ban right turn traffic movements at the Wellington Street and Bondi Road intersection, Bondi.
2. Invites TfNSW to brief Councillors on the proposal, its impacts to the local road system and intersections, where, when and how community engagement will be conducted, and the intended timetable for implementation.
3. Calls on TfNSW to reassess alternative options to improve the pedestrian and vehicular safety at the intersection without undue impacts on the local road network, such as integrated traffic lights covering the intersections of Watson Street, Wellington Street and Bondi Road.
4. Requests the Mayor write to the NSW Minister for Metropolitan Roads, the Hon Natalie Ward MLC; the State Member for Coogee, Dr Marjorie O'Neill MP; and the State Member for Vaucluse, the Hon Gabrielle Upton MP, asking for their support in opposing the 'right turn ban' proposal and for TfNSW to explore an integrated traffic lights solution as an alternative.

THE MOVER OF THE MOTION THEN ACCEPTED AN AMENDMENT TO CLAUSE 4 SUCH THAT IT NOW READS AS FOLLOWS:

'Requests the Mayor, as a matter of urgency, to write to the NSW Minister for Metropolitan Roads, the Hon Natalie Ward MLC; the State Member for Coogee, Dr Marjorie O'Neill MP; and the State Member for Vaucluse, the Hon Gabrielle Upton MP, asking for their support in opposing the "right turn ban" proposal and for TfNSW to explore an integrated traffic lights solution as an alternative.'

AMENDMENT (LAPSED)

Mover: Cr Wy Kanak

That the following clause be added to the motion:

'The works proposed by TfNSW not be commenced until Council has consulted on a Traffic Management Plan for the potential impacts in its own local streets.'

THE AMENDMENT LAPSED DUE TO THE ABSENCE OF A SECONDER.

THE MOVER OF THE MOTION THEN ACCEPTED THE ADDITION OF A NEW CLAUSE 5.

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED UNANIMOUSLY.

UNANIMOUS DECISION

That Council:

1. Strongly rejects in-principle the Transport for NSW (TfNSW) proposal to ban right turn traffic movements at the Wellington Street and Bondi Road intersection, Bondi.
2. Invites TfNSW to brief Councillors on the proposal, its impacts to the local road system and intersections, where, when and how community engagement will be conducted, and the intended

timetable for implementation.

3. Calls on TfNSW to reassess alternative options to improve the pedestrian and vehicular safety at the intersection without undue impacts on the local road network, such as integrated traffic lights covering the intersections of Watson Street, Wellington Street and Bondi Road.
4. Requests the Mayor, as a matter of urgency, to write to the NSW Minister for Metropolitan Roads, the Hon Natalie Ward MLC; the State Member for Coogee, Dr Marjorie O'Neill MP; and the State Member for Vaucluse, the Hon Gabrielle Upton MP, asking for their support in opposing the 'right turn ban' proposal and for TfNSW to explore an integrated traffic lights solution as an alternative.
5. Authorises the General Manager to seek urgent legal advice as to potential mechanisms to stay the works pending a Traffic Management Plan on potential impacts in surrounding local streets.

F Loneragan and H Varouhas addressed the meeting.

CM/8.5/22.06 North Bondi Sea Level Rise Sign (A08/1036)

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan
Seconder: Cr Murray

That Council reinstates the sea level rise sign at North Bondi with updated text in a suitable nearby location, funded from the signage budget in the 2022–23 Capital Works Program.

CM/8.6/22.06 North Bondi Shops and Bus Terminus - Upgrade (A22/0183)

MOTION

Mover: Cr Gray
Seconder: Cr Goltsman

That Council:

1. Notes that:
 - (a) The infrastructure in the vicinity of the North Bondi shops and bus terminus is in desperate need of an upgrade, such as the concrete road surface, footpaths, unsafe bus terminus and lack of greenery.
 - (b) Previous design concepts have already been developed that address these concerns.
2. Receives a report at the September 2022 Council meeting that:
 - (a) Outlines the infrastructure upgrade requirements, such as road and footpath repairs/renewal, safer bus terminus for pedestrians, pedestrian crossing improvements, beautification and residential, public and business amenity improvements.
 - (b) Identifies and reviews previous concept designs in meeting identified requirements.
 - (c) Estimates potential costs and timings and identifies budget cost centres and allocation to meet project costs.

THE MOVER OF THE MOTION THEN ACCEPTED AN AMENDMENT TO CLAUSE 1(a).

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED UNANIMOUSLY.

UNANIMOUS DECISION

That Council:

1. Notes that:
 - (a) The infrastructure in the vicinity of the North Bondi shops and bus terminus is in desperate need of an upgrade, such as the concrete road surface, footpaths, unsafe bus terminus, the entrance to Brighton Boulevard east, and the lack of greenery.
 - (b) Previous design concepts have already been developed that address these concerns.
2. Receives a report at the September 2022 Council meeting that:
 - (a) Outlines the infrastructure upgrade requirements, such as road and footpath repairs/renewal, safer bus terminus for pedestrians, pedestrian crossing improvements, beautification and residential, public and business amenity improvements.
 - (b) Identifies and reviews previous concept designs in meeting identified requirements.
 - (c) Estimates potential costs and timings and identifies budget cost centres and allocation to meet project costs.

CM/8.7/22.06 Councillor Superannuation (SF20/1538)

MOTION / DECISION

Mover: Cr Burrill
Seconder: Cr Betts

That Council:

1. Notes that Council has endorsed superannuation contribution payments to Councillors in accordance with section 254B of the *Local Government Act 1993*.
2. Makes superannuation contribution payments to Councillors from 1 October 2022.
3. Notes that the budget variation will be funded from the centralised reserve.

9. Questions with Notice

There were no questions with notice.

10. Urgent Business

There were no items of urgent business.

11. Closed Session**CM/11.1/22.06 CONFIDENTIAL REPORT - Trade Debtors - Debt Write Off (SF17/299)**

Council dealt with this item in open session.

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan

Seconder: Cr Murray

That Council:

1. Treats the report as confidential in accordance with section 11(3) of the *Local Government Act 1993*, as it relates to a matter specified in section 10A(2)(b) of the *Local Government Act 1993*. The report contains discussion in relation to the personal hardship of a resident or ratepayer.
2. Writes off bad trade debts amounting to \$5,912.44 as set out in Table 1 of the report, in accordance with clause 213(3) of the *Local Government (General) Regulation 2021*.
3. Notes that \$4,905.20 has been written off by the General Manager for the period 1 July 2021 to 20 June 2022, in accordance with clause 213(3) of the *Local Government (General) Regulation 2021*.

CM/11.2/22.06 CONFIDENTIAL REPORT - City2Surf Beach Marquee Program 2022 and 2023 - Procurement Exemption (A21/0358)

Council dealt with this item in open session.

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan

Seconder: Cr Murray

That Council:

1. Treats the report as confidential in accordance with section 11(3) of the *Local Government Act 1993*, as it relates to a matter specified in section 10A(2)(d)(i) of the *Local Government Act 1993*. The report contains commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it.
2. In accordance with section 55(3)(i) of the *Local Government Act 1993*, and due to the unavailability of competitive or reliable tenderers and the impacts of the COVID-19 pandemic, approves a procurement exemption to engage Harry the Hirer to deliver Council's City2Surf Beach Marquee Program in 2022 and 2023 on the terms and conditions set out in the report.
3. Authorises the General Manager, or delegated representative, to complete negotiations and execute a contract with Harry the Hirer.

CM/11.3/22.06 CONFIDENTIAL REPORT - Bronte Surf Club and Community Facilities Building Upgrade - Updated Heads of Agreement (A18/0815)

Council dealt with this item in open session.

MOTION / UNANIMOUS DECISION

Mover: Cr Keenan

Seconder: Cr Murray

That Council:

1. Treats the report as confidential in accordance with section 11(3) of the *Local Government Act 1993*, as it relates to a matter specified in section 10A(2)(d)(i) of the *Local Government Act 1993*. The report contains commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it.
2. Endorses the updated Heads of Agreement attached to the report for the Bronte Surf Club and Community Facilities Upgrade Project to reflect the updated scope of the project in respect of the concept design and the associated funding proposal.

12. Meeting Closure

THE MEETING CLOSED AT 9.03 PM.

.....
SIGNED AND CONFIRMED
MAYOR
19 JULY 2022

CONFIRMATION AND ADOPTION OF MINUTES CM/5.2/22.07



Subject: Adoption of Minutes - Waverley Traffic Committee Meeting - 23 June 2022

TRIM No: SF21/6066

Author: Al Johnston, Governance Officer

RECOMMENDATION:

That Part 1 of the minutes of the Waverley Traffic Committee meeting held on 23 June 2022 be received and noted, and that the recommendations contained therein be adopted.

Introduction/Background

The Waverley Traffic Committee (WTC) is not a committee of Council. The WTC operates under delegation from Transport for NSW (TfNSW), an agency of the NSW Government. It is advisory-only and has no decision-making powers.

The purpose of the WTC is to make recommendations and provide advice to Council on the technical aspects of proposals to regulate traffic on local roads in Waverley. The recommendations of the WTC must be adopted by Council before they can be implemented.

Part 1 of the minutes of WTC meetings must be submitted to Council for adoption in accordance with clause 18 of the Waverley Traffic Committee Charter.

Council has the opportunity to 'save and except' any of the recommendations listed in Part 1 of the minutes for further consideration in accordance with clause 18.1 of the Charter.

Attachments

1. Waverley Traffic Committee Minutes - 23 June 2022 .

**MINUTES OF THE WAVERLEY TRAFFIC COMMITTEE
MEETING BY VIDEO CONFERENCE ON
THURSDAY, 23 JUNE 2022**



Voting Members Present:

Cr P Masselos	Waverley Council – Chair
Snr Cst A Birchansky	NSW Police – Eastern Suburbs Police Area Command – Traffic Services
Mr J Miranda	Representing Marjorie O’Neill, MP, Member for Coogee
Mr R Sritharan	Transport for NSW – Network and Safety Officer
Ms J Zin	Representing Gabrielle Upton, MP, Member for Vacluse

Also Present:

Mr B Gidies	Transdev John Holland – Traffic and Events Manager
Ms K Lewis	Transport for NSW – Manager, Communication and Stakeholder Engagement
Mr N Zervos	Waverley Council – Executive Manager, Infrastructure Services
Mr C Hutcheson	Waverley Council – Service Manager, Traffic and Transport
Mr M Almuhanha	Waverley Council – Senior Traffic Engineer
Mr K Magistrado	Waverley Council – Traffic Engineer
Ms B Wang	Waverley Council – Professional Engineer, Traffic and Development
Cr L Fabiano	Waverley Council – Deputy Chair

At the commencement of proceedings at 10.01 am, those present were as listed above, with the exception of Mr J Miranda who arrived at 10.05 am.

Apologies

Apologies were received from Mr P Pearce (representing Marjorie O’Neill, MP, Member for Coogee) and Cr T Kay (Deputy Chair).

Declarations of Pecuniary and Non-Pecuniary Interests

The Chair called for declarations of interest and none were received.

Adoption of Previous Minutes by Council - 26 May 2022

The recommendations contained in Part 1 – Matters Proposing that Council Exercise its Delegated Functions – of the minutes of the Waverley Traffic Committee meeting held on 26 May 2022 were adopted by Council at its meeting on 21 June 2022.

ITEMS BY EXCEPTION

The following items on the agenda were dealt with together and the Council Officer's Proposal for each item was unanimously supported by the Committee:

- TC/C.02/22.06 Arnold Street and Yenda Avenue Intersection, Queens Park – 'No Stopping' Zone.
- TC/C.03/22.06 9 Kenneth Street, Tamarama – Mobility Parking Space – Removal.
- TC/C.04/22.06 34-36 Macpherson Street, Bronte – Construction Zone.
- TC/V.01/22.06 126 Ramsgate Avenue, North Bondi – Construction Zone.

PART 1 – MATTERS PROPOSING THAT COUNCIL EXERCISE ITS DELEGATED FUNCTIONS

NOTE: The matters listed under this part of the agenda propose that Council either does or does not exercise the traffic related functions delegated to it by TfNSW. The recommendations made by the Committee under this part of the agenda will be submitted to Council for adoption.

TC/C STATE ELECTORATE OF COOGEE

- TC/C.01/22.06 Ebley Street, Bondi Junction - Temporary Road Closure for Crane Installation (A02/0617-07)**

COUNCIL OFFICER'S PROPOSAL:

That Council:

1. Approves the temporary closure of Ebley Street, Bondi Junction, between Bronte Road and Ann Street from 6 am to 10 pm on Sunday, 24 July 2022, in accordance with the Traffic Control Plan attached to the report, subject to the applicant:
 - (a) Notifying NSW Police.
 - (b) Notifying Transdev John Holland Buses, NSW Ambulance Service and NSW Fire and Rescue.
 - (c) Notifying local residents and businesses prior to the event.
 - (d) Using traffic controllers accredited by Transport for NSW.
 - (e) Providing Council with a pre- and post-dilapidation report of the condition of road pavements, kerbing and adjacent assets along the truck access route from Syd Einfeld Drive to Ebley Street.
 - (f) Covering all costs associated with closing the road, including traffic control.

2. Delegates authority to the Executive Manager, Infrastructure Services, to approve any backup date and times, if required.

WTC RECOMMENDATION (UNANIMOUS SUPPORT):

That the Council Officer's Proposal be adopted subject to an amendment to clause 1 and the addition of new clauses 1(g)–(i) and 2 such that the recommendation now reads as follows:

That Council:

1. Approves the temporary closure of Ebley Street, Bondi Junction, between Bronte Road and Ann Street from 6 am to 10 pm on Sunday, 24 July 2022, in accordance with the Traffic Control Plan attached to the report (as amended), subject to the applicant:
 - (a) Notifying NSW Police.
 - (b) Notifying Transdev John Holland Buses, NSW Ambulance Service and NSW Fire and Rescue.
 - (c) Notifying local residents and businesses prior to the event.
 - (d) Using traffic controllers accredited by Transport for NSW.
 - (e) Providing Council with a pre- and post-dilapidation report of the condition of road pavements, kerbing and adjacent assets along the truck access route from Syd Einfeld Drive to Ebley Street.
 - (f) Covering all costs associated with closing the road, including traffic control.
 - (g) Employing user-pays police for the duration of the closure.
 - (h) Notifying and seeking the approval of the Transport Management Centre.
 - (i) Investigating a Variable Message Sign (VMS) at the corner of Bronte Road and Birrell Street heading north, directing traffic down Birrell Street.
2. Circulates a revised Traffic Control Plan once details are finalised of alternative routes around the road closure, excluding Grosvenor Street.
3. Delegates authority to the Executive Manager, Infrastructure Services, to approve any backup date and times, if required.

Voting members present for this item: Representative of the Member for Coogee, NSW Police representative, TfNSW representative and Waverley Council representative (Chair).

TC/C.02/22.06 Arnold Street and Yenda Avenue Intersection, Queens Park - 'No Stopping' Zone (A14/0145)

COUNCIL OFFICER'S PROPOSAL:

That Council:

1. Installs 10 metre 'No Stopping' Zones on either side of Yenda Avenue, north of Arnold Street, Queens

Park.

2. Installs a 10 metre 'No Stopping' Zone on the northern side of Arnold Street, east of Yenda Avenue.
3. Installs a 7 metre 'No Stopping' Zone on the northern side of Arnold Street, west of Yenda Avenue.

WTC RECOMMENDATION (UNANIMOUS SUPPORT):

That the Council Officer's Proposal be adopted.

Voting members present for this item: Representative of the Member for Coogee, NSW Police representative, TfNSW representative and Waverley Council representative (Chair).

TC/C.03/22.06 9 Kenneth Street, Tamarama - Mobility Parking Space - Removal (A20/0534)

COUNCIL OFFICER'S PROPOSAL:

That Council removes the mobility parking space in front of 9 Kenneth Street, Tamarama.

WTC RECOMMENDATION (UNANIMOUS SUPPORT):

That the Council Officer's Proposal be adopted.

Voting members present for this item: Representative of the Member for Coogee, NSW Police representative, TfNSW representative and Waverley Council representative (Chair).

TC/C.04/22.06 34-36 Macpherson Street, Bronte - Construction Zone (A03/2514-04)

COUNCIL OFFICER'S PROPOSAL:

That Council:

1. Installs a 14 metre 'No Parking 7 am–5 pm Mon–Fri, 8 am–3 pm Sat, Council Authorised Vehicles Excepted' construction zone in front of 34–36 Macpherson Street, Bronte.
2. Requires the applicant to notify residents in the vicinity of the construction zone prior to it being installed.
3. Delegates authority to the Executive Manager, Infrastructure Services, to adjust the length and duration of, or remove, the construction zone, as necessary.

WTC RECOMMENDATION (UNANIMOUS SUPPORT):

That the Council Officer's Proposal be adopted.

Voting members present for this item: Representative of the Member for Coogee, NSW Police representative, TfNSW representative and Waverley Council representative (Chair).

TC/V STATE ELECTORATE OF VAUCLUSE**TC/V.01/22.06 126 Ramsgate Avenue, North Bondi - Construction Zone (A03/2514-04)****COUNCIL OFFICER'S PROPOSAL:**

That Council:

1. Installs a 10 metre 'No Parking 7 am–5 pm Mon–Fri, 8 am–3 pm Sat, Council Authorised Vehicles Excepted' construction zone in front of 126 Ramsgate Avenue, North Bondi.
2. Requires the applicant to notify residents in the vicinity of the construction zone prior to it being installed.
3. Delegates authority to the Executive Manager, Infrastructure Services, to adjust the length and duration of, or remove, the construction zone, as necessary.

WTC RECOMMENDATION (UNANIMOUS SUPPORT):

That the Council Officer's Proposal be adopted.

Voting members present for this item: Representative of the Member for Vacluse, NSW Police representative, TfNSW representative and Waverley Council representative (Chair).

TC/CV ELECTORATES OF COOGEE AND VAUCLUSE**TC/CV.01/22.06 City2Surf 2022 - Special Event with Temporary Road Closures (A21/0358)****COUNCIL OFFICER'S PROPOSAL:**

That Council:

1. Treats the attachment to the report as confidential as it contains information that would, if disclosed, prejudice the maintenance of law.
2. Approves the City2Surf 2022 event and associated road closures to take place on Sunday, 14 August 2022, in accordance with the Transport Management Plan attached to the report, subject to the organisers:
 - (a) Providing public liability insurance for the event.
 - (b) Obtaining NSW Police approval.
 - (c) Providing event management and delivery plans for the approval of Council's Events team.
 - (d) Notifying Transdev John Holland Buses, NSW Ambulance Service and NSW Fire and Rescue (Bondi, Woollahra, and Randwick Fire Stations).
 - (e) Notifying local residents and businesses.
 - (f) Using traffic controllers accredited by Transport for NSW.

WTC RECOMMENDATION (UNANIMOUS SUPPORT):

That the Council Officer's Proposal be adopted subject to an amendment to clause 2 such that the recommendation now reads as follows:

That Council:

1. Treats the attachment to the report as confidential as it contains information that would, if disclosed, prejudice the maintenance of law.
2. Approves the City2Surf 2022 event and associated road closures within the Waverley local government area to take place on Sunday, 14 August 2022, in accordance with the Transport Management Plan attached to the report, subject to the organisers:
 - (a) Providing public liability insurance for the event.
 - (b) Obtaining NSW Police approval.
 - (c) Providing event management and delivery plans for the approval of Council's Events team.
 - (d) Notifying Transdev John Holland Buses, NSW Ambulance Service and NSW Fire and Rescue (Bondi, Woollahra, and Randwick Fire Stations).
 - (e) Notifying local residents and businesses.
 - (f) Using traffic controllers accredited by Transport for NSW.

Voting members present for this item: Representative of the Member for Coogee, Representative of the Member for Vaucluse, NSW Police representative, TfNSW representative and Waverley Council representative (Chair).

THE MEETING CLOSED AT 10.27 AM.

.....
SIGNED AND CONFIRMED
MAYOR
19 JULY 2022

:

MAYORAL MINUTES CM/6/22.07

Subject: Mayoral Minutes

Author: Mayor of Waverley, Cr Paula Masselos



Mayoral minutes are permissible at Waverley Council meetings under the Waverley Code of Meeting Practice. Clauses 9.7–9.11 of the Code state:

Subject to clause 9.10, if the mayor is the chair at a meeting of the council, the mayor may, by minute signed by the mayor, put to the meeting without notice any matter or topic that is within the jurisdiction of the council, or of which the council has official knowledge.

A mayoral minute, when put to a meeting, takes precedence over all business on the council's agenda for the meeting. The chair (but only if the chair is the mayor) may move the adoption of a mayoral minute without the motion being seconded.

A recommendation made in a mayoral minute put by the mayor is, so far as it is adopted by the council, a resolution of the council.

A mayoral minute must not be used to put without notice matters that are routine and not urgent, or matters for which proper notice should be given because of their complexity. For the purpose of this clause, a matter will be urgent where it requires a decision by the council before the next scheduled ordinary meeting of the council.

Where a mayoral minute makes a recommendation which, if adopted, would require the expenditure of funds on works and/or services other than those already provided for in the council's current adopted operational plan, it must identify the source of funding for the expenditure that is the subject of the recommendation. If the mayoral minute does not identify a funding source, the council must defer consideration of the matter, pending a report from the general manager on the availability of funds for implementing the recommendation if adopted.

REPORT
CM/7.1/22.07

Subject: Local Government NSW Annual Conference 2022

TRIM No: A13/0314

Author: Al Johnston, Governance Officer

Director: Richard Sheridan, Acting Director, Corporate Services

RECOMMENDATION:

That Council, in respect of the Local Government NSW Annual Conference 2022:

1. Nominates the Mayor, Deputy Mayor, Cr [INSERT NAME], Cr [INSERT NAME] and Cr [INSERT NAME] as voting delegates for motions.
2. Nominates Cr [INSERT NAME] and Cr [INSERT NAME] as reserve voting delegates for motions.
3. Nominates Crs [INSERT NAMES] to attend the Conference as observers.
4. Approves the attendance of the General Manager or nominee at the Conference.

1. Executive Summary

The 2022 Local Government NSW (LGNSW) Annual Conference is proposed to be held at the Crown Plaza Hunter Valley from 23 October to 25 October 2022.

Council is required to notify LGNSW of the names of five councillors attending the conference as Council's voting delegates, as well as any motions Council wishes to be considered at the conference. The deadlines for notifying LGNSW are Wednesday, 17 August 2022, for the names of voting delegates (to take advantage of the early bird registrations), and Monday, 29 August 2022, for motions.

2. Introduction/Background

From 23 to 25 October 2022, Councillors from across NSW will come together at the Crowne Plaza Hunter Valley to debate and discuss the key issues, as they work towards a better future in a post-COVID NSW.

Council-submitted motions will be debated and resolved to set LGNSW's advocacy priorities for the year ahead, while a tradeshow, workshops and training sessions are available to support delegates in their efforts to effectively represent their communities.

3. Relevant Council Resolutions

Nil.

4. Discussion

Voting

Council is entitled to send five voting delegates for voting on motions. Council is required to advise LGNSW of the names of its nominated voting delegates by Wednesday, 17 August 2022.

Motions

Council can submit motions for consideration at the Conference. LGNSW advises that motions must be submitted to LGNSW by Monday, 29 August 2022, and include accompanying evidence of Council's support for the motion. Such evidence may include an extract of the minutes of the meeting at which Council resolved to submit the motion to the Conference.

In addition to requiring evidence of Council's support for the motion, the LGNSW Board has resolved that motions will only be included in the business paper where they:

1. Are consistent with the objects of LGNSW (see Rule 4 of the Association's rules).
2. Relate to or concern local government as a sector in NSW and/or across Australia.
3. Seek to establish or change policy positions of LGNSW and/or improve governance of the Association (noting that the LGNSW Board is responsible for decisions around resourcing any campaigns or operational activities, and any necessary resource allocations will be subject to the LGNSW budgetary process).
4. Have a lawful purpose (a motion does not have a lawful purpose if its implementation would require or encourage non-compliance with prevailing laws).
5. Are clearly worded and unambiguous in nature.
6. Do not express preference for one or several members over one or several other members.

Should Council wish to submit any motions to the Conference, it will need to consider them for adoption at the August 2022 Council meeting. An LGNSW guide for submitting motions to the Conference is attached to this report.

Councillors are able to submit proposed motions for consideration by Council via the usual notice of motion process.

5. Financial impact statement/Timeframe/Consultation

The costs associated with Councillors attending the LGNSW Annual Conference are covered in the budget allocation for Councillors' expenses, in accordance with Council's Councillor Expenses and Facilities Policy.

6. Conclusion

It is recommended that Council determines the councillors attending the LGNSW Annual Conference 2022 as Council's voting delegates.

7. Attachments

1. LGNSW 2022 Annual Conference Motion Submission Guide [↓](#) .



LGNSW 2022 Annual Conference Motion Submission Guide

LOCAL GOVERNMENT NSW
GPO BOX 7003 SYDNEY NSW 2001
L8, 28 MARGARET ST SYDNEY NSW 2000
T 02 9242 4000 F 02 9242 4111
LGNSW.ORG.AU LGNSW@LGNSW.ORG.AU
ABN 49 853 913 882

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Motions Submission Guide

1. Introduction

Each year, member councils across NSW submit a range of motions to the Annual Conference conducted by Local Government NSW (LGNSW). These motions relate to strategic local government issues which affect members state-wide and introduce new or emerging policy issues and actions. They are debated and resolved by Conference delegates, with successful resolutions guiding LGNSW's advocacy priorities for the year ahead.

All LGNSW member councils are invited to submit motions to the Annual Conference, with the following Guide outlining the motion development and submission process.

2. Deadlines

Members are encouraged to submit motions [online](#) as early as possible to allow assessment of the motions and distribution of the Business Paper before the Conference. Under LGNSW Rules, the latest date motions can be accepted for inclusion in the Business Paper is **12 midnight (AEDT) on Monday 25 September 2022** (28 days prior to Conference).

3. Criteria for motion submission

The LGNSW Board has resolved that motions will be included in the Business Paper for the Conference only where they:

1. are consistent with the objects of LGNSW (see Rule 4 of the Association's [rules](#)),
2. relate to or concern local government as a sector in NSW and/or across Australia,
3. seek to establish or change policy positions of LGNSW and/or improve governance of the Association (noting that the LGNSW Board is responsible for decisions around resourcing any campaigns or operational activities, and any necessary resource allocations will be subject to the LGNSW budgetary process),
4. have a lawful purpose (a motion does not have a lawful purpose if its implementation would require or encourage non-compliance with prevailing laws),
5. are clearly worded and unambiguous in nature, and
6. do not express preference for one or several members over one or several other members.

Before submitting motions for this year's Annual Conference, council members are encouraged to review [Action Reports](#) (on the member only pages of the LGNSW website) from previous Conferences and the [LGNSW Policy Platform](#) to ensure the proposed motion wording reflects any recent developments and does not duplicate existing policy positions.

4. How to write a motion

Motions adopted at Conferences inform LGNSW's advocacy actions on behalf of the local government sector. LGNSW includes the exact wording of motions when writing to ministers, departments and agencies post-conference, so it is important that the wording of motions clearly outlines your council's policy intent or objective.

The format of motions, as much as possible, should call on a specific body (e.g. LGNSW, state government, federal government, a specific department or minister) and have a specific outcome that the motion is aiming to achieve. The wording should be unambiguous.

Examples of clearly-worded Annual Conference motions:

Local government representation on National Cabinet

That Local Government NSW lobbies the Australian Government for permanent local government representation on the National Cabinet.

Natural Disaster Funding, Day Labour

That LGNSW requests the Australian and NSW governments reinstate the claimable expense for the use of council staff during their normal working hours to attend to natural disaster relief and recovery funded works and reverse the present policy that effectively requires the mandatory use of contractors for recovery works.

Companion Animal Act matters

That LGNSW advocates that the NSW Government takes the following steps to improve the management of companion animals:

- establish an integrated on-line statewide registration process as an improved service to companion animal owners;
- resolve difficulties with the *Companion Animals Act 1998* definition of an “Authorised Officer”, by using the definition contained in the *Impounding Act 1993* as the definition in both Acts, allowing councils choice in the business model for its area; and
- review the dismissal of charges under section 10 of the *Crimes (Sentencing Procedure) Act 1999* in relation to offences under the *Companion Animals Act 1998*.

For more examples see Business Papers from past Conferences on the [LGNSW website](#).

5. Demonstrating evidence of council support for motion

The member submitting the motion must provide accompanying evidence of support for the motion. Such evidence takes the form of an attachment note or extract from the minutes of the council meeting, at which the member council resolved to submit the motion for consideration by the Conference. In the absence of a council meeting, the evidence should be a letter signed by both the Mayor and General Manager.

6. How to submit a motion

LGNSW members are invited to submit motions through an [online portal](#) from **4 July 2022**.

[Attachment B](#) provides detailed instructions on how to submit motions via the online portal.

7. How LGNSW manages incoming motions

The LGNSW Board has established a committee and delegated the function of managing incoming motions for the Conference to this committee. The Chief Executive will refer motions to the committee and the committee will assess whether the motion meets or doesn't meet the criteria, or if it is unclear whether it meets the criteria. This assessment forms the final decision on which motions are included in the Conference Business Paper.

Prior to the committee making a final decision, LGNSW may contact the council that submitted the motion to seek clarity on its intent or wording.

Incoming motions which seek to change any long-held [Fundamental Principles](#) (Part A of the Policy Platform), will be highlighted in the Business Paper for members' information at time of voting.

Motions which are consistent with existing LGNSW positions or current LGNSW actions, or that are operational and can be actioned without a Conference resolution, may still be printed in the Business Paper but will not be debated at the Conference.

8. What happens to motions at the LGNSW Annual Conference

Standing orders are outlined at the front of the Business Paper and adopted at the commencement of each Conference. They outline the manner in which the Conference deals with motions. The standing orders adopted at the Special Conference can be found on our [website](#).

During debate on motions at Conference, the standing orders generally permit councillor delegates to speak in support of or against each motion. Following a vote on a motion, the motion is either carried and becomes a resolution of the Conference, or it is defeated.

9. Post-conference: Updates to the LGNSW Policy Platform

LGNSW's [Policy Platform](#) consolidates the voices of councils across NSW, reflecting the collective positions of local government on issues of importance to the sector. Importantly, the Policy Platform guides LGNSW in its advocacy on behalf of the local government sector.

The Policy Platform consists of two parts: LGNSW's Fundamental Principles, and the more targeted Position Statements.

- **Fundamental Principles** are the enduring and overarching principles that direct LGNSW's response to broad matters of importance to the local government sector. These Fundamental Principles are endorsed (or amended) by LGNSW members at Annual Conferences.
- **Position Statements** contain LGNSW's more detailed positions on specific issues and guide LGNSW's work on, and response to, policy issues of the day. Position Statements are subordinate to LGNSW's Fundamental Principles but are more agile and are targeted at specific policy issues as they arise.

Changing Fundamental Principles

Where a motion conflicts or may conflict with a Fundamental Principle, this will be clearly highlighted for delegates in the Conference Business Paper. If the motion is adopted as a resolution at Conference, then the relevant Fundamental Principle will be changed.

It is expected that changes to the Fundamental Principles will be uncommon, given their broad focus and general acceptance among the local government sector.

Changing Position Statements

Following each Conference, LGNSW will review resolutions of that Conference to determine whether the intent of each resolution is adequately covered by existing Position Statements. Where the Position Statements do not adequately include the intent of a resolution, LGNSW will update an existing Position Statement or draft a new Position Statement, to be endorsed by the LGNSW Board as part of the LGNSW Policy Platform.

LGNSW members will be informed of updates to the LGNSW Policy Platform.

10. Post-conference: Determining LGNSW Advocacy Priorities

Following the LGNSW Annual Conference, LGNSW will review the resolutions and identify key areas of focus to guide LGNSW's advocacy for the coming year. These areas of focus are also informed by member feedback, the LGNSW strategic plan, position statements, emerging issues, and Board input.

LGNSW's Advocacy Priorities for the following year are then submitted for endorsement by the LGNSW Board, and communication to members via email.

As LGNSW undertakes advocacy actions on each of the Conference resolutions throughout the year, these actions and their outcomes will be published in LGNSW's Action Report. ([Past Action reports](#) are available on the member only pages of the LGNSW website).

11. Further information

For further information on the motion submission process, please contact Elle Brunson, Policy Officer at elle.brunson@lgnsw.org.au.

Frequently Asked Questions

How do I know if my proposed motion is consistent with existing LGNSW policy positions?

The subject matter expert within council is best placed to identify this (for example, if the motion relates to a planning matter, this question should be answered by the Planning Manager). Subject matter experts are encouraged to review LGNSW's [Policy Platform](#) to gain an understanding of LGNSW's position on a particular matter to help identify whether your proposed motion is consistent.

What is the deadline for submitting motions?

Members are encouraged to submit motions [online](#) as soon as possible to allow assessment of the motions and distribution of the Business Paper before the Conference. However, in line with the LGNSW Rules, the latest date motions can be accepted for inclusion in the Conference Business Paper is **12 midnight AEST on Sunday 25 September 2022** (28 days prior to Conference).

LGNSW can receive more than 300 motions for an Annual Conference. Submitting motions as early as possible helps LGNSW to manage the large volume of motions received within a short period of time and allows LGNSW to seek clarification on any motions if required.

However, the LGNSW Rules allow councils to submit motions with less than 28 days' notice and the LGNSW Board may allow these to be considered at Conference as a **late item** (but not included in the Business Paper).

I'm unsure which motion category or sub-category I should select in the online portal

If you are unsure, just select the category you think best fits. LGNSW can re-categorise the motion if necessary.

Who should be the council contact for motions?

We recommend the council contact is someone who is available during the months that motions are open, and able to respond promptly to communications between your council and LGNSW. Some councils have identified the General Manager and others have identified the Governance Officer – it is a decision for each council.

How can I amend my council's motion that I've already submitted?

Once a motion has been submitted it cannot be edited without contacting LGNSW so please review the content carefully before submission. If you need to edit a submitted motion, please contact Elle Brunsdon, Policy Officer at elle.brunsdon@lgnsw.org.au. You may need to provide evidence of support for the change (see section 5).

REPORT CM/7.2/22.07



Subject: Councillor Expenses and Facilities - Six-monthly Report

TRIM No: SF18/2204

Author: Richard Coelho, Executive Manager, Governance

Director: Richard Sheridan, Acting Director, Corporate Services

RECOMMENDATION:

That Council receives and notes the six-monthly report on Councillor expenses and facilities for the period 22 December 2021 to 30 June 2022 attached to the report.

1. Executive Summary

This report provides details on the provision of expenses and facilities to Councillors over the preceding six months, as required by the Councillor Expenses and Facilities Policy.

2. Introduction/Background

Council adopted the Councillor Expenses and Facilities Policy in May 2018 based on the Office of Local Government's (OLG) Councillor Expenses and Facilities Policy template. The policy requires Council to report on the provision of expenses and facilities to Councillors every six months.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 15 February 2022	CM/7.6/22.02	That Council receives and notes the six-monthly report on Councillor expenses and facilities for the period 1 July 2021 to 3 December 2021 attached to the report.
Council 15 May 2018	CM/7.7/18.05	<p>That Council:</p> <ol style="list-style-type: none"> 1. Adopts the Councillor Expenses and Facilities Policy attached to this report subject to the following amendments: <ol style="list-style-type: none"> (a) Subject to compliance with the relevant legislation, one beach parking permit be provided to each councillor. (b) One name badge be provided to each councillor. 2. Notes that all yearly allowances will: <ol style="list-style-type: none"> (a) Commence on 1 July of each year.

		<p>(b) Be allocated each financial year.</p> <p>(c) Be applied on a pro rata basis in the final year of the term.</p> <p>3. Notes that the term allowance for information and communications technology (ICT) equipment will be adjusted to account for:</p> <p>(a) The current term being only three years (i.e. \$6,000).</p> <p>(b) Expenses already incurred in this Council term by each respective Councillor.</p> <p>4. Allocates an additional \$33,500 in the 2018/19 budget to meet the anticipated additional costs associated with the new Councillor Expenses and Facilities policy.</p>
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4. Discussion

Clause 15.2 of the Councillor Expenses and Facilities Policy states that:

‘Detailed reports on the provision of expenses and facilities to Councillors will be publicly tabled at a Council meeting every six months and published in full on Council’s website. These reports will include expenditure summarised by individual Councillor and as a total for all Councillors.’

The report is attached. It outlines each Councillor’s expenditure against budget and the remaining budget for each expense category under the policy up to and including 30 June 2022, subject to following points:

- The reporting period commences on 22 December 2021 rather than 1 January 2022, as Councillors were declared elected on 22 December.
- With the commencement of the new term, all new and returning Councillors were able to claim 100% of their yearly allocations from 22 December 2021 to 30 June 2022, rather than 50%.
- Councillors’ budgets were adjusted at the third quarter budget review (Q3) in May 2022 due to there being a sufficient budget more than current expenditure trends. The *Local Government (General) Regulation 2021* allows Council to update estimates based on the forecast use of funds. The current approved budget and remaining funds for 2021–22, therefore, do not reflect what Councillors are entitled to under the policy.
- The ICT device (equipment) allowance is a term allowance. The current term is approximately three years rather than four years, due to the COVID-19-related postponements of the last local government elections from September 2020 to December 2021. In accordance with the policy, Councillors have therefore been allocated \$6,000 (excluding GST) rather than \$8,000.
- The budgets for conferences and seminars and long-distance travel are not itemised per Councillor because the policy provides a total figure for all Councillors. In addition, the budget for long-distance travel has been transferred to the conferences budget, as long-distance travel is primarily for conferences.

- Given that the policy allows Councillors six months in which to submit claims for reimbursement, not all expenditure claims will necessarily be accounted for at the conclusion of each reporting period. The internal auditor has previously recommended that, when the policy is reviewed, the lodgement period be reduced to three months, in accordance with the OLG template.
- The carer expense category allows Councillors to claim carer expenses on a per hour basis as needed in accordance with the provisions of the policy. This means there is no upper limit on the amount that can be claimed. A nominal figure per Councillor has been allocated for budgeting purposes only.
- The fees paid to Councillors are separate to expenses and facilities and are not included in the attached report.

The requirement to report to Council every six months on Councillor expenses is in addition to the statutory reporting of Councillor expenses and facilities in the annual report; see clause 15.1 of the policy and clause 217 of the *Local Government (General) Regulation 2021*.

5. Financial impact statement/Time frame/Consultation

All Councillor expenditure is within budget.

6. Conclusion

This report satisfies the requirement of Council to report on the provision of Councillor expenses and facilities every six months.

7. Attachments

1. Councillor expenses - 22 December 2021-30 June 2022 [↓](#) .

Councillor expenses
22 December 2021 - 30 June 2022

Natural Account	2021/22 Current Approved Budget	YTD Actuals Dec 21 - June 22	2021/22 Remaining Funds on Current Budget
11026. Elected Member - Murray 2022-2024	(3,550)	0	(3,550)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(1,000)	0	(1,000)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11027. Elected Member - Gray 2022-2024	(5,550)	(2,268)	(3,282)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(3,000)	(2,268)	(732)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11028. Elected Member - Fabiano 2022-2024	(5,550)	(1,679)	(3,871)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(3,000)	(1,679)	(1,321)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11029. Elected Member - Goltsman 2022-2024	(3,550)	(1,504)	(2,046)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(1,000)	(159)	(841)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	(1,129)	(71)
4506. Councillors - General Travel Expenses	(150)	(25)	(125)
4512. Councillors - Professional Development	(500)	(190)	(310)
11030. Elected Member - Burrill 2022-2024	(3,550)	(2,341)	(1,209)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(1,000)	(144)	(856)
4498. Councillors Care Related Expenses	(500)	(1,419)	919
4499. Councillors - ICT Usage Expense	(1,200)	(560)	(640)
4506. Councillors - General Travel Expenses	(150)	(28)	(122)
4512. Councillors - Professional Development	(500)	(190)	(310)
11031. Elected Member - Wy Kanak 2022-2024	(3,550)	0	(3,550)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(1,000)	0	(1,000)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)

Natural Account	2021/22 Current Approved Budget	YTD Actuals Dec 21 - June 22	2021/22 Remaining Funds on Current Budget
11032. Elected Member - Betts 2022-2024	(3,550)	(190)	(3,360)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(1,000)	0	(1,000)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	(190)	(310)
11033. Elected Member - Kay 2022-2024	(4,550)	(1,879)	(2,671)
4406. Councillors - Home Office Expense	(1,200)	(1,012)	(188)
4496. Councillors Equipment	(1,000)	(26)	(974)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	(840)	(360)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11034. Elected Member - Lewis 2022-2024	(3,550)	0	(3,550)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(1,000)	0	(1,000)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11035. Elected Member - Nemesh 2022-2024	(4,010)	(4,487)	477
4406. Councillors - Home Office Expense	(600)	(409)	(191)
4496. Councillors Equipment	(1,000)	(2,315)	1,315
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,260)	(1,762)	502
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11036. Elected Member - Masselos 2022-2024	(3,550)	(9)	(3,541)
4406. Councillors - Home Office Expense	(200)	(9)	(191)
4496. Councillors Equipment	(1,000)	0	(1,000)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11037. Elected Member - Keenan 2022-2024	(3,550)	0	(3,550)
4406. Councillors - Home Office Expense	(200)	0	(200)
4496. Councillors Equipment	(1,000)	0	(1,000)
4498. Councillors Care Related Expenses	(500)	0	(500)
4499. Councillors - ICT Usage Expense	(1,200)	0	(1,200)
4506. Councillors - General Travel Expenses	(150)	0	(150)
4512. Councillors - Professional Development	(500)	0	(500)
11016. Councillors Expenses	(25,000)	(1,626)	(23,374)
4508. Councillors – Long-distance travel	0	0	0
4514. Councillors - Conferences & Seminars	(25,000)	(1,626)	(23,374)

**REPORT
CM/7.3/22.07**

Subject: Tamarama Park and Beach Plan of Management - Stage 1
Consultation Outcomes

TRIM No: A03/0094

Author: Ingrid Cheng, Senior Landscape Architect
Neal Ames, Recreation and Open Space Planner

Director: Sharon Cassidy, Acting Director, Assets and Operations

RECOMMENDATION:

That Council:

1. Officers prepare a draft Plan of Management for Tamarama Park and Beach based on the results and recommendations of the Stage 1 community consultation attached to the report, including the following key consultation points:
 - (a) No shade structures to be installed in the upper gully and limit new seating.
 - (b) Off-leash dog area to be constrained.
 - (c) Limit footprint of pathway up to Birrell Street.
 - (d) Limit development on access to the waterfall.
2. Officers prepare a report to Council on the draft Tamarama Park and Beach Plan of Management and Stage 2 community consultation.

1. Executive Summary

This report provides details on the Stage 1 community consultation outcomes for the development of the Tamarama Park and Beach Plan of Management. In addition, it provides commentary on the survey results and a community consultation summary report at Attachment 1.

2. Introduction/Background

Council's Community Strategic Plan 2018-2029 details the following goals for our open spaces:

- 3.1 – Improve health and quality of life through a range of recreational opportunities and quality open spaces.
- 3.2 – Expand the network of parks and open spaces, sporting and recreational facilities.

Council's open spaces are planned for, and managed through, the Open Space and Recreation Strategy (OSRS) and the parks' plans of management. A plan of management is a document that defines the value, use, management practices, and intent for the public purpose for which the land has been reserved. The Tamarama Park and Beach Plan of Management (TPB PoM 2007) was adopted by Council in 2007. Over the last 15 years, the Action Plan contained within the TPB PoM 2007 has been implemented, with new kiosk,

amenities building, surf club storage building, paths, promenade seating and landscape upgrades undertaken and completed.

Since Council's adoption of the TPB PoM 2007, Crown Lands updated the *Crown Land Management Act 2016* (CLM Act), which came into effect in June 2018. This legislation requires Council to update all our plans of management by June 2023. In October 2020, Council resolved to update a priority list of Plans of Management (PoM) to comply with the new CLM Act. To meet Council's obligations for Crown Land, it is now time to update the Tamarama Park and Beach PoM.

The Tamarama Park and Beach PoM will be drafted since the OSRS was adopted by Council in April 2021. The OSRS helps to understand the priorities for our parks to deliver quality greenspace and community recreation outcomes, as well as provide direction in their management. All the preliminary ideas presented in the engagement material have been identified through these existing Council strategies. These strategies are based on community feedback and independent expert advice.

The Tamarama Park and Beach PoM Consultation presented an opportunity for the community to provide feedback on the following Council resolutions:

- CM/8.13/20.02 – Council resolved to provide buffer planting to mitigate privacy and noise impacts on residents at 21, 23 and 25 Gaerlock Avenue, Tamarama.
- OC/5.3/18.05 – Council resolved to include the formalised upper waterfall access trail and lookout project into future Master Plan.

The first stage of community consultation was launched for the Tamarama Park and Beach PoM on 10 May 2022 for 28 days and concluded on 7 June 2022.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Strategic Planning and Development Committee Meeting 5 April 2022	PD/5.8/22.04	That Council: <ol style="list-style-type: none"> Commences Stage 1 consultation on the draft Tamarama Park and Beach Plan of Management for a minimum 28 days. Officers prepare a report to Council following Stage 1 consultation, summarising the consultation outcomes. Note that the draft Plan of Management will be reported to Council prior to public exhibition, which is Stage 2 of the consultation.
Council 20 April 2021	CM/7.6/21.04	That Council: <ol style="list-style-type: none"> Notes the feedback received on the draft Open Space and Recreation Strategy during the public exhibition period between September and November 2020. Adopts the Open Space and Recreation Strategy attached to the report (Attachment 1) subject to the following amendment: <ol style="list-style-type: none"> Page 216 of the attachments under separate cover, after the first paragraph – Insert the

		<p>following:</p> <p>‘Section 2 of the NSW <i>Constitution Act 1902</i> recognises that Aboriginal people, as the traditional custodians and occupants of the land in New South Wales have a spiritual, social, cultural and economic relationship with their traditional lands and waters, and have made, and continue to make, a unique and lasting contribution to the identity of the State.’</p>
<p>Council 22 June 2021</p>	<p>CM/7.14/21.06</p>	<p>That Council:</p> <ol style="list-style-type: none"> 1. Continues to support beach volleyball at Tamarama and Bondi Beaches based on the revised rules of play outlined in the report. 2. Increases the number of courts permitted at Bondi Beach from three to four. 3. Ensures that the layout and rules of play are prominently displayed at each beach within close proximity of the volleyball courts for reference and enforcement purposes. 4. Officers enforce the layout and rules of play through regular visits to Tamarama and Bondi beaches and prompt response to issues raised by the community. 5. Officers use their discretion to ensure fair, balanced, and safe beach use for all beach users by limiting the number of courts below that approved and other relevant actions, especially during the summer months, at weekends and public holidays, and at high tide.
<p>Council 20 October 2020</p>	<p>CM/7.6/20.10</p>	<p>That Council:</p> <ol style="list-style-type: none"> 1. Pursuant to section 3.23 of the <i>Crown Lands Management Act 2016</i>, gives notice to the Minister administering the <i>Crown Lands Management Act 2016</i> of the initial categorisation of Bondi, Bronte, Tamarama and Waverley Parks Crown Reserves as detailed in Attachment 1 of the report. 2. Authorises the General Manager to approve any minor amendments to the initial categorisations that may be required by Crown Lands. 3. Notes that plans of management prepared prior to 2018 are required to be updated to comply with the new <i>Crown Lands Management Act 2016</i>. 4. Updates the plans of management as prioritised in the report.

		<ol style="list-style-type: none"> 5. Notes that the plans of management listed as a priority will be updated concurrently, and that the General Manager may reprioritise plans of management to respond to Crown Lands requirements if they change. 6. Writes to the Crown Lands Area Manager requesting them to: <ol style="list-style-type: none"> (a) Appoint Council as Crown Land Manager for Gaerloch Reserve, Eastern Reserve, Raleigh Reserve and Clarke Reserve, which are devolved lands. (b) Formally confirm the earliest permissible time for the lodgement/assessment of the development applications for the Bondi Surf Life Saving Club and Bronte Surf Life Saving Club. 7. Notes that there are capacity issues in completing all the requirements by the current deadline and that there are discussions underway with Crown Lands in relation to a possible extension of deadline and programming of work. 8. Investigates options for recognising the cultural significance of land to First Nations people in NSW within plans of management.
Council 18 February 2020	CM/8.13/20.02	<p>That:</p> <ol style="list-style-type: none"> 1. Council investigates measures to mitigate privacy and noise impacts on residents at 21, 23 and 25 Gaerloch Avenue, Tamarama, from the adjacent, upgraded Tamarama fitness station located on the coastal walk close to the Tamarama Surf Life Saving Club, including, but not limited to, changing the height, style and location of the current fitness equipment. 2. Council officers consult the above adjoining neighbours and other interested parties on the matter. 3. Council receives recommendations in a formal report. 3. The investigation also cover the issue of potential non-compliance with a development consent condition at 21 Gaerloch Avenue, Tamarama, in relation to how it might improve the privacy and noise impacts of the fitness station.
Council 1 May 2018	OC/5.3/18.05	<p>That Council:</p> <ol style="list-style-type: none"> 1. Undertakes an Asset Condition Assessment Report, including cost estimates for repair or replacement, of the

		<p>existing staircase and footpaths in Tamarama Park upper gully in 2018/19 in accordance with the Tamarama Plan of Management.</p> <ol style="list-style-type: none"> 2. Includes the upper waterfall access trail and lookout project in the future Tamarama Park Master Plan and future Long Term Financial Plans for implementation, following completion of other priority/critical footpath and stairway upgrades in the gully. 3. Recommences investigations to implement upstream Gross Pollutant Traps to control litter, sediment, and waterborne contaminants from entering the Tamarama gully waterfall area, and a report be submitted to Council on the findings. 4. Undertakes bush regeneration works in the waterfall area and continues to maintain and record historical access trails uncovered during works to inform future trail design. 5. Further advice on another path from the Birrell Street pathway to the upper lookout be provided.
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4. Discussion

The initial consultation for the plan of management sought to understand how the park was used, level of satisfaction with the park's facilities, and how the community wanted to see the park used in future. In addition, some preliminary ideas for improvements were made available for feedback. These ideas were based on actions identified in Councils Open Space and Recreation Strategy (OSRS), Play Space Strategy, Inclusive Play Strategy and the TPB PoM 2007.

Feedback was sought through an online survey, and the consultation was promoted by on-site posters, letterbox drops, through social media, advertisement on local new paper and email inviting residents to have a say. The online survey included a user survey and a PoM survey. Council developed a master plan of key ideas that captures proposed future projects to be included in the PoM for the community to comment.

During the consultation, Council received numerous emails from the community regarding the Key Ideas presented in the consultation for community feedback. The community was concerned that Council had not consulted with the community prior on the Key Ideas and there was a perception that they have already been committed for future development within the Park. Council responded to inform the community that the Stage 1 consultation is part of the initial stage of works to commence engagement with the community. The purpose is to test key ideas that will be integrated into the PoM. The community was reminded that further community engagement will occur during Stage 2 consultation (public exhibition) and they will have another opportunity to have a say before the draft PoM is finalised.

Community consultation results

The community engagement was conducted through a number of different mechanisms, including one online webinar which was a general community session that provided detailed overviews of all components of the engagement. In addition to the webinar, an online meeting was arranged at the request of local residents of Tamarama Gully to provide direct feedback to Council. Council also used our Have Your Say

platform to conduct both short form and detailed surveys. A number of detailed written responses were also received from the community.

The feedback received was primarily from residents that lived within the local catchment with the majority of respondents visiting the park on a daily or weekly basis (92%). Overall, the community was either satisfied or very satisfied with the Park. This indicated that the community does not want drastic changes or additional infrastructure in the Park and Beach. Collectively, the community does not support the over-development of the park and would like the natural environment within to be preserved and enhanced. In terms of infrastructure, the community generally supports the improvements on access around the park. Their main concerns with the proposed key ideas are the potential loss of green space, negative impacts to the natural environment and increasing appeal for anti-social behaviour within the park.

Residents present at the South Bondi/ Tamarama Precinct meeting on 22 June 2022 note that individual submissions about the Tamarama PoM can be made to Council (via email). They endorsed the establishment of a working group of the South Bondi Precinct to co-ordinate and oversee further community input to Stage 2 consultations on the Tamarama PoM.

Key consultation points

There were four key points that were raised during the consultation. These will be reflected in the draft Tamarama PoM. They were:

Issues:

1. No shade structures to be installed in the upper gully and limit new seating.
2. Off-leash dog area to be constrained.
3. Limit footprint of pathway up to Birrell Street.
4. Limit development on access to the waterfall.

Responses:

1. The Plan of Management will not recommend the installation of shade structures in the upper gully. Two new bench seats proposed to be installed to cater for users of the upper gully as the installation of a small number of seats was supported during the consultation.
2. The off-leash area will be proposed in the upper gully. The area is currently being used for off-leash dog walking and this recommendation will formalise this existing activity.
3. The pathway up to Birrell Street is in poor condition and needs to be rationalised. An upgrade to the path will be recommended, including the reduction of the hard Z corners, and small paths leading to individual owners' entry points. Development will be limited to the existing corridor limiting additional hardstand areas. Appropriate landscaping will be proposed.
4. The upgrades to the access to the waterfall will be limited to the existing corridor using the walking track standards.

All statistics and graphs for the user survey and feedback on the key ideas are presented in Attachment 1.

5. Financial impact statement/Time frame/Consultation

The PoM development is expected to be completed within the allocated budget. Several projects will result from the Action Plan that will be developed as part of the PoM. These projects will be funded from future capital works budgets and will be identified accordingly in the Long Term Financial Plan. Other actions are expected to be funded by Council's operational budget. Some projects are suitable for a range of Federal and State grant programs and the Plan of Management will provide weight to these applications.

Time frame

The time frame for development of the Tamarama PoM is outlined in the following table:

Table 1. Milestones and time frames.

Activity	Date
Initial Categorisation – Report to Council to endorse initial categorisation of Tamarama as required by <i>Crown Lands Management Act 2016</i> .	Oct 2020
Site Analysis & Key Ideas – Background research to commence revision of the PoM.	July – Sep 2021
Report to Council – Council Report to seek endorsement to go to Stage 1 Community Consultation.	April 2022
Community Consultation (community consultation Stage 1)	May – June 2022
Stage 1 consultation outcomes – Report to Council to provide overview of consultation feedback and commentary	Apr – May 2022
Draft PoM Public Exhibition Period – Report to Council to seek endorsement to go onto Stage 2 Community Consultation (Public Exhibition)	Sep 2022
Public Exhibition	Nov – Dec 2022
Final PoM and Masterplan – Council report to seek adoption final PoM	Mar 2023
Final report – Adopted PoM issued to Department and Minister	Apr 2023

6. Conclusion

The Stage 1 community consultation has been vital for the future management of Tamarama Park and Beach. Feedback and statistics from the consultation will directly influence management strategies and the action plan in the Plan of Management.

Council is requested to approve and endorse all the recommendations contained within this report.

7. Attachments

1. Tamarama PoM - Stage 1 Consultation Report - June 2022 [↓](#) .



TAMARAMA PARK AND BEACH PLAN OF MANAGEMENT

CONSULTATION REPORT - JUNE 2022

Waverley Council acknowledges the Bidjigal, Birrabirragal and Gadigal people, who traditionally occupied the Sydney Coast, and we pay respect to all Aboriginal and Torres Strait Islander Elders both past and present.

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Executive Summary

The first of two consultation phases for Tamarama Park and Beach Plan of Management (PoM) was held between 10 May – 7 June 2022. This was used to understand user patterns, gauge community sentiment and gather feedback on the park and beach and the proposed key ideas that were generated through research and analysis, before creating the new PoM.

The objectives were to:

- Understand how users use Tamarama Park. Who they are and what they do at the park
- Work with the community and key stakeholders to confirm the list of projects to be included in the PoM
- Clearly define the problems and opportunities within the Tamarama PoM area so participants can understand and engage with the consultation process
- Gather abundant feedback so that the Tamarama PoM is reflective of the community and can be endorsed by Council within the projected timeframe

Overall there were 340 engagements with the consultation period spread across a range of communication channels. These included, a face-to-face Have Your Say Day at Tamarama Park, an online webinar, a meeting with Tamarama Gully residents, posters displayed on site, 5000+ flyers delivered to homes in the immediate area, an advert in The Beast, social media posts on Facebook and Instagram and enewsletters.

The purpose of this report is to:

1. Provide an overview of the feedback received
2. Provide detailed information on the engagement methods used in the first round of consultation
3. Make recommendations for both future engagement and key ideas associated with the PoM.

The results and recommendations are highlighted at the end of the report. There were some proposed ideas that were supported by the community, others need more information or investigation and some that needs to be adjusted.

This report will be presented to Council in July 2022, and a second stage consultation will follow, likely in late 2022. The feedback received in both stages of consultation will contribute to finalising the overall Plan.

Background

The current Tamarama Park and Beach PoM was adopted by Council in 2007. Over the last 15 years, several significant capital works have occurred, and many of the projects and actions identified in the current PoM have been addressed or completed. Recreational experiences and expectations have also changed. There is a need to understand how people use the beach and park, and to integrate this feedback into updated plans that reflect the culture and values of the area, for 2022 and beyond.

Much of Tamarama Park is Crown Land and Council is the designated as the Crown Land Manager. Council is required to update the PoM to align with the new Crown Land Management Act which came into effect in 2018.

By updating the Plan of Management for Tamarama Park and Beach, Waverley Council is looking to develop a new vision and set of actions for the clear design and management of Tamarama Park and Beach and meet our obligations under the Act.

Consultation dates and objectives

The community engagement ran between 10 May and 7 June. The consultation objectives were to:

- Understand how users use Tamarama Park. Who they are and what they do at the park
- Work with the community and key stakeholders to confirm the list of projects to be included in the PoM
- Clearly define the problems and opportunities within the Tamarama PoM area so participants can understand and engage with the consultation process
- Gather abundant feedback so that the Tamarama PoM is reflective of the community and can be endorsed by Council within the projected timeframe

Communications and engagement overview

A range of communication and engagement methods were used to encourage the community to provide feedback. The methods aligned with council's Community Engagement Strategy and IAP2's spectrum of participation. Overall, there were 340 engagements with the consultation.

Method	Overview	Date	Statistics and Responses
Have Your Say Day	Waverley Council staff were stationed at Tamarama Park from 8-11am on 14 May 2022 to speak to interested members of the public.	14 May 2022	50 responses via face-to-face conversations
Posters	Appendix A. 5 posters were displayed at the entrances to Tamarama Park and at Tamarama Beach.	May 2022	23 scans of QR code
Flyer	Over 5000 flyers were dropped by hand to residents in the Tamarama area. Appendix B	w/c 9 May 2022	Over 5000 distributed 50 scans of QR code
Advertising	Advertisement in The Beast. Appendix C.	25 May 2022	Readership of 150,000 60,000 copies printed and distributed 5 scans of QR code

Social media posts	Facebook Appendix D. 22 May – Invitation to attend online workshop on 25 May. 29 May – Reminder: one more week to have your say on Tamarama PoM	22 May 2022 29 May 2022	Facebook insights combined for two posts: 3303 total reach 118 post engagements 17 likes
	Instagram Appendix E. 22 May – Invitation to attend online workshop on 25 May. 29 May – Reminder: one more week to have your say on Tamarama PoM	22 May 2022 29 May 2022	Instagram insights: 2049 total reach 53 post interactions 64 likes
Waverley Weekly e-newsletter	Appendix F. Included in Waverley Weekly e-newsletter.	12 May 2022	7107 delivered 3373 opened 56 unique clicks, and 116 total clicks to Tamarama PoM project page.
Have Your Say Waverley e-newsletter	Appendix F. Included in May edition of Have Your Say Waverley e-newsletter.	13 May 2022	7284 recipients 4448 opened
Have Your Say website	Council established a dedicated a Have Your Say page for the project.	10 May – 7 June 2022 (inclusive)	350 total visits to the page 269 aware visitors 27 new registrations 63 survey responses
Precinct notification	Community Liaison Coordinator emailed all 13 Precinct Executive Committees promoting the consultation and inviting them to provide feedback on the key ideas proposed.	15 May 2022	2 responses to Precinct Coordinator's notification of consultation period. A further opportunity was given to the South Bondi/Tamarama Precinct to provide feedback at Precinct Meeting on 22 June 2022.
Online community info session	The community session was promoted through the HYS page, social media and emails to stakeholders	25 May 2022	1 participant
Extra resident information session	Council officers were asked to hold a second information session Zoom for residents around the gully	2 June	9 participants +1 Councillor

Feedback summary and results

Online survey:

350 people visited the Have Your Say site and 63 completed the survey.

The survey was advertised through a range of channels, including site signage, flyers, social media, e-newsletters, and emails to Precincts. The questions were exploratory in nature and aligned with the engagement objectives for round one consultation (stated on page 2).

The survey sought to understand:

- How the spaces were used, length of visits, activities, who goes there and how they move around
- The satisfaction levels of the park and beach
- Levels of support on a range of proposed ideas and specific projects including:

- Seating in the gully
 - Birrell St stairs
 - New footpath to Tamarama Marine Drive
 - The lookout and connecting path
 - Planting near the Surf Club
- Any ideas the community had for future projects or how to improve Tamarama Park and Beach

How the spaces are used, length of visits, activities, who goes there and how they move around.

Of the 63 survey responses:

- 74% (46) indicated that they visit Tamarama Park “daily or most days of the week”
- 56% (35) indicated that they stay 30 minutes – 1 hour, 19% (12) stay 1-2 hours, with the remaining 25% staying 2 hours or more
- 62% (39) indicated that they usually go with friends and/or family, while 56% (35) go on their own (this question enabled respondents to tick all boxes that applied).

Of the options of activities, the five most popular were:

1. Walking for pleasure or exercise (87%)
2. Visiting the beach (73%)
3. Swimming (60%)
4. Visiting the gully (54%)
5. Just walking through to get to destination AND dog walking (52%)

Safety and getting around

Most people (63%) said there wasn’t anything stopping them getting to or around the park. The other 37% of participants said access to the gully was their main concern. They mentioned the different stairs and the need for repairs, they talked about the wet and muddy gully and asked what Council could do to fix this.

82% of people said they feel safe in all areas of the park and gully although participants kept reiterating, they found the stairs unsafe and hard to use. Improving lighting and pedestrian crossings were suggested as ways to create a safer experience.

Three people spoke about dogs being off-leash in areas they shouldn’t be (the beach on the way to Mackenzies Bay and Tamarama Park) and two of the three said there should be a fenced off-leash dog area.

Satisfaction of park and beach

Most people (88%) were either satisfied or very satisfied with the park and playground. The natural space, lookouts, coastal walk and kiosk were considered the most valued part of the park and beach. People were satisfied with the park maintenance, playground, seating and council facilities and amenities.

Proposed ideas for future projects

Of the ideas suggested for future projects the top three were equally supported by respondents (58%). These were:

- Lighting and upgrade to Birrell St stairs
- Improving the sandstone steps
- Widening the path around the Surf Club.

These three ideas corresponded with the feedback given in access and safety questions and were repeated throughout the responses.

The next most supported idea was a single off-leash dog area (54%).

All the ideas and results can be seen in Appendix H.

The lookout and path

The suggestion to formalise a path to the lookout was almost evenly split. Those who said yes (46%) and yes with changes (11%) equaled 57% and no 42%. The changes included:

- Making the path more natural
- Retaining the sandstone steps already there
- Removing the rubbish

Of those who said “no”, the number one reason given was that the project was not needed, it will encourage anti-social behaviour and is an overdevelopment of a natural environment.

Upgrade the stairs access at Birrell Street

62% said yes to the upgrade, 18% said no and 20% said yes but with changes. Those changes included removing the zig zag path

Picnic settings in the gully picnic settings

44% said yes to providing seats and picnic settings in the gully, 46% said no and 10% said “yes but with changes”, including installing fewer seats.

Buffer planting

90% of people supported the proposal to provide buffer planting along the park/residential boundary at the fitness station.

Widen the footpath on the Coastal Walk

77% supported the widening of the footpath along the Coastal Walk adjacent to the Surf Club.

Footpath between steps and Tamarama Marine Drive

60% supported the proposal to create a path connection between the steps and Tamarama Marine Drive, 35% said no and 5% said yes with changes, however their reasons were varied and not focused on the specific question.

Any ideas or further information – off-leash dog area and concern about noise

The last questions asked participants if there was anything else they would like the project team to know when developing the PoM. Of the 39 people who provided a comment the two most discussed themes (10 each) were; the support for the off-leash dog area, including from two people who identified as not owning a dog, and the concern about noise in the gully if additional seating was to be provided.

Stakeholder meetings

On 25 May, 6pm to 7pm, Waverley Council hosted an online workshop via Zoom. There were five people who registered and only one participant. Council officers spoke to the resident of Tamarama Gully. The topics discussed are listed below:

- Great idea to put tables and chairs in the bottom of the gully.
- Most concerned about the lookout
 - Wanted to make sure it wouldn't look into neighbouring properties
 - Waste of time, hardly anyone comes up the back of the gully

- Some people who walk their dogs go up there but they like the greenery
- Anti-social behaviour – teenagers spray paint
- Concern about the cost in relation to the negatives
- You can already see the view from the path
- When it rains it is quite dangerous/there is a large pipe attached to reservoir that can flood quickly
- The stairs to the lookout would need lots of work

During the consultation, a group of residents asked for a specific stakeholder meeting. This took place online on 2 June 2022. There were nine resident participants and the Mayor attended the session.

Theme	Question / statement	Council response
Activities in the park	The gully is a safe and confined area used by young kids. If more amenities are installed in the gully where do the kids go?	No chance to respond.
	The Park is used by young adults for parties and BBQs	
	5 and 9 year olds use the gully for nature/adventure play, kids use slops and lookout.	
Seating in gully	Do not want seating or BBQs in the gully	There will be no BBQs or picnic huts in the Gully
	Need to plan better so it doesn't become a compliance issue – want the Gully to be a free play natural area for kids	
	Larger section for seating doesn't seem like a pod	
	Concrete slabs will create an eyesore in the Gully	
	Current seating is enough, any more would take away the magic of the	
	Group agreed that they don't want any built environment	
Plan of Management process	Do the Councillors approve the POM after this consultation?	After this consultation Council will present the consultation feedback to Councillors for approval to create the first draft of the POM. The POM will be developed with the first-round feedback and brought back to community again. This is then revised with the community feedback which is then approved by Council and Crown Lands.
Lookout	Will look directly at houses across the Gully and will impact privacy – view shared by a number of residents	We are looking at formalising the path that is already there for safety. The lookout would be similar to the size it is now and any privacy issues would be considered in the detailed design, if this idea was supported
	If you are just thinking about formalising a path and having a small lookout, then that would be fine	
Birrell St stairs and ramp	Are the seats suggested an access and inclusion requirement?	We are trying to provide step free access and want to provide seating potentially for people with accessibility issues or elderly

		people. Typically, on a stretch of popular pathway you would have seats every 60m.
	It's an assisted walkway, will people realistically use it	It is step free access for prams and the broader community
	Too many ramps	The image shows the maximum number of ramps. We had engineers look at the space, we wanted to make sure we could achieve something practical before coming to the community.
	How much of this is legislative	We try to achieve compliant access to all our facilities
	Is there an opportunity to walkthrough the plan?	That could occur in detailed design when we came back to the community for consultation. Council needs to get this into POM so we can go and investigate.
	People with mobility issues should access the Gully via Tamarama Marine Drive.	
Overdeveloped	Very few places have nature for our enjoyment, all for upgrade and upkeep. It feels like it is overdeveloped.	We will do everything we can to protect the nature in the Gully. The stairs will take a bit of work to get this done.
	Everyone understands the impact of temporary disruption of construction	
Communications and consultation	Very unsatisfied with the level of consultation	
	Signs should have been in a better place	Appendix A
	Will Council be transparent about how many people have participated?	Yes, it will all be provided in the consultation report

Email submissions

There were 13 written submissions received via email. Bronte, Bronte Beach and Tamarama Precinct submissions were included. The themes have been grouped together below. How many people provided the same feedback is shown in brackets.

Overdevelopment:

- PoM should be created to protect the gully from overdevelopment (4)
- Overdevelopment increases noise (3)

Lookout:

- Support use of suitable sandstone paving materials to maintain heritage status
- Not supportive (3)
- Sandstone steps are heritage, never meant to be compliant

Off-leash dog area:

- Supportive (1)
- Not supportive (2)

Widening the coastal walk

- Supportive (3)

The gully:

- Don't overdevelop
- Increased native vegetation planting in the area of the upper section of trackmat parking in the gully, no affect on sculpture by the sea (1)
- Opposed to picnic benches
 - Noise concerns (4)
- No need for extra pathway (1)

New footpath to Tamarama Marine Drive

- Supportive of new footpath (2)
- New path should be sandstone paved, not rigid concrete paving, along the edge of the planting, if possible, not just randomly through the grass; (1)
- Not needed (1)

Birell St stairs:

- Support for repairing Birrell St stairs, these are much used for training (4)
- Agree to make safe, but avoid regularising all risers and treads
- Not supportive of extra ramps and seats (2)

Consultation process

- Disappointment in the consultation process (4)
- Residents said they did not hear about the consultation in the format they would have liked (3)

Extra ideas:

- "a lookout with a much better fence at the end of Birrell Street (ie boundary with Tama Park) would be lovely; and accessible for so many people. Please consider as part of this PoM as it is an "edge" which should be treated more robustly. Needs a soft sandstone retaining wall to level off the grass and a replacement post and diagonal rail fence, and maybe a seat"
- "Look at long term regrading of vehicle driveway entry for disability access; use undercroft for any new toilets, storage or other utilities"
- "Check historic photos: an underpass exists between eastern and western parts of the park, under Tama Marine Drive. This would be so nice!"
- "Adjust grade of coastal walk footpath around SLSC building south side to remove steps; ramping should have been considered at the eastern wall side of the new building to achieve disability access all the way around from Marks Park."
- "Add a tennis court to the bottom corner around where the new footpath is now proposed."

Have Your Say Day – 14 May 2022

Waverley Council staff were stationed at Tamarama Park from 8am-11am on Saturday 14 May.



Attendees were interested in finding out more about the proposed ideas for the Tamarama Park and Beach PoM, and the team had over 40-50 conversations, almost all classified themselves as locals.

One third had visited specifically after engaging with the Have Your Say Day advertised through other channels. The main goal was to provide passers-by with the flyer and encourage them to participate in the survey. A few people had already completed it.

Several participants also took note of the QR code to fill in the more detailed survey in their own time. Due to the time, there were very few tourists.

Tamarama kiosk and Surf Club kiosk:

- The café leasee, was spoken to and explained what he should be looking at in the draft PoM. He was interested in how it would affect his lease.
- Concern about café at surf club going ahead
- Concern about the service of the current Kiosk

Lookout:

- Did not support the viewing platform, because of over-development and anti-social behaviour
- The lookout not well used – kids go up to smoke weed
- It is very dangerous after heavy rain – water comes from 3 sides and creates a ravine (unsure why council wants to invite people up there)
- Funding for this project could be used elsewhere instead



Off-leash dog area:

- Almost all supported an off-leash zone in the Gully
- Lots of dogs off-leash in the park during Have Your Say Day
- People didn't know it wasn't an official off-leash area
- Council should provide water play for dogs (Marks Park would be a good location)

The gully:

- Absolutely no picnic huts in the gully – but supportive of seating
- Happy with a couple more seats in the Gully along the edges of the lawn
- Didn't want the paths widened as they felt this was over-development
- Don't want the path at the top of the Gully to the lookout

Birell St Stairs:

- Birrell Street stairs very unsafe, no lighting, very supportive of upgrade
- Council should prioritize Birrell Street stairs upgrade

Fitness station

- Doesn't use the fitness station at Tama/ don't really care about the screen planting
- Not well designed – no high bars and no parallel bars (North Bondi much better)

Extra:

- Recognise that Tama is completely different from Bondi and Bronte and want that small feel protected
- Council should fix the wooden steps at the top of the Carlisle St – they are falling apart
- Maori flax
 - It is weed and should be removed – no memorial! (has been discussed in the Bronte precincts meeting)

Recommendations from community consultation

How are the recommendations decided and used?

Council officers analyse quantitative data from the survey with qualitative data from emails, conversations had at Have Your Say Days and info sessions to develop recommendations. These are presented to the project team and senior leadership team who prepare a Council report for Councillors.

Councillors use the Council report recommendations (which may differ from the community consultation, depending on feasibility) to decide the next steps.

Key themes from community feedback

The key themes that came out of the community consultation were:

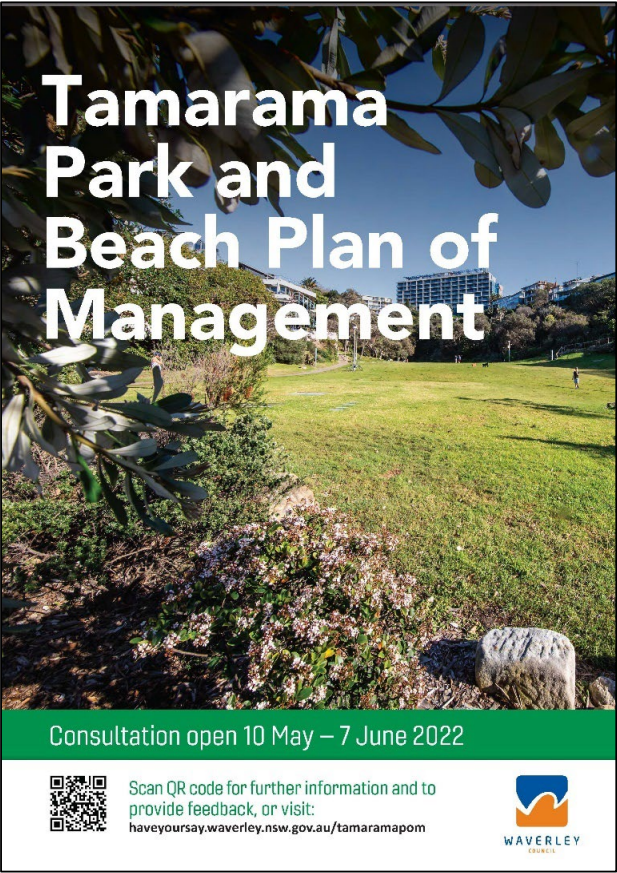
1. concern about overdevelopment
2. preservation of the natural environment
3. important local area, and the specific spaces for different activities should be safeguarded
4. access into the park

Specific project/idea	Supported or to investigate	Recommended action and rationale
Provide buffer planting along the park/residential boundary at the fitness station.	Supported	Include in Draft PoM
Create a path connection between the steps and Tamarama Marine Drive	Supported	Include in Draft PoM.
Extra seats and picnic settings in the gully	Investigate	Not supported by directly impacted residents, however, was supported by broader community. It is recommended no picnic settings be installed but to include two seats each with backs and armrests. They should be located at separate areas of the gully, one on the southern side in the upper gully and one near the bottom of the stairs down from Carlisle St on the northern side in the lower gully. This is to support a range of users including elderly, parents with small children playing in the gully etc.
Lookout and stairs	Investigate	If to include in the PoM further consultation will be needed with residents and community as part of detailed concept design development phase. Recommended this is a long term action in the PoM following completion of much needed upgrades to existing gully staircases. Area surrounding gully needs ongoing compliance enforcement to help to manage anti-social behaviour and improve quality of biodiversity.
Lighting and upgrade to Birrell St stairs and ramp	Supported	The repair and upgrade of Birrell St stairs was supported and is recommended as a short-term priority action in the PoM. The ramps need more investigation and explanation in the next round of consultation. General misunderstanding of types of users – prams, young kids, elderly, users with mobility

		<p>challenges not for disabled compliant access. There was community concern about effect on nature and the amount of seats to be installed. More information needed.</p> <p>Further explanation / clarity around the zig zag ramp design intent, to provide step free access to mobility challenged users and connections to land locked residents, to be included in the next round of consultation.</p> <p>Council will engage residents and community in consultation as part of detailed concept design.</p>
Widening the path around the Surf Club.	Supported	<p>Include in Draft PoM as a short-term priority. Recommend further stakeholder engagement with Tamarama SLSC on proposal in Stage 2 consultation.</p> <p>Further consultation with residents and community as part of detailed concept design development phase.</p>
Off-leash dog area	Supported	<p>Overall, there was support for the proposed off-leash dog area. Generally, there was misinformation of having dogs off-leash in the Gully area and potential impacts to environment and bushland areas.</p> <p>Further explanation / clarity around areas where dogs are permitted and where dogs are prohibited, such as the bushland areas, to be included in Stage 2 consultation.</p>

There are projects (Appendix G) not specifically highlighted in this consultation report. This was due to the even spread of support or neutrality of the feedback. It is recommended the items that align with the key themes of the community feedback be included in the draft PoM.

Appendix A – Posters displayed on site



Appendix B – Flyer



Tamarama Park and Beach Plan of Management

We are updating the Plan of Management (PoM) for Tamarama Park and Beach. It is an important document based on community feedback that will guide the sustainable use and management over the next decade.

Consultation open 10 May – 7 June 2022



Scan QR code for further information and to provide feedback, or visit:
haveyoursay.waverley.nsw.gov.au/tamaramapom



Flyer Distribution Area



Appendix C – Advertisement in The Beast



**Tamarama
Park and
Beach Plan of
Management**


Consultation open 10 May – 7 June 2022

We are updating the Plan of Management (PoM) for Tamarama Park and Beach. It is an important document based on community feedback that will guide the sustainable use and management over the next decade.

Scan QR code for further information and to provide feedback, or visit:
haveyoursay.waverley.nsw.gov.au/tamaramapom

 WAVERLEY
COUNCIL


Appendix D – Facebook Posts



Waverley Council


May 22 · 🌐

Are you interested in learning about our future plans and suggested ideas for Tamarama Park and Beach? Join Council Officers for an online workshop 6pm-7pm 25 May, registration essential <https://bit.ly/3lIG5vr>



EVENTBRITE.COM.AU

Online workshop - Tamarama Park and Beach Plan of Management




Waverley Council

May 29 at 11:26 AM · 🌐

One more week to provide feedback on Tamarama Park and Beach Plan of Management. Have you seen our proposed ideas?

- 🔗 Provide a footpath from Tamarama Marine Drive to playground and picnic settings to improve accessibility
- 🔗 Provide seats along the footpath on Tamarama Marine Drive
- 🔗 Provide seats and picnic settings to lawn area in the gully near Tamarama Marine Drive
- 🔗 U... See more



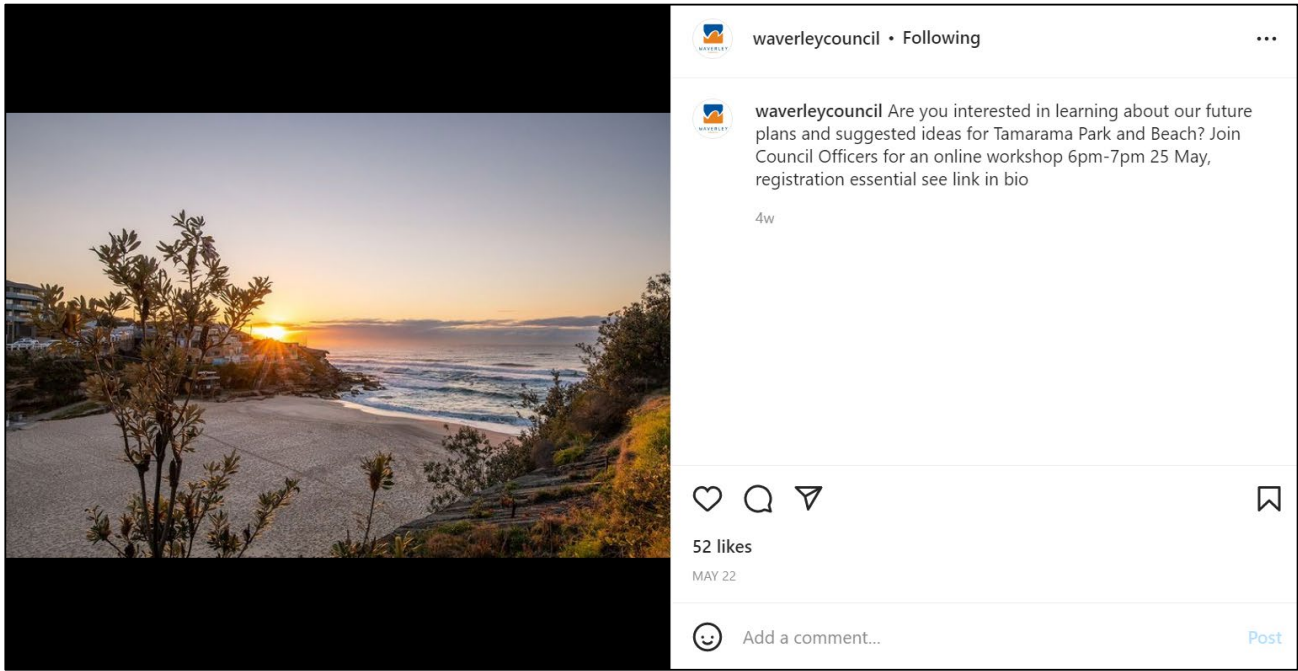
HAVEYOURSAY.WAVERLEY.NSW.GOV.AU

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CM/7.3/22.07- Attachment 1

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Appendix E – Instagram Post

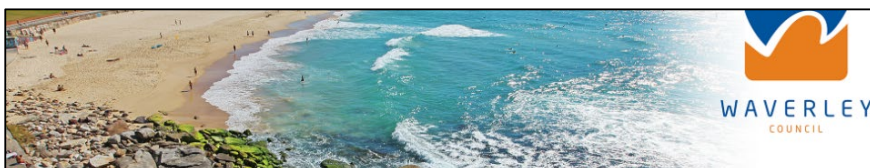


Appendix F – eNewsletters



Tamarama Park and Beach Plan of Management

We are updating the Plan of Management for Tamarama Park and Beach to guide sustainable use and management over the next decade. The draft plan is open to feedback until 7 June.



Have Your Say Waverley — May 2022

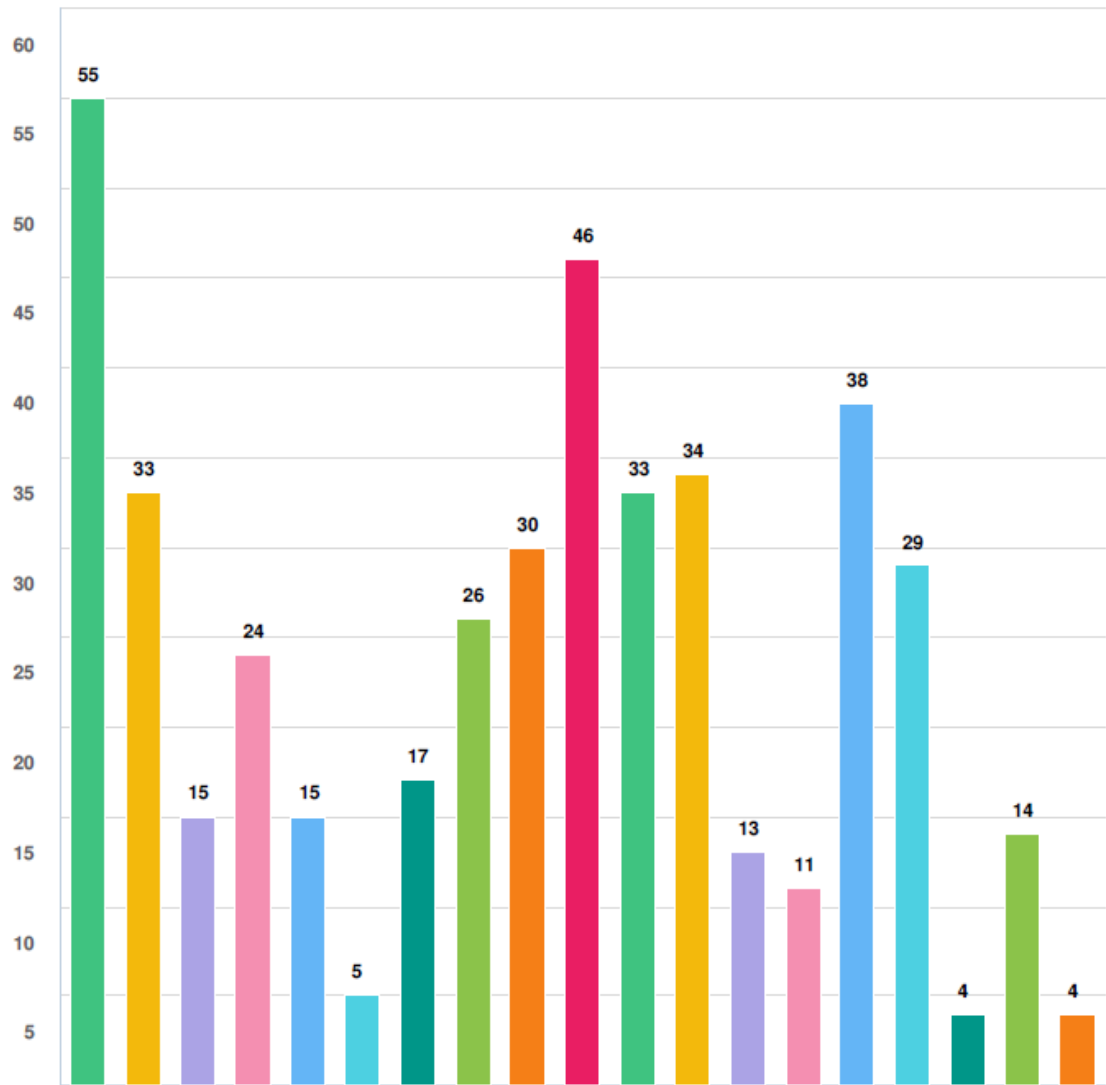
[Council live streams all Council meetings](#) and meetings of the Operations and Community Services Committee and the Strategic Planning and Development Committee. The next Council Meeting is 7pm, 17 May 2022. [Check out the agenda](#) to see if you want to tune in.

PROJECTS OPEN FOR COMMUNITY INPUT

- Before we create the [Tamarama Park and Beach Plan of Management](#) we need to hear your feedback on the proposed ideas. Consultation open until 7 June.

Appendix G – Survey Snapshot

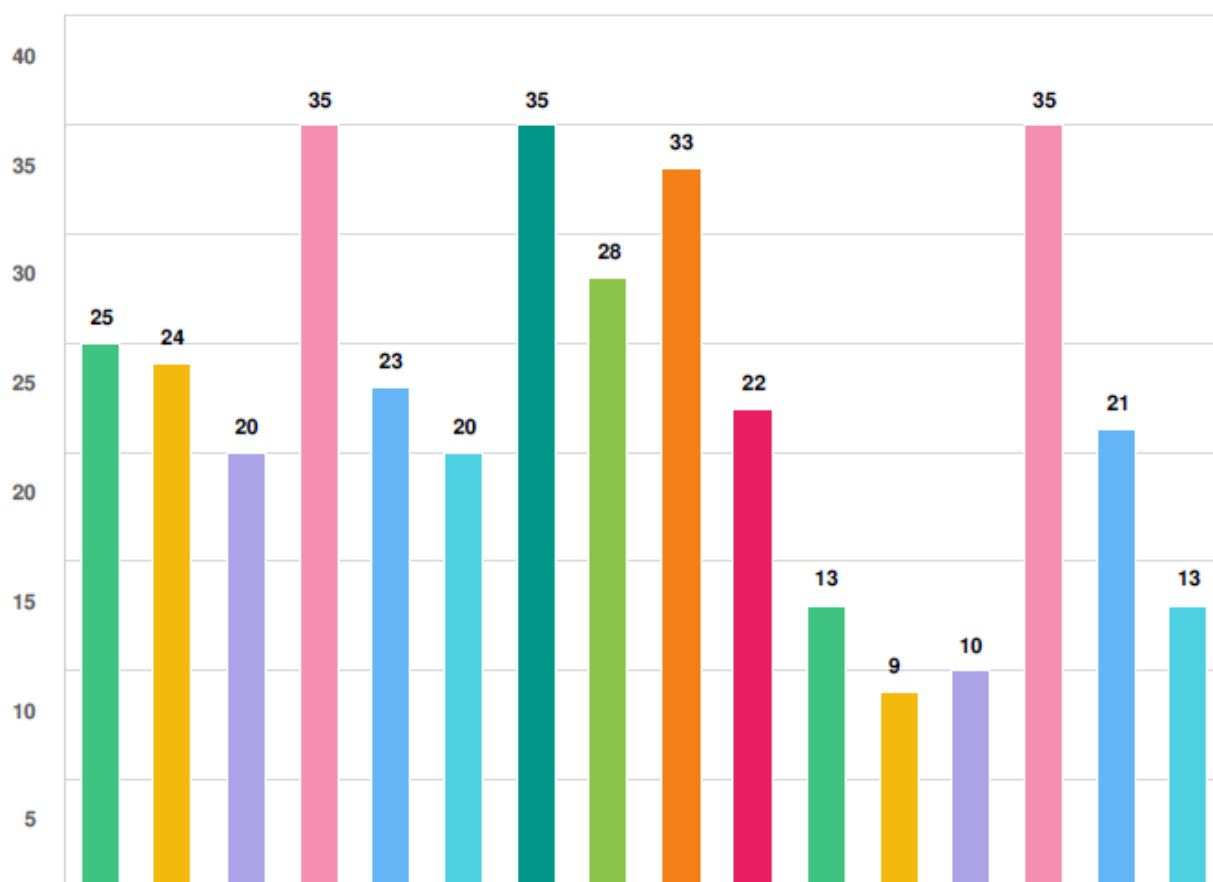
Q6 What are all the activities that you are regularly involved in while in Tamarama Park and Beach?



Question options

- Walking for pleasure or exercise
- Dog walking
- Fitness i.e. one-on-one or as a group
- Exercising by myself
- Picnicking
- BBQ
- Playing with kids at the playground
- Appreciation of the park and nature i.e. bird watching, lookouts
- Relaxing in the park
- Visiting the Beach
- Just walking through the park to get to my destination
- Visiting the gully
- Jogging
- Surfing
- Swimming
- Visiting the kiosk
- Visiting the Surf Club
- To use the amenities
- Other

Q15 We have some ideas for park improvements and potential future projects, which ideas do you support? Tick as many boxes as you like.



Question options

- Other
- Provide buffer planting between properties and fitness station
- Widen path adjacent Tamarama SLSC to improve pedestrian circulation along Coastal Walk
- Improve access to lookouts and provide seating
- Improve arrival and wayfinding experience
- Provide universal access to BBQs
- Provide path connection to new footpath along Tamarama Marine Drive to improve accessibility
- Provide a single designated dog off-leash area in the Gully Park*
- Provide heritage interpretation in the Gully (Maori Flax memorial, European and Aboriginal Heritage)
- Improve old sandstone step path to provide safe pedestrian and maintenance access
- Formalised lookout at Tamarama Waterfall with ocean views
- Provide new seating along Birrell Street stairs landings
- Investigate lighting along Birrell Street stairs to improve safety
- Provide seats and picnic settings to lawn area in the Gully near Tamarama Marine Drive
- Provide seats along footpath on Tamarama Marine Drive
- Provide footpath improving accessibility to playground and picnic settings

REPORT

CM/7.4/22.07



Subject: Waverley Park Play Space Concept Design - Stage 2
Community Consultation

TRIM No: A21/0103

Author: Carl Nugent, Senior Landscape Architect

Director: Sharon Cassidy, Acting Director, Assets and Operations

RECOMMENDATION:

That Council:

1. Publicly exhibits the Waverley Park Play Space concept design attached to the report for a minimum of 28 days.
2. Officers prepare a report to Council following the exhibition period.

1. Executive Summary

The purpose of this report is to seek Council approval to consult the community on a concept design for Waverley Park play space and associated facilities of the picnic/barbecue area and intergenerational fitness areas as included in Attachment 1 of this report.

2. Introduction/Background

Council's Play Space Strategy identifies Waverley Park play space to be a medium-term priority. All other play spaces identified as a short-term priority have been refurbished or renewed. Waverley Park play space is therefore identified as a priority project for the 2022–2023 financial year.

The concept design has been based on the actions and key directions of the adopted Waverley Plan of Management (PoM) 2012–2022, Play Space Strategy 2014–2029 and Inclusive Play Space Study 2021, results from the draft Waverley PoM Stage 1 community consultation, consultation with internal stakeholders including assets and operations staff, consultation with Sydney Water and the constraints of the existing site.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 29 March 2022	CM/7.11/22.03	<p>That Council:</p> <ol style="list-style-type: none"> 1. Notes the results and recommendations from initial Waverley Park Plan of Management community consultation. 2. Proceeds to second stage community consultation to confirm fitness station concept design.

		<ol style="list-style-type: none"> 3. Notes that the playspace and intergenerational fitness designs will be reported to Council at the May 2022 Council meeting. 4. Notes the feedback received on the proposed Indoor Cricket Nets Facility concept design. 5. Does not include provision for an Indoor Cricket Net Facility in the draft Waverley Park Management Plan 6. Collaborates with Eastern Suburbs Cricket Club Cricket to address shortfalls in indoor training facilities, including consideration of appropriate existing facilities across the local government area. 7. Notes that Council officers will present a report to Council on the draft Waverley Park Management Plan for endorsement and approval for community consultation in April 2022, which will also include sending the draft to the Minister for Planning for approval.
Operations and Community Services Committee 12 October 2021	OC/5.2/21.10	<p>That Council:</p> <ol style="list-style-type: none"> 1. Continues with Stage 1 consultation on the Waverley Park Plan of Management for a minimum 28 days, including specific consultation on the play space, fitness station (excluding the smaller fitness pods) and indoor cricket nets training facility: <ol style="list-style-type: none"> (a) Noting that additional information will be provided on Council's website to support the Have Your Say website survey, including elements from Council resolution PD/5.3/20.11 concerning the indoor cricket nets training facility, provision of amenities and layout and location of the commercial café. (b) Subject to not considering alternative surfaces such as hybrids or synthetics. 2. Notes that an email update on consultation outcomes for the Waverley Park Plan of Management, play space, fitness station and indoor cricket nets training facility will be provided to Councillors in November 2021. 3. Subject to consultation outcomes, prepares a concept design for the play space and fitness station, with a report to Council in February 2022. 4. Officers prepare a report to Council following the Stage 1 consultation, summarising the consultation outcomes and presenting the draft Plan of Management for public exhibition. 5. Notes that the time frame for endorsing a new Waverley

		<p>Park Plan of Management has been extended and the expected timing for commencing construction of the indoor cricket nets is 2023 at the earliest.</p> <p>6. Investigates options to prioritise the following works, with a report to be prepared to Council detailing the scope and funding required:</p> <ul style="list-style-type: none"> (a) Combining and better configuring the two change rooms (Sports Court and Away Team/Visitors) to the immediate south of the centre stairwell of the Margaret Whitlam Recreation Centre at the level of the playing field, subject to consultation with the Eastern Suburbs Cricket Club and other regular users of the facility. (b) Removing the non-structural blade wall at the northern end of the Margaret Whitlam Recreation Centre on the eastern side of Waverley Oval at the level of the playing field to provide much improved amenity and line of sight to the playing area.
Council 8 December 2020	CM/7.8/20.12	<p>That Council:</p> <ul style="list-style-type: none"> 1. Adopts the Inclusive Play Space Study attached to the report (Attachment 1) as a supporting document to the Play Space Strategy 2014–2029, subject to the following amendment: <ul style="list-style-type: none"> (a) The Action Plan be updated to include intergenerational play and equipment specifically designed for older people, where appropriate. 2. Notes that inclusive play space upgrades will occur in accordance with the individual play spaces priority listing in the adopted Play Space Strategy 2014–2029. 3. Notes the findings from the public exhibition period attached to the report (Attachment 2).
Council 18 November 2014	CM/7.8/14.11	<p>That Council:</p> <ul style="list-style-type: none"> 1. Receives and notes this report. 2. Receives and notes the community consultation results from the exhibition period of the draft play Space Strategy, including Stephen Street Playground and Victoria Park Playground as part of the exhibition period for the draft Play Space (refer attachment 1). 3. Adopts the Play Space Strategy (refer Attachment 2, distributed separately) subject to the following changes on pages 37 through 53 inclusive, as appropriate: <ul style="list-style-type: none"> (a) Retain the Play Space at Raleigh Reserve for at

		<p>least one year after the Play Space at Rodney Reserve has been upgraded to a district level and then gauge the need for it in Dover Heights. At that time it may be decided to remove or modify it.</p> <p>(b) Retain the Weonga Reserve and Dover Road play spaces.</p> <p>(c) Retain the Play Space at Niblick Reserve, and once the ownership of the site is clarified, determine to secure its long term status.</p>
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4. Discussion

Council's Play Space Strategy identifies Waverley Park play space to be a medium-term priority. All other play spaces identified as a short-term priority have been refurbished or renewed. Waverley Park play space is therefore identified as a priority project for the 2022–2023 financial year.

The concept design has been based on the actions and key directions of the adopted Waverley Plan of Management (PoM) 2012–2022, Play Space Strategy 2014–2029 and Inclusive Play Space Study 2021, results from the draft Waverley PoM Stage 1 community consultation, consultation with internal stakeholders including assets and operations staff, consultation with Sydney Water and the constraints of the existing site.



Figure 1. Strategic document hierarchy that have influenced the concept design.

The following key strategic directions have been considered in developing the concept design for the play space and intergenerational fitness area:

- The play space will be upgraded to a 'District Level' play space meaning:
 - Increased footprint / size to cater for a capacity of approximately 65 visitors.
 - Large in scale, individually designed with strong themes and contain a wide range of play activities which are challenging.
 - Increased catchment catering for residents within 1km (15-20 min walk) from park.
 - Located close to public transport.
 - Longer visitation times between 1–2 hours.
 - More supportive facilities catering to the longer visitation period such as shade, water, picnic and BBQ areas and toilets.
 - Broader targeted age range and cognitive and physical skill level from toddlers to early teens.
 - Expanded range of play types and play experiences on offer between 8 to 10 interrelated play types – see Figure 2.
 - Provides a high level of landscape amenity.
- The play space will be upgraded to an 'inclusive' play space meaning we need to consider the overarching principles of:
 - Can we get there?
 - Can we stay?
 - Can we play?

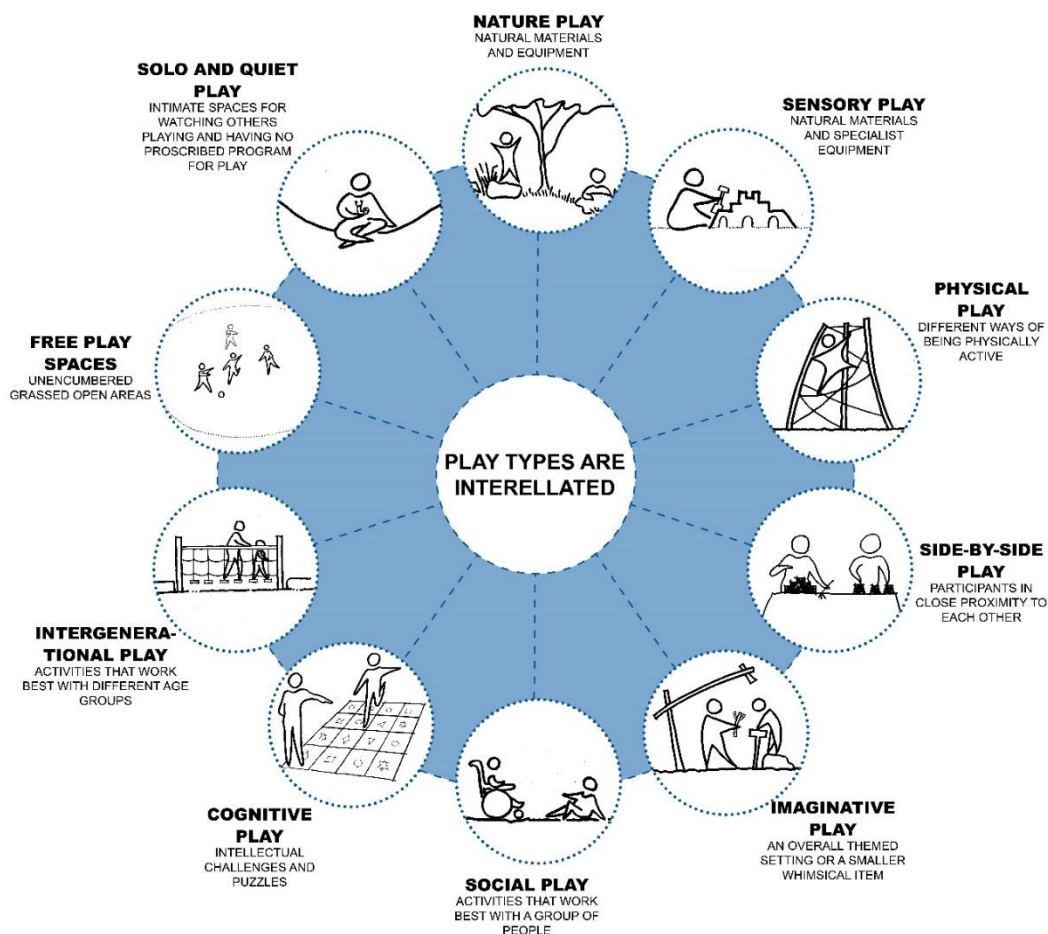


Figure 2. Interrelated play types – Extract from Inclusive Play Space Study 2021.

Stage 1 community consultation – Key findings

The Waverley Park Plan of Management (PoM) is currently being updated. Stage 1 community consultation was carried out for the draft PoM between 25 October to 22 November 2021 to scope out works and canvas ideas from the community for improvements, this included the play space upgraded and intergenerational fitness area.

During this consultation, officers were able to gauge support for ideas, as well as enable users of the reserve to present their own ideas. Key findings from the consultation included:

- 91% support of increasing the size of the play space.
- 92% support for expanding the play space under the trees for nature play and adventure / wild play areas.
- 88% support for investigating restoring the retro rocket and providing a parallel 'launch' tower multi-play unit.
- 91% support for replacing the embankment slide.
- 96% support for Physical Play (e.g. swing, slide, spin, rock, etc).
- 77% support for Nature Play (e.g. play in natural settings / using natural elements like rocks, timber, etc).
- 64% support for Social Play (e.g. see-saw, group spinner, basket swings, hang out spaces, etc).
- 62% support for Imaginative Play (e.g. themed play spaces, equipment, etc).
- 91% support for intergenerational fitness alongside the new play space.

These key findings demonstrate an overall support from the community for a 'District Level' scaled facility with a broad range of activities, retention of existing key play features like the retro rocket and embankment slide and overall support to expand the footprint within Waverley Park. The result also confirmed the community's support for intergenerational fitness area.

Retro rocket and 'launch tower' – Investigations and concept design

As part of the draft concept plan development the feasibility of restoring the retro rocket needed to be investigated. In addition to this the idea of a 'launch tower' to expand the play experience, endorsed by Stage 1 community consultation findings, needed to be developed.

To assist, in December 2021 Council engaged the service of play equipment suppliers and designers, Proludic, to provide a design and construction service following a competitive tender process.

Proludic's first task was to investigate the feasibility of restoring the existing retro rocket with the assistance of their structural engineer and steel fabrication sub-consultant team.

The feasibility study and design approach was based on four key objectives:

- Preserve historical 'retro rocket' – Sculptural form/materiality/original design intent.
- Ensure safety – Australian Standards playground safety, compliance and best practice, structural integrity and longevity.
- Enhance play value – Improve play opportunities for a wide range of ages and abilities. Embody the 'Everyone Can Play' and guidance from the Inclusive Play Space Study best practice guidelines.
- Present value for money – Cost effective solution over the lifetime of the equipment

The key findings from the assessment process were:

- The existing structure has considerable corrosion from years of exposure within a few kilometres of the coastline.

- Many of the remaining components are unsalvageable due to their condition.
- The existing structure does not meet current Australian Playground Safety Standards (AS 4685).
- Play value on the existing structure is limited.
- The existing structure has met the end of its serviceable lifespan and cannot achieve structural certification.
- It is recommended the existing rocket to be decommissioned.

Based on the above, Proludic's advice is to reproduce the 'retro rocket' to maintain this element as the 'hero piece' in the play space as it has been since its installation in the 1970s. Reproducing the rocket presents several advantages including providing a safe playable structure that meets current safety standards, increasing the play value by subtly incorporating modern play features and enabling connection and interaction with an adjoining 'launch tower' and ensuring the longevity of the structure for many years to come.

It was recognised both in the current Waverley Park PoM and reinforced through consultation feedback received for the draft Waverley Park PoM that the retro rocket is a much-loved feature in the park establishing a cultural association and an iconic feature within both the park and play space.

As such, Council has committed to retaining this as the key play equipment feature in the draft concept design.

A secondary component to Proludic's brief was to develop a parallel multi-play tower, a 'launch tower' to sit beside and connect to the 'retro rocket' providing a complimentary play piece that would expand the play value and experience for both elements.

Proludic's concept design aims to link these two elements via an elevated bridge allowing play to flow from one element to the other. Elements like speak tubes will enable users to communicate from the tower to the top level of the rocket and also down to accessible ground level.

The tower is designed specifically with inclusion in mind providing ground level features for access and play, transfer platforms to enable children with upper body mobility to access lower level independently or assisted by a carer, a lower wide slide for an assisted slide experience and interactive / cognitive play features like puzzles.

The tower considers age-appropriate separation from higher elements by increasing the climbing difficulty to upper levels allowing children to challenge themselves at their own pace.

Hang out spaces are accommodated both at ground level and at the top for different groups.

Colour schemes for both elements are a deliberate with the 'retro rocket' in bright colours it is intended this will remain the 'hero piece' of the play space and remain towards the front of the site. The 'launch tower' will remain in the background behind the rocket with a recessive colour scheme intended to blend into the background.



Figure 3. The 'retro rocket' and 'launch tower' concept design.

Site constraints

It important to acknowledge we are designing within an existing space which sets design limitations and challenges. The key site constraints include:

- Footprint for the play space is limited by existing shared path to the east, State Heritage Registered (SHR) Sydney Water Reservoir and heritage curtilage to the west and significant mature trees to the north and south.
- Footprint for the fitness station area and picnic/BBQ area is limited by existing footpath connections that form a triangular area to the east of the play space.
- Significant existing mature trees, such as the large fig tree, within the two identified spaces need to be retained protected and proposed construction within their drip lines considered.
- Topography across both sites slopes from west to east and the nature of the proposed development will require consideration of building platforms and ramped access to overcome the topography constraints.
- State Heritage Listed Sydney Water Reservoir and heritage curtilage which extends to the toe of the main embankment places limitations on development within this zone requiring submission of Section 60 application to NSW Heritage for approval. Sydney Water Heritage unit has provided in principle support at this point.

Concept design

The concept design (attached to the report), which covers the play space, intergenerational fitness area and picnic area, has been developed in consideration of the community feedback received in Stage 1 community consultation, strategic directions established Council's consulted and adopted strategies and plans and in careful consideration of the site constraints and integration into the parkland landscape.

Key features of this design include:

Play space

- The site has been terraced into a series of platforms to accommodate play equipment zones taking into account potential size of equipment and required circulation and fall zone compliance with Australian playground safety standards (AS4685 series).
- The space has been divided into a series play experiences including to the south the feature Rocket & Launch Tower zone, embankment slides and nature play area incorporating water play, balance play and musical play. To the north a dedicated toddler area, active play area with swings, spinners and rockers and a nature adventure play area sensitively incorporating rope based adventure play elements catering to older children to challenge their skill levels.
- The nature adventure play area sits on the natural moderate slope under the fig trees and will retain a natural bark softfall space to ensure the figs are protected. Equipment can be customised to protect and suit the location of fig root system.
- Inclusive access and circulation have been provided through a series of two central ramps to connect the different height platforms. The central spin ramped footpath is aligned with and aims to celebrate the historical axial alignment of the Sydney Water Reservoir.
- Cross axis paths to the central spin footpath connects users to space north to the external adventure play space and south to the feature rocket and launch tower zone. A circulatory path guides users around this space and allows children with mobility devices access into the nature play space via low boardwalks.
- Rubber softfall is required under the majority of play equipment to enable users with mobility devices to access and enjoy these elements.
- An external access path retains a connection to the Sydney Water Reservoir staircase, outside the fenced play space, providing a natural connection with existing footpaths that circumnavigate the Margert Whitlam Centre.
- The reproduction 'retro rocket' and 'launch tower' form a central feature with rocket remaining at the front of the space. The 'launch tower' will include inclusive features such as ground level accessible elements, transfer platforms to lower level, wide lower slide for assisted use and cognitive challenges.
- Inclusive play equipment will include an accessible embankment slide with transfer platforms, accessible features on the toddler multi-play, a variety of swing types to support different users and a wheelchair accessible group spinner
- Ancillary supportive feature will enable carers and users to enjoy longer stays with picnic settings, seats with back and armrests, bins, an accessible water bubbler and fencing enclosing that encloses the central playground space.
- New soft landscape areas throughout the space.
- Existing trees coverage provide a balance of shade for summer and solar access in winter.
- Two tree removals are required to create the new play space.
 - One smaller tuckeroo sits within a planter box in the existing toddler play space. Its rootball is severely compromised by the small planter box which has caused root girdling meaning it would not survive transplantation.
 - The other is a mature casuarina located in the proposed rocket and launch tower zone. The tree is reaching the end of its natural life and the species is incompatible with the proposed softfall area and water play due to constant debris such as the seed pods which will impact users with mobility devices. It is recommended the tree be removed and replaced with a tree species more suited to the play space environment.
- The location of the play space takes advantage of the existing path network to connect it to other areas of the park and to key supporting facilities that will enable longer stay visits including the picnic area, accessible toilets and kiosk at Margret Whitlam Centre.

Picnic area

- The picnic/barbecue area will be upgraded within its existing space.
- Inclusive and accessible barbecues, picnic settings and water bubbler.
- A larger level platform will be created to cater for more users and enable users with mobility challenges and devices to access the space.
- Additional picnic setting will provide choice to sit in the shade for summer or in the sun for winter.
- Low key gravel paths and sandstone steepers provide additional connections to open green spaces to the east and south to allow users choice and access to areas of open green space.

Intergenerational fitness area

- The intergenerational fitness area has been in close proximity to the play space
- A level platform access directly from adjoining footpath to enable users with mobility challenges to easily access the space.
- Adjoining the picnic/barbecue area allows for social break out space and supporting features such as the picnic settings and accessible bubbler to cater for all users.
- The space takes advantage of existing shade trees
- The spaces target senior fitness to promote social, mental health and general wellbeing.
- Equipment will target balance, co-ordination and ability, strength and dexterity and cognitive challenges aid in improving cognitive function, bone density, cardiovascular health and aid in fall prevention and rehabilitation.
- Rubber softfall will enable access to and around equipment particularly for those with mobility challenges.

5. Financial impact statement/Time frame/Consultation**Consultation plan**

This will be the second stage of consultation for the project. The Stage 2 community consultation process will be in accordance with Council's adopted Community Engagement Policy and Strategy. Participants from previous consultation, residents who live near the park, businesses across from the park, park users including clubs, the Precincts, Access Committee, Sydney Water and the general community will be consulted to confirm the concept design is aligned with their expectations.

During consultation, the concept plan will be made available for community feedback. An online survey and webinar will take place to allow residents to ask questions and provide comment. A Have Your Say day will be arranged in the park to allow the community and play space users to ask questions and provide comment.

The consultation will be promoted through Council normal channels including:

- Emails to Stage 1 participants.
- Council websites and Have Your Say.
- Have Your Say e-newsletter.
- Waverley Weekly e-newsletter.
- Council Social Media Platforms.
- Posters on-site.
- Australia Post letterbox drops to surrounding residents/owners and business
- Email to surrounding Precincts within the park catchment including Bondi Junction, Bondi Heights, Bronte and Charing Cross, with an offer for a meeting.

Time frame

Dependant on successful consultation results, the timeline for the project is as follows:

- Council report – Seeking endorsement to proceed to Stage 2 consultation: 19 July 2022.
- Stage 2 community consultation – 28-day period: July–August 2022.
- Council report – Consultation findings and recommendations: September 2022
- Detailed design: September–November 2022.
- Request for quotation for play equipment supply: September–October 2022.
- Tender for construction – December 2022.
- Construction – February 2023.

Finance

The project will be financed by a NSW Government Public Spaces Legacy Program Grant with approximately \$1.4 million of grant funding being allocated to the project.

This funding alone will not be sufficient to complete the project in its entirety. It is recommended the project be broken up into three separate portions to be delivered over the next two to three financial years as funding becomes available. The recommended stages are as follows:

- Stage 1 – Central Play Space.
- Stage 2 – Adventure/Nature Play Space.
- Stage 3 – Picnic Area and Intergenerational Fitness Area.

The staging plan will be communicated to the community to set community expectations around delivery of the space and seek community endorsement of the overall plan.

A community endorsed plan for the space will assist Council greatly in successfully applying for future grants demonstrating a commitment by Council and the community to the project.

Should additional funding become available, Council will look to accelerate or combine stages for delivery.

6. Conclusion

It is recommended that Council approves consultation with the community on the concept design.

7. Attachments

1. Waverley Park Play Space Concept Design July 2022 [↓](#) .

Concept Plan - Masterplan

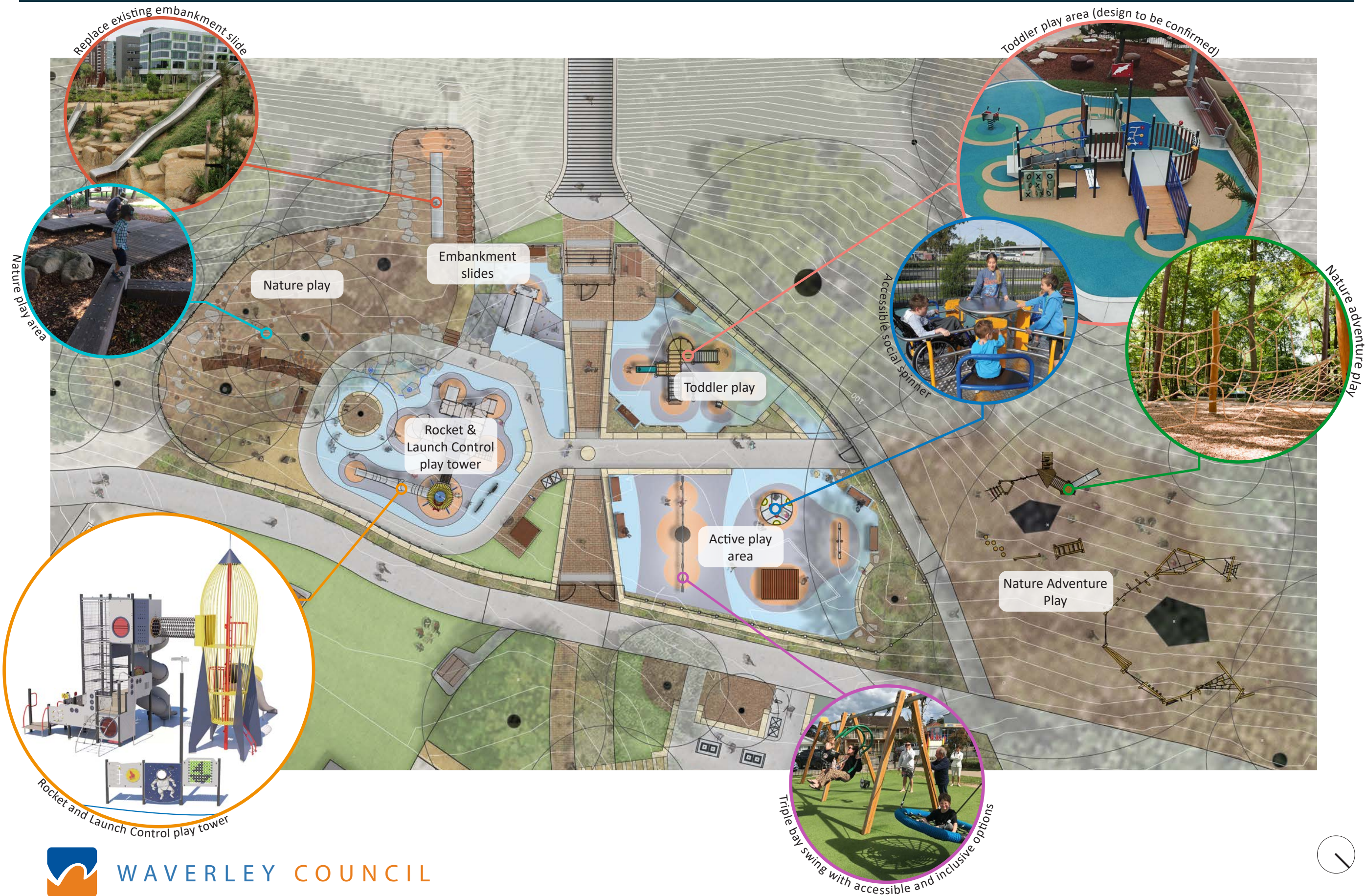


- ① **Embankment slide** - new embankment slide in place of existing to meet current safety standards
- ② **Nature play** - to test and develop children's balance skills
- ③ **Musical play** - providing a sensory play experience
- ④ **Rocket Ship and Launch Control** - new reproduction Rocket Ship connected to Launch Control play tower in place of existing
- ⑤ **Grass area** - on gentle grade with furniture including a seat table, drinking fountain and bins
- ⑥ **Main entry** - double gated entry to the play space
- ⑦ **Central focal point** - bespoke sculptural central piece to the playground
- ⑧ **Water play** - small water jets spilling over carved rocks for children to interact with
- ⑨ **Accessible embankment slide** - accessible wide embankment slide with transfer platforms accessed via central ramp
- ⑩ **Top entry** - gated entry to the park at the bottom of the existing staircase
- ⑪ **Toddler play area** - dedicated toddler play area under shade of existing tree to include combination unit, rockers, picnic setting and seating
- ⑫ **Side entry** - gated entry connection to nature adventure play area
- ⑬ **Active play area** - dynamic motion equipment to encourage swinging, rocking and spinning. including accessible group spinner, mouse wheel, see-saws and variety of swings
- ⑭ **Quiet play area** - incorporating steppers and play sculptures under the existing Norfolk Island pine
- ⑮ **Nature adventure area** - aimed at older age groups, a series of ropes, obstacles and nature play under the existing mature fig trees to test and challenges children's skills as they navigate the course
- ⑯ **Intergenerational fitness** - outdoor exercise area aimed at seniors featuring equipment to help improve balance, mobility and co-ordination
- ⑰ **Upgraded BBQ area** - new accessible layout to maximise space. To include bins, accessible bubbler, accessible BBQs and accessible picnic settings
- ⑱ **Path link** - low key gravel path links through gardenbeds to link picnic areas together



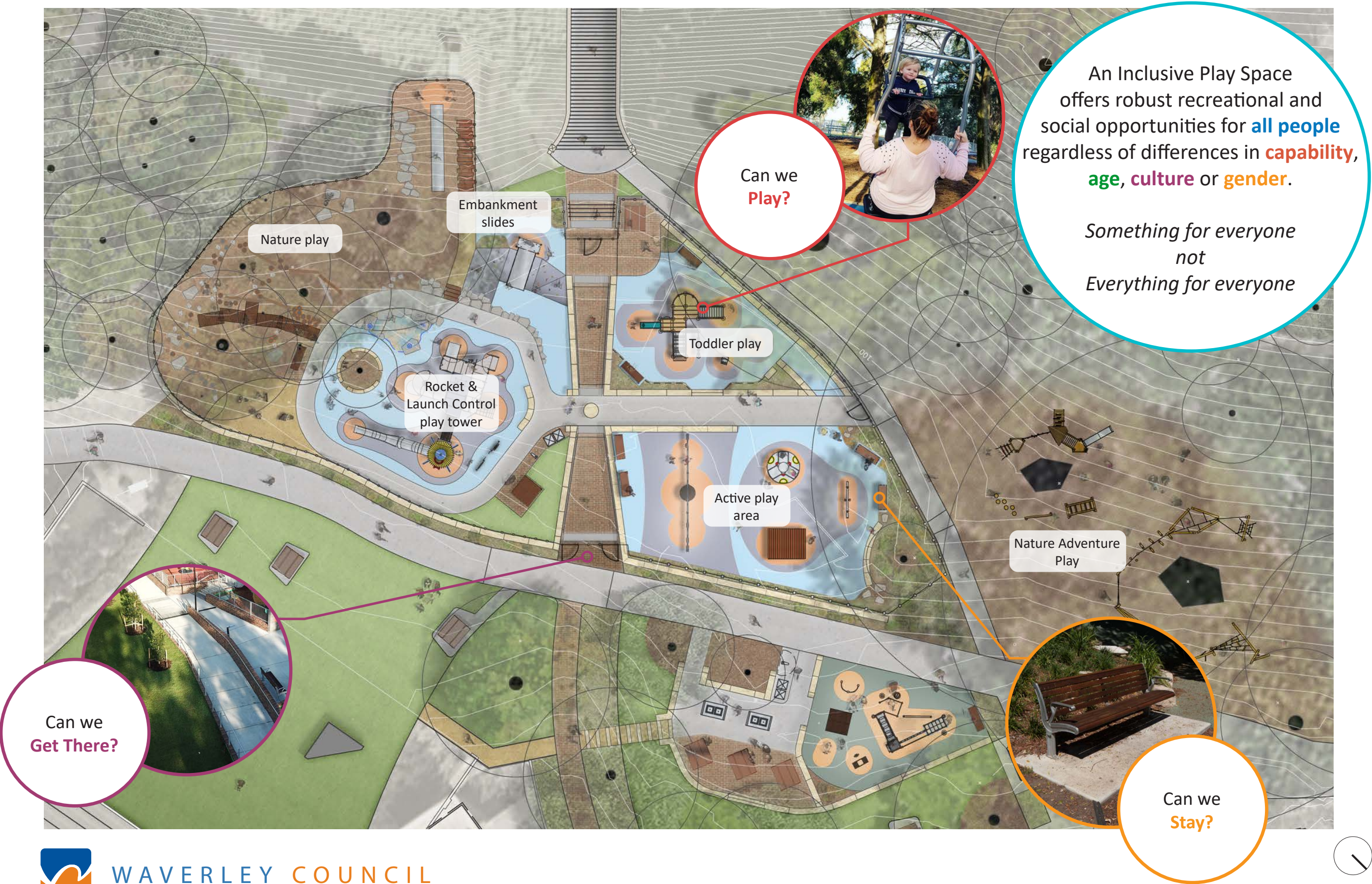
WAVERLEY COUNCIL

Concept Plan - Play Zones



WAVERLEY COUNCIL

Inclusive Play Design



Playground Rocket and Launch Control Play Tower

Rocket Ship History

A Structural Engineering assessment has found the rocket has reached then end of it’s useful life and cannot be restored

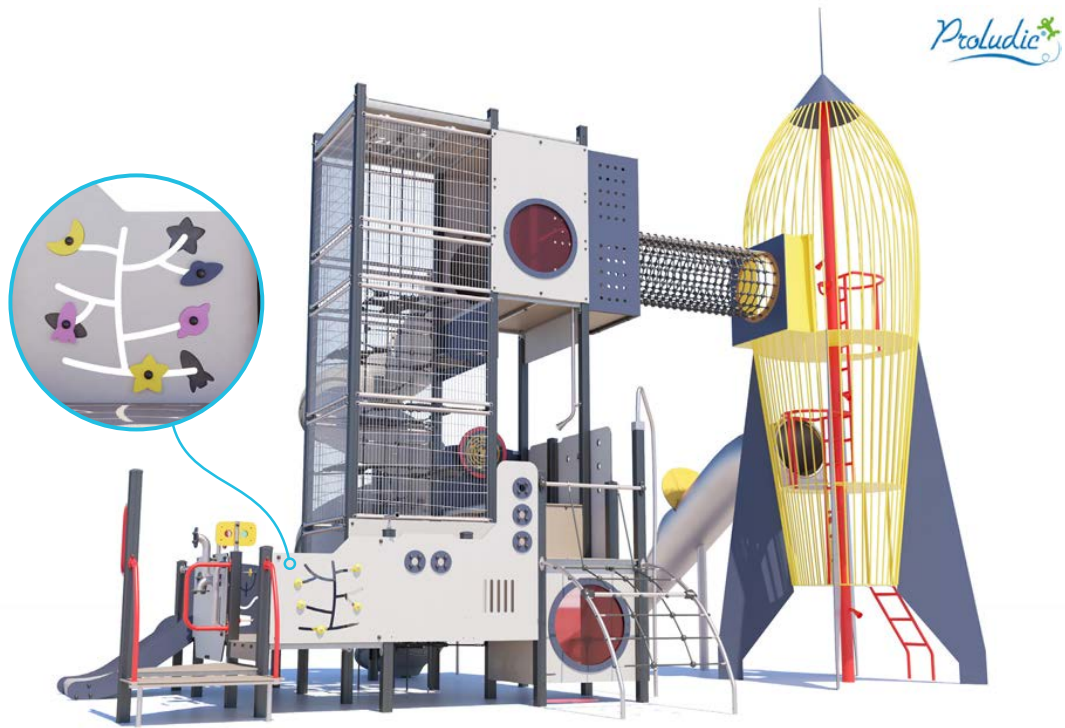


Rocket and Waverley Park, childrens playground and radio tower; 1980s



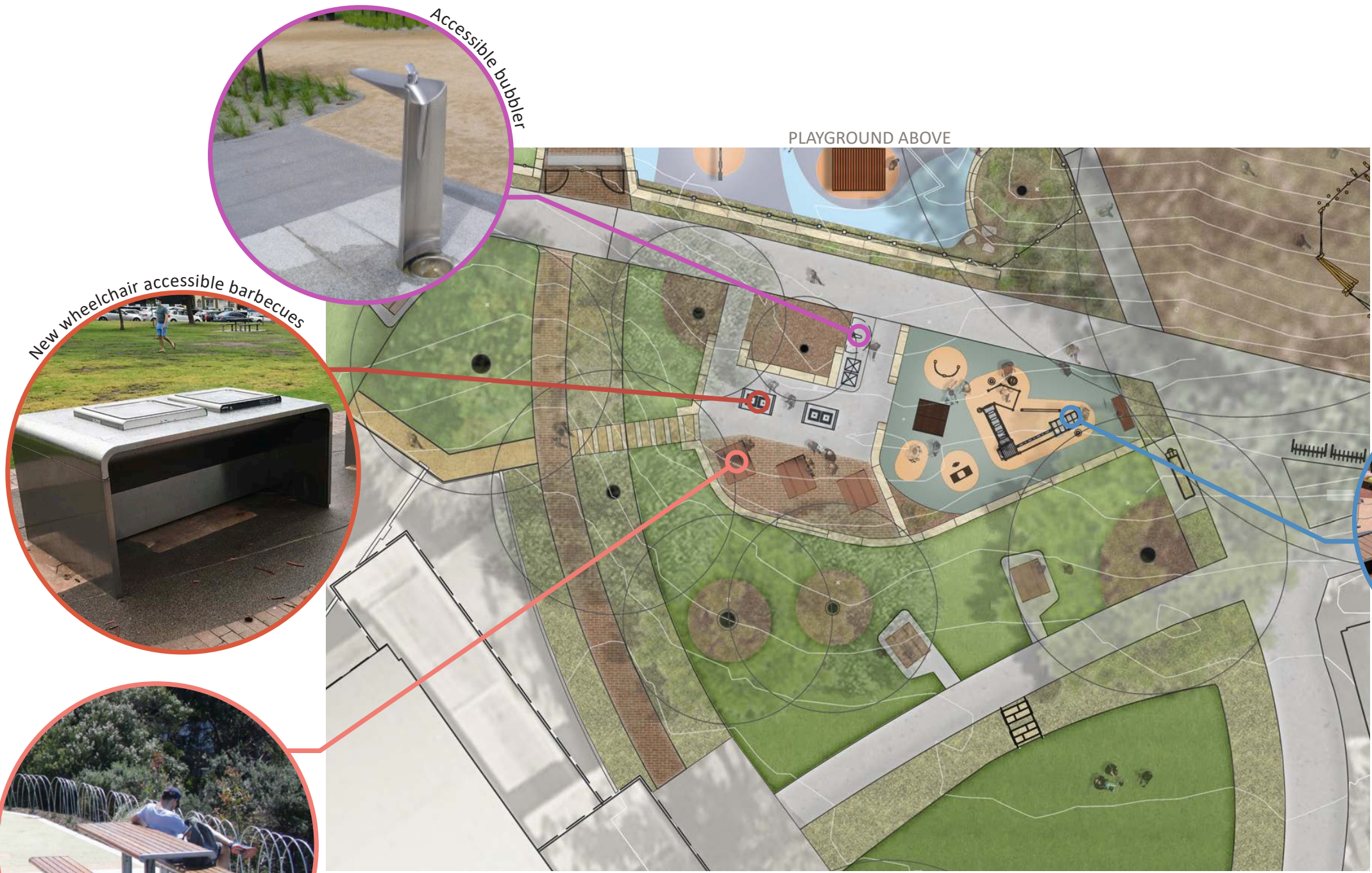
Waverley Park, ald Ernie Page and children’s playground; 1974

Reproduction Rocket Ship



Concept Plan - Intergenerational Fitness and BBQ Area

Adult exercise equipment co-located with children's play areas

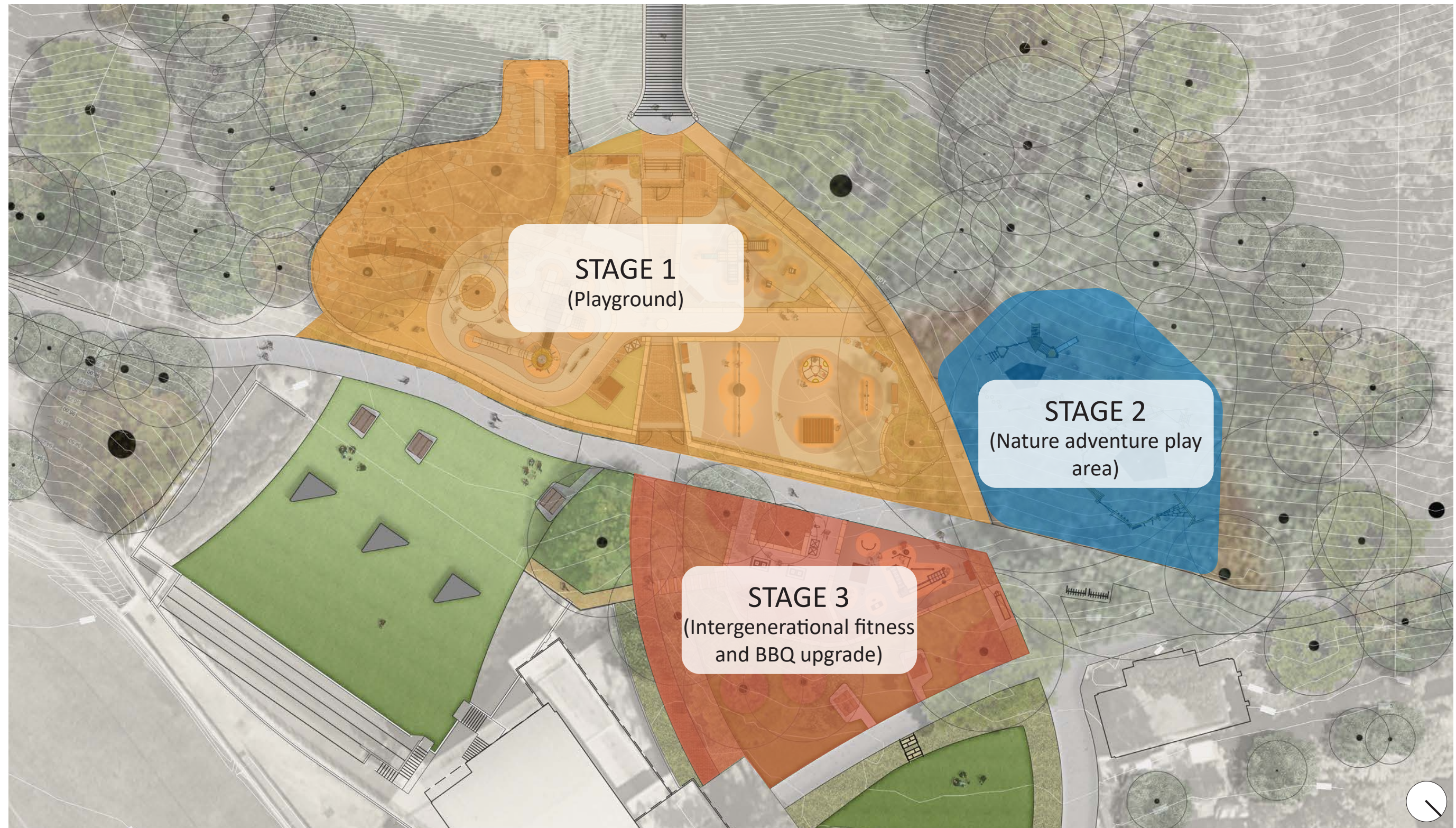


Intergenerational Fitness Goals

- Targeted at seniors' fitness
- Aid in fall prevention and rehabilitation
- Promote social, mental health and general wellbeing

Balance and agility
Strength
Dexterity Cognitive
Co-ordination

Staging Plan



REPORT
CM/7.5/22.07

Subject: Bronte Park and Beach Plan of Management - Exhibition

TRIM No: A16/0168

Author: Neal Ames, Recreation and Open Space Planner

Director: Sharon Cassidy, Acting Director, Assets and Operations

RECOMMENDATION:

That Council:

1. Submits the draft Bronte Park and Beach Plan of Management attached to the report to the Minister for Lands and Water for approval.
2. Publicly exhibits the draft Bronte Park and Beach Plan of Management for 42 days once the Plan is approved by the Minister.
3. Authorises the Acting Director, Assets and Operations, to make any amendments to the Plan that may be required by the Minister prior to its public exhibition.
4. Officers prepare a report to Council following the exhibition period.

1. Executive Summary

A plan of management is a document that defines the value, use, management practices and intent for the public purpose for which the land has been reserved. Bronte Park and Beach Plan of Management (BPB PoM 2017) was developed through research and public consultation including the public exhibition period, before being adopted by Council in July 2017. A Plan of Management has a planning lifecycle of approximately 10 years and so it would normally be expected that the BPB PoM be reviewed in 2027.

Since Council's adoption of the BPBP PoM 2017, Crown Lands have updated the *Crown Land Management Act 2016* (CLM Act), which came into effect in June 2018. In October 2020, Council resolved to update a priority list of Plans of Management (PoM) to comply with the new CLM Act, of which BPB PoM was identified as the top priority. In line with the Council resolution, the plan of management has been updated in draft format.

Following Council's endorsement of the updated BPB PoM, the plan must be provided to the Crown Lands Minister as landowner for feedback and approval. Following Crown Land Minister's approval, the plan will be made available for the community to review and provide feedback during a public exhibition period before the plan is updated and adopted by Council.

2. Introduction/Background

Bronte Park and Beach comprises Crown land. Council is the Crown land manager for the land. The current PoM was prepared to meet the requirements of the *Crown Lands Act 1989*.

The CLM Act which commenced on 1 July 2018 introduces significant changes to the management of Crown land in NSW. Specifically, councils will now manage their dedicated or reserved land as if it were public land under the *Local Government Act 1993* (LG Act).

Bronte Park and Beach are classified as 'community land' under the LG Act, meaning that Council is required to have plans of management for the land. While the BPB PoM was prepared in consultation with Crown Lands and adopted by Council in 2017, it was not officially adopted by Crown Lands as it was not the practice of State government to do so at the time. Therefore, to comply with the new CLM Act the BPB PoM requires an update.

Significant consultation was undertaken as part of the plan's development in 2017, therefore the plan's vision and objectives were underpinned by community aspirations. In addition, only some of the actions identified in the PoM have been realised, so the vision and action plan remain relevant today. Therefore, only select sections of the PoM are required to be updated to comply with the Crown Land Management Act requirements. A more comprehensive review will be undertaken when the PoM action plan has been more fully implemented, expected in 2027.

Therefore, it is important to note that changes that have been made to the existing BPMP are not reliant on initial community engagement. When a PoM is developed 'from scratch', initial consultation is conducted to confirm ideas. As this was done in 2017, and no changes to the Action Plan, which comes from the initial engagement, have been undertaken there is no need for initial engagement. The community will get a chance for feedback on the reviewed document once endorsed by Council and the Minister.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 20 October 2020	CM/7.6/20.10	<p>That Council:</p> <ol style="list-style-type: none"> Pursuant to section 3.23 of the <i>Crown Lands Management Act 2016</i>, gives notice to the Minister administering the <i>Crown Lands Management Act 2016</i> of the initial categorisation of Bondi, Bronte, Tamarama and Waverley Parks Crown Reserves as detailed in Attachment 1 of the report. Authorises the General Manager to approve any minor amendments to the initial categorisations that may be required by Crown Lands. Notes that plans of management prepared prior to 2018 are required to be updated to comply with the new <i>Crown Lands Management Act 2016</i>. Updates the plans of management as prioritised in the report. Notes that the plans of management listed as a priority will be updated concurrently, and that the General Manager may reprioritise plans of management to respond to Crown Lands requirements if they change. Writes to the Crown Lands Area Manager requesting them to:

		<p>(a) Appoint Council as Crown Land Manager for Gaerloch Reserve, Eastern Reserve, Raleigh Reserve and Clarke Reserve, which are devolved lands.</p> <p>(b) Formally confirm the earliest permissible time for the lodgement/assessment of the development applications for the Bondi Surf Life Saving Club and Bronte Surf Life Saving Club.</p> <p>7. Notes that there are capacity issues in completing all the requirements by the current deadline and that there are discussions underway with Crown Lands in relation to a possible extension of deadline and programming of work.</p> <p>8. Investigates options for recognising the cultural significance of land to First Nations people in NSW within plans of management.</p>
Council 10 October 2017	CM/8.7/17.10	<p>That Council:</p> <ol style="list-style-type: none"> 1. Council works on the implementation of the Bronte Park Plan of Management (POM), with the exception of the 2017/18 Capital Works projects underway in Bronte Park, be immediately paused and be reviewed. 2. A meeting be held with interested Councillors to review the current Bronte Park and Beach Plan of Management and address concerns. 3. An amended Bronte Park and Beach Plan of Management addressing these concerns come back to Council for endorsement as soon as practicable.
Council 5 June 2018	PD/5.1/18.06	<p>That Council adopts the Bronte Park and Beach Plan of Management attached to this report subject to the following amendments:</p> <ol style="list-style-type: none"> 1. Clause E4.4 (page 92 in Attachment 2 and page 81 in Attachment 3): include 'Restore the Bronte Pool gate to former white timber in keeping with the heritage values of the heritage listed Bronte Pool' at the end of the clause. 2. Delete action B4.7iii (page 79 of Attachment 2 and page 68 of Attachment 3): 'Extend the fixed handrail from the main pool stairs to the ocean access stairway.' 3. Insert additional clause at 6.3.1 (page 81 of attachment 2 and page 70 of Attachment 3) to read as follows: 'C1.8 – Investigate the reinstatement of the three picnic shelters on the northern park above the Bronte Surf Club.'

4. Discussion

Updating existing plans of management - the process

The Department of Planning, specifically Crown Lands, has indicated that councils are allowed to undertake minor updates to existing PoMs that were produced prior to the adoption of the CLM Act in 2018. The abbreviated process for updating existing PoMs is detailed as per the Figure 2 process below.



Figure 1. Plan of Management Process to rewrite actions plans such as Waverley and Tamarama Park PoMs



Figure 2. Plan of Management Process – streamlined update for Bondi and Bronte PoMs.

Changes to PoM

There are a range of requirements in drafting a plan of management under the new CLM Act. The current BPB PoM adequately addresses most of these, however there are some changes that needed to be made to align the existing BPB PoM with the new Act. The key changes as required by the CLM Act and LG Act includes the below. All changes from original BPB PoM are highlighted in Attachment 1.

1. Description of the reserve. A PoM for one area of community land must describe the condition, buildings and their use at the time the plan is adopted. As a result, the description of the site has been updated. Population demographics and statistics and changes in legislation have also been updated. These changes are shown throughout chapters 2 to 5 of the updated BPB PoM; see Attachment 1.
2. Changes in terminology. The LG Act 1993 requires Plans of Management to have 'objectives' for the management of the land and 'performance targets' detailing how the objectives will be achieved. The BPB PoM 2017 had referenced 'Directions', 'Actions' and 'Performance Indicators', which have now been changed to meet new requirements. In addition, the way in which Crown Lands manage the land has changed from 'reserve trusts' to Council being the 'Crown land manager'. Changes in this terminology have been updated throughout the document.
3. Land categorisation and express authorisation. Land categorisations must be included in the Plan of Management. Land categorisations, their intent and purpose and how they are applied to Bronte Park and Beach were presented to Council in October 2020. Refer to section 9.7 of BPB PoM (Attachment 1) which details the recommended categories for Bronte Park and Beach as agreed by Council.

Leasing is also required to be consistent with the core objectives of the land categorisation and the reserve purpose(s). If the land is subject to leasing and licencing, a plan of management must provide 'express authorisation' for leases and licences or other estates that may be granted over the land.

Due to the exclusive nature of leases and licences (as they may restrict some public use of the land) the LG Act contains restrictions on these types of agreements. While the BPB PoM had identified existing uses and licencing and indicated future use, it is not expected that the phrasing used in the BPB PoM 2017 will be to Crown Lands' satisfaction. Express authorisations have therefore been provided in the updated PoM.

The express authorisation provided covers the purposes for, and general or specific areas in which leasing and licencing will be allowed, as opposed to providing names of organisations who hold these agreements. This provides Council with appropriate legal and market flexibility should new tenants need to be granted a lease. The express authorisation contains a statement of authorisation that is wide enough to apply to lease proposals. Council can limit the purpose of any lease, the type of potential lessee and the facilities that will be leased. Council may also specify any other conditions to apply to leases.

Leasing, licencing and land categorisation are a key component of the BPB PoM update and are expected to be the focus for consultation with the community during public exhibition.

Current and future leasing and licencing

The following list of activities currently take place in the reserve and are expected to do so in future. These uses will require a lease, licence, short-term hire agreement or permit under the BPB PoM. The express authorisations provided in the BPB PoM update cover these uses which include:

Bronte Park

- Mobile vendor licences, ice cream, water, juice sales plus beach equipment hire (this includes the miniature train track and historic candy floss seller).
- Various events. Some events have a licence agreement while other lower impact or one-off events operate with an events permit. Many events are run by Council.
- Permits for fitness trainers.
- Permits for commercial activities such as promotions.

Bronte Beach

- Various events
- Fitness trainers, permit-based.
- Nippers, permit-based.

As identified above, Bronte Park and Beach currently has a range of activities which require leases, licences or permits. These activities are permissible in the circumstance they are consistent with the purpose of the reserve, being for public recreation, and with the objectives of the land categorisation. In the context of Bronte Park and Beach, leasing and licencing should be granted to support its use for activities such as picnicking, swimming or exercise. As such, the sale of drinks, ice-cream and merchandise such as swimming costumes is appropriate, whereas the sale of high fashion for example may not be considered appropriate.

Land reserved for public recreation must be open to the public generally and should not generally be the source of private profit unless the profit is from providing facilities to the public and those profits are devoted to (or arise from) the public purpose. As Crown land manager, it is Council's responsibility to ensure that a fair proportion of land is available for the public use and enjoyment of the land.

Native title

Alignment with the *Native Title Act 1993* is now a requirement of Crown Land approved management plans. Council needs to undertake a native title investigation and report in accordance with the *Native Title Act 1993*. The original BPB PoM 2017 did not discuss native title, nor contain a native title declaration. The draft BPB PoM contains narrative on how native title is treated by Council. The new section on native title also includes the independent findings on the Native Title declaration for Bronte Park and Beach.

Planning context

Since the production of the BPB PoM in 2017, Council has also endorsed a number of strategic planning documents, including the Open Space & Recreation Strategy, the Playspace Strategy and the Inclusive playspace Strategy. These documents provide direct guidance to Council's management plans, and so these have been referenced in the Draft BPM PoM. In addition, the Draft BPB PoM also references new planning considerations for open space planning, including Adaptive Management. With macro challenges directly impacting Waverley open spaces the review of the BPB PoM presented an opportunity to update management systems and practices within a mid-lifecycle PoM.

These changes will be tested with the community during the 42-day engagement period.

'Crown Land - Your Neighbour'

The new CLM Act has emphasised the responsibilities of private landowners that neighbour Crown land. The Department has highlighted the requirements in a guide, *Crown Land – Your Neighbour* (Attachment 2).

In the case of Waverley's Crown land managed land, our coastal parks are directly impacted by this guide. Bronte Park has a number of private landowners who neighbour the park. The updated BPB PoM refers to the new guide, emphasises the responsibilities of both private landowners and Council, and highlights that Council acknowledges the historical nature of neighbours to the park and commits to working with park neighbours to ensure that each party's responsibilities under the Act are adhered to.

Graphics

All graphics (photos and images) within the reviewed Bronte Park and Beach Management Plan were taken by Council officers in 2022. They reflect the current state of the park, beach and amenity infrastructure.

No changes to actions

Officers have not added or deleted any actions from the original 2017 BPB PoM Action Plan. Any actions in the original PoM would have been tested through the initial community engagement, therefore they have been kept. Conversely, officers have not added any additional actions, as they would not have been tested with the community.

5. Financial impact statement/Time frame/Consultation

Financial impact

The update to the PoM has been prepared by Council officers with specialist planning advice. The cost of specialist advice and associated with advertising and consultation for the exhibition period will be drawn from the existing PoM budget. This project is currently within budget, and the expected changes will not incur substantial cost to Council that would exceed budget.

Time frame

Following the public exhibition period, a report will be prepared for Council to consider adopting the BPB PoM update in late 2022. Timeframes will be largely determined by how quickly Crown Lands is able to authorise the BPB PoM update for exhibition.

Consultation

In drafting the PoM in 2017, extensive community consultation was undertaken. This work was completed in three stages including:

- Stage 1: over 1,000 people participated and shared their ideas and suggestions for Bronte Park and Beach.
- Stage 2: the draft PoM and background studies were available during the formal public exhibition period. During this time, 187 submissions were received.

Upon Council approval of the BPB PoM update, Crown Lands will receive a copy of the plan for the purpose of approving it to be placed on public exhibition. The public exhibition process will take 42 days. During this time, Council officers will make the document available to the public and take any further feedback on the Plan.

6. Conclusion

It is recommended that Council exhibits the updated BPB PoM update and authorises the Director, Assets and Operations, to approve any minor amendments requested by Crown Lands.

7. Attachments

1. Draft Bronte Park and Beach Plan of Management - Highlighted [↓](#)
2. Crown Land - Your Neighbour - Information sheet [↓](#) .



Bronte Park and Beach Plan of Management July 2022

This Management Plan is approved for implementation. Its purpose is to direct all aspects of management of the park and historic areas until the plan is reviewed.

Aboriginal and Torres Strait Islander people are advised that this document may contain images, names, quotes and other references to deceased people.

Acknowledgement

The Bronte Park and Beach Management Plan is a strategic guide for managing and protecting Bronte Park.

The Bronte Park Management Plan (BPMP) has been developed through consultation with a wide range of interested community and stakeholder groups and individuals. This management plan describes the current condition of Bronte Park and addresses the intent of future management. It articulates management directions for the Park over a 10-year time frame aimed at enhancing the scenic appreciation, cultural heritage and community enjoyment of the Park.

The approved management plan will guide the direction and strategic approach applied to managing Bronte Park. Consequently, the plan does not detail operational work activity but rather will help shape such activity by encouraging compatibility with the vision for the Park and existing strategies and guidelines established by Council. The Plan has provided an important opportunity for Traditional Owners to express the significance and meaning of their Country. The Park provides a place enjoyed by many and the Plan seeks to protect the values of the Park and set out a planning framework to ensure the value that the park brings to the Waverley community is assured for the future.

Waverley Council acknowledges the Bidjigal and Gadigal people, who traditionally occupied the Sydney Coast and we also acknowledge Aboriginal Elders both past and present.

Our vision for reconciliation is for Waverley to be a vibrant, resilient, caring, and inclusive community where Aboriginal and Torres Strait Islander peoples:

- Practice and celebrate their culture and heritage proudly
- Are honoured for their survival and resilience, and supported to continue to overcome adversity
- Are respected and acknowledged as First Nations peoples with the right to determine their own futures Waverley Council will continue to value and protect our environment with respect to Aboriginal and Torres Strait Islander peoples' intrinsic relationship with the land and waters.

Disclaimer

This plan is prepared without prejudice to any negotiated or litigated outcome of any native title determination applications covering land within the plan's area. It is acknowledged that any future outcomes of native title determination applications may necessitate amendment of this plan; and the implementation of this plan may require further notifications under the procedures in Division 3 of Part 2 of the Native Title Act 1993 (Cwlth).

The plan is also prepared without prejudice to any future negotiated outcomes between the State or Federal Governments and NSW Aboriginal communities. It is acknowledged that such negotiated outcomes may necessitate amendment of this plan. Waverley Council's legal advice on Native Title of Bronte Park is detailed below.

Every effort has been made to ensure that the information in this plan is accurate. Waverley Council does not guarantee that the publication is without flaw of any kind and therefore disclaims all liability for any error, loss or other consequence that may arise from you relying on any information in the publication.

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Introduction and Purpose

1

1. Introduction and Purpose

1.1. What is a Plan of Management and Master Plan?

A plan of management is a document providing a strategic framework to guide the sustainable use, improvement, maintenance and management of public land. The plan provides directions and identifies important actions to achieve what is envisioned for the land. These directions and actions are formed through research and consultation with the community to identify an approach to sustainable future use and management of the site. The plan seeks to balance the interests of all users of the land, including the local community, residents, businesses and visitors. Plans of management also serve to consolidate information about a site and its users.

In conjunction with a plan of management, a master plan can be developed. A master plan is a comprehensive long-term plan illustrating an integrated approach and design directions for a site. Together, a plan of management and master plan describe an agreed vision and provide strategic and operational direction for the improvement and management of a site for a defined period.

Management plans are developed in accordance with direction provided by the NSW Crown Land Management Act 2016, which states in Division 3.6 Plans of management and other plans *“(1) The Minister may direct an applicable Crown land manager to prepare a draft plan of management for dedicated or reserved Crown land under the manager’s management.”*. Local Government Authorities (LGA) are also directed to produce management plans for land that they are responsible for through the Local Government Act 1993, which states in Division 2 Use and management of community land *“(1) A council must prepare a draft plan of management for community land.”*

The Waverley Open Space & Recreation Strategy (2020) is the source document for this Plan of Management. All local context, guidelines and principals for how Council manages its public open space is contained within the Strategy and provides guidance for all Council’s Plans of Management.

1.2. Why is one needed for Bronte Park and Beach?

Bronte Park and Beach is a valuable recreational and landscape resource to the people of the Bronte area and of the wider Eastern Suburbs and Metropolitan regions. A Plan of Management for Bronte Park and Beach has been prepared to promote and regulate the recreational use and maintain the landscape amenity of the Park and Beach.

The enjoyment derived from various recreational activities such as unstructured sport, leisure, play and active recreation such as dog walking, as well as the sustainable protection of the public open space values of the park depend in large measure on maintaining and protecting the park from overuse pressures (Carrying Capacity) and external impacts such as from climate change. This plan focuses on adaptive management through protecting and enhancing the outstanding natural and cultural values of the park while allowing for recreation compatible with the protection of those values. It recognises the benefits of community engagement with the park through recreation and the societal benefits that derive from that engagement.

The aspirations and responsibilities of Traditional Owners and their relationship to Country are key considerations in the management of the Park. This plan respects the relationships that Traditional Owners and the broader community have with the Park and seeks to strengthen these connections through participation in the management of the Park.

Adaptive management, delivered through the Thresholds of Change framework and model, is an integral part of

the planning approach, enabling ongoing evidence-based decisions. This approach allows for ongoing learning by continually assessing the success of actions in meeting management objectives and allowing adjustment of future management actions. It is the integration of various components of management to systematically test assumptions, promote learning and continuous improvement, and provide timely information to support management decisions. These logical steps guide the effective implementation, and evaluation enables clearer connections to be made between goals and actions within the Park.

This planning approach allows Council to effectively identify best practices for the management of the Park and the activities that are authorised to take place within the Park.



Image: Bronte Park looking down to the beach



Figure 1.1 Study Area

1.3. Purpose of this Plan

This plan of management aims to ensure that the values of Bronte Park are conserved and enhanced, including the environmental, scenic, recreational, heritage, cultural and social values.

There is potential for the Park to play a greater role in community use while seeking to conserve existing values. This plan of management aims to set out a pathway to appropriately manage the Park and improve community facilities to meet current and future demands over the next ten years.

A large number of residents and visitors use Bronte Park and Beach for recreation, health and fitness. The high level of use has a considerable impact on the infrastructure and resources of the Park and its surrounding environment. This Plan of Management aims to set out a way to appropriately manage the site and improve recreational facilities to meet current and future demands over the next ten years.

Waverley Council, as land manager of Bronte Park, has developed this management plan with two land management strategies as its foundation. They are Carrying Capacity and Thresholds of Change. These two management strategies are detailed further in 3.6 Local Management Context.

1.4. The Plan's Scope and Process

The plan of management has been completed in line with the requirements of the Crown Land Management Act 2016 and Local Government Act 1993. It has been developed in partnership with key stakeholders and the community and is based on evidence-based research and background studies.

A broad range of consultation activities were programmed over two stages to gain stakeholder and community feedback to assist in setting the direction, vision and values identified in this plan.

The methodology for developing the plan of management is

set out below:

Research and background studies: The first stage focused on information-gathering, including mapping and research to understand current issues and opportunities for the site. Specialist studies such as a feature and topographic survey and a universal accessibility audit were undertaken.

Consultation stage one: To clarify the vision, values and design direction for Bronte Park over the next decade, it was essential to engage with residents, local businesses and visitors. A user survey, intercept interviews, Have Your Say, and stakeholder workshops were undertaken to source community input.

Draft plan of management: The plan of management and master plan were drafted based on the outcomes of previous tasks. The draft plan of management outlined what future works would take place, their priority and main actions for delivery.

Consultation stage two: On approval from Council, the draft plan of management was released for a second round of consultation.

Final draft plan of management: Following consultation, the plan of management was updated. The plan will be submitted to the NSW Department of Planning, Industry and Environment – Crown land.

Public exhibition and finalisation: The plan was placed on public exhibition for public comment. No objections were raised and the plan was recommended for adoption by Council.

Update to comply with CLM Act

This document was updated in 2022 to comply with the CLM Act. This involved updating terminology throughout the document, defining the classification and category of community land covered by this Plan, and preparing express authorisations for leases and licences.

Native title and adherence with the Native Title Act (1993)

is now a requirement under the new CLM Act. The updated BPMP speaks to these requirements and details the native title investigation for the park.

Other changes incorporated as part of this update included amendments to the planning context, demographic analysis to reflect 2016 Census data, and amendments to the action plan to identify actions that have been completed since the Plan of Management was first published in 2017.

To align this management plan with the Open Space & Recreation Strategy and other management plans produced it has been constructed with an Adaptive Management approach and model. For an explanation of this approach, and the management strategies involved refer to the planning context section.

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Site Context

A dark blue square with rounded corners, containing the white number '2' in a large, bold, sans-serif font.

2. Site Context

2.1. The Study Area and Surrounds

Bronte Park and Beach is made up of Crown land, managed by Waverley Council, and Council-owned community land, managed under the Local Government Act. The bus terminus, once part of the park, was appropriated for transport purposes in 1910 and 1961 and is managed by Sydney Buses.

Bronte Park and Beach is a major Sydney attraction, featuring headlands, foreshores, baths, parkland and bush. It is highly regarded for its natural and cultural values and offers a broad range of recreational opportunities for families, groups and individuals of all ages. The park, and some of the attractions such as the baths, bogey hole and miniature train, have iconic status. Refer to Figure 1.1 for the study area.

Bronte Park is listed as a Landscape Conservation Area in the *Waverley Local Environmental Plan 2012*, and the park adjoins the NSW State heritage listed Bronte House.

Bronte Park is a focal point of the local residential area. Its welcoming green space is overlooked by many local homes, and contributes substantially to the beauty, character, and charm of the local area. Additionally, the park is a community gathering space contributing to the recreational needs and improving the quality of life of local residents.

2.2. Regional and Local Context

Waverley LGA offers many attractions for locals and tourists, including the internationally recognised beaches of Bondi, Tamarama and Bronte. Waverley also offers the Coastal Walk linking Bronte, Tamarama and Bondi beaches; a walkway with views to the ocean that attract hundreds of joggers and walkers daily. Both the beaches and the coastal walkways have significant catchments, bringing large numbers of visitors from outside the LGA. As such their impact on the LGA, both positively and negatively are significant, with

resourcing for maintenance and upkeep being drawn from Waverley Council.

Centennial Parklands neighbours Waverley LGA and is one of the most visited urban parks in Sydney, with 35 million visitations in 2021. Centennial Park provides structured sport and active and passive recreation opportunities. Queens Park, which provides Local and Regional sporting facilities is also within the municipality, which is managed by the Centennial Park Trust. Both of these major open spaces are classified as Regional, attracting participants from a large area. However, they also provide sport and open space opportunities for Waverley residents. This is important when considering the amount and diversity of open space provision in the Waverley LGA. When considering the municipality's parks, Bronte Park has overlapping catchments with both Centennial and Queens Park. The commonality of users between the parks needs to be considered in provision, planning and maintenance.

Waverley LGA lies within the Eastern City District of the Greater Sydney Commission's District Plan. The Eastern City District includes the City of Sydney and extends west to Rhodes and Burwood, south to Sans Souci, and east to the eastern and south-eastern suburbs. According to the Greater Sydney Commission, in its Eastern City District plan, the Eastern City District has a population of 1,013,200 people with a projected population of 1.4m by 2036. The Plan states: *"As the District's 2016 population of more than 1 million people increases, it is also ageing. By 2036, the number of residents over 65 is expected to grow by 70 per cent. Single-person households are expected to remain the dominant household type."*

Residents of Waverley are attracted to the lifestyle and natural features, including some of Sydney's prime coastline and public parklands. Bondi Junction is a strategic centre within the Eastern City District accommodating retail, employment and local services for the community focused

around a transit interchange¹.

The Waverley LGA estimated resident population for 2018 was 74,114 with a density of 80.16 persons per hectare². This was higher than the Greater Sydney estimated population density of 4.23 persons per hectare³.

Waverley's community is highly educated: 44.5% of people in the Waverley LGA have a tertiary qualification (Censuses of Population and Housing, ABS, 2021). This represents an increase of 4.2% between 2011 and 2016. This is significantly

higher than the 28.3% of Greater Sydney. A further 9.3% have a diploma or advanced diploma as their highest qualification⁴.



Image: Shaded seating areas in Bronte Park

- 1 Greater Sydney Commission, 2016, Draft Central District Plan, p 36
- 2 Australian Bureau of Statistics 2016, Waverley (A) Regional Profile, viewed 20 April 2018, http://stat.abs.gov.au/itt/r.jsp?RegionSummary®ion=18050&dataset=ABS_REGIONAL_LGA2016&geoconcept=LGA_2016&maplayerid=LGA2016&measure=MEASURE&datasetASGS=ABS_REGIONAL_ASGS2016&datasetLGA=ABS_REGIONAL_LGA2016®ionLGA=LGA_2016®ionASGS=ASGS_2016
- 3 Australian Bureau of Statistics 2016, Census, Greater Sydney (GCCSA) Regional Profile, viewed 20 April 2018, http://stat.abs.gov.au/itt/r.jsp?RegionSummary®ion=1GSYD&dataset=ABS_REGIONAL_ASGS2016&geoconcept=ASGS_2016&measure=MEASURE&datasetASGS=ABS_REGIONAL_ASGS2016&datasetLGA=ABS_REGIONAL_LGA2016®ionLGA=LGA_2016®ionASGS=ASGS_2016
- 4 Australian Bureau of Statistics 2016, Bronte Quick Stats, viewed 20 April 2018, http://www.censusdata.abs.gov.au/census_services/getproduct/census/2016/quickstat/SSC10594?opendocument

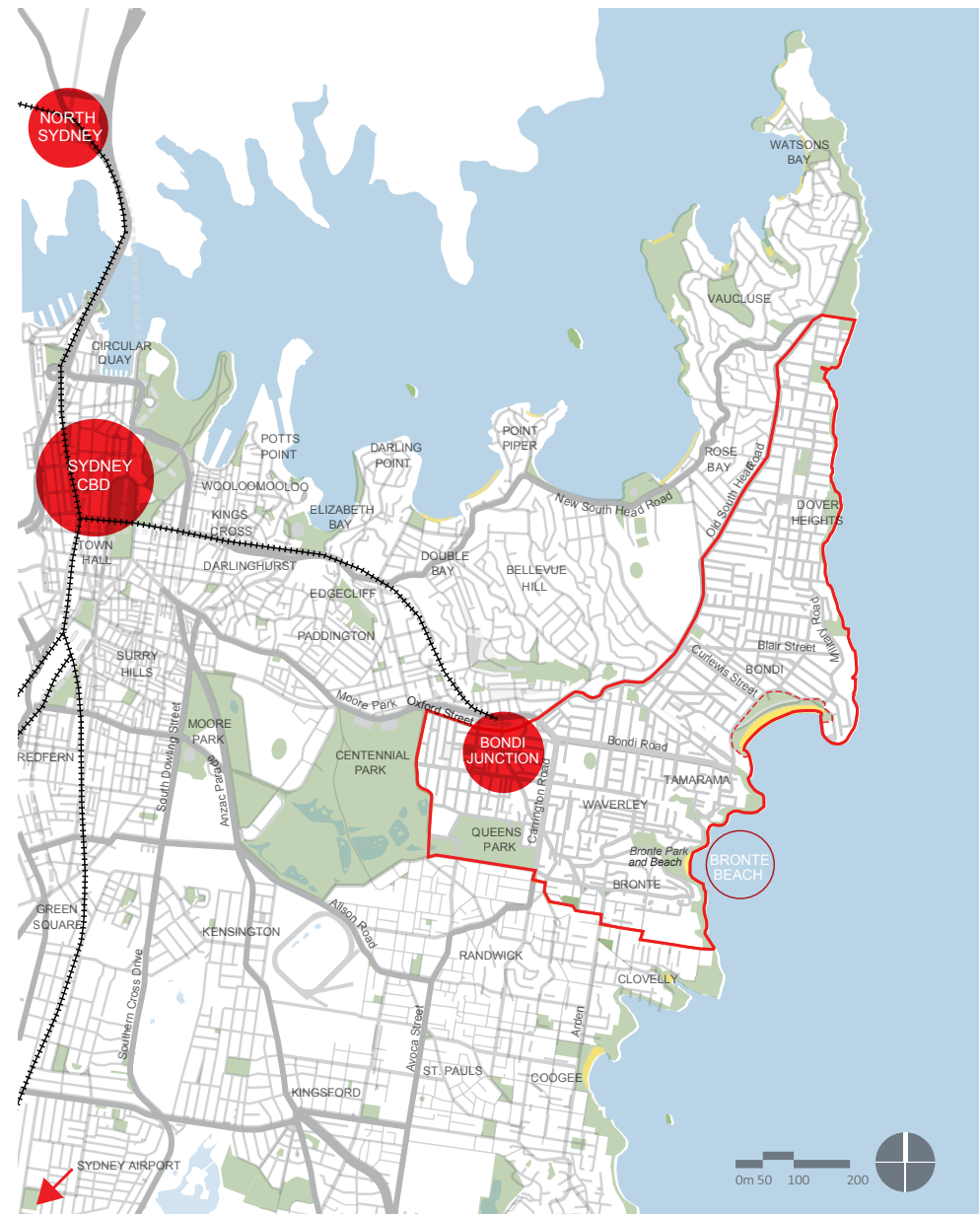


Figure 2.1 Regional Context

- KEY
- LGA Boundary
 - Commercial Centre
 - Train Route
 - Major Roads
 - Roads
 - Open Green Space
 - Water Body
 - Beach

Analysis of individual income levels in Waverley Council area in 2016 compared to Greater Sydney shows that there was a higher proportion of people earning a high income (those earning \$1,750 per week or more) and a lower proportion of low-income people (those earning less than \$500 per week). Overall, 26.8% of the population earned a high income, and 21.6% earned a low income, compared with 14.4% and 36.1% respectively for Greater Sydney.

The estimated resident population of the suburb of Bondi was 10,111 in 2016, and they resided in 5004 dwellings, with an average 2.15 people per household.

2.3. Future Population

With an annual growth rate of between 0.1% and 0.2%, Waverley’s population is projected to increase by approximately 4,900 residents up from 73,300 in 2021 to 74,200 by 2031. Waverley’s birth rate peaked between 2016 and 2021 with 1,200 to 1,300 births occurring each year. This is set to drop slowly over the next ten years. The natural increase (births minus deaths) is currently around 800–900 per year.

The proportion of residents aged under 15-years is set to rise to 18% up from 16%, while the proportion of older people (aged 65 years and over) is predicted to increase from 12% to 13%. Australians are aging, and the average age of Waverley is currently 36 years old and expected to rise over the next two decades. Council expects visitation to Bronte Park to increase in the future, with older people making up most of this increase. Nearby retirement village residents are expected to regularly access the park and make up a significant proportion of this increase.

The working population of Waverley is expected to remain stable. By 2031, Waverley’s working-age population is expected to be 51,300 down slightly from 51,500 in 2016. This group will seek active and passive recreation opportunities, particularly on weekends. As a result, there

will likely be an increased pressure on open spaces for recreation and exercise. This trend will likely be observed across eastern Sydney. According to the Greater Sydney Commission’s Eastern City District Plan, there is an increasing population density in the Eastern City District. The Greater Sydney Commission suggests that a higher population density and a growing population will increase the pressure on existing passive and active open space.

With 12.7% of the Waverley population aged 65 years and over, 3.0% requiring assistance with core activities, and with the proportion of households with children expected to continue representing over 30.0% of households in the LGA, it is essential for the upgrade and management of the parks to consider accessibility requirements.

A greater future demand on Waverley’s recreation and park resources can be deduced from the projected local population growth. The working population of Waverley is also growing; this age group will seek active and passive recreation opportunities, particularly on weekends. It can be expected Bronte Park and Beach will continue to be heavily used for recreation and exercise.

Accessible facilities and walkways around the Park and Beach remain an important planning consideration for Council, particularly with a growing family demographic. While the population is not aging as rapidly as had been predicted, Waverley’s proportion of older people is substantial and requires careful consideration in the upgrade of the Park.

Additionally, an increase in population density in the Central District, as identified by the *Greater Sydney Commission’s District Plan*, indicates that Sydney’s parks and recreation spaces will be under greater pressure from a growing population. As a regional parkland Bronte Park and Beach can expect an increase of visitors.

2.4. Users of the Park

Waverley Council’s estimate for beach visitation is 500,000 per year with 10,000 visitors estimated on the busiest days.⁵ Pedestrian counters in the Bronte Cutting capture pedestrian volumes in the Bronte section of the Coastal Walk, which continues to the Bronte beach promenade through the park. Annual data collected during 2015–16 indicates 931,952 pedestrians used this route. The daily average counted 2,757 users, the busiest time of the week being the weekend. Sundays contributed 24.2 per cent of users and 21.4 per cent on Saturdays. Most pedestrians use the walk during the middle of the day. Anzac Day was the busiest day within the data collection period.⁶



Image: Exercise in Bronte Park

5 Bronte Lifeguards Visitor Information
6 Eco Counter, 5 March 2016, Eco Counter Report.

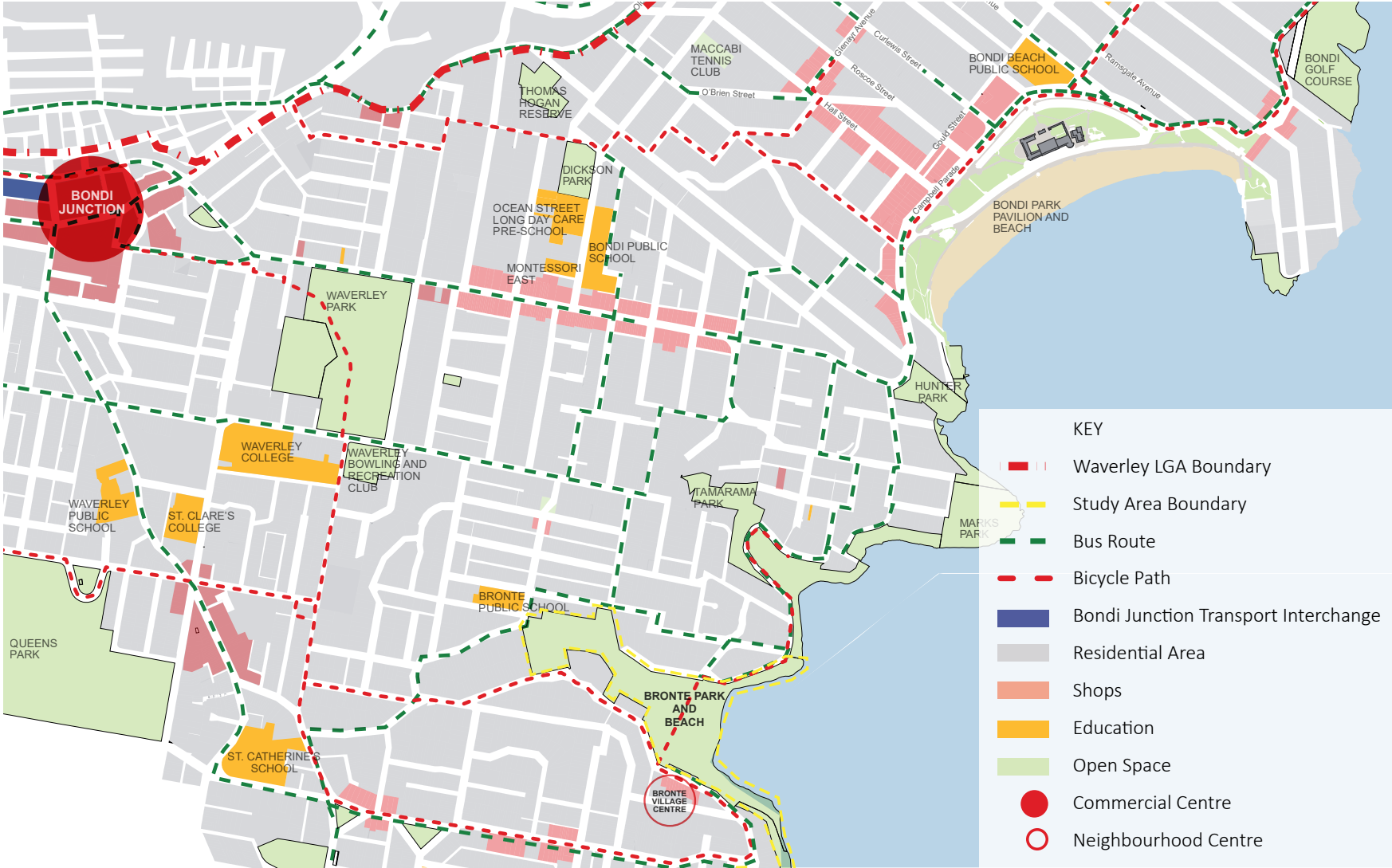


Figure 2.2 Local Context

The Bronte Beach Surf Lifesaving Club (BBSLSC) and the swimming clubs are local institutions of the park that organise regular club activities. BBSLSC currently has 1,800 members with over 800 Nippers and junior surf lifesaving members.⁷ The BBSLSC clubhouse is open and widely used on Sunday mornings to provide amenity to the Nippers and their parents. The clubhouse is used for storing lifesaving equipment – including rescue boards, patrol equipment and first aid equipment.

In preparation of this Plan of Management the *Bronte Park User Survey 2016* was conducted to investigate pedestrian and stakeholder behaviour at Bronte Park and Beach. The survey was undertaken during July and August 2016 and involved different mechanisms including intercept surveys, online survey, site observations, and consultation events with park users and stakeholders.

Findings from the *Bronte Park User Survey 2016* about visitation include:

- The type of people who visit are notably varied in their age and gender. They include young and older families, singles and couples.
- The surveys suggest a high proportion of visitors are locals. This is suggested by the higher number of respondents walking to the study area – 56 per cent of intercept respondents and 74 per cent of online survey respondents. Face-to-face conversations conducted during the intercept surveys also indicate high levels of people who are either local (from Bronte) or from the Eastern suburbs.
- Results indicate high levels of people visiting the park and beach area alone. However, it was observed that while many people do visit alone, most visitors are in groups of two, walking or exercising together.
- Small groups of five adults or fewer are common.
- The most popular length of stay is one to two hours.
- There is a high proportion of carers with prams.

- A notable number of dog walkers use the park.
- There are limited numbers of cyclists.
- There are limited numbers of those who use mobility aids such as wheelchairs, walking frames or electric scooters.
- Generally, an even proportion of park and beach users will visit cafés along Bronte Road. 40 per cent of intercepted respondents and 50 per cent of online survey respondents said they planned to visit one of the cafés.

⁷ Bronte Surf Life Saving Club, Letter dated 29 September 2016, Basil Scaffidi, President.

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Planning Context

3

3. Planning Context

3.1. Ownership and Management

Bronte Park consists of both land owned by Council and Crown reserve. This Plan of Management has been prepared in accordance with the *CLM Act*, the *Crown Lands Regulation 2006*, and the *Local Government Act 1993*. Refer to Figure 3.1 for land ownership.

Crown land is governed by the CLM Act. It provides a framework for the NSW Government, local councils and community members to work together to care for, control and manage Crown reserves. It ensures that Crown reserves are responsibly managed and that natural resources such as water, flora and fauna and scenic beauty are conserved through sustainable and adaptive management. They also seek to encourage the protection of traditional owner and cultural character, whilst also promoting public use and enjoyment of the land.

The CLM Act abolished reserve trusts and reserve trust managers under the former Act and provided for the appointment of local councils (and others) as Crown land managers (CLMs) in respect of land which was previously held by reserve trusts.

3.2. Crown land management

The *Crown Land Management Regulation 2018* provides clarity and certainty for CLMs, tenure holders, and users of Crown land about how parts of the CLM Act are implemented. Importantly, the Regulation covers a range of operational matters relevant to CLMs including:

- The protection of Crown land, including activities prohibited and penalty notice offences on Crown land
- The management of Crown land, including the requirements of non-council CLMs
- Information on activities, dealings and holdings.

The objectives and principles of Crown land management

are key values that guide the management of Crown land to benefit the people of NSW, and to ensure that Crown land is managed for sustainable, multiple uses.

3.2.1. Objectives of Crown land management

The objectives of Crown land management as identified in section 1.3 of the CLM Act are to:

- Provide for the ownership, use and management of the Crown land of NSW
- Provide clarity concerning the law applicable to Crown land
- Require environmental, social, cultural heritage and economic considerations to be taken into account in decision-making about Crown land
- Provide for the consistent, efficient, fair and transparent management of Crown land for the benefit of the people of NSW
- Facilitate the use of Crown land by the Aboriginal people of NSW because of the spiritual, social, cultural and economic importance of land to Aboriginal people and, where appropriate, to enable the co-management of dedicated or reserved Crown land
- Provide for the management of Crown land having regard to the principles of Crown land management.

3.2.2. Principles of Crown land management

The principles of Crown land management as identified in section 1.4 of the CLM Act are that:

- Environmental protection principles be observed in relation to the management and administration of Crown land
- The natural resources of Crown land (including water, soil, flora, fauna and scenic quality) be conserved wherever possible
- Public use and enjoyment of appropriate Crown land be encouraged

- Where appropriate, multiple use of Crown land be encouraged,
- Where appropriate, Crown land should be used and managed in such a way that both the land and its resources are sustained in perpetuity
- Crown land be occupied, used, sold, leased, licensed or otherwise dealt with in the best interests of the State consistent with the above principles.

3.2.3. Public purpose

Crown land is to be used for the original purpose for which they were dedicated or reserved. Multiple uses of reserves are encouraged, where those uses are consistent with the original purpose of the reserve and the use does not impact on native title rights and interests under the *Native Title Act 1993*.

Bronte Park and Beach (Crown Reserve No.500025) comprises several allotments.



Image: Bronte Surf Life Saving Club



Figure 3.1 Land Ownership

3.2.4. Leasing and Licencing on Crown Reserves

Under the CLM Act, a lease or licence is a type of tenure that gives permission to occupy and use Crown land for a specified purpose and term. The CLM Act enables council CLMs to enter into leases and licences under the LG Act once a compliant plan of management is in place or the land is classified as operational, whichever occurs first. Council cannot enter into agreements for use, as lessor or licensor, on devolved reserves. The leasing and licensing of Crown land ensures there is legal and suitable occupation of Crown land.

The council CLM is required to ensure all monies received from the use of community land is directed to maintaining and sustaining long-term use and enjoyment of the reserves. The income generated from leasing and licencing is a primary form of funding for a CLM. It allows a CLM to cover long-term running costs (at a minimum) and invest over the long term for future generations to use and enjoy the Crown land in their community.

All CLMs should have lease and licence agreements in place with users of the reserves that they manage. Refer to section 6.8 for leases and licenses authorised by this Plan of Management.

There are a number of existing licenses and leases on Bronte Park Crown Reserve for the Kiosk, Bronte Beach Surf Lifesaving Club (BBSLSC), and Bronte Beach Community Centre. These leases and licences are consistent or ancillary to the purpose of the reserve being for public recreation.

3.2.5. Classification and categorisation of Crown land

The document *Developing plans of management for community land Crown reserves - guidelines, December 2018* identifies that Council managers of Crown reserves must ensure there is a compliant plan of management for all Crown land that they manage as community land. This

must be in place within three years of the commencement of Part 3 of the CLM Act (that is, by 30 June 2021). This is to ensure that Crown land is lawfully used and occupied, which is an essential part of Council's role as the manager of Crown land.

Under the CLM Act, Council managers must assign to all Crown land under their management one or more initial categories of community land referred to in section 36 of the LG Act. The initial category must be assigned as soon as practicable after a council's appointment as a CLM. It is important that the initial category aligns closely with the original gazetted reserve purpose.

The Local Government Act 1993 sets out a framework for making decisions around categorisation:

- **Local Government Regulation 2005 – Guidelines for categorisation:** Provides criteria for deciding which categorisations are most applicable to a piece of community land.
- **Local Government Act 1993:** Identifies core objectives for categories. Objectives provide goals towards which management efforts are directed. A plan of management must identify how it is going to achieve these and any other objectives.
- The *Local Government Act 1993* also requires plans of management to identify:
 - the category of land
 - objectives and outcomes for the land
 - the means by which Council proposes to achieve objectives and outcomes
 - the way by which council proposes to assess its performance.

The nature and use of community land may not change without an adopted plan of management. A plan of management for community land must identify management categories for the open space. The LG Act sets out a framework for making decisions around categorisation:

Local Government Regulation 2005 - Guidelines for

categorisation provides criteria for deciding which categorisations are most applicable to a piece of community land.

LG Act identifies core objectives for categories. Objectives provide goals towards which management efforts are directed. A plan of management must identify how it is going to achieve these and any other objectives. A draft plan of management may alter, add or amend the initially assigned categories, as guided by the *Local Government Regulation 2005*.

The applicable categorisation and core objectives for management are listed in this Plan of Management. These are also illustrated in Figure 9.1 Community Land Categorisations.

3.2.6. Plans of management and native title

As outlined in *Guidelines For Council Crown Land Managers December 2016*, plans of management for Crown reserves must be compliant with the statutory requirements prescribed by the both the CLM Act and the LG Act. This includes a requirement for council CLMs to obtain written advice from a qualified native title manager that any plan of management covering Crown land that is not 'excluded land'.

Excluded land is defined in the CLM Act to include:

- a) land subject to an approved determination of native title (as defined in the *Native Title Act 1993* of the Commonwealth) that has determined that:
 - i. all native title rights and interests in relation to the land have been extinguished, or
 - ii. there are no native title rights and interests in relation to the land
- b) land where all native title rights and interests in relation to the land have been surrendered under an Indigenous land use agreement (as defined in the

- Native Title Act 1993* of the Commonwealth) registered under that Act
- c) an area of land to which section 24FA protection (as defined in the *Native Title Act 1993* of the Commonwealth) applies
 - d) land where all native title rights and interests in relation to the land have been compulsorily acquired
 - e) land for which a native title certificate is in effect.

Section 8.7 of the CLM Act and the *Native Title Manager Workbook* clearly set out that written native title manager advice is required before a council CLM does any of the following:

- a) grants leases, licences, permits, forestry rights, easements or rights of way over the land
- b) mortgages the land or allows it to be mortgaged
- c) imposes, requires or agrees to covenants, conditions or other restrictions on use (or removes or releases, or agrees to remove or release, covenants, conditions, or other restrictions on use) in connection with dealings involving the land
- d) approves (or submits for approval) a plan of management for the land that authorises or permits any of the kinds of dealings referred to in paragraph (a), (b) or (c). Accordingly, native title manager advice must be obtained prior to the approval (or submittal for approval) of a POM that allows a dealings in (a)–(c) and the execution of any lease, licence, permit, etc. that may be authorised under that plan.

Council’s native title manager has been and will continue to be consulted in all relevant aspects of native title pertaining to the land.

3.2.7. Native Title Declaration

In late 2021 Council, in accordance with its requirements under the *Native Title Act 1993*, sought legal advice to determine if Native Title existed on Bronte Park. Council’s Native Title Manager then provided that advice to Council⁸.

8 Bronte Park – Native Title assessment, Norton Rose Fullbright.

To formalise the requirements under the *Native Title Act 1993* the report to Council’s delegate represented Council’s Native Title Manager’s direction, which is required under the Act. The Native Title Assessment report was completed by Council’s solicitors Norton Rose Fullbright. The report was produced on the basis that there is sufficient evidence for a conclusion of extinguishment via prior Crown land grants or public works, but if that was not the case the advice still describes the Future Act process that can be considered under subdivision J of the *Native Title Act 1993*.

Based on the evidence noted in the report and its attachments, it is likely that there is evidence that Native Title has been extinguished within the reserve in Table 1 of the report and known as Bronte Park. The Future Act process in leasing, licencing and operating or developing the Reserve is likely to continue and can be considered under subdivision J of the *Native Title Act 1993*. Based on this and the constructive relationship Council seeks to maintain with those who may have native title rights or interests, Council will not seek to formalise the extinguishing of Native Title rights or interests at this time.

3.3. Heritage Significance

Bronte Park is within a locally significant Landscape Conservation Area, as identified in the *Waverley Local Environmental Plan 2012* (LEP). Additionally, the LEP classifies Bronte Ocean Pool (I280) as a heritage item.

Bronte House and grounds adjoins the Bronte Park Landscape Conservation Area C29. Bronte House and grounds, identified as items I508 and I278 in the LEP, have State-level significance. A Conservation Management Plan (CMP) prepared for Bronte House by Clive Lucas, Stapleton and Partners dated October 2014, states that:

‘For clarity and planning purposes the extent of the setting of the place should be clearly defined. In this case, the setting should be the area within which all new development should be controlled in consideration of the significance of

the place and should encompass those parts of the former Bronte Park, Bronte Beach and the section of Bronte Road from the junction of Murray Street (to the west) through to the junction of Pacific Street (to the southeast).’

Therefore, any works within the parklands should refer to the CMP for Bronte House.

The Bronte Beach and Park Landscape Conservation Area and Bronte House and grounds are not listed on the Register of the National Estate and therefore are not affected by the provisions of the *Environmental Protection and Biodiversity Conservation Act 1999*. However, the provisions of the *NSW Heritage Act 1979* are applicable to Bronte House and grounds, the significance of which has implications for the Bronte Beach and Park Landscape Conservation Area. As such, this document should be guided by the *NSW Heritage Act 1979* and the provisions contained in *Waverley Local Environmental Plan 2012*, in particular Clause 5.10 Heritage conservation and the provisions contained in Part B of *Waverley Development Control Plan 2012*.



Image: Mature tree in Bronte Park

3.3.1. Crown land your neighbour

Bronte Park, including the gully, is bordered in many places by free-hold private land. Private landowners have a number of specific responsibilities when their property borders crown land. The Crown Land Act (2016) provides guidance on what private landowners are and are not allowed to do. For example, a landowner cannot dispose of garden waste on to crown land and cannot channel storm water run-off from their land on to crown land. Any form of land clearing, specifically the removal or pruning of vegetation is prohibited.

CLM guidelines for landowners⁹ neighbouring crown land state *“Clearing vegetation or undertaking even minor road works on Crown public roads requires written approval from the department”*. In addition, *“Landowners must ensure that private property and all associated occupation is wholly contained within their property boundary. Landlords or their agents must ensure residential tenants do not encroach onto adjoining Crown land.”*

The NSW Government monitors crown land for infringements. They state:

“We will investigate any concerns reported from members of the public or other government agencies, or issues identified through aerial imagery or site inspections to control unauthorised use of the Crown estate. Using Crown land without approval is an offence. We can take compliance regulatory action if we need to.

Compliance enforcement actions can include:

- directions to remove structures, vehicles or materials illegally placed on Crown land
- stop-activity orders issued ‘on the spot’ to stop or prevent unlawful activities taking place on Crown land
- issuing penalty infringement notices – \$1,100 for each infringement.

Waverley Council, as Crown Land Manager for Bronte Park and Beach is responsible for the management of the park, in accordance with the Crown Land Act (2016). Council acknowledges that practices have been allowed to take place over many years in relation to the boundaries between the park and private land. Where possible Council will work with landowners to alleviate these issues, with the focus being on sustainably managing the park for future generations.

Item	State Heritage Registered	Waverley Council LEP 2012
Bronte House and Grounds	YES (SHR 00055)	YES I278, I508
Bronte Sewage Pumping Station	YES (SP 0056)	INCLUDED IN C29
Bronte Park	NO	YES C29
Bronte Ocean Pool	NO	YES I280
Bronte Cutting	NO	YES C59
Bronte Tram Shelter	NO	INCLUDED IN C29
Bronte Picnic Shelter	NO	INCLUDED IN C29

3.4. International and National Planning context

There are a number of international planning strategies that directly relate and provide guidance for the management of Bronte Park and the activities that take place in the park. The United Nations (UN) has created the Sustainable Development Goals (SDG). These goals have been endorsed by all member countries of the UN. The UN has identified physical activity and sport and recreation as crucial to meeting key Sustainable Development Goals (SDG) by creating improved health and wellbeing outcomes. SDG’s 3: Good Health & Wellbeing, SDG 4: Education, SDG 5: Gender Equality, and SDG 16: Peace, Justice and Strong Institutions are directly aligned with human physical activity and leisure that takes place in open spaces. In relation to open space management SDG 6: Clean Water, SDG 11: Sustainable Cities & Communities, SDG 13: Climate Action, SDG 14: Life in Water and SDG 15: Life on Land are directly related to sustainable management of ecosystems. (UN, 2019).

“Throughout history, sport (and recreation) has been a platform for change, a forum for dialogue and an opportunity to dismantle barriers between men and women of all origins. Recreation breaks down cultural, social, racial and political barriers, promoting dialogue and ultimately building bridges” (UN, 2019). Human interaction with open spaces, through sport, recreation and leisure is a core right for all. Waverley Council, through its public open space provision provides critical interaction between the community and its parks to improve health and wellbeing in alignment with the UN’s SDG’s.

Health outcome policies and guidelines also play a role in management of Bronte Park. The World Health Organisation (WHO), along with Australian and state government health agencies have developed policies which provide generic guidance for land managers in relation to physical activity and its health benefits for the community.

⁹ https://www.industry.nsw.gov.au/_data/assets/pdf_file/0012/488928/Crown-land-your-neighbour-information-sheet.pdf

3.5. State Planning Context

The principal planning legislation in New South Wales is the NSW Environmental Planning and Assessment Act 1979 (EP&A Act) that governs planning and development assessment.

The EP&A Act requires a determining authority to have written consent from the legal owner of any affected land before granting consent for development. Development on Crown land in Bronte Park requires Crown land approval for any development application. The EP&A Act, regulations, state planning policies and the Waverley Local Environmental Plan 2012 apply to all development in Bronte Park. This legislation defines the process that any proposal must follow.

When managing Bronte Park, Council must comply with all relevant laws that apply to the use of the community land.

This includes the *Crown Land Management Regulation 2018* as outlined in section 3.2 along with:

- Local Government Act 1993: requires plans of management to be prepared for public land and reserves under the responsibility of local councils. It requires that council-owned community land be categorised according to the function desired by the community. Councils must manage this land in accordance with the core objectives specified in the Act.
- Native Title Act 1993: Section 8.7 of the CLM Act and the Native Title Manager Workbook sets out requirements in accordance with the Act before entering into a number of proscribed actions on community land
- State Environmental Planning Policy (Infrastructure) 2007: provides for development permitted without consent and exempt development on state land.
- State Environmental Planning Policy (Exempt and Complying Development Codes 2008): provides for development permitted without consent and exempt development of state land. Exempt development

includes works such as compliant access ramps, play equipment, fences, bollards, paths, barbecues and signs.

- State Environmental Planning Policy (Vegetation in Non- Rural Areas) 2017: The aim of this policy is to protect the biodiversity values of trees and other vegetation in non-rural areas of the State, and to preserve the amenity of non-rural areas of the State through the preservation of trees and other vegetation. According to the Waverley Development Control Plan (DCP) 2012 discussed below, the Vegetation SEPP applies to all vegetation on land identified as biodiversity habitat corridors, of which there is in Bronte Park. This Plan of Management must therefore comply with the Vegetation SEPP for these portions of the park.
- Disability Discrimination Act 1992: applies to existing premises, including heritage buildings, those under construction, and future premises. It extends beyond the building to include outdoor spaces in Bronte Park. This Act recognises the importance of providing equality, dignity and independence to people with a range of abilities. This Act establishes that it is unlawful to discriminate against people with disability in the provision of access to premises.
- Companion Animals Act 1998: requires environmental initiatives by councils to promote responsible animal ownership. Bronte Park is used by dog walkers.

3.6. Regional Planning Context

The NSW Department of Planning, Industry and Environment sets out regional and metropolitan plans that inform Council's Local Environmental Plan and policy position by providing direction on matters including housing, jobs, affordable housing and open space. Plans relevant to this Plan of Management include:

- *Greater Sydney Region Plan: A Metropolis of Three Cities*: aims to re-balance growth and deliver its benefits more equally and equitably to residents across Greater Sydney. This document will transform land

use and transport patterns, boosting Greater Sydney's liveability, productivity and sustainability by spreading the benefits of growth to all its residents. Some of the objectives of the Greater Sydney Region Plan relevant to this plan of management include:

- Objective 7. Communities are healthy, resilient and socially connected
- Objective 27. Biodiversity is protected, urban bushland and remnant vegetation is enhanced
- Objective 28. Scenic and cultural landscapes are protected
- Objective 31. Public open space is accessible, protected and enhanced
- *Eastern City District Plan*: provides the district-level planning that connects local planning with the longer term Greater Sydney Region Plan. A relevant priority is:
- Planning Priority E3. Providing services and social infrastructure to meet people's changing needs
- Planning Priority E16. Protecting and enhancing scenic and cultural landscapes
- Planning Priority E18. Delivering high quality open space.

3.7. Local Planning Context

The Waverley Local Environmental Plan (2012): Bronte Park and part of the beach are zoned RE1 Public Recreation, a section of the beach is Zoned E2 Environmental Conservation Zone, Landscape Conservation Area/Heritage Items. The Local Environmental Plan makes provision for development of land within the coastal zone for the purpose of implementing the principles in the NSW Coastal Policy. The LEP outlines conditions of development consent within the coastal zone such as: providing and maintaining public access along the foreshore; suitability of the development in relation to the surrounding area and the natural scenic quality (including the location and bulk, scale, size); impact on the amenity including overshadowing and view loss; visual amenity and scenic qualities of the coast; and biodiversity and ecosystems.

Waverley Development Control Plan 2012: Bronte has recognised habitat, habitat corridor and habitat buffer (see Figure 4.4). The park includes areas identified as Coastal Inundation Risk Lots that require a Coastal Risk assessment and/or Geotechnical Risk Assessment to be submitted with a Development Application.

Waverley Community Strategic Plan 2018-2029: This is Council's overarching strategic plan. It guides Council in responding to change, challenges, and opportunities in a consistent, sustainable, and coordinated way. Several goals within this plan apply to Bondi Park, Beach and Pavilion's recreation and open space, including:

- 3.1. Improve health and quality of life through a range of recreational opportunities and quality open spaces
- 3.2. Expand the network of parks and open spaces, sporting and recreational facilities.

Other Council Policies and Guidelines of relevance to Bronte Park and Beach are outlined below:

- The Access and Mobility Policy 2011–2015
- Waverley Coastal Risk Management Policy 2012
- Open Space and Recreation Strategy 2021-2031
- Bronte Gully Ecological Restoration Framework Action Plan 2015–2045
- Bike Plan 2001
- Disability Access Policy and Action Plan 2017-2021
- Environmental Action Plan 2018-2030
- Tree Management Plan 2019
- Play Space Strategy 2014–2029

The implications of these plans are detailed in the following section, Site Analysis.

3.8. Open space planning context

Open space planning fits within a larger hierarchy of strategic planning. Planning and legislation that influences or directs open space planning exists at the local, state,

national and international level. Waverley Council undertakes its own planning, which includes overarching open space strategies, management plans, and specific planning documents. Council also takes direction from planning and legislation from higher level government agencies. In this section we consider a number of plans and guiding principles at all these levels.

In 2020 Waverley Council endorsed the Waverley Open Space & Recreation Strategy 2020. This is the premier source document for the management of all open space in Waverley. It sets out the vision, goals and management philosophy for all parks in Waverley. Along with state and national planning documents the Strategy directs all management plans, including the Bronte Park Management Plan. The Strategy highlights the importance of identifying and adaptively managing within the capacity of each individual open space. The long-term management of Bronte Park, within the limitations of the carrying capacity of the Park, through the Thresholds of Change model, is therefore the over-arching management approach for all Council's parks.

Waverley Local Environmental Plan (2012 (LEP): Bronte Park is zoned RE1 Public Recreation and SP2 Infrastructure. Portions of the park are identified as Landscape Conservation Areas in the LEP. Schedule 5 of the LEP lists environmental heritage items in the LGA.

Waverley Development Control Plan 2012 (DCP): Some portions of Bronte Park include a biodiversity habitat corridor. The DCP defines habitat corridors as 'areas where vegetation provides sufficient habitat features to allow wildlife to move from one area of habitat to another. The vegetation may include remnant bushland, native plantings, weeds and gardens.' Development in these portions of the park must comply with the DCP's objectives and controls for habitat corridors and recognised habitat listed in section 3.2.2 of the DCP.

Waverley Community Strategic Plan 2018-2029: is Council's

overarching strategic plan. This guides Council in responding to change, challenges, and opportunities in a consistent, sustainable, and coordinated way. Several goals within this plan apply to Bronte Park, including:

- 3.1. Improve health and quality of life through a range of recreational opportunities and quality open spaces
- 3.2. Expand the network of parks and open spaces, sporting and recreational facilities
- 5.1. Facilitate and deliver well-designed, accessible and sustainable buildings and public places that improve the liveability of our neighbourhoods
- 5.2. Value and embrace Waverley's heritage items and places
- 8.3. Protect and increase our local bushland, parks, trees and habitat.

Other Council policies and guidelines relevant to Bronte Park include:

- Access and Mobility Policy 2011–2015
- Open Space and Recreation Strategy 2020-2030
- Play Space Strategy 2014–2029
- Waverley Public Domain Technical Manual

3.8.1. Council strategic open space planning

There are a number of specific open space planning considerations that Council uses in its planning for and management of public open space in Waverley. The following planning guide Council decision making.

Open space planning framework

Waverley Council has produced a number of critical planning documents that form the framework that provides local strategic guidance for the planning of open space and recreation management.

Open Space & Recreation Strategy

This is the premier planning document for Council for the management of all open spaces in the Waverley municipality

and the activities that take place on those open spaces. The Strategy sets out the legislation that governs open space management, it categorises the existing individual open spaces, it analyses the community use of the spaces, projects what that use will be in the future, and puts in place strategies to meet that need. The Strategy provides Council guidance for all other planning documents, including individual management plans.

Playspace Strategy

Play is critically important to the Waverley community. Children develop healthy character through play engagement. Council considers play to be important to creating a healthy and happy community. Play is essential for the development of toddlers, children and young people. Play helps children to acquire the necessary skills for social, physical and emotional well-being. It is fundamental that play is considered in planning and design processes, not only for play spaces, but open spaces, streets and urban development. Under the Local Government Act 1993, it is Waverley Council's responsibility to ensure the provision of play opportunities accurately reflect the current and predicted community trends.

The Playspace Strategy provides direct direction and guidance into each individual plan of management.

Leading from the Playspace Strategy is the Inclusive Playspace Strategy. With 1 in 5 Australian's living with a disability it is important to Council that we provide play experiences for all residents. The Inclusive Playspace Strategy sets out Council's aspiration for providing that opportunity.

Inclusive Play Strategy

Waverley Council's Inclusive Play Space Study provides a blueprint to direct the future provision, planning, design and development of public inclusive play spaces across the Waverley Local Government Area (LGA). The key objectives of the Inclusive Play Space Study are:

- Provide strategic direction to Waverley Council regarding equitable, inclusive, and engaging play spaces;
- Develop inclusive play space design principles;
- Develop inclusive play space evaluation criteria checklists;
- Provide a supporting document to the adopted Waverley Play Space Strategy 2014-2019; and
- Align Council's Play Space Strategy with the NSW State Government's 'Everyone Can Play' Guide.



Infographic: Waverley framework chart

3.8.2. Guiding Principles for Open Space Management

To guide Council in its management of public open space in Waverley, including the management of existing space and considerations for obtaining new public open space Council has developed a set of guiding principles that are applied to the management of public open space. These guiding principles align with the key objectives outlined in the Waverley Open Space & Recreation Strategy.

The Guiding Principles for Open Space Management are:

Maintain and strengthen parks

Statement of Principle

Parks will be managed in accordance with the purpose for which they are reserved and to protect their environmental, cultural and social values. All actions should enhance the estate, be purposeful and embrace design for all. Park management will reflect best practice, and parks will be fit for their identified purpose and function.

Principle Intent

Parks and reserves are established under relevant legislation for particular purposes, including the protection of many and diverse values, and will be managed for those purposes. The physical connections between parks and other land tenures that provide connected recreation experiences, cultural landscapes and habitat corridors need to be recognised. Connectivity will be improved in parks and with surrounding landscapes and seascapes in collaboration with Traditional Owners and other land managers, non-government organisations and the community.

Prepare for the future

Statement of Principle

Park plans and management will prepare for and respond to emerging environmental and social issues and anticipate how the park estate will be in the future. This includes

responding to forecasted changes resulting from climate change and changing recreational patterns.

Principle Intent

Effective planning anticipates what the future holds and allows for action accordingly. Adapting to the environmental, social and economic changes brought about by climate change will need to be considered, including increased threats from extreme weather on environmental, cultural and visitor experience values. The visitor experience will be considered in all aspects of planning, with assets and park settings fit for purpose to meet service commitments and to manage the visitor impact on the estate now and into the future. This includes consideration of increased visitation, changed visitor expectations and new or emerging uses of technology for and by visitors.

Connect with community

Statement of Principle

Parks will be inclusive destinations that provide for a range of visitor experiences and access for all. The community will have a variety of ways to engage with, connect to, understand and be active in parks. Parks will be recognised and appreciated not only for their environmental, cultural and landscape values, but also for the services that provide broader community benefits including health and wellbeing, sense of community, clean water, climate regulation, coastal protection and pollination services. Traditional Owner connections to Country will be respected and supported.

Principle Intent

There are diverse ways that the community can enjoy and benefit from the parks estate, through the spectrum of recreation activities, events, tourism activities, education programs and volunteering. Park visitors gain a deeper connection and even a lifelong appreciation of the importance of parks through interpretive and educational experiences. Diverse and ongoing social and cultural connections to parks will be recognised. Appropriate use of

the park estate encourages the connection between people and nature that in turn can provide health and wellbeing benefits.

Use knowledge and evidence-based management

Statement of Principle

Decisions will be supported by science, knowledge, understanding of risks and community values. Evidence-based management that utilises the best available science and knowledge will be used to deal with uncertainty and drive adaptive management.

Principle Intent

Adaptive management will be supported by clear outcomes and risk-based priorities for park management to address the highest threats to the most important values. Research and evaluation in the parks estate will focus on addressing critical information gaps in understanding environmental and social values and benefits of park as well as quantifying management effectiveness and outcomes. Outcomes will be adjusted based on the evidence by measuring the effectiveness of the actions delivered. Land management will be based as far as possible on the latest research and knowledge.

Protect natural and cultural values

Statement of Principle

The ecological and cultural integrity of parks will be strengthened by being protected and actively conserved to become sustainable and resilient to adapt or recover from the disturbance of major threats.

Principle Intent

The structure and function of ecosystems is fundamental to natural values and the ecosystem services provided by parks. The resilience of parks is maintained and improved when ecosystem processes and threats are managed at the landscape scale. The core habitat areas for threatened

species and ecological communities that parks protect will be improved through active management intervention. Reducing threats to the estate is a core management approach to maintain and improve the condition of the natural capital of the parks estate. Aboriginal cultural heritage sites will be identified and protected. Where appropriate the community and visitors will be encouraged to understand and appreciate the tangible and intangible cultural values and significance of Country for Aboriginal people, and the importance of maintaining and improving the health of cultural landscapes.

Build Partnerships

Statement of Principle

Partnerships and community involvement that provide mutual benefits to parks and the community will be sought and supported across landscapes. These are to provide mechanisms for effective management and realising emergent opportunities.

Principle Intent

Partnerships with other public land managers, neighbours and many other community, government and corporate organisations, can support more effective and efficient park management through knowledge sharing, better use of resources and pro-aspiration of value-added services. Agreements with service providers and licence holders will be developed that complement or add value to the park estate. Aboriginal commercial enterprises will be encouraged and supported.

Promote public safety and adopt a risk-based approach

Statement of Principle

There is an element of risk in experiencing natural environments and the outdoors. Managing risk, including preparing for and managing fire and other threats, responding to emergencies, and appropriately managing risks to park visitors will be a key consideration in park

management decision making.

Principle Intent

A safe environment is provided as far as practicable, while recognising that risk and adventure is part of experiencing the outdoors. The systematic application of communicating, consulting, establishing the context, and identifying, analysing, evaluating, treating, monitoring and reviewing risk will be used. Risk management will be integrated across tenures. Decisions and actions will be based on sound risk management principles, consistent with organisational objectives and which comply with statutory, legislative and regulatory responsibilities. All reasonable efforts will be taken to keep visitors safe and provide information to visitors so that they can make informed decisions.

Apply rational decision making

Statement of Principle

All strategic decision-making will be characterised by rationality and predictability using, where appropriate, structured decision support systems such as the thresholds of change model which will form the basis of adaptive open space management. Judgement will be used to consider all stakeholders involved. All decisions will be consistent with a risk-based approach to meeting the requirements of policies, plans, programmes and legislation.

Principle Intent

The Thresholds of Change assessment and management model will form the basis of management practices and decisions for all Waverley open spaces. Decisions that affect parks and the community's connection with parks will be taken to achieve outcomes consistent with the guiding principles and intent of legislation governing the

management of the estate. Decisions in parks will consider benefits for conservation of the environment and cultural heritage, appreciation of park values, be necessary for the management of the park and show that risks to environmental, cultural and social values and public safety can be assessed and managed. Where trade-offs are unavoidable, decisions will be guided by these principles and made transparently.



Image: Looking east from Bronte Gully

3.8.3. Adaptive Management

This management plan is based on the adaptive management model for open space management. Adaptive Management is defined as:

Adaptive management, also known as adaptive resource management or adaptive environmental assessment and management, is a structured, iterative process of robust decision making in the face of uncertainty, with an aim to reducing uncertainty over time via system monitoring.

In alignment with Council’s Guiding Principles of Open Space management the Bronte Park Management Plan has been developed with an adaptive management approach. Adaptive management is centred around two planning strategies, Carrying Capacity and the Thresholds of Change model.

Carrying Capacity

Carrying Capacity is defined as the maximum amount of use that any given environment or ecosystem can accommodate before a negative impact is apparent or observed, whilst continuing to meet the visitor’s experience expectation. The aim of identifying Carrying Capacity is to manage the impact on the space 10% short of any negative impact.

Council seeks to manage its public open space portfolio to support a range of visitation and physical activity opportunities, along with providing a variety of settings catering for different visitors without compromising environmental and sustainability outcomes.

There are two separate components to Carrying Capacity, namely, maintaining the environment (including structured forms) in the desired state, and second, meeting the visitor experience expectation. Waverley Council’s public open space management approach is focused on prescribed strategies and actions, structured through Council’s park management plans, overtly characterised by a thresholds of change adaptive intervention model.

For practical purposes, an example would be the monitoring of the state of a sports field. There are accepted standards for the total amount of hours of use a natural sports field can maintain. To ensure that usage does not exceed the carrying capacity of the field that limit is enforced. In a practical application this would mean limiting usage short of damage occurring. Damage does not just mean wearing out of the natural turf, but also includes compaction of the sub-surface soil, damage to specific sites, such as goal mouths and entry points and in the case of synthetic fields the laying over of synthetic grass funds.

3.8.4. Thresholds of Change Model

The Thresholds of Change model is a specific Impact Assessment model. The model assists park managers in identifying impacts to specific sub-components of the park. The model allows for effective identification of the carrying capacity of the space. A thresholds of change framework allows for observable changes to public open space to be monitored as they happen, and which then trigger management actions to sustainably manage the park and its visitation.

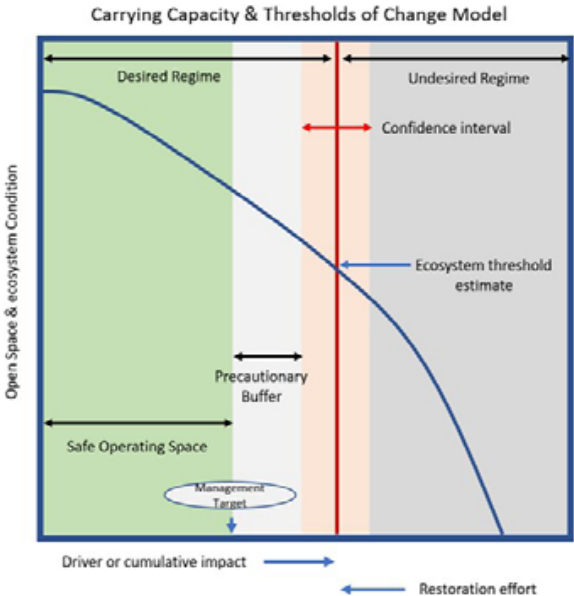
An active open space and/or ecosystem threshold is a point at which the environment or ecosystem cannot recover. Thus, causing tipping points for both the maintenance of the open space and the activities that take place on the space. Once an ecosystem passes its threshold, it cannot return to its original state, or if a return is possible, then mechanisms to return it are not economically or socially viable. An environmental threshold is the point at which there is an abrupt or gradual change in an ecosystem quality, property, or phenomenon, or where small changes in one or more external conditions produce large and persistent responses in an ecosystem.

Ecological thresholds occur when external factors, positive feedbacks, or nonlinear instabilities in a system cause changes to propagate in a domino-like fashion that is

potentially irreversible (Holling, C.S. 1978).

In the case of Bronte Park, a threshold would be the point where, due to overuse, a field becomes unusable and cannot be repaired, or needs to be taken “off-line” for an extended period to allow for repair.

The thresholds of change model structured, iterative process driven decision-making model designed to function in the face of uncertainty or a lack of evidence, with an aim to reducing uncertainty over time via general and specific system monitoring.



Model: Carrying Capacity & Thresholds of Change

Model explanation

The model is designed to be used on any open space, natural setting or ecosystem. It assumes that the site starts off being functional and fit for purpose and/or in its natural state. The intent of management is to keep the space in the Desired Regime area. This is obtained by an effective maintenance program, monitoring and management of use. The Management Target is indicated at the bottom of the model.

However, for all spaces there are drivers and cumulative impacts from external factors. One such factor is climate change, and another would be allowing over-use of the space. Climate change is a macro effect and must be addressed at the macro level. Overuse is at the micro level and can be addressed through mitigation strategies. The open area of Bronte Gully is currently used for passive recreation. However, it is also used for dog walking. These two activities cause overuse of the space (Carry Capacity) with the resultant deterioration of the Park. A mitigation strategy to ensure that the park doesn't move into the Precautionary Buffer, or worse, would be to provide alternative dog walking opportunities or enforcement strategies.

The desired state for Council is to put in place strategies that have a restoration effect on the space, noting that once damage has incurred that it is then more difficult to return it to its previous state. If a space is allowed to deteriorate in condition it will then move into the Precautionary Buffer. This is where we start to see obvious signs of degradation. Once these signs of degradation are observed we have passed the carrying capacity for the space. The aim of Council is to ensure we don't enter this phase. At this point confidence in the fit for purpose state of the space is affected.

During this degradation process the fit for purpose nature of the space has been decreasing, to the point where it reaches the Ecosystem threshold estimate. This is the ultimate

threshold for the space. Beyond this threshold is irreparable damage. This is the Undesired Regime.

Council will use this strategic model to understand, monitor and explain management decisions, the aim being to manage up to the threshold of each of its open spaces, including specific components of Bronte Park. Strategies and decision points will be implemented to ensure that our spaces remain in a desired and fit for purpose state.

3.8.5. No Net Loss (NNL) of Open Space

The New South Wales Government supports the concept of No Net Loss (NNL) to open space and diversity through its Biodiversity Offsets Scheme¹⁰.

Definition of No Net Loss of Open Space

The point at which the impacts on any given environment, biodiversity or community value are balanced by measures taken to avoid and minimise the impacts or to offset significant residual impacts, if any, on an appropriate geographic scale.

The concept of no net loss is an overarching guiding principle for estate and open space planning and management. It can be applied to the many components of open space and their management. Further, it can be applied to the provision of open space as well as an approach that aims to neutralise negative environmental impacts from human activities.

No net loss is achieved through:

- environment protection
- creation of new open space
- restoration, enhancement, and management
- education, research, and information

In its environmental application, the concept of NNL is governed in Australia through the Federal Government's Environment Protection and Biodiversity Conservation

Act 1999 (EPBC Act), Environmental Offsets Policy, which seeks to "improve or maintain the viability of matters of national environmental significance" and whose application is triggered by "dynamic scenarios, usually declining" to provide offsets to replace lost environmental values.

In New South Wales the legislation governing development on Crown Land is the Biodiversity Offsets Scheme, which uses a transparent, consistent and scientific approach to assessing biodiversity values and offsetting the impacts of development on biodiversity.

The Biodiversity Offsets Scheme (BOS) is based on the 'avoid, minimise, offset' hierarchy.

Using the hierarchy proponents must:

- first consider whether the development can avoid a negative impact on the environment:
- next consider whether the development can minimise any negative impacts that cannot be avoided:
- once all reasonable steps to avoid or minimise environmental impacts have been exhausted, consider whether any remaining impacts can be offset.

Waverley Council, in considering the management of Crown Land in the municipality, is guided by the principle of No Net Loss. When considering an embellishment to crown land, such as Bronte Park, planning of the project includes considering the impact of the project on the overall space, and on community enjoyment of the space.

¹⁰ <https://www.environment.nsw.gov.au/topics/animals-and-plants/biodiversity-offsets-scheme/about-the-biodiversity-offsets-scheme/how-the-biodiversity-offsets-scheme-works>



Site Analysis

4

4. Site Analysis

The following chapter brings together information gathered from site investigations and specialist reports. In an effort to coordinate information and ensure important aspects are adequately addressed, the chapters have been organised into major themes:

- 4.1 Design and setting
- 4.2 Getting to and around the park
- 4.3 Playing and relaxing
- 4.4 Enhancing the environment
- 4.5 Community, history and culture
- 4.6 Management and maintenance

4.1. Design and Setting

This section provides an analysis of the site's visual and physical characteristics. Such characteristics are considered to be defined by the design of spaces and buildings, planting types and design, and the types of materials used. People's experience of the place is also considered; consequently safety, community values, views and setting are also considered to characterise a site.

4.1.1. The Setting

The suburb of Bronte is characterised by its coastal location and beach; the medium- to high-density suburb surrounds the urban beach and village centre. Bronte Village Centre, located to the south of Bronte Road, connects directly with the park and consists of a strip of cafés and take-aways popular with park and beach goers. People love the openness of the park and beach, and the relaxing atmosphere. Refer to Figure 2.2 for local context.

The western portion of the park is flanked by the steep slopes of the Bronte Gully, heavily treed, with remnant planting (groups of Norfolk Island Pines and Morton Bay Figs) of the 'wild garden' of Bronte House. The Bronte Gully

changes at its eastern end to an open grassed space with a playground as the centrepiece.

East of the playground, the park is more open providing a popular picnic, sunbathing, and recreation setting with a beach backdrop. The central lawn is bounded by a series of public amenities. BBSLSC, kiosk and amenities building to the north; the sea baths and community centre to the south. The picnic shelters and barbecue facilities are to the west.

Natural elements also define the space. Groupings of Norfolk Island Pines, palms, figs and eucalypts enclose the picnic area. Canary Island Palms define the park's edge, and the presence of the ocean can be felt throughout the space, through the smell of salt and sound of waves.

Extending to the north and south of the central area, the headlands enclose the beach and form narrow corridors of public land overlooking the surf from elevations of up to 30 metres. North of BBSLSC, the shoulder of the northern headland forms a spectacular, if windswept, viewpoint across the beach and surf. Bordering Bronte Park at its southern end is the clifftop area of Bronte Cutting, which was excavated for the old tramway and now provides car parking for the village centre, beach and park.

4.1.2. Landscape Character

Bronte's unique topography and size consists of a variety of areas with distinct landscape characters. The characters lend themselves to various recreational uses, and consideration of these characters in planning and design is essential in reducing conflicts between users.

The park divides readily into two parts: the protected western area focused internally onto the vegetated slopes and floor of the Bronte Gully; and the open eastern area exposed to the elements oriented towards the beach and ocean.

The two sections may be further divided into areas of specific function and enclosure. Figure 4.1 illustrates the

landscape character areas of Bronte Park and Gully. These areas are generally well defined by topography and site elements, such as planting and pathways. The areas suit various uses such as picnicking, relaxing, walking, dog walking, or informal ball games and exercising. The site has been defined by five landscape character areas: the Bronte Gully, Park, Beach and the two Headlands. These areas are further defined below:

Bronte Gully

The Bronte Gully consists of a narrow, grassed valley floor and steep treed side-slopes. An engineered natural creek central stormwater channel run through the centre of the valley, with a waterfall at the Bronte Gully head. The space is sheltered, quiet, shaded, and intimate. The playground area is found at the eastern end. The Bronte Gully can be further broken down into the following sub-areas:

Upper Gully: has the greatest amount of shade and shelter. The trees and waterfall are the main features, with less of a connection to the ocean.

Lower Gully: has a broader valley floor and greater connection to picnic area and ocean. The children's play area is the main feature, and Council authorised personal trainers are permitted to use the open areas¹¹.

Slopes: heavily vegetated by weeds and tree cover. With very limited access; however, demand for access is shown by desire lines in more cleared areas.

Central Park

The central park is the low-lying level area immediately behind the beach providing beach access. It is well used by picnickers and people relaxing. Sub-areas of the central park include:

Central Lawn: an open, sunny lawn area used for

¹¹ Waverley Council Commercial Fitness Training, Training Area Maps, Accessed 1 May 2018, http://www.waverley.nsw.gov.au/recreation/venue_hire/outdoor_venue_hire/commercial_fitness_training

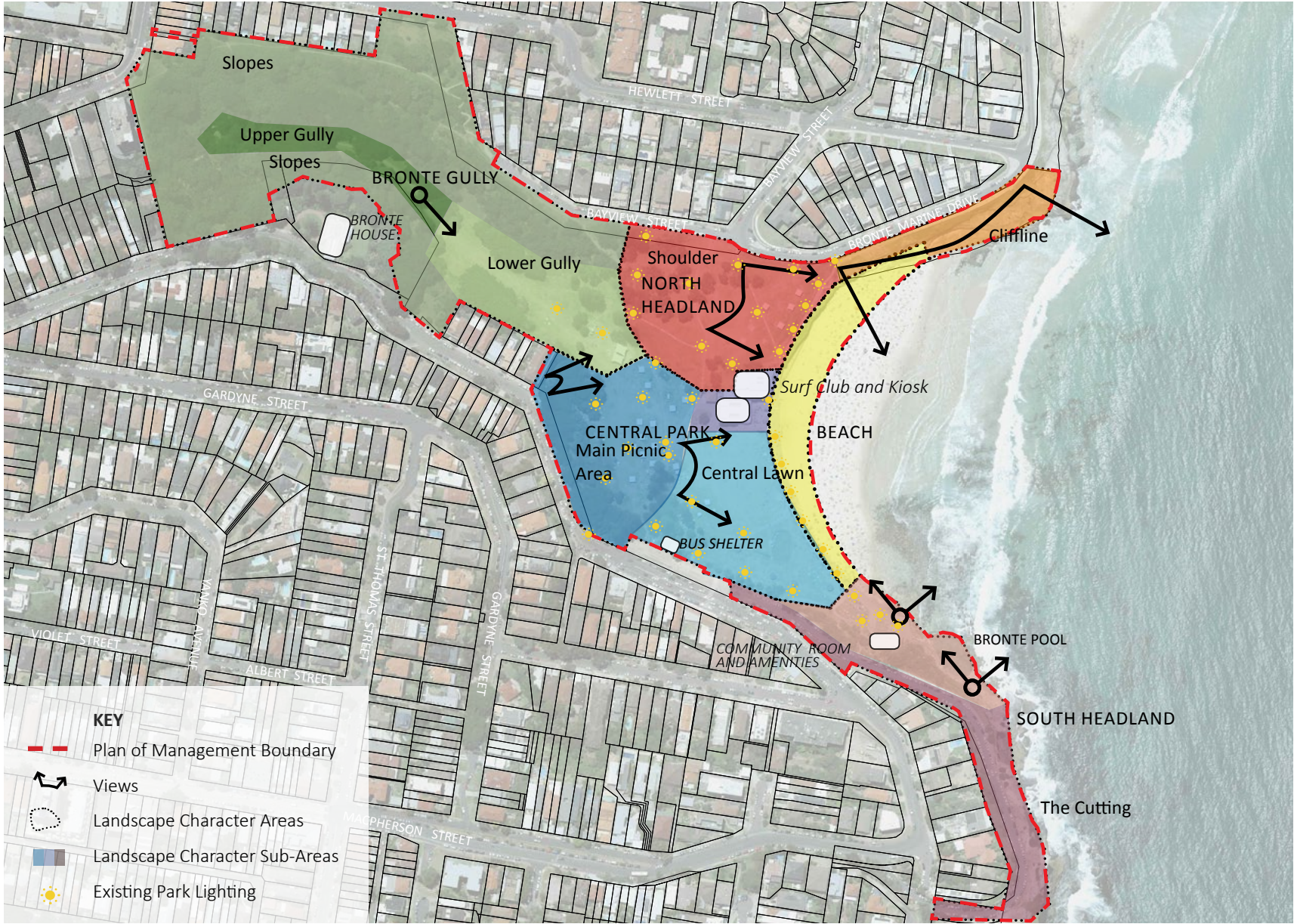


Figure 4.1 Design and Setting - Existing Conditions

sunbathing, informal games, strolling, and Council authorised personal training groups. Has immediate access from main parking area and bus terminus, and to the surf club and kiosk. Picnic shelters and the miniature train are at the south end.

Main Picnic Area: consists of eighteen picnic shelters extending across the lawn area with a choice of shaded or open locations. Groups of Norfolk Island Pines feature strongly and divide the area from the accessible car park.

North Amenities, Kiosk and BBSLSC: hard-edged space with courtyard and dominating brick building. Immediate access to beach, promenade and central land. Heavily used but aesthetically dated.

Beach

The focal point of the park is the deeply embayed beach, gaining privacy and drama from the close spacing of its headlands. It is protected from strong southerly winds, with sheltered swimming in the naturalistic 'Bogey Hole' at its southern end.

North Headland

A high, open area with spectacular views. The main access route to the beach from the north. This area is broken down into the following sub-areas:

Cliff line: an exposed, narrow, high-access route containing the Coastal Walk. Highly exposed with spectacular views of the ocean and dramatic rock formations. Remnant heath vegetation along the cliff.

Shoulder: open grassed hill, with spectacular views. Contains picnic shelters and settings and is traversed by paths providing access from the street. Bare of planting except at rear. Council authorised personal trainers are also permitted to use the open areas towards the back of the headland.

South Headland

A high headland area with access at several levels encloses

the beach dramatically to the south. Includes the heavily used Community Centre, Local significance heritage pool¹², and a short walkway around the cliff line. This area is further broken down into the following sub-areas:

Community Centre and Pool: a built area at the base of the cliff, backed by dense vegetation. Heavily used facilities for swimming, sunbathing, and meeting of community groups. Sunny, open, wind sheltered. Dramatic location beneath a cliff and adjacent to the surf. Main features: pool, community centre building and forecourt, cliff pathway and railings and dense planting behind. Major park entry.

Cutting: dominated by car parking and dramatic rock face. Access to the clifftop can be achieved, revealing spectacular views and a narrow strip of remnant heathland.

4.1.3. Views

The topography of the site presents spectacular views of the beach, headlands and ocean. Views are revealed across the park to the beach and respective cliff lines upon arrival from Bronte Road or Bronte Marine Drive. And once in the space the many vantage points can be discovered from the floor of the lower gully and park area, with views out to the ocean across the beach. The views from these locations are framed by the cliff line and capture the activity of the park. Arriving from the Bronte Gully affords glimpses of the beach and park before the entire view is revealed in the lower gully. There are some viewing locations provided where visitors are able to stop, sit, and absorb the view. Additionally, there is a viewing location from the end of the southern headland that provides spectacular 180-degree views of the park, beach, ocean, and the shoreline to Tamarama Beach and Mackenzie's Point.

¹² NSW Legislation, Waverley Local Environment Plan 2012, Viewed 23 April 2018, [https://www.legislation.nsw.gov.au/#/view/EPI/2012/540/sch5?autoquery=\(Content%3D\(\(%22pool%22\)\)\)&dq=Wit hin%20Title%3D%22Waverley%20Local%20Environmental%20Plan%20 2012%22%2C%20Exact%20Phrase%3D%22pool%22&fullquery=\(Content%3D\(\(%22pool%22\)\)\)&scope=text&withintitle=yes](https://www.legislation.nsw.gov.au/#/view/EPI/2012/540/sch5?autoquery=(Content%3D((%22pool%22)))&dq=Wit hin%20Title%3D%22Waverley%20Local%20Environmental%20Plan%20 2012%22%2C%20Exact%20Phrase%3D%22pool%22&fullquery=(Content%3D((%22pool%22)))&scope=text&withintitle=yes)



Image: North Headland looking towards Bronte Beach

4.1.4. Park and Planting Design

Within the Park are some remnants of the old colonial garden, overlain with Victorian additions. Portions of stone steps and terracing still remain from Bronte House's original garden design. These elements are historically important in association with Bronte House.

The small naturally formed cave below the house is likely to have been a focal point of the old garden. This cave once had an arbour-style seat looking down to the creek; however, this is no longer remaining and the supporting stone retaining wall has deteriorated.

It is likely that some existing trees in the Park today were part of the original Bronte House garden. Some of the significant trees planted at this time included the Moreton Bay Figs, Norfolk Island Pines, Camphor Laurels, and Palms.

Planting in the open park is sparse and limited to open lawn. Native vegetation forms the majority of the planting, selected for its capability to survive the front-line coastal conditions.

4.1.5. Built Form

The Northern Amenities and BBSLSC building is a two-storey brick and concrete structure located in the central area of the park. It was completed by Waverley Council in 1974, replacing a series of earlier buildings. This is the largest single structure in the park. The building accommodates BBSLSC facilities, public toilets including accessible toilets, cold-water showers, change rooms, a kiosk, room for park staff, and lifeguard facilities. A brick building with tiled roof adjacent to the North Amenities and BBSLSC houses sewage pumping equipment operated by Sydney Water.

The Community Centre building is a single-storey brick and concrete building located at the southern end of the promenade. The building sits below the sandstone headland and contains public toilets, change facilities, showers, and a clubroom with storage facilities. The flat roof area is an observation deck and sunbaking area that was dedicated to the public in 1985.

Picnic shelters have been a part of the fabric of the park since Council's 1914–16 program of works. The general location and style of the timber-framed picnic shelters currently found on-site date back to the 1940s. Three of the earlier dated shelters were replaced in 1994. In addition, a series of five concrete-roofed shelters located in the south-eastern corner of the park were replaced with the pitched sheet-metal roofing following a report on the structural condition of the concrete roof slabs in 2011.

The existing picnic shelters within the park have low heritage significance, but the continuity of style, general location, and use since c. 1913-14 has value.¹³

On the southern boundary of the park below the bus terminus is a bus shelter. It is an open weatherboard structure with tiled roof, previously built as a tram shelter. This structure is not listed on any heritage register, and has

¹³ Mayne-Wilson & Associates, Heritage Study of Bronte Park, 2003, Heritage Table Item 3.5



Image: Bronte Beach

had the addition of a toilet for State Transit Authority staff use.

4.1.6. Urban Furnishing/Materials and Finishes

The park features an assortment of urban furnishings including seating, rubbish bins, bollards, dog waste bag dispensers, bubblers, barbecues, bicycle racks, and lighting. The circular concrete shelters in the south-east of the park were built in the 1970s.

The primary paving material throughout the park is concrete with various finishes. Sandstone flagging is used in Bronte Gully.

Fencing and balustrades typically use arris rail fencing and stainless-steel balustrades.

4.1.7. Lighting

There are two types of pole lighting within the study area – lighting to the park and to the promenade. Ausgrid owns all the existing lights within the park and along the promenade. Currently the Bronte Cutting is not lit – this area has been identified to be suitable for lighting. There is an identified

gap in lighting provision within the amenities buildings and outdoor beach showers at the southern end of the promenade.

4.1.8. Safety

Findings from the *Bronte Park User Survey 2016* suggest that most people felt safe in the park and on the beach.

4.1.9. Community Values

During the *Bronte Park User Survey 2016* the following values were consistently identified when people were asked 'What do you like about the area?'

- The natural beauty;
- The strong sense of community;
- The undeveloped quality of the space;
- The variety of different characters and environments across the Bronte Gully, the Park, Bronte Baths and the Beach; and
- The heritage and connection to local history.¹⁴

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Straight Talk, October 2016, Bronte Park User Survey Report

4.1.10. Major Issues

- There are gaps in lighting provision: i.e. in bathrooms, the Bronte Cutting, and outdoor showers.
- Pathways and the bear pit need updating.
- Planting design within the park lacks structure and form.
- Buildings within the Park are dated, and need to be refurbished or upgraded.
- The style of furniture and fixtures is inconsistent throughout the site.
- Planting design is not coherent and lawn is worn with dead patches.

4.2. Getting to and around the Park

This section looks at the various modes of transport to and from the park; entry and exit points; and wayfinding and circulation in and around the park. Refer to Figure 4.2 for the location of paths, entries and routes of travel.

4.2.1. Getting to the Park

The results of the *Bronte Park User Survey 2016* show that most people who visit Bronte Park and Beach walk or otherwise travel by bus, car, motorbike, or bicycle.

Main pedestrian access points to the park include the main entrance to the south at Bronte Road, Bronte Cutting, and to the north, Bronte Marine Drive, Bayview Street and Hewlett Street. A number of entrances also exist in the west of the park through the Bronte Gully that link to unpaved tracks.

Park entrances range from formal signposted accessways to informal tracks. These include steps, step-free access, kerb ramps, sloping concrete paths, informal dirt and grass tracks, and shared vehicle and bike accessways. Entrances in the north predominantly consist of steps or are linked to steep pathways that are not deemed compliant with Australian Standards. Entrances in the south provide more accessible options.

There are some car-share pods in the Bronte area, as an alternative to travelling by bus, private vehicle, or walking. The Randwick Waverley Community Transport (RWCT) service also provides transport services for the frail, aged, people with disabilities and the transport disadvantaged. Presently RWCT owns and operates seven vehicles and provides around 25,000 trips per year.

Walking

The Coastal Walk continues through Bronte on the promenade, connecting to the north via the Bronte Marine Drive footpath, and to the south by a path leading to the Bronte Cutting. The Bronte Cutting is a designated 10km/h zone for cars and includes a section without footpaths

where coastal walkers share the carriageway with traffic.

Green Links was initiated by Waverley Council to promote walking in the area. There is a Green Link connection from Queens Park to Bronte Beach.



Image: Man walking up footpath on North Headland

Public Transport

Waverley is serviced by a comprehensive and popular public transport system with regular trains to Bondi Junction and numerous bus routes connecting the site to the City, Bondi Junction, Dover Heights, and Bronte. Bondi Junction is on the Eastern Suburbs and Illawarra train line operated by CityRail. Frequent suburban train services operate to and from Bondi Junction Bus and Rail Interchange.

TransportNSW currently run three regular bus services from Bondi Junction to Bronte. Route 379 from the Bus Terminus on Bronte Road, route 364 from Bronte Marine Drive and Hewlett Street, and the route 360/361 service from Murray and Alfred Streets. There is currently no equal-access path between these stops and the park due to topographical constraints. In addition, TransportNSW operate a summer peak and public holiday bus service through the Murray and Alfred Street stop, route 362.

Cars and Parking

Waverley Council operates marked and metered parking in the Bronte Cutting that has 140 bays, three Mobility Parking Spaces, and motorbike parking. Residents with a Beach Parking Permit can use this facility for free. The Bronte Cutting carpark is rarely used to full capacity.¹⁵

Surrounding streets provide additional parking. Bronte Road operates unmarked pay and display metered parking.

There are five accessible parking spaces in a carpark in the Park adjoining the Bus Route Terminus. There is currently no accessible pathway grade connecting these spaces with the beach and town centre.

There are currently no taxi ranks servicing Bronte Park, Beach, and Village Centre.

Bike Routes

A bike and pedestrian shared path runs through Bronte Park, connecting Bayview Street and Bronte Road. This path forms part of the Coastal cycleway route that runs along the coastline, identified in the *Waverley Bike Plan 2013*. This bike path also connects mixed-traffic cycle routes on Bronte Road and Cutting with Centennial Park and Bondi Junction.

Entrances for bicycles is via the vehicle shareway and Bayview Street. Bike parking is provided on Bronte Road between the pedestrian crossing and Cutting carpark entry. Bike racks are also provided adjoining the heritage tram shelter in the accessible car parking area.

¹⁵ Waverley Council, 2016, Bronte Cutting Parking Statistics 1 Dec 2014 to 30 November 2016.



Figure 4.2 Getting to and Around the Park- Existing Conditions

4.2.2. Getting around the Park

The *Bronte Park User Survey 2016* revealed that a high proportion of people said they did not have difficulty getting around the area. However, some commonly cited impediments across the park and the beach include the steep gradient in front of the bus stop on Bronte Road and up the hill for parking, as well as the longer distance between facilities, which can make things difficult for elderly users.

Walking

Within the park there are several formal pathways leading from the park entry points to main destinations such as the promenade, beach, BBSLSC, amenities building, and community centre. Access to the playground, picnic shelters and barbecues are not currently formalised by pathways. There is also a popular dirt track at the bottom of Bronte Gully connecting to the waterfall and down towards the beach.

Formal paths within the park are typically concrete with the exception of sandstone flagging on stairs and paths in the upper gully. Paths are typically narrow, most paths measuring 1.3 metres wide. The promenade is typically 5.7 metres wide.

Universal Access

Universal Access in the built environment takes into account the needs of a wide range of community members so that each visitor has an equally satisfying experience.¹⁶ As part of the development of the Plan of Management an Access Study was undertaken. This study revealed that many of the entries, stairs, paths, and beach access points in the park did not comply with standards such as the *National Construction Code 2016* and *Australian Standards 1428 Design for Access and Mobility (2009)*. Furthermore, the condition of many paths and stairs is poor with cracked and uneven surfaces.

¹⁶ DRAFT Funktion Making Life Fit, October 2016, Universal Access Study

Many of the facilities provided within the park are not accessible from a path and do not cater for those with mobility impairments. These facilities include basic amenities such as seating, picnic shelters, barbecues, playground, toilet facilities, and baths. For a complete analysis of the access report please refer to *Funktion Making Life Fit, October 2016, Universal Access Study*. Major issues and actions identified in the Universal Access Study have been integrated into this document.

Vehicle Access in the Park

The primary service vehicle access point is located on Bronte Road. A secondary service vehicle access point is located on Bronte Marine Drive, adjacent to a pedestrian access point.

The following vehicles typically access the park:

- Garbage trucks, to empty garbage bins from the bin collection area;
- A truck to empty the Gross Pollutant Trap every couple of months;
- Parks maintenance vehicles, to deliver supplies such as mulch and remove green waste;
- Service vehicles, to maintain existing building assets such as the amenities buildings, community centre, kiosk and BBSLSC;
- Emergency vehicles; and
- Helicopter, in the case of medical emergency.

Signage and Wayfinding

Bronte Park and Beach has an existing suite of signage. Park Welcome Signs are found at most pathway entries to the park, refer to Figure 4.2 for locations. These signs provide a map showing the current location and places of interest in the park and information on prohibited activities. A single Visitor Information sign is located along the promenade at the nexus of the entry path and promenade; surf safety information is also displayed on this sign. The existing park signage is old and faded, is difficult to read, and contains incorrect information.

In addition, there are several standalone compliance signs detailing dog compliance, no alcohol, no commercial trainers, and no smoking on beach. There are also Beach Regulation signs and the Surfers Code signs at beach access ramps and adjoining the promenade. Pool safety signs are also located at Bronte Pool.

Interpretative signage can be found in the Bronte Gully and along the promenade, providing information on both the aquatic and terrestrial environment.

Wayfinding throughout the park can be unclear as path entrances are often obscured with destination points not being within the line of sight. Coastal walk directional signs are located towards the end of the promenade directing pedestrians to the Coastal Walk.

Beach and Pool Access

The beach can be accessed from the promenade via beach ramps or stairs. There are three sets of stairs and two ramped access points. BBSLSC and lifeguards share a ramped access with the public. None of these access points are compliant with Australian Standards.

The Bronte Baths are accessed from two points, both entries have stairs so are not accessible to wheelchairs. Currently the stairs do not have Tactile Ground Surface Indicators (TGSIs) or contrast strips on the nosing for people with vision impairment. There is a separate stair access to the beach pool pump, which is closed to public use. The pool has a split-level seating area elevated from the pool. Seating and balustrades in this location are also non-compliant with Australian Standards.

There is ladder access to the ocean from the pool area. This ladder needs to be regularly cleaned due to the build-up of algae.



Image: Steps into Bronte Pool



Image: Bike racks and bus stop off Bronte Rd

4.2.3. Major Issues

- The Coastal Walk through Bronte Park and Beach has ambiguous wayfinding.
- Existing accessible compliant parking does not meet current standards and there is no accessible compliant pathway connection between the parking spaces in the Park to the beach and café area.
- Main pathways and access into the park need to be wider and better designed to accommodate passing of prams, wheelchairs and bicycles.¹⁷
- Some pathways do not link entrances directly to the park facilities such as the playground, barbecue and picnic shelters.¹⁸
- The barbecues and picnic shelters are not accessible for wheelchairs.
- Stairs at the northern end forming part of the Coastal Walk are difficult to use.¹⁹
- Older visitors noted the distance from picnic areas to park amenities is too long.²⁰
- Safety issues were identified due to vehicle-pedestrian conflict outside BBSLSC and the park storage area.²¹
- Some visitors have difficulty accessing the baths and bogey hole due to uneven stairs, slippery stairs and rails.
- Pedestrian access from the Bronte Road bus stop and car parking is not at an accessible compliant grade and entrance into the park and beach is difficult to identify.
- There is a need to create better access around Bronte Baths (pool and toilets) in consideration of the elderly, those who use wheelchairs, and parents with prams.
- The shared traffic and pedestrian system in the Bronte Cutting can be difficult to negotiate. The narrow space causes conflict between pedestrians and vehicles, particularly when vehicles are passing pedestrians.
- Existing signage is faded and some information is outdated.

17 Funktion Making Life Fit, October 2016, Universal Access Study DRAFT

18 ibid

19 ibid

20 ibid

21 ibid

4.3. Playing and Relaxing

Bronte Park and Beach is a highly used space and supports a wide variety of active and passive recreational activities such as swimming, surfing, Nippers, beach-goers, walking, jogging, bike riding, picnicking, barbecuing, beach viewing and relaxing. Refer to Figure 4.3 for the location of recreation facilities and park uses. Feedback from the *Bronte Park User Survey 2016* indicated that the community appreciate the provisions at Bronte, particularly the pool, picnic shelters, open grass areas, amount of gathering space and access to coffee shops.

4.3.1. Recreation Facilities

Important facilities in Bronte Park that support recreation include:

- Bronte Beach Surf Lifesaving Club (BBSLSC): BBSLSC occupies the northern portion of the building with the ground floor consisting primarily of storage facilities, gymnasium, change rooms, members' area, office, and first aid room. An undercroft storage area is located at the rear of the ground level. The first floor consists of members' rooms that includes a bar and toilets; a narrow veranda is located on the east elevation orientated towards Bronte Beach. Presently BBSLSC is accessed from the ground floor via Bronte Beach Promenade, south side access ramps and steps, or via the storage room located at the rear of the building. The first floor of BBSLSC is accessed via internal stairs or from the Bronte stairs and veranda at the building's east elevation. BBSLSC has no on-site car parking, however it has dedicated parking spaces within the Bronte Cutting.
- Attached to the BBSLSC is a single-storey building consisting primarily of:
 - Male change area with five toilets, ambulant/accessible toilet, and urinals. Communal shower area with six shower heads;
 - Female change facilities with sixteen toilets and one ambulant/accessible toilet. Shower area with four shower cubicles;

- Parks Staff lunch room with lockers, female and male toilets;
- Rangers office; and
- Bronte Kiosk.
- The building in the southern section of the Park accommodates:
 - Bronte Beach Community Centre;
 - Bronte south amenities building. There are no designated accessible showers or male/female toilets in this facility.

Bronte Park also accommodates:

- Picnic shelters and barbecues
- Miniature train track
- Playground in Bronte Park
- Playground in Hewlett Street Reserve
- Heritage tram shelter currently used as a bus shelter
- Bronte Baths

4.3.2. Recreation Activities

- The findings of the *Bronte Park User Survey 2016* indicated that:
 - The most common activities were swimming and walking. As expected, the beach is the most highly used element of the area.
 - Jogging, exercising, relaxing and socialising were also very popular activities.
 - Activities are spread across all areas of the park and beach.
 - Most people say they generally stay for one to two hours.
 - Some people come multiple times per day.
 - There is a strong underlying community network based on the presence of intergenerational residents and a number of active clubs and organisations. These groups drive regular visitation, and provide a vehicle for the consistent use of the facilities and an appreciation of the natural beauty of the area.
- Some activities are more common in certain areas and at certain times of the day.

- Many people enjoy the use of the grass areas as this provides open space for small and large group activities. This is popular through midday and into the afternoon in daylight.
- Most activities are self-organised. People appear to bring all the items they require to entertain themselves but rely on the use of amenities (toilets, showers and change rooms) and sometimes purchase food. Around 50 per cent of those surveyed said they make use of the Bronte Road cafés on their visit to the park and beach.²²



Image: A surfer and walkers along the pavement



Figure 4.3 Playing and Relaxing- Existing Conditions

Passive Recreation

Bronte Park and Beach is very popular for people to stop and relax, enjoying the sun, outdoors and view of the beach and ocean. People also frequently use the area to socialise with friends, take photographs, and sunbake or quietly recline with a book.²³ Generally these activities are spread throughout the park and beach; however, the park beyond the promenade, including the open grass area and slopes, are very popular spots for people to enjoy the park with a view of the beach. Occasionally the park is used for larger gatherings and parties.

Swimming

The most popular places for the public to swim are at the northern end of the beach, the rock pools (bogey hole) and baths.

The Baths are located at the southern end of the promenade and are accessed by stairway only. There are a number of organised swimming clubs that use the pool and the community centre adjoining the southern amenities building; these clubs include Bronte Splashes Swimming, Bronte Swimming club, Bronte RSL Swimming Club, Bronte Breakers Women's Swimming Club and Dr Bronte Swim and Discussion Club.

The beach is also popular for swimming; the northern end and the centre of the Beach are typically the safest for swimming. The Life Guard patrol flags are usually set up at the northern end. Submerged rocks at the southern end make swimming there undesirable. The rock pool known as the 'bogey hole' on the southern end of the beach is protected from strong currents, deep water and waves (unless there is big surf) by outlying rocks. Anecdotal evidence from lifeguards indicates that the areas where most rescues occur are in the northern corner of the beach where a topographical rip flows. Strong currents and a rock platform that is popular with rock fishermen make this a

²³ ibid

notorious spot for people getting into trouble. There is also a strong rip that runs out against the southern rocks that results in frequent rescues by lifeguards.²⁴

Waverley Council employs professional lifeguards to protect visitors at Bronte. The lifeguards patrol the beach and bogey hole. Bronte Beach had a large number of rescues over the 2016-17 season, second only to Bondi Beach in the Sydney region.²⁵ This is reflective of the perception Bronte Beach is one of the more dangerous beaches in Sydney.

Surfing and Paddling

Bronte Beach is popular for board riders and is home to the Bronte Board Riders Club.

Snorkelling and Fishing

The beach and bogey hole are also popular for snorkelling and fishing. Fishing is also popular from the headland north of the beach. Bronte Beach is the major access point to the northern part of the Bronte-Coogee Aquatic Reserve.

Volunteer Surf Life Saving

The volunteer lifesavers wear red and yellow uniforms and assist the lifeguards on the Beach on weekends and public holidays during the summer period. BBSLSC organises regular activities (daily surf training, surf patrols and Sunday Nippers training) and special events such as surf carnivals, Nippers fun swim days, the Christmas Scramble, Christmas Carols nights, Bondi to Bronte Swim, barbecues, Bronte Biathlon and fundraising initiatives.

Walking

Walking is one of the most popular activities in the park. As mentioned earlier, the Bronte Promenade forms part of the Coastal Walk, refer to Getting to and Around the Park.

²⁴ 2016 Waverley Council, Bronte Beach Lifeguard Tower Draft Proposal,

²⁵ Surf Life Saving Sydney, Rescue Methods/Statistics, accessed 23 April 2018, <http://surflifesavingsydney.com.au/lifesaving/rescue-methodsstatistics/>

Dog Walking

Dog walking is a very popular exercise. Bronte Park and Gully have designated off-leash areas, refer to the Management and Maintenance section for details.

Picnicking and Barbecuing

The picnic shelters and barbecues are very popular for meeting friends and family. Council, in 2022 updated the BBQ's to provide four barbecue stations with two barbecues in each. Many people use benches and the picnic shelters to rest as they provide space to put items including books, bags and food.²⁶

Exercising

Bronte Park, Beach and Pool are popular for individuals to come and exercise. Visitors typically exercise in the morning. Waverley Council sets guidelines and manages commercial training permits. Individuals utilise the Park and Beach for activities such as running, walking and swimming.

Ball Games

The open grassed area between the promenade and picnic shelters is often used as an informal kick-about area, Frisbee is also popular. Informal ball games are permitted in this area on the lawn; however, organised ball sports are not permitted.

Children's Play

The playground in Bronte Park was upgraded in 2013 and is very popular. The playground is identified as a District Level Play space in Waverley Council's *Play Space Strategy 2014–2029*, meaning that it is a 'destination' play space and services a substantial residential area. This play space currently provides play experiences for toddlers up to senior children (10–14 years old); however, the full age range for senior children is not entirely catered for. Play equipment includes a large climbing unit, boat, hammock, slide,

²⁶ Straighttalk, 2016, Bronte Park User Survey

spinning carousel, swings and a toddler area. As this play space was recently upgraded it is not due for replacement for some time. In developing the play strategy, a gap in play provision for young people was identified. As Bronte Park and Beach currently is identified as a district level play space, providing additional activities at Bronte would be beneficial and assist in addressing play provision as identified in Council's *Play Space Strategy 2014-2029*.

A smaller playground is located in Hewlett Street Reserve; this playground is much smaller and identified as a Pocket Play Space in Council's *Play Space Strategy 2014-2029*, catering to the immediate residents in the area. This playground currently has a climbing cubby house, spring animal, see-saw, spin pole and swing set. It is used by toddlers (0-4 years) and junior children (5-9 years). The play space has seating facilities but is not connected by a formal path. The *Play Space Strategy 2014-2029* has identified this play space to be upgraded as a medium-term priority to a Neighbourhood Level play space.

A miniature train track is located adjacent to the open grassed area that operates on weekends during the summer months and daily during school holidays. The train has been in operation for many years with locals having fond childhood memories of riding the train.

Bronte Gully is often used by senior children and young people as a space to hang out. With the exception of other park facilities there are no other facilities or activities aimed to cater for this age range exclusively.

Events

Based on the Council's approved Fees and Charges, the approval for the use of Bronte Park and Beach for 'one-off temporary events' is based on the impact and time of the proposed activity as detailed under *Waverley Council Events Policy 2015*. Currently BBSLSC hosts an annual event that uses Bronte Park and Beach to accommodate its major ocean swim event.



Image: Bronte Park Playground



Image: Bronte Park central lawn

4.3.3. Major Issues

- Limited shade trees.
- Trees should be considered as living assets with a long term maintenance and replacement plan.
- Conflict of dogs off-leash with other users.
- The picnic area in the north headland of the park is underutilised.
- There are two barbecue units of four barbecues: there are times where larger groups take over the barbecue zone making it difficult for others to use.
- Not enough water bubblers.
- Bronte Beach water safety.

4.4. Enhancing the Environment

This section analyses the key intrinsic natural assets of the site including micro-climate, geology and soils, topography, hydrology, flora and fauna, and sustainability, refer to Figure 4.4 for more detail. Results from the *Bronte Park User Survey 2016* showed that people love the natural setting, unspoilt beaches and undeveloped feel. People also appreciated the environment in the Bronte Gully and work done to maintain this setting.

4.4.1. Micro Climate

Bronte Park and Beach are within a bay flanked by sandstone cliffs, the beach is east-facing. The coastal environment presents some extreme weather conditions such as salt spray, strong winds and high tides.

Sydney's climate is temperate, with four seasons. It is mainly sunny throughout the year with cool, mild winters and hot, humid summers. Sydney's mean annual rainfall is 1,212mm. Average temperatures range from between 20.3–14.13°C in winter, to 29–23°C in summer.²⁷

4.4.2. Geology and Soils

Bronte is underlain by a varied thickness of Quaternary-aged beach sands overlying Triassic Hawkesbury Sandstone, with outcrops at the northern and southern extents of the beach.²⁸

Large parts of Bronte Park and Gully appear to have fill material. Fill would have been used following the construction of the sea wall to create a level site for the park.

The site is located in an area of acid sulphate soils (class 5), with a pocket of class 4 acid sulphate soils central to the open lawn and picnic area.

²⁷ <http://www.weatherzone.com.au/climate/station.jsp?lt=site&lc=66062>, viewed 21/01/17

²⁸ 1:100000 Geological map for Sydney

4.4.3. Topography

In its original form Bronte Beach consisted of a natural valley that channelled surface water run-off towards the ocean. Beach sands extended up to 100 metres into the valley. Between 1914 and 1917, a 250-metre-long seawall and promenade were constructed, effectively reducing the beach depth. A set of stairs was constructed in the north, providing access from the beach level to the headland. The land behind the wall was drained, backfilled and converted to public open space.²⁹

4.4.4. Hydrology and Services

Bronte Creek remains a viable watercourse and serves as an urban stormwater channel. The creek funnels the natural base flow of the 135-hectare Bronte Water Catchment. The watercourse consists of an open concrete channel from the base of the waterfall to the western extent of the main grassed section of Bronte Park, from here it is undergrounded and directed to the discharge point at the northern end of Bronte Beach.³⁰

The mean tidal range in Sydney is approximately one metre and the tidal period is around 12.5 hours. Tides in spring are higher and lower from the mean sea level than other times of year. The average spring tidal range is 1.3 metres and the maximum range reaches two metres.³¹

Sea level rise is a gradual process and will have medium- to long-term impacts. National and international projections of sea level rise along the New South Wales coast estimate a rise of up to 40cm by 2050 and 90cm by 2100, relative to 1990 mean sea levels. There is no scientific evidence to suggest that sea levels will stop rising beyond 2100 or that the current trends will be reversed. It is expected that sea

²⁹ 2011, Coastal Risk Hazard Vulnerability Study

³⁰ Total Each Care Pty Ltd, 2015, Bronte Gully Ecological Restoration Action plan 2015-2045

³¹ Worley Parsons, Coastal Risks and Hazard Vulnerability Study, Sydney

level rise will reduce the shoreline and cause recession and shortening of the beach. Increasing sea levels have the potential to increase coastal hazards such as beach erosion, and flood risks during major storm events. This may affect buildings, infrastructure, recreational facilities and amenity.³²

The seawall along Bronte Beach is approximately 250 metres long. It retains the beach and promenade, and protects the foreshore buildings from inundation. With consideration of predicted sea level rise and more frequent extreme storm events, the Bronte Beach seawall is at a potential risk of:

- Excessive scour due to wave action in front of the wall.
- Wave overtopping causing structural damage behind the seawall (higher for 20-year average recurrence interval [ARI] or more extreme event).
- Impact on the seaward face and the production of significant volumes of splash water or wave overtopping of the seawall.

Not unlike the damage caused in the 2016 storms, these events are likely to cause damage to infrastructure along or immediately behind the seawall and undermine the seawall itself.³³

The site is identified as a risk of coastal inundation in the coastal inundation risk map detailed in Part B4 of the *Waverley Development Control Plan 2012*. Accordingly, a coastal risk assessment will need to be done alongside any development applications.

4.4.5. Sustainability

The aim of the Bronte Gully Stormwater Harvesting System is to save water, improve beach water quality, reduce pollution and better manage water resources. The system uses the reliable stormwater flow travelling down the channel in Bronte Gully that would otherwise be discharged straight out to sea. The system was installed and completed in

³² ibid

³³ ARUP, 2016, Waverley Council Bronte Seawall Technical Study Report, Sydney



Figure 4.4 Enhancing the Environment- Existing Conditions

September 2008. It uses a 120-kilolitre underground storage tank. The harvested and treated water is:

- Used for cleaning Bronte Pool and other public spaces,
- The sole source of water for park irrigation and bush care activities,
- The primary supply of water to both amenity blocks (toilet and urinal only),
- Provided to the Bronte Beach Surf Lifesaving Club for use.

The system is estimated to save 16 megalitres of water every year; it improves the beach and water quality by providing water to the park and amenities, reducing stormwater flowing into Bronte Beach, and reduces risk of pollution. BBSLSC and the adjoining public amenities are currently supplied treated stormwater from Council’s Bronte Stormwater Reuse System for toilet flushing.³⁴

4.4.6. Fauna and Flora

Bronte Gully, located inland from the Park and Beach, is one of the largest areas of urban bushland in Sydney’s Eastern Suburbs.³⁵

Bronte Gully supports approximately 3.5 hectares of mixed native and exotic vegetation on the north and south-facing slopes surrounding Bronte Creek. The original native vegetation that once occurred over Bronte Gully would have been a mixture of Coastal Heath and Scrubland vegetation on the upper slopes and more open areas to the east, with Wet Sclerophyll Forest/Gallery Rainforest vegetation present within the riparian zone of Bronte Creek.³⁶

Land management practices over the past 100 years have resulted in the degradation of the native bushland in the

Bronte Gully. Currently existing vegetation is a combination of native and exotic plantings (historic and recent), exotic weeds and restored/reconstructed native bushland communities.³⁷

Waverley Council has adopted and is implementing an *Ecological Restoration Action Plan* (ERAP) to re-establish native species within the bushland dominated by invasive exotic weeds. Works are carried out by the Bushcare groups, Bronte Gully Bushcare and Bronte Waterfall Bushcare, as well as commissioned to professional contractors by Waverley Council.

The aim of the ecological restoration of Bronte Gully is to:

- Increase the quality of the habitat availability for native fauna and attract more species into the area,
- Restore and increase the occurrence of native vegetation in the Eastern Suburbs and provide higher quality passive recreation and educational opportunities,
- Greatly increase the visual amenity of the area, and
- Reduce a major source of exotic weed seed spreading into surrounding remnant native bushland patches.³⁸

There are patches of remnant vegetation on the northern and southern cliffs. The vegetation community is known as Sea-cliff Heath and Sea-cliff Grassland. The remnants range in ecological condition from heavily weed-infested to low levels of weed occurrence. All patches were identified as being in Very Poor Vegetation Condition by SBR (2010). Bush regeneration works are routinely undertaken within the larger remnants. Connectivity planting is recommended to support the remnant vegetation in numerous locations.³⁹

Wildlife corridors (Biodiversity Corridor)

The 2011 Biodiversity Study also included a Fauna Survey and a Wildlife Habitat and Corridor Assessment. This assessment identified Waverley as an area of ‘good fauna habitat’. The assessment also identified Bronte Park as an important link and significant stepping stone in a major east-west corridor, connecting Tamarama Park to Centennial Parklands.

The area of good habitat within Bronte Park and adjoining habitat corridor have been recognised in the biodiversity section of the Waverley DCP 2012. The biodiversity section outlines the controls and planting species recommended for properties within or adjoining habitat corridors. This corridor needs to be retained and enhanced to facilitate dispersal of flora and fauna species throughout the LGA.

Bronte Park and Gully forms a critical link in a habitat corridor identified in the *Waverley Development Control Plan 2012*. The corridor aids wildlife movement, interbreeding and recolonisation through the provision of habitat and buffer vegetation. Bronte Gully is a large habitat resource for a wide range of native fauna species. The Bronte Gully is a temporary refuge for transient bird species and a permanent home for native frogs, reptiles and small to medium-sized birds and mammals.⁴⁰

The cliff line supports low to moderate levels of native flora and fauna habitat. Vegetation generally occurs as sparse to dense shrub layer with few areas of dense native understorey/groundcovers. The shrubby vegetation provides moderate perching and foraging habitat of value to small passerine birds; there are few food resources for nectar-feeding species. Large areas of open sandstone provide basking and foraging habitat for small skinks.⁴¹

34 http://www.waverley.nsw.gov.au/environment/water_and_coast/our_projects/bronte_gully_stormwater_harvesting_and_reuse, viewed November 2016

35 Total Each Care Pty Ltd, 2015, Bronte Gully Ecological Restoration Action plan 2015-2045

36 UBM, 1993, Bronte Gully Bushland Survey and Rehabilitation Strategy, Sydney

37 Total Each Care Pty Ltd, 2015, Bronte Gully Ecological Restoration Action plan 2015-2045

38 ibid

39 Biodiversity Action Plan 2014-2020

40 Total Each Care Pty Ltd, 2015, Bronte Gully Ecological Restoration Action plan 2015-2045

41 Biodiversity Action Plan 2014-2020



Image: Bronte Gully

4.4.7. Major Issues

- From time to time foxes and other pests require management.
- Planting selection and design in the Park does not currently consider the biodiversity corridor.
- The crib retaining wall in the upper gully needs to be backfilled and planted.
- There is some evidence of soil contamination.
- From time to time stormwater quality needs to be managed.
- Weed control is difficult to manage on steep slopes in the Bronte Gully.
- Continued and further support to volunteer Bushcare groups.
- Park and pool infrastructure is not currently set up for climate change, being vulnerable to storm and extreme weather damage.
- The entry to the underground stormwater pipe (trapezoid) in the Bronte Gully is not secure, posing a safety risk for people or animals being washed into the pipe.
- Some remnant vegetation is in poor condition.
- Tree replacement is currently unplanned.

4.5. Community, Culture and Heritage

People like the sense of community, local atmosphere, and ambiance of Bronte. In the *Bronte Park User Survey 2016* many people commented that Bronte Park and Beach felt like home.

4.5.1. Statements of Heritage Significance

The following are the existing Statements of Significance for the *Bronte Beach and Park Landscape Conservation Area* and *Bronte House* and grounds as provided in their respective inventory sheets:

Statement of significance for Bronte Beach and Park:

The developed park behind the beach is a rare example of a beachside park retaining much of its 1920–1940 period character and layout. It is also unusual for a Sydney beach park not to have its beach and park elements separated by a road. Historical, cultural, natural and scenic value. Important aesthetic and historical associations with Bronte House. State significance. Date significance updated: 07 Feb 00

Statement of significance for Bronte House and grounds:

Bronte House is of a style not commonly found in Australian Colonial architecture, with its superb siting and substantial garden it is a significant essay in the picturesque. The property has connections with colonial architect Mortimer Lewis and more importantly with Robert Lowe, later created Viscount Sherbrooke. It is especially notable stylistically as an individual mid-Victorian design reflecting a romantic and picturesque interpretation of the medieval past. It is substantially intact and retains its outstanding original setting. Bronte House is the oldest known residence in the Waverley Council area.⁴²

A historic, extremely rare, picturesque garden constructed

in a naturally irregular site as a setting for an equally picturesque colonial house by one of the colony's rarest inhabitants – a cultivated lady. (James Broadbent for National Trust of Australia, 1981)

Bronte House is one of Australia's most picturesque surviving colonial residences and dates back to 1845. Built in the 'Gothick' taste so fashionable in the late 18th and early 19th centuries it is a perfect example of the cottage orné, not a mansion but a romantic retreat from more formal city life. Its restored and adapted garden is now a small scale botanic garden, a repository for rare and beautiful plants, and one of Australia's best new private gardens. (Schofield, 2002) Date significance updated: 08 Dec 03

4.5.2. European Heritage

In preparation for the 1995 Plan of Management, a heritage study was prepared by Mayne Wilson and Associates. The following information has been summarised from this report.

The land on which Bronte Park has developed is part of four land grants totalling 42 acres acquired by Colonial Architect Mortimer Lewis in 1836. Although he laid the foundations for a modest house, he did not build it, and sold his estate to barrister Robert Lowe and his wife Georgiana in 1843. They designed and built what became known as Bronte House in 1844–46, and laid out elaborate landscaped grounds influenced by the picturesque theory, exploiting the many natural features of the site.

After their return to England in early 1850, the estate passed through several hands, the only two families to reside there for any length of time being the Holdsworths (1861–1882) and Ebsworths (1882–1948). The subdivision of the estate in 1882 reduced the land on which Bronte House is situated to only four acres. Most of the landscape elements – sandstone stairways, the bridge over the waterfall, and some pathways that remain within the Park today – were constructed during the Lowe's relatively short occupation, and have a high

degree of historical significance.

The Estate's second phase began in 1886. In response to public pressure, Waverley Council resumed 14 acres of it for a public park. The following year saw the construction of public baths near the Bogey Hole, and women's dressing sheds. From then on, the Park grew into a favourite seaside resort, taking its name from historic *Bronte House* on the ridge behind it.

Bronte Surf Life Saving Club was established in 1903, and a Swimming Club building erected above the baths the following year. A tram service opened in 1911, bringing hundreds of beach-goers to the Park at weekends and public holidays. Facilities such as pathways, dressing sheds, toilets, picnic shelters and kiosk were provided and upgraded as required.

The sea wall, promenade, and turfed area were constructed during 1914–16. Waverley Council progressively acquired additional land for the Park, purchasing Bronte House itself in 1948.

Bronte Park has historical significance as a cultural landscape still containing elements that demonstrate its origin as a *picturesque* landscape fashioned on the late 18th – early 19th century English model. The presence of Bronte House on the ridge reinforces the interpretation of the park as a former mid-19th century gentry estate.

Since 1887, Bronte Park has acquired high social significance as a favourite seaside resort for both local and regional visitors. Some of its 19th century and early-20th century plantings have a moderate degree of aesthetic significance, as do the many view corridors and visual catchments available from both the Bronte Gully and the coastal walkways.

Although much modified, the waterfall and the gully through which its creek flows has some residual natural heritage significance, as do the rock benches, cliffs and steep slopes of the gully walls. The picnic shelters within the Park have

⁴² Dowd, pp. 154–161. Kerr J, Broadbent J, Gothic Taste in the Colony of New South Wales, p. 107.

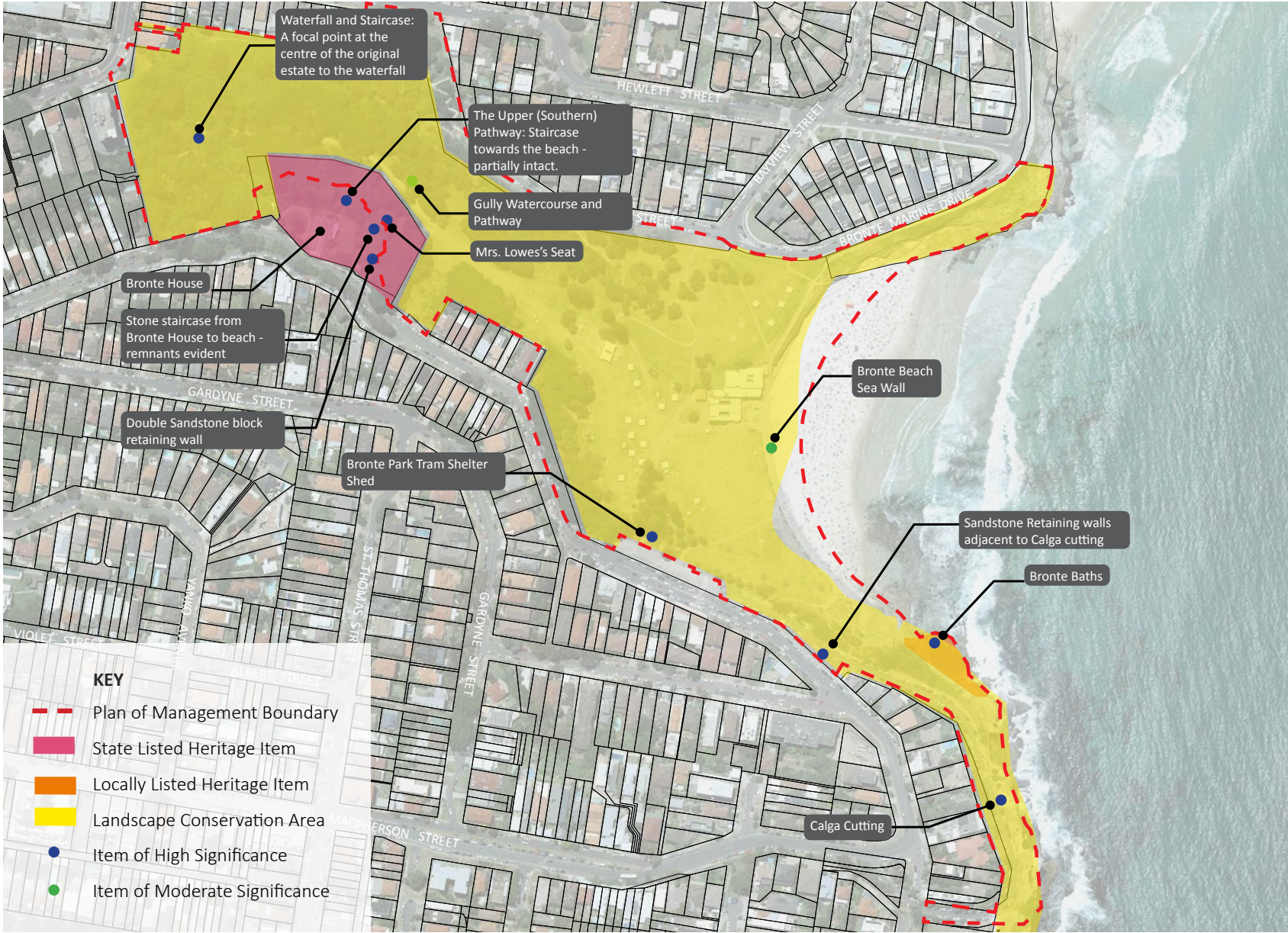


Figure 4.5 Community, Culture and Heritage- Existing Conditions

low heritage significance, but the continuity of style, general location, and use since c. 1913-14 has value.⁴³ The sites of the swimming pool, BBSLSC, and the old tram shelter have a moderate degree of social significance because of their consistency of use for the better part of a century or more.

The Mayne-Wilson and Associates heritage study identified the following heritage items of high and moderate significance within Bronte Park:

- The Waterfall and Staircase: A focal point at the centre of the original Bronte Estate, this staircase was built alongside the waterfall by the Lowes to allow access from the upper cultivated zone of the estate down into the lower gully area.
- The Upper (southern) Pathway: Formed by the Lowes to provide access around the northern perimeter of the homestead gardens and to service the stone staircase towards the beach.
- Gully Watercourse and Pathway: The drainage channel marks the approximate alignment of the original watercourse through the gully, alongside which a pathway was constructed by the Lowes. The present stone and concrete channel was built in the 1970s.
- Stone Staircase from Bronte House: Remnants of this staircase remain above the former tennis court platform. It was created to provide access from Bronte House into the gully and towards the beach. Two flights of stairs are identifiable.
- Mrs. Lowe’s seat: Carved out of a rock overhang, this seat is located alongside the steps built by the Lowes to access the Bronte Gully. Commonly referred to as Mrs. Lowe’s ‘woodland boudoir’, it was reputedly a favourite location from which she would paint.
- Stone retaining wall: Actual date of construction not reliably known. Stone blocks may be recycled from elsewhere e.g. from farmlet cottage or other stone cottages once nearby.
- Double sandstone block retaining wall: Judged by its

43 Mayne-Wilson & Associates, Heritage Study of Bronte Park, 2003, Heritage Table Item 3.5

- type of construction, it appears to be very old. It was possibly used to contain the lower south-facing slopes of the knoll on which the farmlet cottage was built.
- Bronte Park Tram Shelter Shed and Calga Cutting: Calga Cutting was built during 1910 to provide access for the tram line to Bronte, which was opened in May 1911. The existing bus shelter was the second tram shed, built c1912–13 to replace an earlier smaller structure.
 - Sandstone retaining walls adjacent to Calga Cutting: These sandstone block walls were constructed c1910s–20s to prevent sand from the dunes upslope drifting onto the tram tracks, and to consolidate the slopes between the tram tracks and the paths below them down to the baths.
 - Bronte Baths: First built in 1887. Women’s and men’s dressing sheds were built abutting the baths in 1887 and 1910 respectively and the first swimming club building was built above the baths c.1904. Two bogey holes were created to the north of the baths. The sandstone block walls just above the baths should be continuously monitored and conserved.
 - Bronte Beach sea wall: Built from 1914–1917 to prevent large seas from sweeping into the park. It enabled a promenade around the beach to be built above the wall, and backfill to be installed behind, creating the present grassed picnic area.⁴⁴

Refer to Figure 4.5 for the approximate location of heritage items.

4.5.3. Aboriginal Heritage

Aboriginal people have inhabited the greater Sydney region for over 20,000 years. A number of communities have been associated with the land between Sydney Harbour and Botany Bay. The surrounding coastal strip contains a range of Aboriginal sites including middens, art sites, axe grinding grooves and rock engravings. It is likely most of the Aboriginal people who occupied the land around the study

44 Mayne-Wilson and Associates, 2003, Heritage Study of Bronte Park, p 139, Sydney.

area would have been of the Cadigal clan.⁴⁵ They would have used the marine, riverine and land resources of the area. In the Bronte Gully, the original watercourse flowed over the waterfall and ponded in a series of lagoons that meandered through the coastal vegetation down to the beach. Fishing was observed to have formed a significant part of Aboriginal subsistence activities in the eastern Sydney area at European contact, and this environment provided a variety of fresh and saltwater fish and shellfish.⁴⁶ Following European contact, the Sydney Aboriginal population was quickly reduced in numbers, and dispersed by European settlement. Traditional groups were broken up and reconfigured.⁴⁷

There are no documented Aboriginal sites recorded for the study area. However, archaeological evidence may potentially remain undetected in Bronte Park.⁴⁸ Aboriginal use of sheltered coastal places like Bronte Gully and the adjoining hinterland likely commenced after the sea stabilised at the current shoreline several thousand years ago. It is highly probable that Aboriginal people were regularly using Bronte Gully and its coastline before the first settlers who arrived with an intention to stay increased in number from the 1830s.⁴⁹

4.5.4. Community and Cultural History

Many community groups, particularly the swimming and surf clubs, hold a significant place in the cultural history of the site. Additionally, the volunteer bush care groups established in 1998 have been an active community group

45	Dominic Steele Consulting Archaeology (2003).
46	ibid
47	ibid
48	ibid
49	(Aboriginal Heritage Assessment –Bronte House April 2015 p,83)

and have also contributed to the environmental restoration of the Bronte Gully.

The first Council works within the park included the baths and adjoining women's dressing sheds completed in 1887. The baths were first managed by private leases.⁵⁰ It wasn't until 1904 that the first swimming club building was established for the Eastern Suburbs Headquarters Swimming Club, a male-only club. The ladies' branch of the club was established in 1905.⁵¹ Other clubs have since opened, including the Bronte Splashers Swimming Club in 1921, which is still operating today. Swimming at Bronte Baths has remained an integral part of the place. Today the Bronte Baths and community centre from which the clubs operate is an active node within the park.

The Bronte Surf Life Saving Club (BBSLSC) is also a significant part of the social heritage of the park. The clubhouse was constructed in 1910 in much the same location as it stands today. BBSLSC was established in 1903 and the club building was expanded in the early 1920s and rebuilt in 1931. The 1930s building burnt down and was again rebuilt in 1974, in the form that currently stands today. BBSLSC has remained an active club, providing a surf lifesaving service to the community and hosting many community events. Membership numbers have increased over the years, placing greater demands on the existing club facilities and building. BBSLSC and surrounding area is also an active hub within the park, particularly on weekends and when running the Sunday Nippers program.



Image: Bronte Beach taken from North Headland



Image: Sculptures in the park

4.5.5. Major Issues

- Many of the historic elements of the site remain a mystery, including Aboriginal and European history.
- Community groups such as BBSLSC and swimming clubs have identified that the existing facilities do not meet their current needs.
- There are incomplete details for a number of heritage items listed by the Office of Environment and Heritage.
- Not all heritage items identified by Mayne-Wilson and Associates in the Heritage Study of Bronte park dated 2003 are identified as items of local significance in Council's Local Environmental Plan.

⁵⁰ Mayne-Wilson and Associates, 2003, Heritage Study of Bronte Park, p 139, Sydney.

⁵¹ Ibid, p 56-68

4.6. Management and Maintenance

Bronte Park and Beach, with all of its associated buildings and stormwater infrastructure, is maintained and managed by Waverley Council. The high level of use requires careful management and intensive maintenance of infrastructure and resources. The *Bronte Park User Survey 2016* indicated that visitors are generally satisfied with the cleanliness and maintenance of the beach, water and park. However, the community expect the assets to be maintained and cleaned on a more regular basis and to a higher standard.

Details of the on-site facilities and their use is documented in the preceding chapter. This section of the report details the services that Council provides in managing and maintaining the site to ensure the place is well kept, refer to Figure 4.6 for location of facilities and services.

In maintaining and managing the Park and Beach the following activities are considered:

Activities and Events: Licenced fitness trainers are permitted to use Bronte Park in accordance with Council's Commercial Fitness Training Policy. Bronte Park is also used for 'one-off temporary events' – the approval for events is assessed on the potential impact and time of the proposed activities, detailed under Council's Use and Hire of Public Open Spaces. There have been instances of unlicensed fitness trainers utilising the park, and not abiding to Council's Policy. BBSLSC upper level has a function venue with a liquor licence and small kitchen. BBSLSC has an annual event using Bronte Park and Beach to accommodate a major ocean swim event. The park and beach are highly used for commercial photography.

Waste Services: Garbage is collected from a central bin collection area in the centre of the park. Bins are collected by garbage trucks daily, both garbage and recycling trucks enter the park. Currently bins are located throughout the park, when full the bins are wheeled to a central bin collection point behind the amenities building and kiosk for collection.

Lifeguards: Waverley Council employs professional lifeguards to protect visitors to Bronte Beach. These professional lifeguards work 365 days of the year. The lifeguards are responsible for patrolling the beach, Bogey Hole and Bronte Pool. The lifeguards put out flags, rescue equipment, surf crafts, patrol designated public surf bathing and closely monitor dangerous swimming areas. When necessary they perform rescues and resuscitations.

Park Maintenance: Council oversee all the maintenance requirements of the park and beach. To assist with maintenance, a Parks Works Yard is located at the rear of the amenities building. The yard accommodates hand tools and a four-wheeled bike. A staff room is located on the beach side of the amenities building. Council is generally responsible for maintaining assets such as turf, gardens, paving, roads, fences, handrails and cleaning the beach. Council is also responsible for cleaning the facilities and amenities throughout Bronte Park.

Pool Maintenance: The Bronte Park pool is drained and cleaned weekly during daylight saving and fortnightly for the rest of the year. Pool maintenance teams require light vehicle access to the pool.

Playground Maintenance: Council maintains the playgrounds in Bronte Park and Hewlett Street Reserve. The playground rubber softfall surface is routinely patched and cleaned. Equipment is maintained and parts replaced from time to time. Council audits playgrounds annually to ensure they meet safety requirements.

Building Maintenance: Council maintain and repair the existing buildings on site including both North and South Amenities buildings, BBSLSC, kiosk, Bronte Bath Community Centre, picnic shelters and the bus shelter (heritage tram shelter). The amenities buildings are regularly cleaned. Light vehicle access is required to the southern amenities block for this purpose.

Parking: Managed by Council, refer to Getting to and

Around the Park for details.

Environmental Services: Council is responsible for identifying and implementing energy, water savings and renewable opportunities within Bronte Park and Beach. This includes identifying ways to reduce waste to landfill; encouraging visitors to use sustainable transport options; educating the community on the environmental significance of the area; and preparing for the future impacts of climate change. The Council adopted Bronte Gully Ecological Restoration Action Plan assists Council in restoring the Bronte Gully with a combination of works by specialist contractors and the two active community volunteer groups undertaking bush regeneration. There are two gross pollutant traps that are cleaned and managed every two months.

Safety and Regulations: Council Park Rangers patrol Bronte Park and Beach daily, enforcing regulations to promote safety and equitable access for visitors. Activities that adversely affect other patrons' pleasure of the park are regulated. On occasion rangers and other Council staff need to manage antisocial behaviour particularly in the park and gully. Controlled activities include dog walking, consumption of alcohol, commercial training, ball games, bicycle riding, skateboard riding, use of portable barbecues and littering. Dogs are allowed off-leash in Bronte Gully between 3pm and 10am daily. Dogs must be on-leash in all other areas of the park and gully. Dogs are prohibited near Bronte Ocean Pool, on the beach, within 10 metres of the children's playground and the barbecues. Dog regulation signage could be improved to assist in owner education and enforcement. The following regulations are enforced in the park:

- No alcohol
- No camping or staying overnight
- No organised ball games
- No commercial activities without Council approval
- No skateboards or rollerblades
- No kites or kite activities



Figure 4.6 Management and Maintenance - existing conditions

- No portable barbecues or open fires
- No collecting or harvesting invertebrates in the intertidal area
- No smoking on the beach
- Dogs are prohibited on the beach, in the bushland of the Bronte Gully, near the pool and children's play areas and food preparation areas such as barbecues and the kiosk.

Service vehicles access the park from Bronte Road. Access is gated; however, typically the gate is unlocked or open. Vehicles that require access include the garbage truck, Parks Staff with utes, and deliveries to BBSLSC. Occasional access is required by a large truck to the gross pollutant trap located in the vehicle/pedestrian shared path in the centre of the park.

Emergency vehicles require access to the grassed area adjoining BBSLSC. This area is also used as the helicopter landing site in the event of a medical emergency.



Image: Waverley Council four-wheeled maintenance bike

4.6.1. Major Issues

- Accommodation for Parks Staff is not adequate; additional storage space is required for tools and green waste.
- Bin management in the park and upper gully is ad hoc, is labour-intensive with high turnover of bins, with no unobtrusive location for corral, storage and pickup.
- Driveways and turn-around areas are insufficient for the size of trucks servicing the bin area.
- Some picnic shelters are currently in a poor state of repair.
- Vehicle access into the park is unsecured, as the gate is typically left open, allowing unauthorised vehicles to access the park.
- There are frequent reports of vandalism and antisocial behaviour in the Bronte Gully.
- Maintenance vehicle access to the southern amenities building via the promenade poses a risk to pedestrians.
- Large sections of the irrigation system are not in working order.
- There is a wide spectrum of views about dog use, from too lenient or too strict.
- There should be more frequent, more focused maintenance of amenities.
- The location of the pool pump-house is a safety issue for staff who need access via the pool edge.
- Regulation and enforcement of user behaviour in accordance with legislation is difficult with the aging signage, examples include dogs off leash outside of permissible hours, and unlicensed fitness trainers utilising the park.



Vision and Directions

5

5. Vision and Directions

5.1. Vision Statement

With the development of the Waverley Open Space & Recreation Strategy in 2021 all Waverley open space management plans are aligned with the vision, directions and strategic actions from the Strategy. Extensive community engagement was critical in the development of the OS&R Strategy. The Open Space & Recreation Strategy and subsequent individual management plans are therefore aligned with the community expectations for Waverley open spaces. The OS&R Strategy vision is:

“Waverley’s parks and reserves are available to everyone, supporting healthy and active lifestyles. Our parks provide a green sanctuary, protecting and supporting biodiversity and provide an opportunity to implement the ongoing Aboriginal and traditional custodianship of land which forms our local government area. Park design responds to the community’s recreation and social aspirations while telling the story of the place, of today’s generation and those before ours. Spaces are welcoming, safe and well cared for. A sustainable approach to management allows future generations to enjoy these spaces.”

The Bronte Park and Beach Management Plan is aligned with the OS&R Strategy and was drafted based on community feedback regarding what people liked about the park and how they wanted the park managed in the future.

The Bronte Park and Beach vision is a reflection of the community aspirations for the park and it sets the tone for all future works and practices undertaken within the park.

The Bronte Park and Beach Management Plan vision is:

Bronte Park, Beach and Gully is a unique and varied landscape. An oasis hemmed in between sandstone cliffs and a grassy park, it allows visitors to escape the hustle and bustle of the Eastern Suburbs.

The natural landscape provides a stunning contrast to the suburban backdrop. The spectacular views of the coast and beach, combined with the close proximity to nature and wildlife, leave a lasting impression on everyone who visits. It embodies all that is Sydney, the perfect balance between the city and the beach.

Low-key buildings at Bronte Park, Beach and Gully recede into the landscape of the area and allow the natural beauty of Bronte to shine. The facilities are understated, convenient, comfortable, clean and accessible to all everyone. Best of all, Bronte can be easily accessed by foot, bike, public transport or car.

Bronte is a seaside gem that holds many treasures. The waterfalls, creek and bush support diverse plant and wildlife, appreciated on a stroll or by taking a quiet moment to reflect. The park is vibrant, welcoming, clean and safe. It’s a place to relax with friends and family, picnic, play or relax while enjoying Sydney’s beautiful weather and the impressive view. The beach’s sand, surf and spectacular cliffs provide an immersive natural experience to all who visit. It has the ability to stimulate all of our senses, drawing us into the beauty that is Bronte.

Bronte is a place for locals and visitors alike. Its unique character is loved by all: from surfers searching for the ultimate wave to families looking for a quiet place for a picnic. It’s a place where people can partake in a diverse variety of activities such as walking, swimming, surfing, exercising and relaxing – all against the beautiful backdrop that is Bronte.

The community feel a very strong connection to the area and have many personal memories connecting them to the land – from celebrating birthdays and holidays, to participating in sport tournaments or popping down with the family after school on a Friday and enjoying some fish and chips.

Bronte is a cared-for and much-loved asset. It’s the pride

of the community and will be preserved and cherished for many generations to come.

5.2. Performance Targets

These value statements will guide the future development and management of Bronte Park and Beach to achieve the vision for the site. The values have been tested and are responsive to the site analysis, consultation feedback and best-practice principles outlined throughout this report. For ease of reference and consistency the values are focused under the same themed headings as previous chapters.

5.2.1. Design and Setting

A1. Maintain the natural and casual feel.

A2. Reinforce the variety of different landscape characters across the Bronte Gully, park, beach and headlands in future design and planning.

A3. Ensure the landscape and architectural design reflects best practice and design excellence and integrates within the landscape.

A4. Provide a memorable experience for all users by celebrating the site’s unique character and scenic qualities.

A5. Ensure materials and finishes are of a high quality, are robust, designed to befit the setting, and considers the adjoining Bronte House Conservation Management Plan.

A6. Reinforce the sense of arrival to the site.

5.2.2. Getting to and around the Park

B1. Provide easily identified, distinct arrival points into the park and designated pedestrian pathways that allow safe and continuous movement.

B2. Provide a hierarchy of pathway networks that link to destination points and facilities.

B3. Implement a wayfinding strategy for the park. Consider an audience of a range of abilities, literacy levels and languages. Encompass the physical environment, signage,

customer service, information, brochures, guides and website.

B4. Provide an adequate proportion and distribution of universally accessible facilities connected by accessible paths of travel.

B5. Provide a universally accessible beach access point and improve the safety and amenity of the existing stairs to the beach and Bronte Baths.

5.2.3. Playing and Relaxing

C1. Provide adaptable and flexible spaces to accommodate a variety of interest groups.

C2. Provide high-quality amenities and facilities that support Bronte's recreational values and users.

C3. Prioritise activities that are intrinsic to the place, its cultural values and that draw value from being in a beachside location.

5.2.4. Enhancing the Environment

D1. Enhance and conserve the natural heritage of the site such as vegetation, land form and hydrology.

D2. Monitor and adapt to the effects of climate change.

D3. Promote environmentally sustainable practices in the management and maintenance of the place.

D4. Consider whole of life-cycle cost in the selection of materials and construction techniques.

D5. Educate the community about the value of the site's unique environment.

5.2.5. Community, Culture and Heritage

E1. Interpret and tell the story of the place, including Aboriginal themes and storylines.

E2. Strengthen and express the cultural values of the site through supporting community groups and activities.

E3. Ensure the cultural landscape is expressed in the design

and management of the site.

E4. Conserve and maintain the heritage fabric of the park.

5.2.6. Management and Maintenance

F1. Ensure that the park and beach environments are safe for users at all times.

F2. Ensure facilities are well-maintained and appropriately serviced.

F3. Review and reinforce compliance and regulations that enable a range of users to enjoy the park and beach safely.

F4. Manage vehicle access in the park.



Image: Vegetation on North Headland



The Master Plan and Action Plan

6

6. The Master Plan and Action Plan

The Master Plan illustrates how the vision and directions may be realised over the next 10 years. Where specific proposals may turn out to be impractical due to changing circumstances, reference will be made to the vision and values in formulating amendments. The Master Plan has been broken down into a series of maps that address each theme.

The Master Plan and Action Plan is the working part of a plan of management. It details the key actions and implementation priorities needed to achieve the vision of the Plan of Management for Bronte Park and Beach. The following tables describe the objectives of the Action Plan, how they will be achieved, who will be responsible, the timeframe, the availability of funding, the desired outcomes and the monitoring and reporting required. Each table detailing the Action Plan is broken down into the following headings:

Directions: In order to achieve the vision for Bronte Park and Beach, a series of values were developed as identified in Section 5. The values provide the main reference point for each set of actions and combine to achieve the vision.

Who: There are many Council divisions involved in carrying out the actions of this Plan. The Executive Managers of these areas are responsible for ensuring the actions are undertaken. These include:

- Infrastructure Services - IS
- Waste and Cleaning - W&C
- Major Projects - MP
- Urban Planning Policy and Strategy - UP
- Environmental Sustainability - ES
- Human Resources, Risk and Safety - HR
- Communications and Engagement - C&E
- Community Services - CS

- Property Services - PS
- Open Spaces - OS

Other organisations responsible for the implementation of the Plan of Management include:

- Bronte Surf Life Saving Club (BSLSC)

Time: The actions are prioritised and will be achieved in the:

- Short term (S) 0–1 year
- Medium (M) 1–5 years
- Long term (L) 5–10 years
- Ongoing (O)

Funding implications (\$):

- Existing funding (E) is mainly associated with recurrent park maintenance costs, planning and development. Works identified need to be prioritised annually and take into account the maintenance and upgrades required in all of the parks in the Waverley Local Government Area.
- Other works are to be included in the Long-Term Financial Plan (LTFP). These LTFP projects will need to be prioritised by Council.
- To-be-determined funding (TBD) involves an initial investigation and preparation of a business case to Council. Further details of funding opportunities are outlined in Chapter 7.
- Opportunities to obtain grant funding (G) are also noted.

6.2.1. Design and Setting

Bronte Park and Beach is defined by its setting and varied landscape character. To conserve and enhance the place future design works will need to carefully consider both the function of the site and respond to its natural characteristics. There is much work that can be done to reveal more of Bronte’s character and charm. The plan aims to draw from the existing character areas, planting types and views to reinforce the entries and upgrade the park infrastructure as required, refer to Figure 6.1.

While park amenities and services such as the bin storage, vehicle access requirements and amenities facilities are very important in their provision, these functional aspects detract from the site’s visual amenity. The design and rationalisation of these services and buildings will be crucial in enhancing the qualities of the site. In addition, to guide future development building controls have been drafted in the following section. Future building works must comply with these controls and guidelines and be cognizant to the adjoining Bronte House Conservation Management Plan.



Image: Norfolk Island pine



Figure 6.1 Design and Setting- The Master Plan

6.2.2. Buildings in the Park – Building Controls

This plan allows for building upgrades and includes guidelines for the design of building work.

General Requirements

Development consent must not be granted to development within Bronte Park unless the consent authority considers that the development conforms to the current *State Environment Planning Policy (SEPP), Waverley Local Environment Plan (LEP)*, exhibits design excellence, and is cogniscent of the adjoining Bronte House Conservation Management Plan. In determining whether the development exhibits design excellence, the consent authority must consider the following matters:

- Development Applications must conform to the SEPP. With particular emphasis on:
 - SEPP (Coastal Management) 2018, *Part 2 Development Controls for Coastal Management Areas*
- Development Applications must conform to the Waverley LEP. With particular emphasis on:
 - *Part 5, Clause 5.5 Development within the Coastal Zone, and*
 - *Part 5, Clause 5.10 Heritage Conservation.*
- Development Applications should be referred to the Design Excellence Panel.
- Whether the form and external appearance of the development will improve the quality and amenity of the public domain.
- Whether the development has a detrimental impact on view corridors.
- How the development addresses the following matters:
 - The suitability of the land for development.
 - Existing and proposed uses, and mixing uses.
 - Heritage issues and site constraints.
 - The relationship of the development with other development (existing or proposed) on the same site or on neighbouring sites in terms of separation,

setbacks, amenity and urban form.

- Bulk, massing and modulation of buildings.
- Environmental impacts such as sustainable design, overshadowing, wind and reflectivity,
- The achievement of the principles of ecologically sustainable development, refer to actions D2.2, D3.4, D3.6, D4.1 under Enhancing the Environment for guidance.
- Pedestrian, cycle, vehicular and service access, circulation and requirements,
- The impact on, and any proposed improvements to, the park.
- Principles of View Sharing.⁵²

Life Guard Facilities Building Development Controls

In addition to the General Requirements, the following controls must be adhered to. Provision should be made for lifeguard facilities to include a patrol room, first aid room, outdoor lookout, coffee- and tea-making facilities, toilet and shower amenities, and modest storage space. Additionally, the following provisions must be made in any future development:

- Lifeguards must have a facility that provides good views (180 degrees) and clear line of sight of the beach and surf.
- Any lifeguard facility on the beach must not compromise views from the North amenities and BBSLSC building, in accordance with the principles of view sharing.
- Any lifeguard facility must consider how the beach is used.
- Any future development must minimise visual intrusiveness to the beach and landscape.
- If deemed suitable, lifeguard facilities could be provided in a separate structure to the North amenities building / BBSLSC.

⁵² NSW Caselaw, Tenacity Consulting vs Warringah Council [2004] NSWLEC 140, Viewed 27 April 2018, <https://www.caselaw.nsw.gov.au/cision/549f893b3004262463ad0cc6>

The North Amenities Building, Kiosk, and BBSLSC Development Controls

In addition to the General Requirements, the following controls must be adhered to. Future development of the existing north amenities building / BBSLSC must ensure the provision of support facilities for the BBSLSC and kiosk to cater for existing and future demand for services. Future development must also support the recreational activities in the park by providing toilets and staff amenities with space for tool storage for the Parks Operations team. Additionally, future development must include:

- First floor setbacks from existing footprint of ground floor external walls, except where existing first floor structure is within defined setbacks.
- Minimum 6 metres setback from the sea wall, seawall defined by the eastern face of the promenade adjacent to the beach.
- Minimum 5 metres setback on southern elevation.
- Minimum 5 metres setback on eastern elevation adjacent to plaza space.
- Minimum 2 metres setback on southern elevation adjacent to plaza space.
- No permanent canopy or shade structure to be within setbacks.
- Ground floor footprint, as defined by the existing external walls, and ramps and stairs providing direct access into the building.
- Not encroach on the park further to the Sydney Water easement to the west unless approved by Sydney Water.
- Maintain a minimum 4 metre wide path/access way to the South, and not encroach on existing turfed area.
- Maintain space for a functional pedestrian plaza space at the front of the building to facilitate movement between the park, promenade, kiosk and amenities building.
- Not impede on the operational function or access to the existing Sydney Water pump house.

- Massing and Visual impact.
- Building heights (with the exception of existing structures, proposed balustrade or, proposed lifts, or proposed plant) must not exceed the height of the embankment to the north of the building, defined by RL14.00.
- Building plant and machine rooms must be screened.
- Consider key view corridors from the park to the beach, in accordance with the LEP.
- Integrate the north amenities / BBSLSC building into the landscape.
- Access and vehicles.
- Maintain unrestricted and direct pedestrian access along the promenade to the coastal walk connection at the north of the building, in accordance with LEP.
- Provide direct access for lifesaving equipment from the building to the beach.
- Consider providing a publicly accessible roof for passive recreation and viewing, connecting to the park at the north.
- Consider a publicly accessible lift from the ground floor to access the coastal walk connection.
- Contain all vehicle maneuvering and access into the surf club within the existing hardstand area to the west.
- Not allow vehicle maneuvering or parking to cross pedestrian building entrances and pedestrian paths of travel.
- Environment and Heritage
- Building upgrade must consider the impact on the cliff and coastal environment in accordance with the relevant State and Local Government policies on heritage and environment.
- Building must preserve the heritage value of the broad staircase and path across the northern cliff towards Bronte Marine Drive.⁵³

⁵³ Mayne-Wilson and Associates, 2003, Heritage Study of Bronte Park, p 119, Sydney.

South Bronte Amenities and Community Centre Development Controls

In addition to the General Requirements, the following controls must be adhered to. Future development of the existing Bronte Bath Community Centre and Amenities must only provide facilities that support recreational uses of the park. Facilities are to include space to accommodate the swimming clubs, public toilets and change rooms. Outdoor showers should also be located in close proximity to the building. Additionally, future development must:

- Provide a family accessible compliant toilet and shower facility with baby change.
- Provide compliant ambulant toilet facilities.
- Provide level access into the building and eliminate level changes outside the building.
- Provide an increased gross floor area of no more than 10 per cent of the existing area.
- No additional second storey is supported.

Alternative Designs

Notwithstanding any of the building development controls, alternative designs will be considered where it is demonstrated that the building development controls above do not result in the best planning and design outcome. Alternative designs can be prepared subject to compliance with the criteria listed below and consistency with the *Vision and Directions* in Section 6, and the *General Requirements* in *Design and Setting* of the Bronte Park and Beach Plan of Management.

- Alternative designs should demonstrate there is no additional adverse impacts, when compared to the building development controls, relating to heritage, views, visual bulk, access, overshadowing, and the public domain.
- Alternative designs should demonstrate rationale and quantifiable evidence for deviating from the building development controls.



Image: Central lawn

6.2.3. Action Plan

Item	Action	Time	Who	Performance Targets & Measures	\$
A1. Maintain the natural and casual feel					
A1.1	Ensure building design address future needs, is visually unobtrusive, does not detract from the natural landscape character of the park, is in keeping with the Landscape Conservation Area status, and considers the heritage impact on the state heritage listed Bronte House property.	O	IS, MP, UP, PS	Character conserved All implementation works subject to design review	LTFP
A1.2	Ensure landscape design: <ul style="list-style-type: none"> • Maintains the natural topography • Maintains and reveals views through the park and to the beach and cliff line • Maintains areas of exposed natural rock where practical • Uses semi-formal and informal planting design in the park • Uses informal planting design in the Bronte Gully • Maintains the openness of the park area • Maintains the sense of enclosure and intimacy of the Bronte Gully while ensuring key views are revealed. 	O	IS, MP, UP, PS	Character conserved All implementation works subject to design review	LTFP
A2. Reinforce the variety of different landscape characters across the Bronte Gully, park, and beach in future design and planning.					
A2.2	Ensure future planting design is consistent with the character areas identified in the Master Plan.	O	IS, UP, PS	Character conserved All implementation works subject to design review	LTFP
A2.3	Maintain and reveal views through the site.	O	IS	Character conserved All implementation works subject to design review	LTFP / E
A2.4	Ensure the selection of materials is appropriate to its setting.	O	IS, MP, UP, PS	Character conserved All implementation works subject to design review	E
A3. Ensure the landscape and architectural design reflects best practice, design excellence and integrates within the landscape.					
A3.1	Ensure future building works are complimentary to their surroundings. Works to ensure: <ul style="list-style-type: none"> • Compliance of new building works to the building controls outlined in the Master Plan. 	O	IS, MP, UP, PS	Design realises objectives Design review at key milestones	E

A3.2	Develop a detailed landscape Master Plan for the site. Works must ensure: <ul style="list-style-type: none"> Design meets objectives outlined in the Plan of Management; Existing and new tree planting is incorporated, including: Detailing trees to be removed or replaced. New tree-planting locations. Detailed species list. Arboricultural assessment of existing trees outlining life expectancy, landscape value, and significance. Refer to action E3.2. 	S	IS, MP, UP, PS	Character conserved All implementation works subject to design review	E
A3.3	Develop a planting schedule and materials palette based on Council's Public Domain Technical Manual that preserves the integrity of the site and considers significant view corridors.	S	IS, UP, PS	Character conserved All implementation works subject to design review	E
A3.4	Develop a lighting plan for the park, promenade and cutting that considers: <ul style="list-style-type: none"> Pole or bollard lighting to major pathways Lighting to the Coastal Walk connection through Bronte cutting. Lighting to buildings and particularly the amenities buildings. 	S	IS, UP, PS	Design realises objectives Design review at key milestones Character conserved	LTFP
A3.5	Upgrade the sunken seating area in front of the kiosk, which considers: <ul style="list-style-type: none"> Providing seating along the promenade facing the beach. Providing a range of seating types including 50 per cent with backrests and armrests. Implement universal access principals to allow equal access into the space. Provision of shade in summer. 	S	IS, UP, PS	Design realises objectives Design review at key milestones Character conserved	LTFP
A4. Provide a memorable experience for all users by celebrating the site's unique character and scenic qualities.					
A4.1	Conserve view corridors from main arrival points to and within the park by ensuring future design and planning considers views.	S	IS, OS	Character conserved All implementation works subject to design review	LTFP
A4.2	Retain and build on existing materials on-site such as concrete, sandstone, timber and stainless steel.	S	IS, MP, UP, PS	Design realises objectives Design review at key milestones Character conserved	LTFP
A5. Ensure materials and finishes are of high quality, robust and designed to befit the setting.					
A5.1	Consider materials that are graffiti resistant.	O	IS, UP, PS	Character conserved All implementation works subject to design review	E

A5.2	Ensure materials are selected to withstand the coastal environment to minimise corrosion or degradation.	O	IS, MP, UP, PS	Character conserved All implementation works subject to design review	E
A5.3	Replace furniture and fixtures when they reach the end of their life with Council's preferred palette as identified in the Public Domain Technical Manual, and in keeping with heritage values and plans.	O	IS, UP, PS	Design realises objectives Design review at key milestones Character conserved	E
A6. Reinforce the sense of arrival to the site.					
A6.1	Review the alignment of pedestrian entrances into the site to ensure they are connected to pedestrian crossings, the Coastal Walk and thoroughfares.	S	IS, OS	Design realises objectives	LTFP
A6.2	Review and where necessary redesign entrances into the park from Bayview Street and Bronte Road to ensure they are welcoming and easily accessible.	S	IS, OS	Design review on inspection Design realises objectives	LTFP

Intentionally blank

6.1. Getting to and around the Park

Paths into and through the park do not follow any formal alignment based on a design rationale. Instead paths have been formalised from desire lines over the years, with further desire lines forming over time, evident as bush tracks. As Bronte's topography is steep, many paths do not comply with *Australian Standards for Access and Mobility 1428*. Findings from the user survey also suggest that a proportion of people had some difficulty getting around the park. This plan presents an opportunity to address these issues and plan for improvements. When paths are due for replacement they must be built with consideration of a complete pedestrian network. Some works may need to take place as a priority.

The plan suggests improvements to the main arrival points into the park connected by a clear path hierarchy, considering circulation and wayfinding principles. Refer to Figure 4.2 for details. A higher priority is provided to paths that connect to major park facilities such as the beach, swimming pool, surf club, amenities building, playground, and picnic facilities.

New paths or path re-alignments are suggested at the following locations:

- Along Bayview Street to improve access by providing a footpath adjacent to the street carriageway, formalising a strong desire line and addressing erosion issues. The path connection from the west is suggested to be re-aligned along the desire line, enabling a direct entry route to the park.
- Re-alignment of the shared path to follow a gentler grade, closer to universal access principals. Connecting to the east closer to the Coastal Walk, as it is the desirable destination.
- The park entrance adjacent to the tram shelter from Bronte Village Centre is identified as a major pedestrian entrance and would require reconfiguration to allow for universal access and improved wayfinding.

- To improve wayfinding along the promenade and connection of the Coastal Walk.

Improvements are recommended to Bronte Gully paths using decomposed granite or similar material. Sandstone flagging may be appropriate to the new seating areas along the path. This will ensure that the path is more comfortable to use. This treatment is expected to run for the length of the stormwater channel. The informal path at the top of the Bronte Gully could also have the same treatment.

Both toilet amenities blocks require some work to accommodate toilet facilities for wheelchair users.



Image: Central lawn looking to Bronte Beach

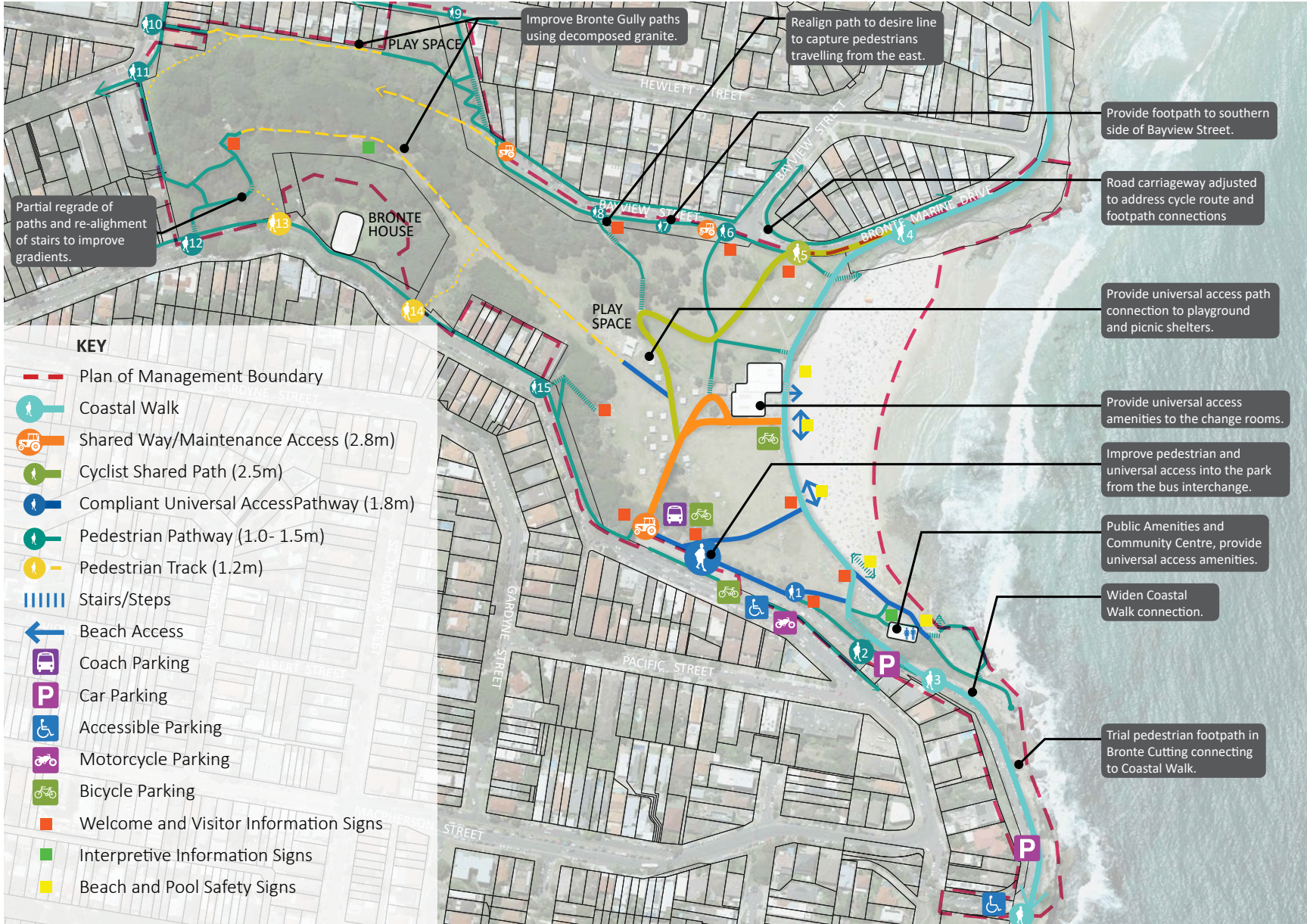


Figure 6.3 Getting to and Around the Park- The Master Plan

6.1.1. Action Plan

Item	Performance target actions	Time	Who	Performance Targets & Measures	\$
B1. Provide easily identified, distinct arrival points into the park and designated pedestrian pathways that allow safe and continuous movement.					
B1.1	<p><i>Universal Access Car Parking</i></p> <ul style="list-style-type: none"> Relocate a proportion of existing accessible parking within Bronte Park to the northern end of Bronte Cutting Car Park, with consideration of Australian Standards, and Disability Discrimination Act. Provide accessible compliant pathways to universal access car parking spaces, including compliant kerb ramps and landings in accordance with Australian Standards, and Disability Discrimination Act. 	S	IS, UP, PS, CS	<p>Review on inspection</p> <p>Designs meet objectives</p> <p>Quality of access improved</p> <p>Level of use Assessment on site</p>	LTFP
B1.2	<p><i>Entrances on Bronte Marine Drive</i></p> <ul style="list-style-type: none"> Provide one bus link that is step-free on the north side of the park into and through the park, provide tactile ground surface indicators (TGSIs) at the bus boarding point. Provide step-free access into the park from the Coastal Walk. 	S	IS, UP, PS, CS	<p>Review on inspection</p> <p>Designs meet objectives</p> <p>Quality of access improved</p> <p>Level of use Assessment on site</p>	LTFP
B1.3	<p><i>North Side Entrances</i></p> <ul style="list-style-type: none"> Provide three step-free entrances into the park on the north side Primary arrival point for the Coastal Walk – provide handrails, TGSIs and highlighting on step nosing at stairs. Provide a min. 1500mm/1.5m wide kerbside footpath to the southern side of Bayview Street along the length of the road to provide access to park entrances and step-free access from the park to the Coastal Walk. Relocate the fence to the park side of the footpath to allow access to the path off the road. Upgrade the intersection on Bayview Street and Bronte Marine Drive to reduce road width and install aligned kerb ramps linking the park to street. Arrival point at Hewlett St (No.9) – Upgrade the ramp so that the gradient is constant throughout its length and provide continuous handrails on both sides of the switchback ramp. Keep vegetation clear of the ramp. Redesign and upgrade stairway. In accordance with Australian Standards, and Disability Discrimination Act. Redesign stairway entries into the park to provide handrails on both sides and highlighting on step nosing, in accordance with Australian Standards, and Disability Discrimination Act. 	M	IS, UP, PS, CS	<p>Review on inspection</p> <p>Designs meet objectives</p> <p>Quality of access improved</p> <p>Level of use Assessment on site</p>	LTFP

B1.4	<p><i>Entrances from Bronte Road</i></p> <ul style="list-style-type: none"> • Provide an accessible compliant bus link on the south side of the park. • Provide an allocated wheelchair space and seating in the heritage shelter. • Provide an accessible compliant link to the heritage shelter from the park. • Upgrade the stairs adjacent the heritage shelter with highlighting on step nosing, handrails on both sides and TGSIs, in accordance with Australian Standards, and Disability Discrimination Act. 	S	IS, UP, PS, CS	<p>Review on inspection</p> <p>Designs meet objectives</p> <p>Quality of access improved</p> <p>Level of use Assessment on site</p>	LTFP
B1.5	<p><i>South Side Entrances</i></p> <ul style="list-style-type: none"> • Provide one compliant universally accessible principal entrance adjacent to the tram shelter and two step-free entrances on the south side of the park. • Widen and redesign the stairway of the primary arrival point for the Coastal Walk. Provide an alternative step-free pathway by widening the path in the Bronte Cutting to 1500mm/1.5m to allow two prams to pass. • The Coastal Walk in the Bronte Cutting – Investigate options to provide a dedicated pedestrian pathway that links the Coastal Walk to Bronte Park and Beach. Undertake a trial period over peak and off-peak seasons collating data relevant to parking in the area prior to implementing a permanent solution. • Stairway that intersects with the Bronte Cutting – upgrade to include an even surface on treads, highlighting on step nosing, continuous handrails on both sides and TGSIs top and bottom. • Arrival point at service vehicle driveway – provide a separate pedestrian pathway into the park behind the bus terminus. • Provide a zero net loss of compliant universal access parking when relocating a proportion of the existing accessible parking from adjacent the tram shelter to the north end of the Bronte Cutting Car Park. 	M	IS, UP, PS, CS	<p>Review on inspection</p> <p>Designs meet objectives</p> <p>Quality of access improved</p> <p>Level of use Assessment on site</p>	TBC
B1.6	<p><i>West Side Entrances</i></p> <ul style="list-style-type: none"> • Arrival Point on Bronte Rd (No.15) (two entrance points) – redesign two lots of top stairs with new stairs, handrails and highlighting on step nosing. Investigate the stability of the retaining wall. On bottom stairs, provide handrails on one side and highlighting on step nosing. • Arrival Point on Bronte Rd (No.12) – resurface the sandstone paving on the stairway to minimise trip hazards. Provide handrail on one side. Provide kerbs on side of stairs. • Arrival Point on Murray St (No.10) – retain unpaved surface but upgrade so that it is more even. • Arrival Point on Murray St (No. 11) – upgrade landings to make them level. Provide handrails on both sides and highlighting on step nosing. 	M	IS, UP, PS, CS	<p>Review on inspection</p> <p>Designs meet objectives</p> <p>Quality of access improved</p> <p>Level of use Assessment on site</p>	LTFP

B2. Provide a hierarchy of pathway networks that link to destination points and facilities.					
B2.1	<p><i>Links to Park and Principal Entrance</i></p> <ul style="list-style-type: none"> • Provide a hierarchy of pathway networks into and through the park: Refer to figure 6.3. • Provide an accessible compliant pathway (preferably no steeper than 1 in 20 slope) from the principal entrance, adjacent to the tram shelter, linking to the main promenade. Minimum width of accessible compliant pathways is 1800mm/1.8 metres, in accordance with Australian Standards. • Provide accessible compliant pathway from the new principal entrance to the picnic area, playground and amenities buildings. • The path shared with vehicles should: <ul style="list-style-type: none"> • Be adequately signed to maximise pedestrian safety. • Be resurfaced to emphasise pedestrian priority with contrasting colour on speed humps and gaps to allow for ease of access. • Limit vehicle size and time of delivery access. 	S	IS, UP, PS, CS	<p>Level of use</p> <p>Informal character maintained</p> <p>Design review Assessment on site</p>	LTFP
B2.2	<p><i>Pathways within Park</i></p> <ul style="list-style-type: none"> • Provide an accessible compliant pathway to amenities buildings • Provide a network of step-free, 1500mm/1.5-metre-wide pathways into and through the park, where topographical constraints preclude accessible paths that are fully compliant with relevant Australian Standards. • Widen pathway that links to step-free access into the park from south to 1500mm/1.5 metres (entrance no.2) (maintain the existing noncompliant gradient). • Widen pathway that links to step-free access into the park from north (to 1500mm/1.5 metres from entrance no.6) (maintain the existing noncompliant gradient). • It is preferable to separate pedestrians and cyclists. However, if cycleways are shared with pedestrians, the path should be a minimum 2.5 metres wide. • Provide adequate lighting levels on primary pathways, shared ways and cycleways. 	M	IS, UP, PS, CS	<p>Level of use</p> <p>Informal character maintained</p> <p>Design review Assessment on site</p>	LTFP

B2.3	<p><i>Circulation, Surfaces and Edges</i></p> <ul style="list-style-type: none"> • Resurface areas of pathway throughout the park that are uneven and potential trip hazards. • Address the water pooling/drainage issue on the section of the path at the northern pathway into the park at the top of the stairs near BBSLSC, leading to a potentially slippery pathway. • At the primary arrival point on the north side (Coastal Walk), provide a low wall or kerb along the section of path that has a drop-off, in accordance with best practice in design for safety. • Provide a low wall (min height 450mm) or kerb (min height 150mm) along the section of promenade that is above one metre high, in accordance with best practice in design for safety. • Bronte Gully pathway – Re-grade and improve surface and edging of the path, removing trip hazards, and worn turf. Refinish the sandstone-cobbled viewing area at the waterfall to provide a more even and consistent surface. 	M	IS, UP, PS, CS	<p>Review on inspection</p> <p>Level of use</p> <p>Informal character maintained</p> <p>Design review Assessment on site</p>	LTFP
B2.4	<p><i>Stairways</i></p> <ul style="list-style-type: none"> • Upgrade stairways in the main access routes into and through the park (see Entrances section) • Upgrade primary stairways to be an even surface on treads, and include contrasting step nosing, handrails on both sides of the stairway, and TGSIs to be compliant with Australian Standards. • Secondary stairways are to include even surface on treads, highlighting on step nosing and a handrail on both sides. These are stairs that are more likely to be used by residents who are familiar with the area. • Tertiary stairs are to include highlighting on step nosing and a handrail on one side. These link to informal bush tracks. 	M	IS, UP, PS, CS	<p>Review on inspection</p> <p>Level of use</p> <p>Informal character maintained</p> <p>Design review Assessment on site</p>	LTFP

B3. Implement a wayfinding strategy for the park. Consider an audience of a range of abilities, literacy levels and languages. Encompass the physical environment, signage, customer service, information, brochures, guides and website.					
B3.1	<p><i>General Information</i></p> <ul style="list-style-type: none"> Review the existing signage and undertake Wayfinding information at Bronte Park, Beach, and Coastal Walk connections to ensure ordinance and wayfinding information is relevant and up-to-date. Review the current distribution of information about Bronte Park and provide information about existing facilities, amenities and activities. Update information as works are completed. Provide detailed information on the Council's website in W3C-accessible formats. Provide off-site information on access and mobility to and within the park. Develop an Access Guide that includes information on transport options, accessible parking and transport, drop-off area, access pathways, accessible toilet/shower facilities, seating and shelter, food/drink, beach wheelchair bookings, etc. 	M	IS, UP, PS, CS	Wayfinding approach developed Implementation on site	LTFP
B3.2	<p><i>Ocean Pool</i></p> <ul style="list-style-type: none"> Provide information on Council's website for accessible ocean pool options at nearby beaches of Bondi and Clovelly. Provide information on swimming groups at Bronte Baths. 	S	IS, UP, PS, CS	Wayfinding approach developed Implementation on site	LTFP
B3.3	<p><i>Beach Wheelchair</i></p> <ul style="list-style-type: none"> Review the use of beach wheelchairs at Bondi Beach and assess if facilities would be well utilised at Bronte. If beach wheelchair access is provided, identify the storage location and operational management strategy for booking and accessing the wheelchair/s. 	L	IS, UP, PS, CS	Wayfinding approach developed Implementation on site	LTFP

B3.4	<p><i>Wayfinding System</i></p> <p>Implement a wayfinding strategy for Bronte Park and Beach with consideration of the following:</p> <ul style="list-style-type: none"> • Support legibility and cohesion to and throughout the park by using consistent sign systems, colour/contrast, street furniture, trees, landmarks and other landscape features. • Improve signage locations so they are placed at major decision-making points and all primary and secondary points into the park, especially the Coastal Walk, amenities and viewing areas. • Ensure that the physical placement, installation and illumination of signs enhances legibility when viewed from a distance. • Create an informed and complete user experience by ensuring the coverage of signage throughout the entire Bronte Park area. • Implement a signage system with relevant content, showing up-to-date maps and information. Help visitors navigate through the Bronte area by offering content in a structured way with a clear hierarchy. • Use consistent signage text, graphic style, pictograms and locations. Increase font and map size and contrast, use a plain background for printed information. • Improve communication of directional and warning messages for all park users, including people who are blind or have a vision impairment. Consider using Braille and tactile elements/information at major access points. • Incorporate interactive wayfinding technology into signage and information. • Ensure sign mapping identifies and provides information on accessible paths and step-free paths. • Provide information at an optimal height so that it is clearly visible by a person while either seated or standing. • Provide adequate colour contrast between the sign and the symbol and the surface surrounding the sign – e.g. wall or background. • On Green Links signage, provide information on accessible pathway networks and links. 	M	IS, UP, PS, CS	<p>Wayfinding experience improved</p> <p>Level of use</p> <p>Assessment on site</p> <p>Community feedback</p>	LTFP
B3.5	<p>Incorporate consistent edges that follow the grade of the walkway and provide reference for orientation and navigation. Well-defined edges such as landscaping, walls and building lines provide good reference.</p>	L	IS, UP, PS, CS	<p>Wayfinding experience improved</p> <p>Level of use</p> <p>Assessment on site</p> <p>Community feedback</p>	LTFP

B3.6	Provide clear delineation between cycleways and pedestrian areas with adequate sight lines, signage and pavement marking.	M	IS, UP, PS, CS	Wayfinding experience improved Level of use Assessment on site Community feedback	LTFP
B3.7	Provide detailed information on Council's website on accessible compliant public transport links and how to arrive at Bronte Park.	S	IS, UP, PS, CS	Wayfinding experience improved Level of use Assessment on site Community feedback	LTFP
B4. Provide an adequate proportion and distribution of universally accessible facilities connected by accessible compliant paths of travel.					
B4.1	<i>Toilet/shower/change facilities</i> <ul style="list-style-type: none"> Provide a new accessible compliant family/unisex toilet and shower facility with parent/carer change facility ('changing places facility') in the northern amenities building. Provide a new accessible compliant family/unisex toilet and shower facility with parent/carer change facilities to service the Bronte Bath, Bogey Hole, and southern end of Bronte Park. Investigate options for a stand-alone facility adjacent to the southern amenities building, and/or an integrated building. Provide compliant ambulant cubicles in the male and female toilets in the northern and southern amenities building. Provide a clear door width into accessible compliant amenities wide enough to accommodate a beach wheelchair (minimum 1050 mm clear door width). 	M	IS, UP, PS, CS	Universal design considered Design review Visitor experience	LTFP
B4.2	<i>Bronte Beach Surf Lifesaving Club, Kiosk & Community Centre</i> <ul style="list-style-type: none"> Provide an accessible compliant pathway to the principal entrance of the BBSLSC in accordance with Access to Premises Standards. Provide universally accessible shade and seating in the kiosk courtyard. Provide compliant universal access to the kiosk, including a lower height section of counter (900mm above finished floor level), and compliant finished surface grades/slopes. Provide an accessible compliant entry and access to the community centre and southern amenities. 	M	IS, UP, PS, CS	Universal design considered Design review Visitor experience	LTFP

B4.3	<p><i>Viewing Areas</i></p> <ul style="list-style-type: none"> • Provide a step-free link to the lookout point at the southern tip of the park (beyond Bronte Baths), in accordance with Australian Standards and Disability Discrimination Act. • Investigate an accessible compliant lookout with seating, in accordance with Australian Standards and Disability Discrimination Act. • Provide an accessible compliant pathway to lookout points, in accordance with Australian Standards and Disability Discrimination Act. 	L	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP
B4.4	<p><i>Playgrounds</i></p> <ul style="list-style-type: none"> • Provide accessible compliant pathway to Bronte Park playground. • Provide accessible compliant seating with armrests and backrests the playground (20 per cent of seats). • Provide a minimum of two independent wheelchair spaces (hardstand) set back off the pathway next to seats (1300mm x 800mm). • Provide an accessible compliant pathway to one seat in Hewlett Reserve playground. • Provide one seat on a hardstand with backrest and armrests; provide additional hardstand next to seat 1300mm x 800mm to accommodate a wheelchair. 	L	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP
B4.5	<p><i>Barbecues and Picnic Shelters</i></p> <ul style="list-style-type: none"> • Provide accessible compliant barbecue facilities that are linked to accessible pathways. • Provide two accessible compliant picnic shelters and picnic tables with linking pathways, with sufficient hardstand and wheelchair seating spaces. 	M	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP
B4.6	<p><i>Seating and Street Furniture</i></p> <ul style="list-style-type: none"> • Provide 50 per cent seating in the main park area with backrests and armrests. • Increase the amount of shade with seating underneath throughout the park. • Provide wheelchair space adjacent to two seats at two different locations on the promenade. • Provide seats approximately every 60 metres along the accessible compliant pathway route (set back from footpaths with an allocated hardstand adjacent). • When upgraded, select street furniture (bollards, bins, seats) that provide adequate luminance contrast with the background surface. • Maintain accessible water fountains with hardstands and circulation space. 	L	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP

B4.7	<p><i>Beach Access</i></p> <ul style="list-style-type: none"> • Provide one accessible compliant ramp link to the beach at the centre of the beach, width 1800mm, maximum gradient 1:14 and landings every nine metres. Provide handrails on both sides of the ramps in accordance with Australian Standards and Disability Discrimination Act. • No tactile ground surface indicators (TGSIs) at beach access stairs and ramps due to other cues– beach, handrails, and setback from path of travel. • Provide a continuous handrail at the stairway adjacent to the pump house. • Stairway access to beach – provide handrails on both sides of the stairs leading to the beach, and highlighting on step nosing. • Provide kerb rails to all new balustrades along the promenade. • Maintain a clear shoreline along the promenade, with no obstructions, seats set back from the pathway. • Redesign and upgrade the northern stairway to the beach to include increased width, even risers, highlighting on step nosing and handrails on both sides. 	L	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP
B5. Provide a universally accessible beach access point and improve the safety and amenity of the existing stairs to the beach and Bronte Baths.					
B5.1	<p><i>Pool Access</i></p> <ul style="list-style-type: none"> • Provide information on Council's website for accessible pool facilities at nearby beaches of Bondi and Clovelly. • Provide safe stairways into the pool. • Investigate extending the fixed handrail from the main pool stairs to the ocean access stairway. • Provide highlighting strips on all stair nosings. • Provide tactile ground surface indicators (TGSIs) along the top of the primary stairway in accordance with AS1428.4. • Provide slip-resistant treatment to all stairways into pool. 	M	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP

B5.2	<p><i>Seating Areas</i></p> <p>Give consideration to:</p> <ul style="list-style-type: none"> location of seats adjacent to balustrades as they pose a safety risk. locate two bench seats on the path to the lookout beyond Bronte Baths. a range of seating options with back- and arm-rests at all seating areas. a minimum of two wheelchair seating spaces next to the seating on the path between the Bronte bath and cliff face. upgraded seating and lounging area to upper concrete hardstands between the Bronte Baths and cliff face. identification and wayfinding signage to the viewing area. 	L	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP
B5.3	<p><i>Accessway</i></p> <ul style="list-style-type: none"> Provide a smooth and level path to the seating area, and lookout beyond the Bronte Baths. Upgrade stair access to upper seating areas by setting back stairs and providing contrasting step nosing and handrails. 	L	IS, UP, PS, CS	<p>Universal design considered</p> <p>Design review</p> <p>Visitor experience</p>	LTFP

6.2. Playing and Relaxing

The intent of the Master Plan is to make allowances to improve existing buildings and park infrastructure that support current activities such as picnicking, playing, relaxing, swimming and the activities associated with the community clubs. There are also some improvements to be made in extending these facilities such as shade, seating, water bubblers and rationalising bins and barbecue stations.

Bronte is a vibrant and well-loved place. As with any popular location there can be conflict between user groups. The Master Plan seeks to minimise conflict by providing buffer zones between areas of use and better separation and definition of blurred boundaries. Existing areas such as the open grassed spaces and picnic areas must remain uninhibited by additional infrastructure.

In keeping with the vision for Bronte, commercial activities should be prohibited in Bronte unless approved by Council. The Action Plan below seeks to address these points, refer to Figure 6.4 for the location of activities.



Image: Central lawn

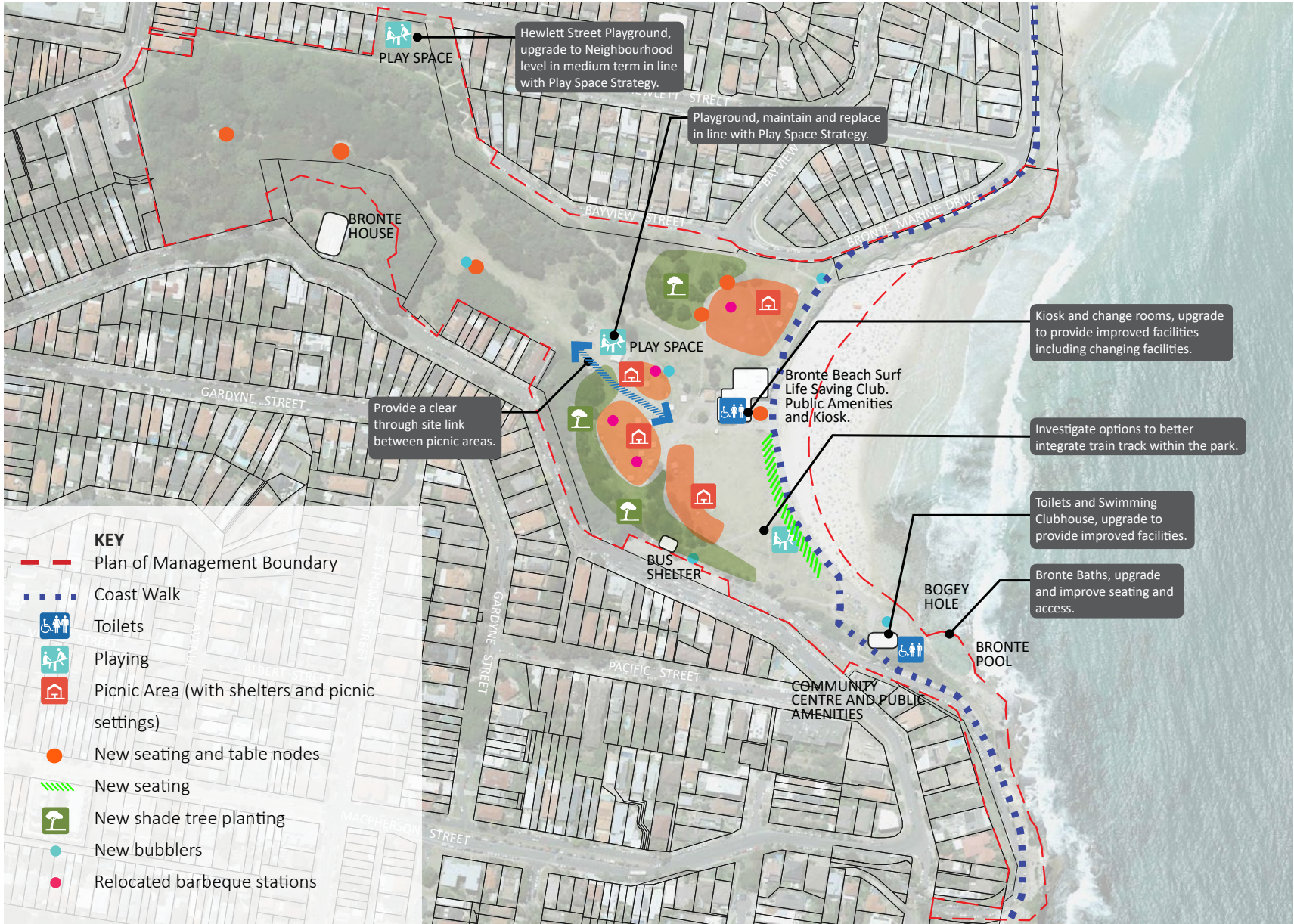


Figure 6.4 Playing and Relaxing- The Master Plan

6.2.1. Action Plan

Item	Performance target actions	Time	Who	Performance Targets & Measures	\$
C1. Provide adaptable and flexible spaces to accommodate a variety of interest groups.					
C1.1	Investigate options to better integrate the miniature train into the park such as a permanent fence or barrier that is conducive to the park and beach character. Provide shade trees within this area with consideration of views from Bronte Road.	S	IS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C1.2	Provide a clear through-link from the Bronte Gully to the park and beach by better defining the picnic area and barbecue locations back from this line of travel.	M	IS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C1.3	When the assets reach the end of their life, replace the two stations of four barbecues with four stations of two barbecues. Ensure that barbecue stations are located central to the picnic shelters and have provision for bins. Locate one station in the upper level of the park. Ensure barbecues are located away from the pedestrian thoroughfare from the Bronte Gully to minimise conflict and noncompliance issue with dogs.	M	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C1.4	Provide additional water bubbler facilities near the Bronte Baths, along the Bronte Gully path and Coastal Walk. Provide dog bowl attachments in appropriate locations (dog off-leash areas, popular dog walking connections).	S	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C1.5	Locate bins in proximity picnic shelters, entries, pathways and beach access ramps.	S	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C1.6	Review seating locations in the north headland with consideration to views and shade trees. Provide additional backed seating under shade trees and an increase in shade tree planting where possible.	M	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C1.7	Provide additional shade tree planting to the park within the existing tree stands. Consider native species and plant trees in clusters. Consider view corridors in the placement of trees.	S	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C1.8	Investigate the reinstatement of the three picnic shelters on the northern park above the Bronte Surf Club.59	O	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP

C2. Provide high-quality amenities and facilities that support Bronte's recreational values and users.					
C2.1	Monitor and review the provision of amenities including toilets, carer facilities, change rooms and showers to ensure they meet user demand and meet standards. In meeting demand, focus upgrades and new facilities in the following locations: <ul style="list-style-type: none"> Upgrade/refurbish the southern toilet block. Upgrade the northern toilet block to provide improved facilities. 	M	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C2.2	Investigate the upgrade or refurbishment of the picnic shelters with consideration of identified heritage values.	M	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C2.3	Upgrade the playground at Bronte Park in line with directions in the Play Space Strategy	L	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C2.4	Upgrade the playground at Hewlett Street Reserve in line with directions in the Play Space Strategy	M	IS, PS, OS	Excellence through design Visitor experience Increase in visitation	LTFP
C3. Prioritise activities that are intrinsic to the place, its cultural values and which draw value from being in a beachside location.					
C3.1	Do not permit overtly commercial use of the park or any high-impact events that are inappropriate to the location. Do not permit high-impact events as classified in <i>Waverley Councils Events Policy 2015</i> .	O	IS, PS, OS	Maintain character Review of events Visitor feedback	E
C3.2	Support occasional community events and not-for-profit organisations hosting charity events, in accordance with the <i>Waverley Council Outdoor Events Management and Delivery Guidelines</i> , <i>Waverley Council Events Policy</i> , and <i>Waverley Council Venue Hire Grants Program</i> .	O	IS, PS, OS	Maintain character Review of events Visitor feedback	E
C3.3	Continue to prohibit the use of Bronte Park and Beach for organised sports activities. Sports-related facilities within the park and beach must not compromise the passive recreational values of the place.	O	IS, PS, OS	Visitor experience Review of events Visitor feedback	E

6.3. Enhancing the Environment

In planning for the future one of the intrinsic values of Bronte Beach and Park is the preservation of the unique environment. Consequently, environmental values are at the forefront of any future works in the park and overlay with many proposals identified under other themes and their respective action plans.

To date, Council and volunteer bushcare groups have completed strategic plans and are underway implementing actions that aim to conserve remnant vegetation, and to support and improve the existing bushland of the Bronte Gully. This Plan of Management does not provide actions that relate directly to the management of bushland or remnant vegetation but aims to support these works by aligning the master plan and action plan with the works scheduled, particularly in the Biodiversity Action Plan and Ecological Restoration Action Plan. Council will continue to coordinate, support and liaise with volunteer bushcare groups to undertake the actions identified in these environment and ecological specific plans.

There is more work to do, particularly in managing vegetation in the park, considering the environmental performance of buildings in the park and ensuring the seawall, promenade and landward infrastructure is adapted to both today's and the future's climatic conditions. Consequently, the master plan and action plan focuses on these works. Refer to Figure 6.5 for major interventions.



Image: Dog walker on concrete pedestrian path

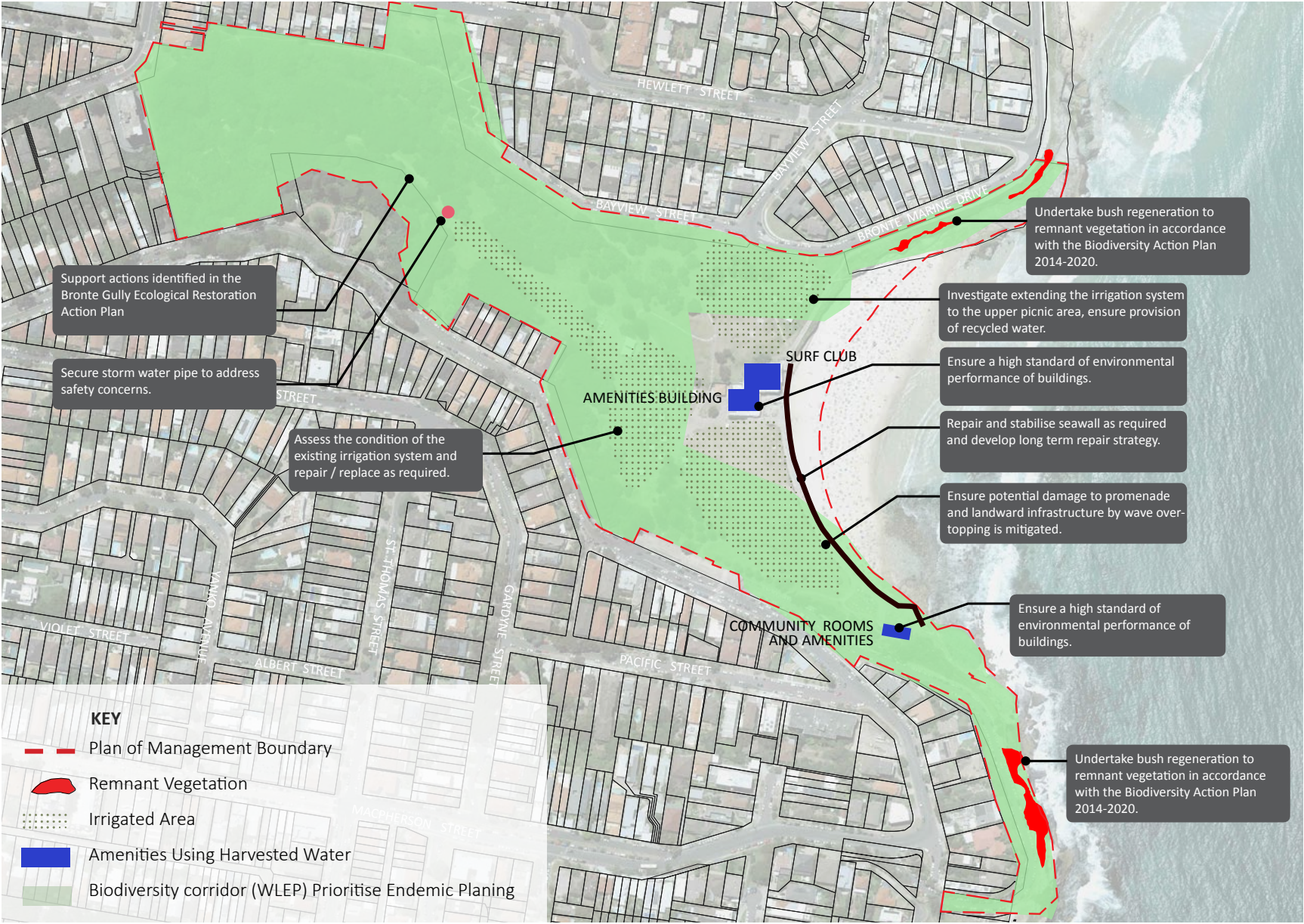


Figure 6.5 Enhancing the Environment- The Master Plan

6.3.1. Action Plan

Item	Performance target actions	Time	Who	Performance Targets & Measures	\$
D1. Enhance the natural heritage of the site such as vegetation, land form and hydrology.					
D1.1	Provide further opportunities to support habitat by increasing planting opportunities and using native and endemic species throughout the park.	O	IS, PS, UP, ES, OS	Habitat zones increased Weed % reduced On site assessment	E
D1.2	Support actions identified in the Bronte Gully Ecological Restoration Action Plan.	O	IS, PS, UP, ES, OS	Actions implemented Strategic review	E
D1.3	Undertake a risk-management strategy for the opening to the underground stormwater pipe (trapezoid) and implement recommendations.	S	IS, PS, UP, ES, OS	Actions implemented Strategic review	LTFP
D1.4	Continue to support the Bushcare program to undertake regeneration to remnant vegetation in accordance with the Biodiversity Action Plan 2014–2020. Provide planted buffer planting to remnant vegetation as identified in this plan.	O	IS, PS, UP, ES, OS	Actions implemented Strategic review	E
D1.5	Retain the natural landform of the site, minimising any regrading, particularly of the headlands.	O	IS, PS, UP, ES, OS	Review on inspection Designs meet objectives Quality of access improved Level of use Assessment on site	TBC
D1.6	Maintain the trees within Bronte Park registered on <i>Waverley Council Significant Tree Register</i> in accordance with tree management policies and the <i>Bronte Gully Ecological Restoration Action Plan</i> .	O	IS, PS, UP, ES, OS	Actions implemented Strategic review	
D2. Monitor and adapt to the effects of climate change.					
D2.1	Implement the findings of the Bronte Seawall Technical Study: <ul style="list-style-type: none"> Repair and stabilise the seawall as required and develop a long-term repair strategy. Ensure potential damage to the promenade and landward infrastructure by wave overtopping is mitigated. Consider moving the Bronte Pool pump to a more secure location. 	S	IS, PS, UP, ES, OS	Review on inspection Designs meet objectives Quality of access improved Level of use Assessment on site	TBC
D2.2	Design buildings and landscape works to consider environmental sustainability and adaptation to future climatic conditions.	O	IS, PS, UP, ES, OS	Excellence through design	TBC

D3. Promote environmentally sustainable practices in the management and maintenance of the place.					
D3.1	Assess the condition of the existing irrigation system and repair/replace as required.	O	IS, PS, UP, ES, OS	Conditions improved Potable water use reduced Assess status	TBC
D3.2	Investigate extending the irrigation system and stormwater harvesting. Investigate irrigation to the north headland picnic area; ensure provision of recycled water.	S	IS, PS, UP, ES, OS	Review on inspection Implement adaptive strategies Community feedback	TBC
D3.3	Develop a sustainable waste management plan for the park.	S	IS, PS, UP, ES, OS	Strategy developed Measure implemented Review on inspection	LTFP
D3.4	Reduce and minimise water use and waste-water generation, works to consider: <ul style="list-style-type: none"> Continue to harvest water from the stormwater system and monitor rates and use to ensure adequate supply for park irrigation and building use; Ensure staff awareness of the importance of resource conservation; Visitor education on the importance of water conservation through appropriate signage; and Installation of water-saving devices on taps and use of water-saving appliances. 	S	IS, PS, UP, ES, OS	Conditions improved Potable water use reduced Assess status	TBC
D3.5	Develop a sustainable lighting plan for the whole Park with LED fittings. To be coordinated with action 3.4.	M	IS, PS, UP, ES, OS	Strategy developed Measure implemented Review on inspection	TBC
D3.6	Conserve energy and resources throughout the park and buildings, works should: <ul style="list-style-type: none"> Generate renewal energy Use energy-efficient fixtures and appliances. 	M	IS, PS, UP, ES, OS	Strategy developed Measure implemented Review on inspection	TBC
D4. Consider whole of life-cycle cost in the selection of materials and construction techniques.					
D4.1	Explore options for the improvement and implementation of environmental sustainability through such measures as site design, layout and building design. <ul style="list-style-type: none"> Consider the use of local materials in the construction of buildings and infrastructure Design buildings with the local climatic conditions in mind, with consideration of local heating and cooling requirements Minimise impact on the environment through appropriate footprint design and techniques. 	M	IS, PS, UP, ES, OS	Sustainability performance improved Potable water use reduced Energy use managed Assessment of environmental performance	TBC

D5. Educate the community about the value of the sites unique environment.					
D5.1	Support programs that provide environmental education on-site.	O	IS, PS, UP, ES, OS	Awareness and understanding improved Community feedback	E
D5.2	Incorporate environmental information on promotional materials and signs.	O	IS, PS, UP, ES, OS	Awareness and understanding improved Presence of signage and availability of promotional material Community feedback	TBC

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6.4. Community, Culture and Heritage

The Master Plan aims to reveal the site's heritage values by integrating interpretative signage to draw attention to, and explain the origins and the heritage value of, the landscape items within the park. This would be particularly appropriate for the Bronte Gully area, the tram cutting, and the baths precinct. Additionally, the plan aims to continue supporting the community use and groups that have long been affiliated with the site to ensure the clubs continue to function and the place is continually used for swimming and surfing. Refer to Figure 6.6 for key interventions.



Image: Seagull on park light



Figure 6.6 Community, Culture and Heritage- The Master Plan

6.4.1. Action Plan

Item	Performance target actions	Time	Who	Performance Targets & Measures	\$
E1. Interpret and tell the story of the place including Aboriginal themes and 'storylines'.					
E1.1	Consider providing heritage information in the signage suite for the site to draw attention to and explain the origins and heritage value of the landscape items within the park. This would be particularly appropriate for the Bronte Gully area, the tram cutting and the baths precinct.	M	IS, PS, UP, ES, OS	Review on site Develop wayfinding program Engage with Aboriginal community	TBC
E1.2	Continue consultation with the La Perouse Local Aboriginal Land Council (LALC) on matters such as conservation and major development of Bronte Park, particularly those that change existing ground surfaces and the potential to expose rock engravings and axe-grinding grooves.	O	IS, PS, UP, ES, OS	Effective Aboriginal community engagement Consultation occurs Consultation evaluated	E
E1.3	Provide information on the Indigenous heritage of the area and incorporate these stories within the existing Waverley heritage trails network.	M	IS, PS, UP, ES, OS	Effective Aboriginal community engagement Signage developed	E
E2. Strengthen and express the cultural values through supporting community groups and activities.					
E2.1	Continue Council's bush care program to support the Bronte Bushcare groups, providing materials and volunteer support and training.	O	IS, PS, UP, ES, OS	Bushcare continues Ongoing activity	E
E2.2	Continue to support BBSLSC to make sure its activities and programs remain an integral part of Bronte.	O	IS, PS, UP, ES, OS	Use continues Review of use	E
E2.3	Continue to support the swimming clubs to make sure their activities and programs remain an integral part of Bronte.	O	IS, PS, UP, ES, OS	Use continues Review of use	E
E3. Ensure the cultural landscape is expressed in the design and management of the site.					
E3.1	Ensure the visual setting of the park and beach are conserved by considering main views when assessing and/or designing new development or rebuilding existing infrastructure in the park.	O	IS, PS, UP, ES, OS	Character maintained Design review	TBC
E3.2	Identify significant trees in the park and gully and conserve as required, coordinate with action A3.2.	M	IS, PS, UP, ES, OS	Character maintained	E

E4. Conserve and maintain the heritage fabric of the park.					
E4.1	Review the Indigenous Heritage Assessment Report 2003, prepared by Dominic Steele Consulting Archaeology.	S	IS, PS, UP, ES, OS	Heritage elements conserved and appreciated Design review Heritage review On site assessment	TBC
E4.2	Review the Heritage Study of Bronte Park prepared by Mayne-Wilson and Associates.	S	IS, PS, UP, ES, OS	Heritage elements conserved and appreciated Design review Heritage review On site assessment	TBC
E4.3	Based on findings from the heritage reviews, update the potential items to be considered for inclusion in Schedule 5 of Waverley LEP 2012.	M	IS, PS, UP, ES, OS	Effective Aboriginal community engagement Consultation occurs Consultation evaluated	E
E4.4	Maintain and repair heritage items to standards as outlined in Section 118 of the Heritage Act. Use the items listed in section 3 of the Mayne-Wilson Heritage Study as a guide.	O	IS, PS, UP, ES, OS	Research encouraged Research potential optimised Monitor research	E / TBC
E4.5	Restore the Bronte Pool gate to former white timber in keeping with the heritage values of the heritage listed Bronte Pool.60 Refer Figure BB35, Section 3.8 of the Mayne-Wilson Heritage Study.	O	IS, PS, UP, ES, OS	Recording undertaken and maintained Monitor records	E / TBC

6.5. Management and Maintenance

Bronte Park and Beach have a high level of visitation placing immense pressure on park services and maintenance requirements. The plan proposes to review some of the current management and maintenance practices for the park and beach with the intent of ensuring the safety of park users, a high level of maintenance and the reduction of visual clutter associated with garbage services and vehicle access.

Some service infrastructure such as the park's storage area, irrigation system, bin collection zone and Bronte Bath pump-house and pipes also require repair or replacement. When these assets are replaced it must be ensured they meet both today's and future requirements and where possible be low-maintenance. Refer to Figure 6.7 for the location of proposed service infrastructure.



Image: Heritage tram shelter (currently used as a bus shelter)



Figure 6.7 Management and Maintenance- The Master Plan

6.5.1. Action Plan

Item	Performance target actions	Time	Who	Performance Targets & Measures	\$
F1. Ensure that the park and beach environments are safe for users at all times.					
F1.1	Provide ramp access for the beach rake directly from the shared vehicle route, allow for accessible compliant access at other times.	S	IS, PS, UP, OS	Function and safety improved Design review On site monitoring	TBC
F1.2	Manage and program activities to minimise conflict and ensure that the place can continue to function during events.	O	IS, PS, UP, OS	Function and safety improved On site monitoring	E
F1.3	Ensure safety is considered in all design projects with the park and beach and continue to work with relevant stakeholders (local Police and Safety Committee) to address identified safety concerns.	O	IS, PS, UP, OS	Function and safety improved On site monitoring	E
F1.4	Provide information on general beach, sun and surf safety.	O	IS, PS, UP, OS	Function and safety improved On site monitoring	E
F1.5	Improve passive surveillance into the Bronte Gully to manage antisocial behaviour. Consider providing a link to Murray Street for the mid-access path.	S	IS, PS, UP, OS	Function and safety improved On site monitoring	TBC
F2. Ensure facilities are well-maintained and appropriately serviced.					
F2.1	Investigate the development of a place management strategy for the continued maintenance, cleaning, and management of facilities and grounds.		IS, PS, UP, OS	Effective and sustainable park maintenance Assessment of maintenance	
F2.2	Maintain the Bronte Baths Pump: <ul style="list-style-type: none"> Review the location of the Bronte Bath pump control and relocate it to an area more accessible for management and maintenance. Replace pipes and other infrastructure as necessary. Consider an automated system to reduce maintenance requirements. 	M	IS, PS, UP, OS	Water harvesting contributes to site water supply Assessment / monitoring	TBC
F2.3	Undertake an audit of the irrigation system: replace, repair and maintain as necessary.	S	IS, PS, UP, OS	Sustainable waste management Monitoring	E
F2.4	Provide additional storage for tools and improved amenities for parks staff.	M	IS, PS, UP, OS	Effectiveness and cost Monitoring	TBC

F2.5	Undertake a waste management study and implement findings with consideration of: <ul style="list-style-type: none"> • Rationalising bin locations. • Management of green waste. • Reducing the frequency of garbage pick-up. • Minimising garbage truck vehicles in the park. • Consolidating a bin storage and pickup location, potentially near the bus interchange. 	S	IS, PS, UP, OS	Effectiveness and cost Monitoring	LTFP
F2.6	Undertake a dilapidation report (refer to action C2.2) to inform the repair and/or replacement of the picnic shelters.	S	IS, PS, UP, OS	Quality of park use Effectiveness and cost Monitoring	E
F2.7	Provide signage notification of cleaning and maintenance routines to the Bronte Baths and amenities buildings.	S	IS, PS, UP, OS	Quality of park use Effectiveness and cost Monitoring	E
F2.8	Undertake a regular planned maintenance program for the park and beach, including toilets, picnic shelters, rubbish collection, lawns and garden beds.	O	IS, PS, UP, OS	Quality of park use Effectiveness and cost Monitoring	E
F2.9	Ensure a continual upgrade of lawn, paths and planting areas and other park assets in line with Strategic Asset Management Plan (SAMP).	O	IS, PS, UP, OS	Quality of park use Effectiveness and cost Monitoring	E
F2.10	Undertake reactive maintenance of the park such as graffiti removal.	O	IS, PS, UP, OS	Quality of park use Effectiveness and cost Monitoring	E
F2.11	Improve the surface of the mid-access path in the Bronte Gully for use by maintenance staff and bush care contractors.	S	IS, PS, UP, OS	Quality of park use Effectiveness and cost Monitoring	TBC
F3. Review and reinforce compliance and regulations that enable a range of users to enjoy the park and beach safely.					
F3.1	Continue to monitor the use of the dog off-leash areas. Undertake any necessary campaigns to educate dog-walkers about regulations and dog-owner responsibilities. Enforce regulations as required.	O	IS, PS, UP, OS	Sustainable use Monitoring Community liaison	E

F3.2	Integrate compliance signage with a signage and wayfinding strategy and update signs accordingly. Ensure the relevant information to allow for practicable enforcement of regulations, such as timed dog off leash.	M	IS, PS, UP, OS	Effective awareness and understanding Monitoring Community liaison	TBC
F3.3	Review, monitor, and actively enforce the commercial fitness groups' and personal trainers' lease agreements and agreed use of the park. To manage and reduce wear and tear on the lawn and park infrastructure, and ensure groups are in compliance with the agreement terms.	O	IS, PS, UP, OS	Sustainable use Monitoring Community liaison	E
F4. Manage vehicle access in the park					
F4.1	Engage an external expert technical consultant to undertake a vehicle access plan with consideration to: <ul style="list-style-type: none"> Reducing access to vehicles in the park. Providing adequate and safe turn-around spaces. Reducing the area of hard surfaces required for vehicles. Ensuring the safety of pedestrians, cyclists, and park users. Providing a secure entrance to the park to manage vehicle entry. Recommending an emergency vehicle access plan and processes, including ambulance and helicopter access. 	S	IS, PS, UP, OS	Access available Monitoring	TBC
F4.2	In line with the vehicle access plan and waste management strategy, review driveways and turn-around areas for the vehicle/pedestrian shareway and provide appropriate areas and signage.	S	IS, PS, UP, OS	Access available Monitoring	TBC

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6.6. Community land management

As specified in the LG Act S36 (3A) (a) and (b) a plan of management that applies to just one area of community land:

- (a) must include a description of:
 - i. the condition of the land, and of any buildings or other improvements on the land, as at the date of adoption of the plan of management, and
 - ii. the use of the land and any such buildings or improvements as at that date, and
- (b) must:
 - i. specify the purposes for which the land, and any such buildings or improvements, will be permitted to be used, and
 - ii. specify the purposes for which any further development of the land will be permitted, whether under lease or licence or otherwise, and
 - iii. describe the scale and intensity of any such permitted use or development.

The purposes for which the land, buildings and improvements, including future development, will be permitted to be used are based upon and support the reserves purposes of public recreation, the objectives of the reserve community land categories, and the uses as detailed in this plan of management and master plan.

Council Bronte Park management, including administration and maintenance facilities and services, will be permitted throughout the reserve and may involve the exclusion of the general public for safety and service delivery reasons.

The scale and intensity of uses of permitted uses and developments will be governed by this plan of management once adopted, Council’s Events and Community Facilities policies, Council’s lease, licence or other estates approval policies and procedures, any regulations about permitted or non-permitted activities, and any Council approvals under S68 of the LG Act and or Council’s development consents

and approvals as a determining authority under the Environmental Planning and Assessment Act 1979.

The specific purposes and description of uses in leases, licences and other estates is set out in Section 9.8: Lease, licence and other estates authorisation.

- The purposes generally include:
- Public recreation - recreation, leisure, health and fitness, community and cultural facilities, uses and events,
 - food and beverage outlets, mobile vendors, recreation, leisure and sporting hire and or retail fitness, health and well-being classes or training, major public events and associated supporting activities, commercial or community filming and photography; and
 - Community uses - surf lifesaving facilities, uses, events and services, community theatre, arts and crafts with associated training and education, music rehearsal and studio and associated activities, Bronte Park and Beach visitor information and associated goods and services and storage.

6.7. Land Categorisation

It is a requirement of the LG Act to categorise land as per s.36(4). Bronte Park has been categorised in accordance with the guidelines set out in Section 11, 12 and 14 of the Local Government Regulation 1999. The proposed categories for this Plan of Management are described in the table.

- The community land categories across the reserve are:
- Park
 - Natural Area – Escarpment
 - Natural Area – Bushland
 - Natural Area – Foreshore
 - General Community Use

These five categories are described in the upcoming table.

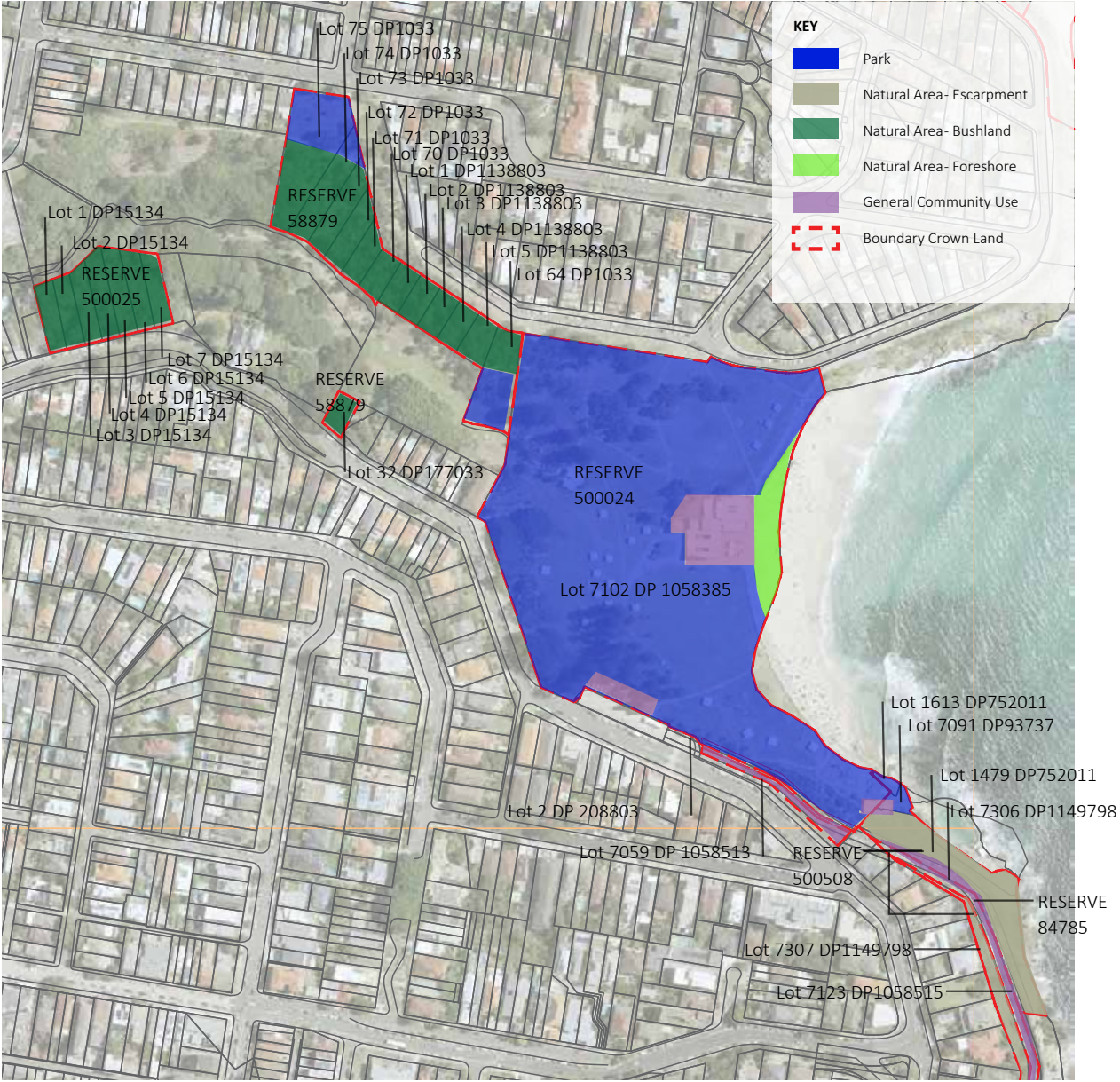


Figure 9.1 Land categorisation

Reserve/ Dedication	Purpose(s)	Categorisation	Justification
Bronte Park 500024	Public Recreation	Park General Community Use Natural Area Foreshore	<p>Park – This area is used for active and passive recreation, the area includes:</p> <ul style="list-style-type: none"> Part of the lower gully area including grassy and vegetated slopes with path network to the broader valley floor and central park area. The central park area is mainly used by walkers, picnickers and people relaxing, it includes sub-areas including a central lawn and main picnic area with picnic shelters. Informal ball games and fitness training also take place within this area. Fitness trainers require a permit from Council to conduct classes in the park. A mini train operates in summer offering children's rides. Bronte Playground, located in lower Bronte Gully at the bottom of the Northern facing slopes, it is a district size playground catering to users within a 1km catchment area. <p>General Community Use – These areas include:</p> <ul style="list-style-type: none"> The Northern Amenities and Bronte Beach Surf Lifesaving Club (BBSLSC). The building accommodates BBSLSC facilities, public toilets, change rooms, kiosk, room for park staff and lifeguard facilities. A licence agreement is in place with The Bronte Park Trust and the Bronte SLSC for the main SLSC and the kiosk. A brick building adjacent to the Northern Amenities Building housing sewage pumping equipment operated by Sydney Water. Car Park located below the bus terminal along the Southern boundary of the park. The Community Centre building is a single-storey brick and concrete building located at the southern end of the promenade. The building sits below the sandstone headland and contains public toilets, change facilities, showers, and a clubroom with storage facilities for swimming clubs. The flat roof area is an observation deck and sunbaking area. <p>Natural Area 'Foreshore' – A small area of Crown Land at the back of Bronte Beach in front of the Surf Life Saving Club. This area is used primarily for sand-based recreation activities.</p>
Bronte Park 500025	Public Recreation	Natural Area – Bushland	<p>Natural Area 'Bushland' - This area is located on the South facing slopes of the upper section of Bronte Gully and includes a mix of native and exotic vegetation. Waverley Council has adopted and is implementing an Ecological Restoration Action Plan (ERAP) to re-establish native species within the bushland dominated by invasive exotic weeds. Works are carried out by volunteer Bush care groups, Bronte Gully Bush care and Bronte Waterfall Bush care, as well as commissioned to professional contractors by Waverley Council.</p>

Bronte Park 500508	Public Recreation	Park, General Community Use and Natural Area – Escarpment	<p>Natural Area ‘Escarpment’ – This area includes the south headland, which features sandstone cliffs, outcrops and patches of remnant vegetation. Bush regeneration is active in this area. This area is fenced from above and access is not promoted for safety reasons and to protect remnant vegetation.</p> <p>Park - The area categorised as Park includes:</p> <ul style="list-style-type: none"> • A section of promenade outside the Bronte Community Centre. • The vegetated area above Calga Place.
Bronte Park 58879	Public Recreation	Park and Natural Area – Bushland	<p>Natural Area ‘Bushland’ - These areas are located on the South and North facing slopes of Bronte Gully and include a mix of native and exotic vegetation. Waverley Council has adopted and is implementing an Ecological Restoration Action Plan (ERAP) to reestablish native species within the bushland dominated by invasive exotic weeds. Works are carried out by the Bush care groups, Bronte Gully Bush care and Bronte Waterfall Bush care, as well as commissioned to professional contractors by Waverley Council.</p> <p>Park – These areas are used for active and passive recreation and include:</p> <ul style="list-style-type: none"> • Hewlett Street Park and playground located on Hewlett St at the top of the North facing slopes of the gully. The playground is a pocket-sized playground catering to residents within a 250m catchment. The park is characterised by an open grassy area, seating and small shade trees. • Section of park on the gully floor adjoining the playground.
Bronte Park 84785	Public Recreation	General Community Use	<p>General Community Use - This area includes:</p> <ul style="list-style-type: none"> • Part of Calga Place, offering onstreet car parking and walkway which is part of the Bondi to Maroubra Coastal Walk.

The core objectives for these categories are set out in the table below.

Community land categories, guidelines and core objectives

Community land management categorisation

Community land category	Local Government Regulation 2005 Guidelines for categorisation	Local Government Act 1993 (Ss.36G, 36I, 36N) Core objectives for community land categories
Natural area - bushland	<ul style="list-style-type: none"> Land that is categorised as a natural area should be further categorised as bushland under section 36(5) of the Act if the land contains primarily native vegetation and that vegetation: is the natural vegetation or a remainder of the natural vegetation of the land, or although not the natural vegetation of the land, is still representative of the structure or floristics, or structure and floristics, of the natural vegetation in the locality. <p>Such land includes:</p> <ul style="list-style-type: none"> bushland that is mostly undisturbed with a good mix of tree ages, and natural regeneration, where the understorey is comprised of native grasses and herbs or native shrubs, and that contains a range of habitats for native fauna (such as logs, shrubs, tree hollows and leaf litter), or moderately disturbed bushland with some regeneration of trees and shrubs, where there may be a regrowth area with trees of even age, where native shrubs and grasses are present in the understorey even though there may be some weed invasion, or highly disturbed bushland where the native understorey has been removed, where there may be significant weed invasion and where dead and dying trees are present, where there is no natural regeneration of trees or shrubs, but where the land is still capable of being rehabilitated. 	<p>The core objectives for management of community land categorised as bushland are:</p> <ul style="list-style-type: none"> to ensure the ongoing ecological viability of the land by protecting the ecological biodiversity and habitat values of the land, the flora and fauna (including invertebrates, fungi and micro- organisms) of the land and other ecological values of the land, and to protect the aesthetic, heritage, recreational, educational and scientific values of the land, and to promote the management of the land in a manner that protects and enhances the values and quality of the land and facilitates public enjoyment of the land, and to implement measures directed to minimising or mitigating any disturbance caused by human intrusion, and to restore degraded bushland, and to protect existing landforms such as natural drainage lines, watercourses and foreshores, and to retain bushland in parcels of a size and configuration that will enable the existing plant and animal communities to survive in the long term, and to protect bushland as a natural stabiliser of the soil surface.
Natural area – escarpment	<p>Land that is categorised as a natural area should be further categorised as an escarpment under section 36(5) of the Act if:</p> <ul style="list-style-type: none"> the land includes such features as a long cliff-like ridge or rock, and the land includes significant or unusual geological, geomorphological or scenic qualities. 	<p>The core objectives for management of community land categorised as an escarpment are:</p> <ul style="list-style-type: none"> to protect any important geological, geomorphological or scenic features of the escarpment, and to facilitate safe community use and enjoyment of the escarpment

Natural area – foreshore	Land that is categorised as a natural area should be further categorised as foreshore under section 36(5) of the Act if the land is situated on the water's edge and forms a transition zone between the aquatic and terrestrial environment.	<p>The core objectives for management of community land categorised as foreshore are:</p> <ul style="list-style-type: none"> to maintain the foreshore as a transition area between the aquatic and the terrestrial environment, and to protect and enhance all functions associated with the foreshore's role as a transition area, and to facilitate the ecologically sustainable use of the foreshore, and to mitigate impact on the foreshore by community use.
Park	Land should be categorised as a park under section 36(4) of the Act if the land is, or is proposed to be, improved by landscaping, gardens or the provision of non-sporting equipment and facilities, for use mainly for passive or active recreational, social, educational and cultural pursuits that do not unduly intrude on the peaceful enjoyment of the land by others.	<p>The core objectives for management of community land categorised as a park are:</p> <ul style="list-style-type: none"> to encourage, promote and facilitate recreational, cultural, social and educational pastimes and activities, and to provide for passive recreational activities or pastimes and for the casual playing of games to improve the land in such a way as to promote and facilitate its use to achieve the other core objectives for its management
General community use	<p>Land should be categorised as general community use under section 36(4) of the Act if the land—</p> <ul style="list-style-type: none"> may be made available for use for any purpose for which community land may be used, whether by the public at large or by specific sections of the public, and is not required to be categorised as a natural area under section 36A, 36B or 36C of the Act and does not satisfy the guidelines under clauses 102–105 for categorisation as a natural area, a sportsground, a park or an area of cultural significance. 	<p>The core objectives for management of community land categorised as general community use are to promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the local community and of the wider public—</p> <ul style="list-style-type: none"> in relation to public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public, and in relation to purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities).

Source:

Guidelines for categorisation: *Local Government Regulation 2005*

Core objectives for community land categories: *Local Government Act Amendment 1993*

6.8. Lease, licence and other estates authorisation

This Plan of Management, and the accompanying table: authorisation of Leases, Licences and Other Estates, expressly authorises the following leases, licences and other estates, subject to the provisions of the LG Act, Part 2, Division 2, Ss.45 and 46, 46a to 47d and being consistent with the core objectives of the community land categories assigned to the Crown land, as well as the Crown reserve purpose.

The grant of any tenures, such as tenure terms and limits, tendering, and notification and approvals, will be subject to the provisions of Part 2, Division 2 of the LG Act.

Public events are defined as being events that are open to the general public and are subject to Council's Community Strategic Plan, or Events or Community Facility policies, and may require Council approval or authorisations.

Bronte Park (Crown reserve D500494) is a Crown reserve for the gazetted purpose of 'Public Recreation'.

6.8.1. Table: Express leave, licence and other estates

Tenure Type	Tenure Purposes	Description	Category Area	Specific Areas (if required)	Current or Future Use
Lease or licence	Community performance	Community and cultural activities, performing and visual arts activities, including concerts, dramatic productions, dance and exhibitions	General Community Use	Specified areas as designated, including park and surf club.	Current use
Lease or licence	Recreation, leisure, health and fitness, community events	Hireable community spaces for recreational classes or ad hoc community functions and events	General Community Use	Specified areas as designated, including southern amenities.	Current use
Licence	Storage	Management of storage lockers	General Community Use	Specified areas as designated	Future use
Lease	Surf lifesaving clubhouse	Clubhouse activities and ancillary services, including function and training space, kiosk/café, merchandise sales and equipment storage	General Community Use	Specified areas as designated	Current use
Licence	SLSC Nippers events	Organised group training, health and fitness activities for SLSC Nippers	General Community Use, Park and Foreshore	Specified areas as designated	Current use
Licence	Surf Life Saving Clubs and/ or SLSNSW, Bronte Swimming Clubs and Bronte Board Riders Clubs	Organised training and competitive events	General Community Use, Foreshore and Park	Specified areas as designated	Current use
Licence	Fitness, health and well-being classes or training	Individual lessons or classes for health, fitness or well-being	Park, General Community Use		Current use
Licence	Mobile vendors	Goods and services ancillary to public recreation and Bronte Park: ice cream, water, juice sales, coffee, massage, sun protection, beach and water equipment hire	Park, General Community Use, Foreshore	Ramps, Bronte Beach, Promenade, Bronte Park Reserve	Current use
Licence	Commercial or community filming and photography	Commercial or community production of films and photographs without any permanent structures	Park, General Community Use,	As detailed in individual licence	Current use
Licence	Use of toilets at the tram stop	Eastern suburbs bus operator for use of the toilet amenities by their bus drivers	General Community Use	Toilets in tram stop	Future use

6.8.2. Other estate

This Plan of Management allows the council to grant ‘an estate’ over community land for the provision of public utilities and works associated with or ancillary to public utilities in accordance with the LG Act.	Estates may also be granted across community land for the provision of pipes, conduits, or other connections under the surface of the ground for the connection of premises adjoining the community land to a facility of the council or other public utility provider that is situated on community land.
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General and ad hoc short-term or casual licences: as issued ad hoc with Council formal application process, permissions and/or approvals (LG Act, S.46, LG (General) Regulation, Cl. 117, and CLM Act Ss. and 3.17, CLM Regulation Cl. 31		
Park	General Community Use	Sportsfields
Community events and festivals hiring of equipment	Publicly accessible functions (including commemorative functions, book launches, film releases, balls, and similar activities)	Mobile beach equipment, goods and services hire
Playing a musical instrument, or singing for fee or reward, including busking	Public event-based social purposes (including child care, vacation care)	Temporary erection or use of any building or structure necessary to enable a filming project to be carried out
Filming, including for cinema/television	Exhibitions, functions and catering	Scientific studies and surveys or similar community, training or education
Conducting a commercial	Concerts and other performances, including both live performances and film (cinema and TV)	Environmental protection, conservation or restoration or environmental studies
Photography session	Broadcasts associated with any event, concert, or public speech	Short term erection of temporary structures ancillary to Hallmark (State Government), State and National recognised events
Public performances engaging in trade or business ancillary to, or supportive of public recreation	Public speeches, meetings, seminars and presentations, including educational programs	Small pop-up marquees for community events, licensed vendors, environmental activities and festivals
Delivering a public address	Engaging in trade or business ancillary to, or supportive of public recreation	Site investigations access through a reserve emergency occupation
Mobile public health services, e.g: Blood Bank, Mammogram, community health	Delivering a public address	
Fairs, markets, auctions and similar activities	Community events and festivals	
Catering	Fairs, markets, auctions and similar activities	
Advertising consistent with the reserve use and purposes	Advertising consistent with the reserve use and purposes	
Environmental protection, conservation or restoration or environmental studies	Limited commercial promotional events for recreation or leisure activities	
Short term erection of temporary structures ancillary to Hallmark (State Government) , State and National recognised events	Community, training or education	
Small pop-up marquees for community events, licensed vendors, environmental activities and festivals	Environmental protection, conservation or restoration or environmental studies	
Site investigations access through a reserve emergency occupation	short term erection of temporary structures ancillary to Hallmark (State Government), State and National recognised events	
	Small pop-up marquees for community events, licensed vendors, environmental activities and festivals	
	Site investigations access through a reserve emergency occupation	

6.9. Compliance restrictions

Compliance and regulation in open spaces such as parks, reserves, urban centres and beaches are an important part of keeping the community safe and our environmental assets clean and sustainable.

Regulations of permitted or prohibited activities should be outlined in Council's plans of management and on Council's website. Compliance information is also currently found on park signs.

The following activities are prohibited in Bronte Park based on Council's revised compliance framework for parks dated February 2019:

- no portable barbecues or open fires
- no camping
- No dogs off-leash except in areas indicated on on-site signs and maps.

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Implementation and Funding

7

7. Implementation and funding

7.1. Funding sources

Funding for implementing the plan of management will either be allocated for future upgrade works (capital works) or maintenance and management of the park. Funding for the management and maintenance is currently provided through Council's annual budget allocation.

To fund the proposed upgrade works Waverley Council plans to set aside capital works funds in future years that will cover a number of the proposals in the shorter-term plan.

Council's budget for the plan of management is not expected to accommodate all proposals in the short- or long-term plan. Additional funding options that may be investigated include:

- state and federal grants
- voluntary planning agreements
- section 7.11 planning contributions
- partnerships with community groups or businesses.

The amount of funding through these streams is difficult to anticipate as it is dependent on development and grant programs. Regardless of the type of current or future enterprises, Council must also ensure that legitimate costs of upgrading the park are recouped wherever possible.

7.2. Performance indicators

To effectively implement the action plan, performance indicators are required to demonstrate that the desired outcomes from the plan have been achieved.

The action plan identifies suggested performance targets and measures for each action. In addition, the following methods can supplement and complement the monitoring of progress and performance of the action plan:

- Surveys: carry out surveys and questionnaires

periodically (approximately every five years), accompanied by a survey of user numbers in various parts of the area. This survey should be qualitative and quantitative. This survey should establish any changes in park usage, visitor experience and perceptions, etc. Additionally, online surveys could be undertaken to request feedback on the implementation of particular programs and management strategies.

- Register of correspondence: review of letters, emails and community requests received each year (positive and negative) on various subjects related to the site. This register can be used to indicate general trends, changes in issues, opportunities and the management of the space.
- Photographic survey: taken at key and consistent locations every five years to establish degrees of change (either positive or negative). This could be compared with aerial photographs reviewed every five years.

7.3. Review and monitoring

If the plan of management is to remain relevant in the future it is essential that its implementation is reviewed on a regular basis to ensure any relevant changes are incorporated.

Changes that may need to be addressed include new legislation, changes in community values, project priorities, funding resources and new opportunities for future upgrades.

Given that community expectation and requirements change over time, this plan also needs to have some flexibility to adapt to any changes of circumstance.

It is recommended that the plan be reviewed in the following sequences and time spans:

- Annually: review progress and delivery of action plan
- Every two years: review management and administration structures and update priorities
- Every five years: undertake a major review of all values

based on revised analysis of issues and amended planning legislation. Review outcomes against survey information, photographic record and register of correspondence.

- Every ten years: review the plan of management, or
- As directed by the Department of Planning, Industry & Environment, who are the responsible agency for the Crown Land Management Act (2016) which governs the development of all management plans.
- In addition, in accordance with the Native Title Act any native title claims that affect the planning area.

Crown land – your neighbour

Information sheet



Crown land adjoining private property

This information sheet helps you find out who manages the Crown land near your property and tells you what you need to know as our neighbour.

The Department of Planning, Industry and Environment's Crown Lands branch manages Crown land on behalf of the NSW Government for the people of NSW.

This document relates to the 3 major types of public land managed by the department:

- Crown reserves
- Crown public roads (most often undeveloped road corridors also known as 'paper' roads)
- Crown waterways (the beds of most inland waterways and the bed of the Pacific Ocean to 3 nautical miles offshore is reserved Crown land).

In this fact sheet we will refer to them all as just 'Crown land'.

How to identify who manages public land that adjoins your property

Public land is managed by various public authorities, such as National Parks and Wildlife Service, your local Council, Local Land Services, Crown Lands and others. The managing agency may have installed signs at entrance points to the public land that identify its contact details and what activities are permitted or prohibited.

If there is no signage, you can find out if the land is Crown land by completing a property search via the NSW [Government Property Index](https://pp.planningportal.nsw.gov.au/government-property-index-list)¹, using the [NSW Planning Portal spatial data viewer](https://www.planningportal.nsw.gov.au/spatialviewer/#/find-a-property/address)² or by contacting the department on 1300 886 235.

Find Crown land on a map

We provide digital maps of the Crown land estate via the [NSW Planning Portal](https://www.planningportal.nsw.gov.au/spatialviewer/#/find-a-property/address)².

The maps give information on Crown land, waterways, reserves and tenures (such as leases, licences and enclosure permits). You can view a Crown land property report by searching by lot number or street address.

What you can do on Crown land

Private recreation

In general, low impact recreational activities are permitted on Crown land without any authorisation. Activities such as bushwalking, hiking and outdoor sporting activities that don't involve a vehicle and do not interfere with native fauna or flora are considered low impact.

Higher impact activities on Crown land require approval

Activities that potentially interfere with the public's use and enjoyment of Crown land or disturb the natural environment will most likely require a licence or authorisation from us. Examples include

¹ <https://pp.planningportal.nsw.gov.au/government-property-index-list>

² <https://www.planningportal.nsw.gov.au/spatialviewer/#/find-a-property/address>

Crown land – your neighbour

Information sheet



installing any structures or fixtures, placing items and/or storing materials on the land, and driving a car or other vehicle on Crown land.

You can drive vehicles on Crown public roads. However, if you want to do even minor works to create or maintain an access track on a Crown public road, you will need written consent from the department.

Private use of Crown land adjoining your property

Any private use of Crown land that adjoins your property is unlawful unless you hold a valid licence or permit from the department.

For example, you need a licence or permit to graze animals, construct fencing, disturb vegetation, store items, park vehicles, construct garden beds, place outdoor dining sets, install sheds or garages, put up a clothesline or install a compost bin or children's play equipment.

Garden waste or storm water disposal

You cannot dispose of any type of garden waste on Crown land. Illegal dumping destroys native bushland and animal habitats by introducing disease, weeds and pests. It also increases the risk of bushfires. You should dispose of garden waste by placing it in your green organics waste bin, composting it or taking it to your local waste facility.

If you see anyone dumping materials or waste on Crown land, report it via the NSW Environment Protection Authority's [RID \(Report Illegal Dumping\) online portal](#)³ or by calling 131 555.

Directing or piping stormwater run-off from your private property onto adjoining Crown land is not permitted. This action can affect the natural soil composition and usual surface water flow on the public land, potentially causing flooding issues for adjoining property owners and roads. Property owners must ensure all stormwater coming from their property is correctly piped and drained to the street gutter or a location in accordance with the local development control plan.

Vegetation clearing and road works on Crown 'paper' roads

Clearing vegetation or undertaking even minor road works on Crown public roads requires written approval from the department. For more information, see our [Guideline – administration of Crown Roads](#)⁴.

Erosion control measures – waterfront properties (retaining or sea walls)

Installing erosion control measures on your waterfront property boundary may require a controlled activity permit from the [Natural Resources Access Regulator](#)⁵ and development consent from your council.

If any part of the proposed structure will be located within the adjoining Crown waterway, you will need landowner's consent from the department to lodge the development application with council and a domestic waterfront licence before beginning construction.

For more information see the [Domestic waterfront licence pages](#)⁶ on our website.

³ <https://ridonline.epa.nsw.gov.au/#/home>

⁴ https://www.industry.nsw.gov.au/__data/assets/pdf_file/0017/164033/Administration-of-Crown-roads-guideline.pdf

⁵ <https://www.dpie.nsw.gov.au/nrar>

⁶ <https://www.industry.nsw.gov.au/lands/use/licences/domestic-waterfront>

Crown land – your neighbour

Information sheet



Bushfire management

In cooperation with the NSW Rural Fire Services, we oversee an extensive bushfire mitigation program that includes maintaining fire trails and asset protection zones and undertaking hazard reduction burns within bushfire districts on Crown land across the state.

You cannot use Crown land for any new adjoining property development plans to address your own bushfire mitigation responsibilities.

For more information on the department's bushfire mitigation programs see the [Land management and compliance section⁷](#) of our website.

Your responsibilities as our neighbour

Landowners must ensure that private property and all associated occupation is wholly contained within their property boundary. Landlords or their agents must ensure residential tenants do not encroach onto adjoining Crown land.

If you or your tenants wish to access or undertake an activity on adjoining Crown land, please call us on the number given at the end of this information sheet to discuss your options.

Ensuring compliance

We will investigate any concerns reported from members of the public or other government agencies, or issues identified through aerial imagery or site inspections to control unauthorised use of the Crown estate.

Using Crown land without approval is an offence. We can take compliance regulatory action if we need to.

Compliance enforcement actions can include:

- directions to remove structures, vehicles or materials illegally placed on Crown land
- stop-activity orders issued 'on the spot' to stop or prevent unlawful activities taking place on Crown land
- issuing penalty infringement notices – \$1,100 for each infringement.

For more information on the department's compliance strategy and enforcement policy see the [Compliance page of the Land management and compliance section⁸](#) of our website

Where to go for help:

Visit our website at www.industry.nsw.gov.au/lands

Call us on 1300 886 235

For help in your language, call the Translating and Interpreting Service (TIS National) on **131 450**

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⁷ <https://www.industry.nsw.gov.au/lands/what-we-do/management>

⁸ <https://www.industry.nsw.gov.au/lands/what-we-do/management/compliance>

REPORT CM/7.6/22.07



Subject: Crown Land Initial Categorisation and Plans of Management

TRIM No: A14/0201

Author: Neal Ames, Recreation and Open Space Planner

Director: Sharon Cassidy, Acting Director, Assets and Operations

RECOMMENDATION:

That Council:

1. Pursuant to section 3.23 of the *Crown Lands Management Act 2016*, gives notice to the Minister for Lands and Water administering the *Crown Lands Management Act 2016* of the initial categorisation of Council-managed crown land reserves, as set out in Attachment 2 of the report.
2. Authorises the General Manager to approve any minor amendments to the initial categorisations that may be required by the Minister.
3. Notes that plans of management prepared prior to 2018 are required to be updated to comply with the new *Crown Lands Management Act 2016*.

1. Executive Summary

This report considers the second and final round of categorisation of Crown land managed by Council following the commencement of the *Crown Lands Management Act 2016* (CLM Act) which came into effect in 2018. The next steps of preparing Plans of Management to comply with the requirement of the CLM Act are also presented.

2. Introduction/Background

Crown land is governed by the *Crown Land Management Act 2016* (CLM Act). The CLM Act provides a framework for the NSW Government, local councils and community members to work together to care for, control and manage Crown reserves. It ensures that Crown reserves are responsibly managed and that natural resources such as water, flora and fauna and scenic qualities are conserved, while still encouraging public use and enjoyment of the land.

The CLM Act authorises local councils appointed to manage dedicated or reserved Crown land as if it were public land under the *Local Government Act 1993* (LG Act).

The CLM Act requires councils in their capacity as Crown Land Managers to assign an initial category to all Crown land under their management and give notice to the Minister administering the CLM Act of the categories. Initial categorisation of land is a process where the land is mapped out according to how it is currently used i.e. a sports field would be mapped as 'sports ground', landscaped park areas used for more informal recreation would be categorised as 'park' and vegetated areas which have biodiversity value are categorised as 'natural area – bushland'. The various categories of land are set out in the LG Act and further described in the *Local Government (General) Regulation 2021*.

As the giving of a notice to a Minister is not a function that can be delegated by Council under section 377 of the LG Act, this initial categorisation is one that needs to be considered by Council. This report seeks Council's authorisation for the initial categorisation of Crown Lands which Council are Crown Land Managers for.

In 2021, Crown lands approved the initial categorisation application from Council for the following reserves:

- Bondi Park and Beach.
- Bronte Park and Beach.
- Tamarama Park and Beach.
- Waverley Park.
- Hugh Bamford Reserve and Williams Park.
- Ben Buckler Park Ray O'Keefe Reserve.

This report presents the remaining Council-managed Crown land reserves for initial categorisation. They are:

- Barracluff Park.
- Clark Street Reserve.
- Dickson Park.
- Eastern Reserve.
- Gaerlock Reserve.
- Hunter Park.
- Macpherson Park.
- Marks Park.
- Raleigh Reserve.
- Rodney Reserve.
- Simpson Park.
- South Head Cemetery.
- Varna Park.
- Waverley Crescent Reserve.
- Ways Youth Centre.
- Wairoa Reserve (Park).
- Wairoa Reserve (Council baby clinic).

3. Relevant Council Resolutions

Meeting and date	Minute No.	Decision
Council 20 October 2020	CM/7.6/20.10	<p>That Council:</p> <ol style="list-style-type: none"> 1. Pursuant to section 3.23 of the Crown Lands Management Act 2016, gives notice to the Minister administering the Crown Lands Management Act 2016 of the initial categorisation of Bondi, Bronte, Tamarama and Waverley Parks Crown Reserves as detailed in Attachment 1 of the report. 2. Authorises the General Manager to approve any minor amendments to the initial categorisations that may be required by Crown Lands. 3. Notes that plans of management prepared prior to 2018 are required to be updated to comply with the new Crown

		<p>Lands Management Act 2016.</p> <ol style="list-style-type: none"> Updates the plans of management as prioritised in the report. Notes that the plans of management listed as a priority will be updated concurrently, and that the General Manager may reprioritise plans of management to respond to Crown Lands requirements if they change. Writes to the Crown Lands Area Manager requesting them to appoint Council as Crown Land Manager for Gaerloch Reserve (which is devolved land).
Strategic Planning and Development Committee 3 March 2020	PD/5.2/20.03	<p>That Council:</p> <ol style="list-style-type: none"> Publicly exhibits the draft Open Space and Recreation Strategy attached to this report from March to April 2020. Notes that amendments have been made to the draft Open Space and Recreation Strategy that was presented to Council in December 2019, taking into consideration Councillor comments made during, and subsequent to, the Council meeting. Notes that, following the public exhibition period, officers will prepare a further report to Council detailing recommendations for changes based on community feedback and requesting Council to adopt the strategy.
Council 17 April 2018	CM/7.15/18.04	<p>That Council:</p> <ol style="list-style-type: none"> Commences the preparation of a Plan of Management for Hugh Bamford Reserve and Williams Park, and that the heritage artillery emplacements under the reserve be included in the Plan. Funds the preparation of the Plan of Management from the SAMP Reserve. Notes that the Open Space Strategy scheduled for completion in 2018–19 will include a priority program of additional Plans of Managements that require review or drafting in order to comply with the new <i>Crown Lands Act 2016</i>.

4. Discussion

The *Crown Lands Management Act 2016* (CLM Act) came into effect on 1 July 2018. Whilst the CLM Act does not impose on councils additional Crown lands to be managed, the CLM Act amends the way in which councils manage Crown lands.

Land classification and categorisation

There are several administrative actions required in order to comply with the terms of the CLM Act arising from the altered management regime. Initially, Council Crown Land Managers must assign to all Crown land under their control, one or more categories of community land referred to in section 36 of the *Local Government Act 1993* (LG Act) and give notice to the Minister administering the CLM Act of the selected categories. The Minister will then review the categories and either agree or disagree to them or require further information from Council.

Initially, Crown Lands required only one category of land to be used per reserve. This requirement was updated in late 2019 to allow multiple categories to be assigned. This is favourable to Council as it will streamline the future approval process for our updated plans of management.

The required categorisation of the Crown lands arises from the CLM Act authorising councils to manage the Crown land as if it were public land under the LG Act. Section 25 of the LG Act stipulates that all public land must be classified. There are two classifications as set out at section 26 of the LG Act: community and operational.

Classification as community land reflects the importance of the land to the community because of its use or special features. Generally, it is land intended for public access and use, or where other restrictions applying to the land create some obligation to maintain public access. This gives rise to the restrictions in the LG Act, intended to preserve the qualities of the land. Community land cannot be sold, cannot be leased, licenced or have any other estate granted over the land for more than 21 years and must have a plan of management prepared for it.

Operational land has no special restrictions other than those that may apply to any piece of land. For example, a Council depot would typically be classified as operational land. The default position of the CLM Act is that Crown land shall be managed as community land with the category assigned being the category that most closely aligns with the purpose(s) for which the Crown land was originally reserved. Parks are typically reserved for the purpose of 'public recreation' and therefore classified as community land. While some operational uses can take place in parks, such as the small parks works yard in Bondi Park and Waverley Park, they are not considered operational overall so not classified as operational.

Notwithstanding the default position of the legislation that Crown lands shall be managed as community land under the LG Act, there are instances whereby the core objectives for the management of community land cannot readily be met. In these instances, Council may apply to the Minister administering the CLM Act to have these lands classified as operational.

Having regard to the principles of the management of these reserves set forth in the CLM Act and LG Act, Attachment 1 illustrates the proposed land classification for our Crown land reserves, this should be read in conjunction with Attachment 2 which details the individual park categorisation/s and specific descriptions.

The proposed initial classifications should reflect the current use of the land. It is recommended that Council considers these classifications and approve these to be submitted to Crown Lands.

The categories of community land prescribed in section 36 of the LG Act are:

- Natural area.
- Sportsground.
- Park.
- Area of cultural significance.
- General community use.

Land assigned the category of natural area must be assigned a further sub-category of:

- Bushland.
- Wetland.
- Escarpment.
- Watercourse.
- Foreshore.

Update to plans of management

Following agreement on the initial categorisation and classifications, the next administrative step can commence: the preparation of plans of management.

At the commencement of the CLM Act in 2018, councils had until 30 June 2021 to update plans of management to comply with the new CLM Act. In 2021 Crown Lands extended the period for the production of PoMs by two years to 30 June 2023.

Since that time, Waverley has completed two PoMs adopted by the Minister including:

- Bondi Park and Beach PoM (updated to meet CLM Act).
- Hugh Bamford Reserve and Williams Park PoM (new PoM).

Three other PoMs are currently under review following the Figure 1 PoM process outlined below, including:

- Bronte Park and Beach PoM (to be updated to meet CLM Act).
- Waverley Park PoM (draft awaiting Minister's approval to place on public exhibition).
- Tamarama Park PoM (completed Stage 1 consultation).

Council manages 79 parks and reserves and 2 cemeteries (inclusive of 20 Crown land reserves). Most of these are categorised as community land (others are road closures) which are required to have a plan of management under either the LG Act, for Council owned parks and/or CLM Act for Crown Land.

It is not practical or advisable to prepare a single plan of management for all individual parks and reserves, particularly those with more complex management requirements. However, generic plans of management can be effective to enable one plan to be written which encompasses several parks and reserves that have similar characteristics and management requirements e.g. neighbourhood parks. Council currently has two existing generic plans of management, which were produced in the 1990s:

- Small Parks Plan of Management, which applies to 25 parks.
- Coastal Reserves Plan of Management, which applies to 11 parks.

Many councils are finding the deadlines set by Crown Lands challenging. In response, some councils are preparing one generic PoM for all parks and reserves under their control. There are several considerations in identifying if a park should be included in a generic plan or have a site-specific plan. Some key points for consideration include:

- Generic plans should include areas with similar uses and natural features.
- Leasing and licencing, express authorisations for leasing and licencing must be included in PoMs. In many instances this will be site specific.
- Heritage significance, heritage information and how heritage items or areas are managed should be considered in a PoM. In most instances this is site specific.
- Major building projects. A PoM should guide future development which is site specific.
- Native Title. It is a requirement of the new CLM Act that Native Title declarations be included for specific sites.

Council has site specific plans of management for our larger parks and reserves as these reserves require a more considered management approach. Our site-specific plans include:

- Bondi Park and Beach.
- Bronte Park and Beach.
- Tamarama Park and Beach.
- Waverley Park.
- Hugh Bamford Reserve and Williams Park.
- Thomas Hogan Reserve.
- Waverley Cemetery.

In preparing the draft Open Space and Recreation Strategy and undertaking a detailed review of CLM Act requirements, the future management of our parks and reserves was considered. The recommendation is the generic plans be expanded to cover more parks and site-specific plans be maintained for our larger parks and Cemeteries. The suggested list of PoMs to be updated in order of priority includes:

1. Bondi Park, Beach and Pavilion Plan of Management (an update of the 2014 POM to align with new Crown Lands template).
2. Bronte Beach and Park Plan of Management (an update of the 2017 POM to align with new Crown Lands template). (Underway)
3. Waverley Park Plan of Management (a new POM). (Underway)
4. Tamarama Park Plan of Management (a new POM). (Underway)
5. Plan of Management for Small Parks (generic for all other parks to now include Thomas Hogan Reserve and Barracluff Park) (new).
6. Coastal and Cliff Top Parks (generic plan to include Rodney Reserve, Raleigh Reserve, Weonga Reserve, Diamond Bay Reserve, Clarke Reserve and Eastern Reserve (new).

The expectation from Council and the community has historically been that our premier parks are carefully considered within individual plans of management.

Crown Lands from time to time do update their requirements and processes. It is suggested that the priority list of PoMs (as noted above) remains flexible and that the General Manager be able to re-prioritise accordingly or as major projects or leasing and licencing becomes a priority. It is expected that Council would set the priority of major projects or leasing updates.

The number of PoMs required also needs to be balanced due to the impact on staff resourcing and consultation fatigue which can be evident in the community. The preparation of a new plan of management is a resource intensive and lengthy process. The typical timeframe in preparing a new plan takes approximately 18 months. Figure 1 below illustrates the typical process in preparing a new PoM.



Figure 1. Plan of Management Process to rewrite action plans such as Waverley and Tamarama Park PoMs

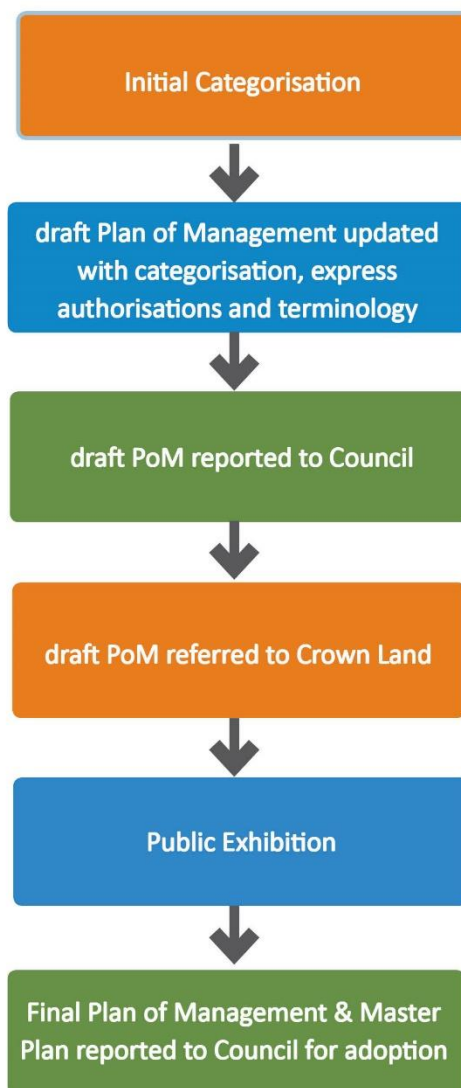


Figure 2. Plan of Management Process – streamlined update for Bondi and Bronte PoMs.

Crown Lands has supported councils by allowing recently drafted and council-adopted PoMs prior to the commencement of CLM Act in 2018 to undergo minor updates as required to comply with the requirements of the CLM Act as per Figure 2 process.

As highlighted, a small number of Council's PoMs have recently been drafted such as Bondi and Bronte Plan of Management (2014 and 2017 respectively). Not all the actions identified in these plans have been realised and the vision and action plans remain relevant today. Significant consultation was undertaken as part of their development. These plans comply with many of the requirements of the LG and CLM Acts. The update being undertaken includes the aligning with the adopted Open Space and Recreation Strategy, categorisation, including maps, native title declaration, express authorisations of leasing and licencing and narrative about the Adaptive Management approach.

Following the Figure 2 process, Bondi Park and Beach PoM has recently been adopted by the Minister and Bronte Park and Beach PoM is currently in draft review will be presented to Council seeking approval for community consultation in Aug 2022.

Devolved land

It is not unusual for a Crown land reserve to be under devolved management. Land under devolved management is not required to be classified or categorised under the LG Act or a PoM developed, and Council is not able to issue any tenure of the land as Crown land manager. Within the Waverley local government area, the following parcels of land were under devolved management:

- Raleigh Reserve – 63002 - Lots 7026-7027 DP 93855 Parish Alexandria County Cumberland.
- Eastern Reserve – 63286 - Lot 1611 DP 752011, Lot 7030 DP 1023184, Lot 7029 DP 1023187, Lot 7031 DP 1023202 Parish Alexandria County Cumberland.
- Clarke Reserve – 93650 - Lot 7007 DP 1067820 Parish Alexandria County Cumberland.
- Gaerloch Reserve – 65558 - Lots 18-27 DP 15588 Parish Alexandria County Cumberland.

In February 2022, Council wrote to Crown Lands requesting that the devolved reserves be transferred to Council for management. Approval was received.

These four crown land reserves now become part of the Crown land portfolio that Council is responsible for managing as crown land. These four reserves are included in the application for categorisation.

5. Financial impact statement/Time frame/Consultation

Council's work program is being modified to enable the revised program of PoMs to be undertaken. This will involve Council staff focusing on PoMs development. Funding has been allocated in the Long Term Financial Plan (LTFP 6) to fund the development of these important strategic plans – SAMP Park and Playground Design.

To expedite the process, multiple plans will be worked on concurrently. Council will receive the draft plans prior to public exhibition and email updates as works progress.

6. Conclusion

Pursuant to section 3.23 of the *Crown Lands Management Act 2016*, Council is required to give notice to the Minister administering the *Crown Lands Management Act 2016* of the initial categorisation of Crown Reserves in line with the details in Attachment 2.

After approval is given by the Minister, Council must proceed to update PoMs to comply with the CLM Act.

7. Attachments

1. Crown land - Initial categorisation submission [↓](#)
2. Crown land categorisation map [↓](#) .



Crown land managed by council Crown land managers Form

Written notice of assigned categorisation

Council Crown land managers should use this form to notify the minister administering the *Crown Land Management Act 2016* of the initial categorisation assigned to Crown land, as referred to in section 36 of the *Local Government Act 1993*.

Important information

Please refer to the accompanying *Guideline—initial categorisation of Crown land managed by council Crown land managers* for further information.

Contact us

For more information, please contact us at:

NSW Department of Industry—Lands & Water
PO Box 2155
DANGAR NSW 2309

Phone: 1300 886 235

Fax: 02 4925 3517

Email: council.clm@crownland.nsw.gov.au

Web: reservemanager.crownland.nsw.gov.au/who-we-are/who-manages-crownland/council-crown-land-manager

Lodgement

Email the completed form to: council.clm@crownland.nsw.gov.au

or

Mail to:

NSW Department of Industry
Attn: Council Crown land management
PO Box 2155
DANGAR NSW 2309



Crown land managed by council Crown land managers Form

Applicant details

Table 1. Applicant details

Council Crown land manager	Waverley Council
Postal address	55 Spring Street, Bondi Junction
Contact	Neal Ames & Carl Nugent
Email	Neal.ames@waverley.nsw.gov.au & carl.nugent@waverley.nsw.gov.au

Declaration

- I [Name] [Position] , in accordance with section 3.23 of the Crown Land Management Act 2016, hereby provide written notice of initial categorisation applied to Crown land under the management of the above Crown land manager as listed in the below schedule.
- I declare and affirm that the information provided on this form is accurate to the best of my knowledge and belief.
- I declare that I am authorised by the Council to make this application.

Name:	Emily Scott		
Position:	General Manager		
Signature:		Date:	

Schedule

Particulars of reserves

Council is required to assign a category or categories that most closely relates to the reserve purpose. Council should provide detailed description of the activities and characteristics of the land in the table below to justify the assigned categorisation. Where multiple categories are assigned, please provide a map, delineating the areas of the reserve to which the categories will apply.



Crown land managed by council Crown land managers Form

Table 2. Categorisation

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
<i>Barracluff Park</i> R43289	Public Recreation	Park Sportsground General Community Use	<p>Park – This area is used for active and passive recreation and include:</p> <ul style="list-style-type: none"> • The entire park is used for passive and active unstructured recreation. • A playspace and casual multi-use half court and hit up wall are located on the north-western boundary adjoining Old South Head Road. It is classified as a District level playspace and therefore has a catchment of 5km. • Managed lawns, gardenbeds and trees • Supporting facilities such as footpaths, stairs, ramps and park furniture and fixtures. <p>Sportsground - The area categorised as Sportsground are used primarily for active recreation involving organised sports and playing outdoor games and includes:</p> <ul style="list-style-type: none"> • One junior size football (soccer) field • Sport field lighting • Supporting facilities such as park furniture and fixtures <p>These areas is primarily used for active recreation and are booked by sports clubs for training purposes. Outside training the space is used by the community for casual sports.</p> <p>The area is occasionally used for large community events.</p>



Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
<p><i>Clarke St Reserve</i> R93650</p>	Public Recreation	<p>Park</p> <p>General Community Use</p> <p>Natural Area (escarpment)</p>	<p>Park - The whole area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation. The playspace which is located in the park is classified as a Local level playspace and therefore has a catchment of 400m. A path connects to coastal walk north via Christison Park (Woollahra LGA) <p>Natural Area 'Escarpment' – This area includes the eastern boundary of the park, which features sandstone cliffs, and outcrops of remnant vegetation. Bush regeneration is active in this area. This area is fenced from above and access is not promoted for safety reasons and to protect remnant vegetation.</p>
<p><i>Dickson Park</i> R500152</p>	Public Recreation	Park	<p>Park - The area categorised as Park is used primarily for passive active unstructured recreation including:</p> <ul style="list-style-type: none"> The southern portion of the park is a designated dog off leash area and includes a casual use half-court basketball court. The playspace which is located on the northern boundary on Edward St is classified as a Local level playspace and therefore has a catchment of 400m. Supporting facilities such as footpaths, park furniture and fixtures. Managed lawns, gardenbeds and trees There is a stand of mature trees in the park on southern and central slopes, which provide habitat for local fauna as well as areas of passive recreation for the community. These are managed spaces not bushland.



Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
<i>Eastern Reserve</i> R63286	Public Recreation	Park Natural Area (escarpment)	<p>Park - The northern and central area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation. Walking along the cliff top walk. Supporting facilities such as staircases and park furniture and fixtures. Managed lawns, gardenbeds and trees <p>Natural Area 'Escarpment' – This area includes northern areas adjacent to park:</p> <ul style="list-style-type: none"> the eastern boundary of the parkland areas which feature sandstone cliffs, and outcrops of remnant vegetation. Bush regeneration is active in this area. Area is separated by a fence from managed lawn areas of the park <p>Southern lot from boundary to boundary includes:</p> <ul style="list-style-type: none"> sandstone cliffs, and outcrops of remnant and weed infested vegetation. areas of identified cultural significance Bush regeneration is active in this area. Safe community use of the area is supported by a formal boardwalk structure linking through the area north to south from Bulga Rd to Lancaster Rd. The boardwalk forms part of the great cliff top walk supporting passive and active recreation activities such as walking and running.



Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
Gaerlock Reserve R65558	Public Recreation	Park Natural Area (bushland) Natural Area (escarpment)	<p>Park - The central area is categorised as Park contains managed grassed slopes and is used primarily for passive for passive and active unstructured recreation. Other facilities include:</p> <ul style="list-style-type: none"> One fitness station as part of a series of three along the coastal walk that form a fitness trail. Footpaths and stair access that forms part of the greater coastal walk. A stairway connects the coastal walk to Gaerloch Ave Areas of the park are used annually to host a public sculpture exhibition <p>Natural Area – Bushland – upper slope areas along the south-eastern and north-eastern boundaries are categorised as Bushland and includes:</p> <ul style="list-style-type: none"> The steeper slope edges are vegetated with a mixture of indigenous, remnant and exotic planting. Bush revegetation and slope stabilisation works are active in this area. A stairway connects the coastal walk to Gaerloch Ave. <p>Bushland areas a wholly contained to the western side of the coastal walk and Escarpment areas to the east.</p> <p>Natural Area ‘Escarpment’ – This area includes the eastern boundary of the reserve, which predominantly features sandstone cliffs, and outcrops of remnant vegetation and includes:</p> <ul style="list-style-type: none"> Bush regeneration active in this area. A stairway connects the waters edge providing access to Mackenzies Bay for swimming and surfing.



Crown land managed by council Crown land managers Form

<p><i>Hunter Park</i> R500022</p>	<p>Public Recreation</p>	<p>Park</p> <p>General Community Use</p> <p>Natural Area (escarpment)</p> <p>Natural Area (foreshore)</p>	<p>Park - The eastern area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> • The entire park is used for passive and active unstructured recreation. • Informal sculpture garden. • Supporting facilities such as footpaths, staircases and park furniture and fixtures. • Managed lawns, gardenbeds and trees <p>General Community Use – Notts Avenue is a no through road recently upgraded to a shared pedestrian zone. The shared zone includes:</p> <ul style="list-style-type: none"> • a vehicle turning head, • car parks and pedestrian connection to the park, a formal lookout area and coastal walk. • supporting facilities such as footpaths and street furniture and fixtures. <p>Natural Area 'Escarpment' – This areas includes:</p> <ul style="list-style-type: none"> • the eastern boundary of the parkland area which feature sandstone cliffs, and outcrops and areas of remnant and weed infested vegetation. • Bush regeneration is active in this area. • Stairways provide safe pedestrian access from the park through to coastal walk. • Area extends southward along sandstone cliffs towards Marks Park • The northern sections eastern boundary is defined by the coastal walkway which then traverses the slopes southward to connect up to Marks Park. • Areas of the coastal walkway are used annually to host a public sculpture exhibition. <p>Natural Area 'Foreshore' – This area is characterised by rock shelves located on the water's edge in the intertidal zone and can be accessed via a staircase connection from the coastal walkway which defines the areas western boundary.</p>
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Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
Macpherson Park R500153	Public Recreation	Park	<p>Park - The whole area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation such as picnicking and casual ball games. Area contains managed lawns, gardenbeds and trees Supporting facilities such as park furniture and fixtures. The playspace which is located in the southern corner is classified as a Local level playspace and therefore has a catchment of 400m.



Crown land managed by council Crown land managers Form

<p><i>Marks Park</i> R96930</p>	<p>Public Recreation</p>	<p>Park</p> <p>General Community Use</p> <p>Natural Area (bushland)</p> <p>Natural Area (escarpment)</p>	<p>Park - The area that is categorised as Park is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> • The entire park is used for passive and active unstructured recreation. • Central area park of the park is a dedicated timed off leash dog park. • Area contains managed lawns, gardenbeds and trees • Supporting facilities such as footpaths, park furniture and fixtures. • The playspace which is located in the northern corner is classified as a Local level playspace and therefore has a catchment of 400m. • The eastern side of the park contains a community memorial • Staircases connect the park area to the coastal walkway to the north, south and east. • Southern area includes one fitness station as part of a series of three along the coastal walk that form a fitness trail. • The park area is used annually to host a public sculpture exhibition. <p>General Community Use – This area categorised as General Community Use includes:</p> <ul style="list-style-type: none"> • Combined public toilet and maintenance storage building <p>Natural Area – Bushland – upper slope areas that wrap around the Mackenzies Point headland from the north around to the south are categorised as Bushland and includes:</p> <ul style="list-style-type: none"> • The steeper slope edges are vegetated with a mixture of indigenous, remnant and exotic planting. • Bush revegetation and slope stabilisation works are active in this area. • A stairways connects the coastal walk through these areas. • The coastal walk typically forms the boundary to these areas <p>Natural Area 'Escarpment' – This area is a continuation of the natural cliff edge that wraps around the Mackenzies Point</p>
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Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
			<p>headland linking northwards to Hunters Park and southwards to Gaerlock Reserve. The area includes:</p> <ul style="list-style-type: none"> • Feature sandstone cliffs, and outcrops and small pockets of vegetation. • Used for active and passive recreation along the coastal walk which defines it's land side boundary and includes Mackenzies Point lookout space. • Access is not promoted beyond the coastal walk for safety reasons and to protect remnant vegetation. • Areas of the coastal walkway are used annually to host a public sculpture exhibition. • It also contains an area of cultural significance.



Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
Raleigh Reserve R63002	Public Recreation	Park Natural Area (escarpment)	<p>Park - The majority of the area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation such as walking or casual ball games. Area contains managed lawns, gardenbeds and trees. Supporting facilities such as park furniture and fixtures. The entire park is a dedicated dog off leash area. The park is part of the clifftop walkway experience over turf areas. Currently no formed paths are provided The park is part of a contiguous series of open space including Raleigh Reserve, Rodney Reserve and Weonga Reserve. <p>Natural Area 'Escarpment' – This area includes the eastern boundary of the park, which features sandstone cliffs, and outcrops of remnant vegetation. Bush regeneration is active in this area. This area is fenced from above and access is not promoted for safety reasons and to protect remnant vegetation.</p>



Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
Rodney Reserve R100259	Public Recreation	Park Sportsground Natural Area (escarpment)	<p>Sports Ground - The area categorised as Sportsground are used primarily for active recreation involving organised sports and playing outdoor games and includes:</p> <ul style="list-style-type: none"> One full size football (rugby union) field <p>These areas are primarily used for active recreation and are booked by sports clubs for training and match purposes. Outside training the space is used by the community for casual sports.</p> <p>Park – The areas to the north, south and east have been categorised as Park and includes:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation such as walking or casual ball games. Area contains managed lawns, gardenbeds and trees. Supporting facilities such as park furniture and fixtures. The park is part of the clifftop walkway experience over turf areas. Currently no formed paths are provided The park is part of a contiguous series of open space including Raleigh Reserve, Rodney Reserve and Weonga Reserve. <p>Natural Area 'Escarpment' – The entire eastern boundary of the park features sandstone cliffs, outcrops and patches of remnant vegetation. This area is fence from above and access is not promoted. The entire eastern boundary is fenced.</p>



Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
<i>Simpson Park</i> R500492	Public Recreation	Park	<p>Park - The whole area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation such as picnicking and casual ball games. Area contains managed lawns, gardenbeds and trees Supporting facilities such as park furniture and fixtures.
<i>South Head Cemetery</i> R97612	Cemetery Purposes	General Community Use	<p>General Community Use – This area categorised as General Community Use includes:</p> <ul style="list-style-type: none"> Interment sites Cemetery building – combined public toilet and maintenance storage
<i>Varna Park</i> R500493	Public Recreation	Park General Community Use	<p>Park - The whole area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation. Area contains managed lawns, gardenbeds and trees. Supporting facilities such as park furniture and fixtures. The eastern area of the park is a dedicated dog off leash area. The playspace which is located in the north west corner is classified as a Local level playspace and therefore has a catchment of 400m. A fitness station area is located adjacent the play space.
<i>Waverley Crescent Reserve</i> R1002993	Access; Public Recreation	General Community Use	<p>General Community Use – This area categorised as General Community Use.</p> <p>This is a very small reserve which only provides pedestrian through site link access from Waverley Crescent to the corner of Oxford St and Bondi Rd.\</p>



Crown land managed by council Crown land managers Form

Reserve/Dedication	Purpose(s)	Categorisation	Justification for assigned category
<i>Ways Youth Centre</i> R100214	Community Purposes	General Community Use	<p>General Community Use – This area categorised as General Community Use includes:</p> <p>The area is comprised entirely of the youth centre.</p>
<i>Wairo Reserve (Part)</i> R64433	Public Recreation	Park	<p>Park - The whole area is categorised as Park and is used primarily for passive recreation including:</p> <ul style="list-style-type: none"> The entire park is used for passive and active unstructured recreation. Managed lawns gardenbeds and trees Supporting facilities such as footpaths, park furniture and fixtures. The playspace which is located on the western boundary of the park is classified as a Local level playspace and therefore has a catchment of 400m.
<i>Wairoa Reserve (Part)</i> R71808	Baby Clinic; Day Nursery	General Community Use	<p>General Community Use – This area categorised as General Community Use includes:</p> <ul style="list-style-type: none"> The area is comprised entirely of the Council baby clinic and day nursery.

© State of New South Wales through Department of Industry 2018. The information contained in this publication is based on knowledge and understanding at the time of writing (May 2018). However, because of advances in knowledge, users are reminded of the need to ensure that the information upon which they rely is up to date and to check the currency of the information with the appropriate officer of the Department of Industry or the user's independent adviser.



Project: **Crown Land Categorisation**

Drawing Name: Barracluff Park
Drawing No: Figure 15
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project: **Crown Land Categorisation**

Drawing Name: Dickson Park
Drawing No: Figure 16
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project:
Crown Land Categorisation

Drawing Name: Eastern Reserve
Drawing No: Figure 03
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS



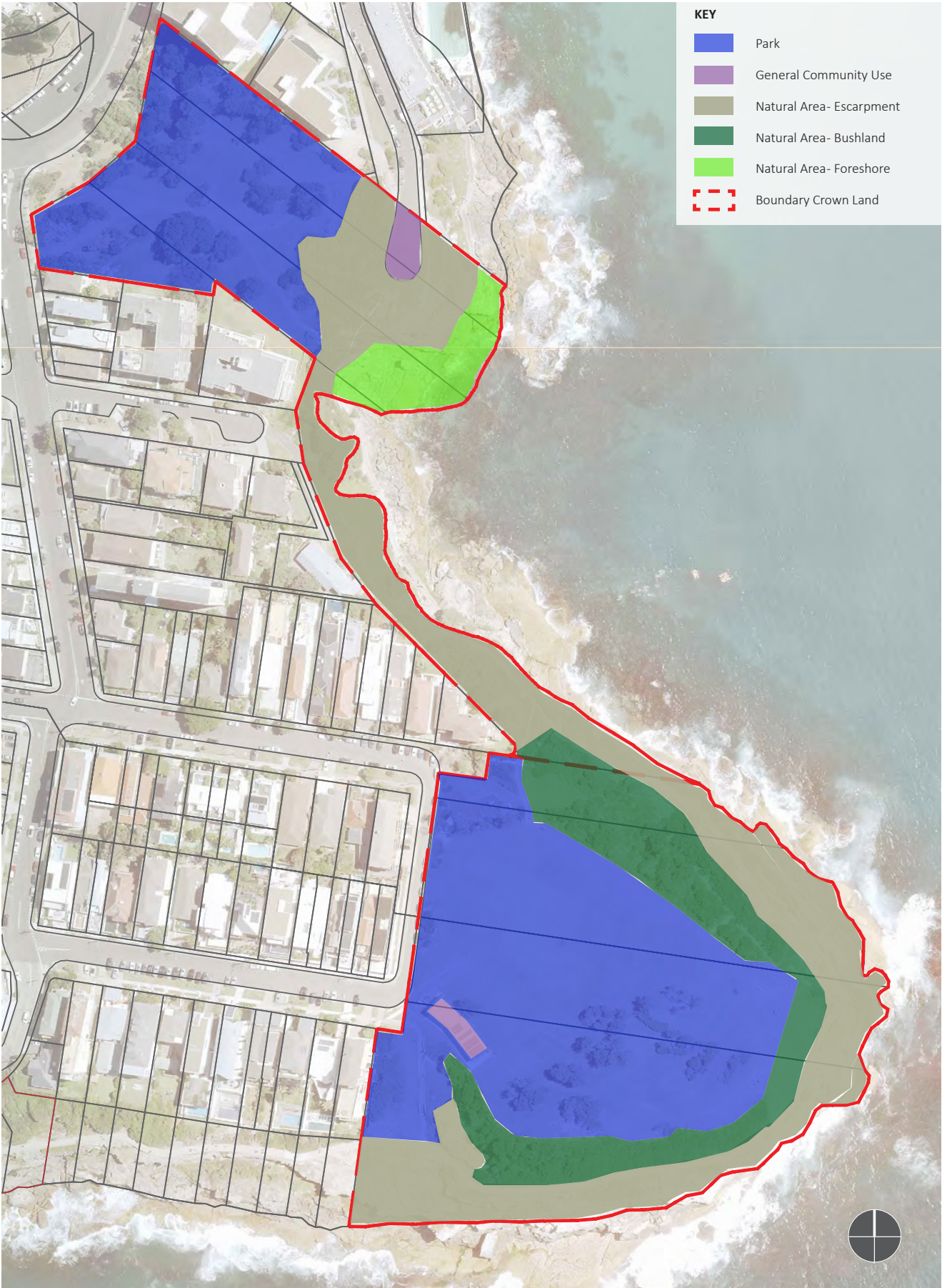


Project:
Crown Land Categorisation

Drawing Name: Gaerloch Reserve
Drawing No: Figure 9
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project:
Crown Land Categorisation

Drawing Name: Hunter Park & Marks Park
Drawing No: Figure 08
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project: **Crown Land Categorisation**

Drawing Name: Macpherson Park
Drawing No: Figure 14
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project:
Crown Land Categorisation

Drawing Name: Rodney & Raleigh Reserve
Drawing No: Figure 04
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project: **Crown Land Categorisation**

Drawing Name: Simpson Park
Drawing No: Figure 13
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project:
Crown Land Categorisation

Drawing Name: South Head Cemetery
Drawing No: Figure 02
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project: **Crown Land Categorisation**

Drawing Name: Varna Park
Drawing No: Figure 12
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project:
Crown Land Categorisation

Drawing Name: Wairoa Reserve & Ways Youth Centre
Drawing No: Figure 11
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project:
Crown Land Categorisation

Drawing Name: Waverley Crescent Reserve
Drawing No: Figure 18
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS





Project: **Crown Land Categorisation**

Drawing Name: Clarke Reserve
Drawing No: Figure 01
Issue: C

Date: 28.10.20
Drawing By: BS
Scale: NTS



REPORT
CM/7.7/22.07

Subject: Community Services and Cultural Grants 2022-23

TRIM No: A20/0375

Author: Leisa Simmons, Manager, Housing Programs and Community Support

Director: Meredith Graham, Acting Director, Community, Culture and Customer Experience

RECOMMENDATION:

That Council:

1. Under the Community Services and Cultural Grants Program 2022–23, grants a total of \$335,705 to the organisations set out in Attachment 1 of the report, subject to any conditions contained in the attachment.
2. Authorises the Acting Director, Community, Culture and Customer Experience, to determine the value of the grant to Kiteflyers Society up to the amount specified in Attachment 1 of the report depending on the final plan for the Festival of the Winds.
3. Conducts an expression of interest process under the Community Services and Cultural Grants Program to seek small project proposals that can provide improved access to mainstream activities for people with disability, with funding up to \$20,000 to be allocated.

1. Executive Summary

In response to an invitation issued to nominated organisations in May, Council has received 13 applications for grants under its Community Services and Cultural Grants Program from local community managed not-for-profits delivering services that address the needs of families and young people, tenants, people sleeping rough, and people who may be isolated as a result of frailty, disability, or other social disadvantage. The proposals received are summarised in Attachment 1 together with information from each organisation's 2021–22 acquittal. Officers recommend that Council approves grants to the organisations and in the amounts listed in Attachment 1 up to a total value of \$315,705 for 2022–23.

An amount of \$20,000 is included in the 2022–23 budget for an expression of interest (EOI) process. Officers propose that the EOI is conducted for projects that improve access to mainstream activities for people with disability. This proposal would contribute to the targets set out in Council's new Disability Inclusion Action Plan (DIAP) 2022–2026, which recognises that inclusive communities benefit everyone.

2. Introduction/Background

Council's Community Services and Cultural Grants Program aims to provide targeted, sustained support to organisations providing identified social, cultural and recreational benefits to Waverley's community that align with Waverley's Community Strategic Plan, and complement the services provided directly by Council. The Community Grants Policy endorsed by Council at its March 2020 meeting requires that officers invite nominated organisations to apply once annually and conduct an EOI process when funds are available. Nominated organisations are community managed not-for-profits that deliver core community services in Waverley (WAYS Youth and Family, Wayside Chapel, Bondi Beach Cottage, Junction Neighbourhood Centre,

etc), participatory cultural activities (Waverley Randwick Philharmonic Society, Bondi Beach Band) and one of Waverley's iconic events (Festival of the Winds).

Officers issued an invitation to nominated organisations in May 2022 to submit funding proposals for the 2022–23 financial year. Proposals were received from all 13 organisations delivering services that address the needs of families and young people, tenants, people sleeping rough, and people who may be isolated as a result of frailty, disability or other social disadvantage. The proposals received are summarised in Attachment 1 together with information from each organisation's 2021–22 acquittal.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 17 March 2020	CM/7.4/20.03	That Council adopts the Community Grants Policy attached to this report.
Council 19 November 2019	CM/7.7/19.11	That Council: <ol style="list-style-type: none"> Publicly exhibits the Community Grants Policy attached to this report (Attachment 2). Adopts the Community Services and Cultural Programs Grants guidelines attached to this Report (Attachment 3). Notes that the Social Sustainability Strategy under development will provide further guidance for Council and Waverley's community on the type of projects/ activities for which funding could be sought.

4. Discussion

The Waverley local government area is known for its strong network of community services, made up of a combination of direct Council services and not-for-profit organisations that operate with Council support. Council has been working with the organisations listed in Attachment 1 over many years to ensure that quality services are available to local residents in times of need. Partnerships with other agencies expand Council's capacity, and provide access to the community connections, resources and expertise of specialist service providers.

During the COVID-19 shutdowns of the last couple of years, Council's Community Programs team has been able to draw upon these networks of specialist support services to ensure the provision of appropriate services to Waverley's residents including its most vulnerable. In 2020–21, organisations worked to rapidly pivot their services utilising technology such as telehealth, Zoom, click-and-collect and phone contact to enable continued service delivery with limited 'face to face' interaction.

In 2021–22, organisations were faced with continued population shifts resulting from the pandemic; a further period of shutdown; challenges in staffing with staff and service volunteers affected by illness; a necessary slowing of those aspects of service delivery that require face-to-face interaction; and, for some, reduced income from service delivery activities. Smaller services in particular have expressed their gratitude for Council's continued support which has enabled them to maintain their infrastructure during this challenging period of change.

One of Waverley's strategic objectives is to value diversity and build a strong socially connected and resilient community that can flourish no matter what challenges arise. Resilience is one of the four pillars underpinning Waverley's new 10-year Community Strategic Plan, together with sustainability, partnerships

and innovation. The release of 2021 census data soon will provide an opportunity for Community Programs officers to connect with our local service networks to explore the changes and challenges they have faced, and to work together to plan towards a resilient future.

Officers recommend that Council endorses grants to its local partners in the amounts listed in Attachment 1 to a total value of up to \$315,705 for 2022–23 and endorses an EOI process to the value of \$20,000 for projects that improve access to mainstream activities for people with disability. The EOI will contribute to the targets set out in Council's new Disability Inclusion Action Plan (DIAP) 2022-26, which recognises that inclusive communities benefit everyone.

5. Financial impact statement/Time frame/Consultation

Sufficient funds are available in the 2022–23 budget to cover the Community Services and Cultural Grants Program allocations recommended in this report.

The grants recommended can be made available following Council's endorsement.

The recommendations contained in this report are made following consultation with specialist Community Development Officers, and the Major Events Team.

6. Conclusion

Council's Community Services and Cultural Grants Program facilitates partnerships with agencies that expand Council's capacity, and provide access to the community connections, resources and expertise of specialist service providers. Endorsement of the recommendations made in this report will enable maintenance of those constructive working relationships.

7. Attachments

1. Community Services and Cultural Grants Proposals 2022-23 [↓](#)
2. EOI Access and Inclusion [↓](#) .

Attachment 1

File Ref: A20/0375

July 2022

Community Services and Cultural Grants Program: List of Grants Proposed for 2022/23

Grants proposed for 2022/23 under Council's community grants program will ensure the delivery of a range of services to the local community that meet outcomes described in Council's plans and support identified needs groups in Waverley. Funding also supports community based cultural organisations delivering participatory cultural activities. Except where otherwise described, the amounts recommended are based on 2021/22 grants.

Organisation	Programs and Activities Supported	2021-22	2022-23
Australian Kiteflyers Society	<p>The Australian Kiteflyers Society was formed in 1978 to foster and encourage the art of kite flying, and has around 30 members. The Society has worked in partnership with Waverley Council to deliver the <i>Festival of the Winds</i>, annually on Bondi Beach, for more than 40 years.</p> <p>Due to restrictions on public gatherings as a result of the COVID-19 pandemic, in 2020 the Festival was presented online. The Society worked with Council's Cultural Programs team to develop on-line kite making and kite flying lessons, workshops, and galleries of <i>Festival of the Winds</i> photos and posters through time. For its contribution, the Society received a grant of \$2,000.</p> <p>See: https://www.festivalofthewinds.com.au/</p> <p>A small live festival was planned for 2021 but was cancelled following the introduction of NSW Health Orders restricting public gatherings from July 2021. The Society received no grant funds in 2020/21.</p> <p>Council is planning a return to a celebration of spring in which kites fill the sky in 2022, with the support of the Kiteflyers Society. Planned for 9-11 September 2022, the <i>Festival of the Winds</i> will include displays by world renowned international kite flyers, competitions, workshops and opportunities for members of the public to fly a kite on Bondi Beach.</p> <p>The Kiteflyers Society is seeking support for its contribution to the Festival to cover its costs in bringing international flyers to Bondi, and operating expenses during the Festival. As planning for the Festival is still underway, officers</p>	<p>Nil</p> <p>Festival cancelled due to COVID-19 restrictions</p>	<p>Recommended:</p> <p>\$15,330</p>

Organisation	Programs and Activities Supported	2021-22	2022-23
	recommend that Council endorses a grant for the Society up to \$15,330 with the final amount to be determined by Council's Major Events Team based on the final plan agreed for the event.		
Waverley Bondi Beach Band (Bondi Brass)	<p>The Waverley Bondi Beach Band aims to provide a lifelong performance opportunity for players from school to mature aged. Its members usually conduct the Australian School Band and Orchestra Festival, and perform at a number of significant local events including Carols by the Sea, Australia Day, and Anzac Day memorial services. The Band relies on volunteers, and Council's grant enables the group to fund its regular rehearsals.</p> <p>The Band reports that its regular activities have been cancelled or curtailed over the last couple of years due to the COVID-19 pandemic. Where possible, the Band has participated in community activity through on-line performances and was able to play live at the 2022 ANZAC Day memorial service.</p> <p>The Band hopes to resume its usual activities in the coming year and is a partner of the Rose Bay MEP for performances of its commissioned work <i>The Bondi Pavilion Suite</i>, supported by Council's Small Grants Program.</p>	\$5,000	Recommended: \$5,000
Waverley Randwick Philharmonic Society	<p>The Waverley Randwick Philharmonic Society aims to provide performance opportunities to classical musicians of all ages, and performance experience to young, 'up and coming' conductors and soloists. The Society incorporates the Eastern Sydney Chamber Orchestra, and the Eastern Sydney Chamber Choir. It relies on volunteers, and Council's grant enables the group to fund its rehearsals.</p> <p>The Society reports that its activities were heavily impacted by the pandemic from 2020 with most rehearsal and concert activities cancelled. The Society was grateful for Council's continued support which enabled it to maintain its infrastructure and undertake activity when permitted.</p> <p>The Society will focus on 'regrouping' in the coming year with weekly rehearsals re-commencing from April 2022 at St Mary's Church, and four concerts planned for the year at the Mary Immaculate Church in Waverley, including a combined choral/ orchestral concert scheduled for September.</p>	\$4,500	Recommended: \$4,500

Organisation	Programs and Activities Supported	2021-22	2022-23
WAYS Youth and Family Services	<p>WAYS Youth and Family is a Waverley based NGO, working with young people aged 9-24 and their families across the Eastern Suburbs to create positive life pathways through an integrated service model incorporating WAYS Secondary High School for young people who have disengaged from school, Bondi Drop in Youth Space providing recreational activities and after school care, and WAYS Wellness Centre providing health, counselling and training services. Council's Community Services grant contributes to the employment of a CEO for the service, and to the operation of the youth space.</p> <p>The outputs WAYS reports for 2021/22 include:</p> <ul style="list-style-type: none"> WAYS Secondary: 52 students enrolled with a strong participation rate Counselling and Case Management: 155 clients Drop in, Sports and Rec and Music Programs: Closed for periods due to the COVID-19 pandemic, but delivered school holiday programs with 494 attendances, and music performances in March and May 22 at the Bondi Markets WAYS Youth Training delivered a Life Skills Course and Qualification courses in community services, business, and retail with 65% of participants achieving full qualification WAYS Wellness Centre: Closed July-October 21 due to COVID-19 pandemic, provided 154 GP appointments and 564 counselling appointments mainly through telehealth Education Programs: High School Development Programs x 2 with 52 participants, and a Parenting Program with 35 participants held virtually in partnership with Council, focussing on supporting kids returning to school after COVID-19 shutdown. <p>WAYS reports that, considered across all programs, local participation remains strong at around 69%, and young locals were also strongly represented on WAYS Youth Committee, and in ancillary activities such as the WAYS Safe Summer Survival Campaign.</p>	\$82,600	Recommended: \$82,600

Organisation	Programs and Activities Supported	2021-22	2022-23
Beaches Outreach Project (BOP)	<p>The Beaches Outreach Project (BOP) delivers outreach services through patrols on Friday nights across Eastern Suburbs beaches and open spaces, providing contact, information and support to vulnerable young people who may be affected by alcohol or drugs.</p> <p>The outreach model enables intervention to prevent the escalation of anti-social behaviour, and the development of relationships between qualified youth workers and young people who are not linked in to service networks. The relationships established enable youth workers to undertake individual follow up to connect isolated young people to appropriate services and support agencies.</p> <p>BOP is a member of the Eastern Suburbs Youth Network, and works in partnership with agencies including: the Waverley Police, Caretakers Cottage, WAYS, Jewish House, Headspace and DCJ. Council's grant part funds the employment of BOP outreach workers who undertake the night time patrols, and day time follow up for those needing additional support.</p> <p>BOP reports that although identified late night gathering places in Waverley had declined in significance over the last several years with COVID-19 shutdowns and wet weather, Friday night patrols continued to provide connection with a small number of Waverley locals who benefit from individual day time follow up. Over the course of 2021/22 26 patrols were conducted and an average of 13 people per patrol were provided with support, including 6 locals receiving intensive casework follow up.</p> <p>From August 21, Council began to receive reports of disruptive antisocial youth activity occurring on Saturday nights in Waverley, including gatherings of young people drinking in Bondi Park and other coastal locations, assaults and misuse of public facilities. In response, the Bondi Youth Outreach Pop-up was developed in collaboration between Council's Community Programs Team, the Eastern Suburbs Police Area Command, WAYS Youth & Family and BOP. BOP played a key role in the consultations around, and engagement of young people with these events held on 19 March and 28 May 2022, and following, a skate competition held on 26 June 2022.</p>	\$55,000	Recommended: \$55,000

Organisation	Programs and Activities Supported	2021-22	2022-23
	In the coming year, BOP will continue to work with its partner agencies to monitor and report on the patterns of night time activity observed across the Eastern Suburbs, and re-align its model for outreach based on the evidence that emerges and the resources available to support the service. Officers recommend continued grant support to enable maintenance of a pro-active response to the emerging patterns of 'after dark' social activity along the coast that involve young people.		
Bondi Beach Cottage (BBC)	<p>Bondi Beach Cottage is a Waverley based NGO providing family support services, including counselling, case work and coordination, occasional child care, and support groups targeting post natal depression, relationships and parenting. BBC receives funding from DCJ for provision of counselling and casework services for women escaping domestic and family violence and is a member of the Eastern Suburbs Domestic Violence Network.</p> <p>Council's grant helps to support the employment of a generalist counsellor, who provides support for BBC's client centred model, undertaking intake assessments and planning the delivery of appropriate supports including parenting support groups. BBC works in partnership with other family support agencies including Karitane, JNC, and Mum for Mum.</p> <p>BBC reports that although it continued service provision during the 2021 COVID-19 shutdown through telehealth, its outputs were reduced. Over the course of 2020/21 the position supported 27 clients, 85% of whom were Waverley residents, with 82 individual sessions, and 2 parenting groups conducted. In the coming year, BBC plans to continue to deliver existing services.</p>	\$10,000	Recommended: \$10,000
Bondi Toy Library	<p>The Bondi Toy Library provides a toy lending service operating on a subscription basis and hires out 'toy party' packs. Council's grant covers 30% of the cost of employment of two part-time staff who run the service.</p> <p>Last year, The Toy Library reported a decline in subscription membership, from 140 in 2019/20 to 120 in 2020/21, which it attributed to pandemic related interruptions to service delivery and referral networks, and population shifts resulting from the COVID-19 pandemic. This year, the Library reports that it was</p>	\$20,000	Recommended: \$20,000

Organisation	Programs and Activities Supported	2021-22	2022-23
	<p>able to maintain a subscription base of 120 in spite of the continued impacts of the pandemic.</p> <p>In response to the pandemic, the Toy Library developed a 'click and collect' service, implemented hygiene bags for toy storage and display, and actively maintained contact with its membership through social media.</p> <p>The Library reports that it maintained these services in 21/22, and extended its opening hours to 4 mornings a week from January 21. The Library continued outreach though the Bondi Farmers Markets when these were operating, and ran a stall at the Keep Bondi Beautiful event in February 2022. Other initiatives planned by the Library for 2021/22 were delayed as both the Library and partner services shut down for varying periods, and families continued to be affected by restrictions associated with COVID-19 illness.</p> <p>In the coming year, the Toy Library plans to continue to operate its 'click and collect' service and open 4 mornings a week. It plans to 're-boot' the new initiatives planned last year, including its partnership with the South Eastern Area Health Service, subsidised memberships for very low income families, and outreach at community based events, particularly those with an environmental focus. Officers also recommend that the Library could increase its reach in the coming year through a focus on collaboration with its community partners, and through community events such as Children's Week.</p>		
Bondi Beach Playgroups	<p>Many families in Waverley live in apartment buildings which provide children with limited access to play space. Bondi Beach Playgroups provides 7 volunteer lead playgroup sessions a week that enable local parents and care givers to get together while their children play. Sessions are run across three venues located in Wairoa Avenue North Bondi, Francis Street Bondi, and Kimberley Reserve Vaucluse. The group charges a fee of \$4 per session.</p> <p>Playgroups reports that 159 families participate in group sessions and an active management committee is working to increase participation, with plans to update the group's branding and signage, initiate a volunteer engagement program to support existing session leaders and recruit more, and diversify the activities available for children's play. Groups were unable to meet for parts of</p>	\$3,000	Recommended: \$3,000

Organisation	Programs and Activities Supported	2021-22	2022-23
	<p>2020 and 2021 as a result of the COVID-19 pandemic, so the group is now hoping for a period of consistent operations that will support growth.</p> <p>The upcoming 40 year anniversary of Playgroups will also provide opportunities for celebration and promotion with community partners of the valuable and continuing role of playgroups in the community.</p> <p>Council's grant helps the group to maintain and update play facilities and equipment. Last year's grant enabled the group to purchase a new trampoline for the Wairoa Avenue facility, and kitchen and water play sets for other facilities. In the coming year, Playgroups plans to utilise the grant to update play equipment at the Francis Street venue.</p>		
Eastern Area Tenants Service Inc. (EATS)	<p>EATS provides a tenancy advice and support service, including web based information on tenants' rights and obligations, participates in Council's Homeless Coalition, supports the DFV roster at Waverley Court, and provides representation for tenants at the NCAT tribunal. Council's grant supports the development of resources targeting local need, including web based resources, outreach and information seminars.</p> <p>EATS reports that requests for assistance from Waverley residents remained high in 2021/22 with 676 local residents supported with information and advice on a wide range of issues, including continuing impacts from the COVID-19 pandemic.</p> <p>In 2021/22, EATS used Council's grant to develop information resources and education sessions covering amendments to the Residential Tenancies Act 2010 that make it easier for victims of domestic and family violence to end their tenancies and protect themselves from liability for damage caused to property. EATS reports that it conducted three sessions over the course of the year targeting local community workers which were well attended.</p> <p>In the coming year, EATS proposes to provide outreach and community legal education sessions for older women, a group identified in the 2016 Census as the fastest growing cohort of people in Australia at risk of homelessness. This focus will provide positive opportunities for partnership activities between EATS and Council's services such as the Seniors Centre.</p>	\$18,990	Recommended: \$18,990

Organisation	Programs and Activities Supported	2021-22	2022-23
Junction Neighbourhood Centre Inc. (JNC)	<p>Waverley's local neighbourhood centre, Echo, amalgamated with the Junction Neighbourhood Centre in 2012. JNC operates a 'drop in' Centre in Bondi Junction and provides programs and services to a range of identified needs groups including older people and others who are socially isolated. Targeted early intervention funding enables JNC to work with partner agencies on community capacity building initiatives, and programs for families.</p> <p>Council's grant supports the employment of a coordinator at the Bondi Junction Centre. JNC reports that the centre's activities were constrained in 2021/22 by the health restrictions associated with the COVID-19 pandemic, which resulted in the centre's closure from July – September 2021. JNC kept its Crisis Assistance Directory up to date, maintained contact by phone with regular centre users and, in partnership with the Addison Road Community Pantry, distributed 250 'staples' food boxes to people in Waverley identified as needing assistance.</p> <p>For the remainder of the year, JNC reports a participation rate of 247 for the centre's activities including 70 for Let's Get Digital sessions, 70 for 'form filling' help, 32 for English conversation sessions (held on-line), 50 for resume support, and 25, for a craft class with the majority of participants being women over 50, and 90% being Waverley residents. In 2022, to kick start a return from COVID-19 restrictions, JNC held two community barbecues at the Centre.</p> <p>In the coming year, JNC plans to give the Centre a 'post-COVID' facelift, to continue to deliver its existing programs using both 'face to face' and digital modes, to operate its volunteer coordination activities from the centre for two days a week, and expand its work with partner agencies through the Centre. JNC will utilise the Harwood Public Innovation tools, 'Ask' and 'Community Conversation' to inform further planning for the Centre.</p>	\$19,000	Recommended: \$19,000
Randwick Waverley Community Transport Inc. (RWCT)	<p>RWCT is a regional community transport provider providing access to transport for people who cannot access mainstream transport options because of frailty or disability. The service enables people to remain connected and active in their community. During the pandemic shutdowns in 2020 and 2021, RWCT maintained provision of essential services, and made regular phone contact with its clients to ensure their well-being.</p>	\$19,085	Recommended: \$19,085

Organisation	Programs and Activities Supported	2021-22	2022-23
	<p>Council's grant pays for vehicles and drivers who support weekly programs at the Waverley Community and Seniors Centre, and a monthly social outing for frail older members of the Greek speaking community. The closure of the Seniors Centre from July – December 21 as a result of the COVID-19 pandemic reduced demand for the service over the period, and Council's grant was directed to the second half of the year. RWCT reports that it conducted a total of 240 round trips supporting 12 individual clients, and 5 group 'day outings' with average participation of 13 clients over the period. The funds that remain as a result of the shutdown will be allocated to provision of some special local events outings.</p> <p>In the coming year RWCT proposes to continue to provide transport for activities associated with the Waverley Community and Seniors Centre, and will develop programs in association with Council's Manager Older People and Access.</p>		
Wayside Chapel (Norman Andrews House)	<p>Through Norman Andrews House, the Wayside Chapel delivers 'drop in' services to rough sleepers, and other disadvantaged people in Waverley, including a community café and food garden, practical assistance, supplies and services such as showers, laundry and personal care products, a range of social and skills based activities, and medical, legal, counselling, referral and case coordination services. Wayside is a key contributor to the Eastern Suburbs Homeless Coalition, and part of the Therapeutic Support Team providing fortnightly outreach patrols in Bondi.</p> <p>Council's grant supports the employment of the Coordinator for Norman Andrews House. Wayside continued implementation of its staged approach to the COVID-19 pandemic in 21/22, which enabled activities at the centre to be scaled up or down when required, and ensured continued provision of essential services for the most vulnerable. Wayside reports that the service provided support for 350 individuals over the course of the year, around 65% men and 32% women, and 50% identified as Waverley residents.</p> <p>Wayside has developed an organisational strategic plan and is in the process of developing a ten year plan incorporating planning for a future programs model of visitor care. As this planning process continues, Wayside will continue to deliver the services described above from Norman Andrews House.</p>	\$41,200	Recommended: \$41,200

Organisation	Programs and Activities Supported	2021-22	2022-23
Holdsworth Community	<p>Holdsworth Community, Woollahra's local neighbourhood centre, provides a wide range of services including community transport, parenting support, living skills and other programs for people with disability, homecare, meals and shopping and other support for people over 65.</p> <p>In 2019, Council endorsed the provision of a grant to Holdsworth to include Waverley in an Eastern area trial of the HomeShare model. This is a fee based scheme that aims to match an older home owner with a younger person who is willing to provide companionship, and undertake some household tasks in exchange for affordable accommodation.</p> <p>Holdsworth reports that development of the program was constrained during 2020/21 and 2021/22 by the public health restrictions resulting from the COVID-19 pandemic. Although the process of matching older home owners and potential sharers was moved 'on-line', the pandemic slowed all associated processes. By July 2021, Holdsworth had achieved two matches between a Waverley home owner and a suitable sharer. Holdsworth reports that it is currently working through the matching process for a further two Waverley home owners interested in sharing their property in return for companionship and support.</p> <p>Although this is a new program and the pandemic has inhibited its development over the last couple of years, the number of potential beneficiaries from its operation appears to be quite small. Officers recommend endorsement of a grant of up to \$22,000 to be paid in two parts of \$11,000 each in August 22 and February 23, with the second payment being conditional on the achievement of successful matches in Waverley.</p>	\$22,000	<p>Recommended:</p> <p>Up to \$22,000 paid in two lots of \$11,000 in August 22 and February 23, with the second payment being conditional on the achievement of successful matches in Waverley</p>
EOI for Disability Inclusion	<p>For many years, Council provided grant support to Junction House, a small local organisation providing recreational activities for local people with an intellectual disability. As the NDIS program rolled out, Junction House found that it needed to merge with a larger organisation and, in 2014, selected Holdsworth Community. Council continued to provide grant support through Holdsworth for Junction House activities until Holdsworth advised in 2019 that its participants were choosing to move into other activities funded by the NDIS. This resulted in a saving in grant allocations of \$20,000.</p>	<p>\$20,000</p> <p>Returned to savings</p>	<p>Budget Available</p> <p>\$20,000</p>

Organisation	Programs and Activities Supported	2021-22	2022-23
	<p>In 2020/21, Council endorsed the allocation of this amount to supporting local services with small projects designed to address issues arising from the COVID-19 pandemic and its associated shutdowns. In 2021/22, with the pandemic continuing to impact on the capacity of services to consider new initiatives, the funds were given up as savings.</p> <p>Officers are seeking Council's endorsement to commit these funds to support implementation of its Disability Inclusion Action Plan in the coming year through an EOI process that aims to elicit proposals that will increase opportunities for people with disability to participate in mainstream community activities.</p> <p>Council endorsed a new Disability Inclusion Action Plan (2022-2026) in June this year. The DIAP will help Council work towards improving community inclusion and access in Waverley over the next four years. Four priority areas for action are identified in the Plan: employment, accessible streets/ open space, co-design, and improved connections.</p> <p>The draft EOI documentation attached seeks:</p> <p>Expressions of Interest from not -for-profit organisations that can demonstrate significant local connections for a small program, or service enhancement, that will result in increased opportunity for people with disability to participate in community life in Waverley, including recreation and cultural activities, employment and volunteering opportunities.</p> <p>Proposals must align with the goals in Waverley's Community Strategic Plan, and Council's Disability Inclusion Action Plan, and may not replicate services funded by another agency. Proposals that include a plan for sustained implementation over a number of years will be viewed favourably, and partnerships are welcome.</p>		

Attachment 2

File Ref: A20/0375

July 2022

Call for Expressions of Interest**Grant Funds to enhance opportunities for inclusion of people with disability in community life in Waverley**

Waverley Council has made available up to \$20,000 for distribution under its Community Services and Cultural Grants Program to promote access and inclusion in the Waverley LGA for people with disability.

Council is seeking Expressions of Interest from not-for-profit organisations that can demonstrate significant local connections for a small program, or service enhancement, that will result in increased opportunity for people with disability to participate in community life in Waverley, including recreation and cultural activities, employment and volunteering opportunities.

Proposals must align with the goals in Waverley's Community Strategic Plan, and Council's Disability Inclusion Action Plan, and may not replicate services funded by another agency. Proposals that include a plan for sustained implementation over a number of years will be viewed favourably, and partnerships are welcome.

Expressions of interest will be assessed according to the criteria specified in the Community Services and Cultural Grants Guidelines. Selected applicants will be invited to develop a more detailed project proposal and to provide evidence of their ability to comply with requirements for funded organisations, as specified in the Guidelines. A summary of key guidelines and requirements is attached.

How much money is available?

A total of \$20,000 is available and Council may award one or more grants. Multi-year funding agreements may be awarded to enable sustained implementation of a program or enhancement over a period of up to three years.

Please ensure that your expression of interest provides the detail required for assessment. This includes detail about what you plan to do, where and when you plan to do it, who will be involved, and how it will provide increased opportunity for people with disability to participate in community life in Waverley.

For more information contact

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Summary of Key Requirements and Goals

From the Community Services Grants Guidelines

Who can apply?

Local not-for-profit organisations that can demonstrate:

- Significant local connections, including for example, the provision of services across the region that includes Waverley, or sporting club membership across a region that includes Waverley
- Compliance with legislative requirements and quality standards relevant to their sector
- The employment of practitioners (whether paid or voluntary) appropriately qualified to deliver the service
- Relevant Insurances.

Project proposals must:

- Provide a clear description of the proposed project including its aims, objectives, and project outcomes
- Align with one or more goals in the Waverley Community Strategic Plan and Council's Disability Inclusion Action Plan, and provide benefit for Waverley residents with disability
- Provide evidence of a need for the program or an opportunity it creates. This may include anecdotal information based on your organisation's local experience in your area of expertise, or information about your organisation's own journey to date towards facilitating the inclusion of people with disability in your activities
- Provide evidence of your organisation's capacity to deliver the program independently, or in partnership with another agency, over a period of up to three years. This grant opportunity is intended to allow organisations to pilot programs, build on success and learn from mistakes.

Proposals may:

Consist of actions that your organisation thinks will achieve inclusion of people with disability in one or more levels of your organisation's activities.

Proposals may not:

Consist of capital works or consultancies.

**REPORT
CM/7.8/22.07**

Subject: Multicultural Advisory Committee Meeting - 23 March 2022 - Minutes

TRIM No: A02/0447

Author: Rebecca Rodwell, Manager, Community Planning and Partnerships

Director: Meredith Graham, Acting Director, Community, Culture and Customer Experience

RECOMMENDATION:

That Council receives and notes the minutes of the Multicultural Advisory Committee meeting held on 23 March 2022 attached to the report.

1. Executive Summary

Council's Multicultural Advisory Committee (MAC) has been active for many years, providing input and advice on a range of issues relating to culturally and linguistically diverse communities. The Terms of Reference were last updated in 2018 and new members were recruited to join the MAC this year.

Minutes are reported to Council for information and noting before being made available on Council's website. Attached to this report are the draft minutes of the Multicultural Advisory Committee meeting from 23 March 2022.

2. Introduction/Background

The Terms of Reference for the MAC are for Council to facilitate a forum to:

- Foster ongoing dialogue, discussion and advocacy in relation to multicultural Waverley.
- Contribute creative and innovative ideas in support of Council's access and inclusion strategies.
- Provide feedback and advice on community issues and concerns.
- Participate in and source funding for activities and events that promote community harmony and social cohesion.
- Develop networks, build relationships and establish community partnerships.
- Provide input to enhance inclusion and accessibility of Waverley's infrastructure, facilities, events, services, programs, systems and information for a culturally diverse community.

In 2020–2021, the MAC supported the development of the Cultural Diversity Strategy, which was launched in late 2021. Since that time, MAC members have been engaged in projects connected to the implementation of the Cultural Diversity Strategy, most notably the Anti-Racism Strategy (including the #racismNOTwelcome street signs). The committee also provided feedback around the adoption of the IHRA definition of antisemitism.

3. Relevant Council Resolutions

Meeting and date	Item No	Resolution
Finance, Operations and Community Services Committee 3 May 2022	FC/5.5/22.05	<p>That Council:</p> <ol style="list-style-type: none"> 1. Receives and notes the minutes of the Multicultural Advisory Committee meetings held on 27 May and 21 October 2021 attached to the report. 2. Endorses the anti-racism program as set out on page 176 of the agenda to include an investigation of appropriate high-visibility sites for the installation of #racismNOTwelcome street signs in Waverley. 3. Notes that Council, in accordance with its Cultural Diversity Strategy, will implement a local anti-racism campaign, which was developed in consultation with the Multicultural Advisory Committee, with key messages, temporary installations and activities. 4. Requests the Multicultural Advisory Committee to consider how Council's October 2021 adoption of the International Holocaust Remembrance Alliance (IHRA) definition of antisemitism and its contemporary examples informs Council's local anti-racism campaigns and actions in Council's Community Strategic Plan 2022–32 and Cultural Diversity Strategy 2021–2031.

4. Discussion

Attached to this report are the minutes of the 23 March MAC meeting.

In addition to regular information updates, some of the key points for discussion included:

- End of year feedback from the committee after year 1 of their term.
- A quarterly update reflecting the five focus areas of the Cultural Diversity Strategy.

Table 1. Update on focus areas of Cultural Diversity Strategy.

Focus areas	Status update
Leadership & Planning	<ul style="list-style-type: none"> • Online launch held in October 2021 • Participated in LGMN consultation on AHRC anti-racism framework • Provided feedback and case study for the Workplace Cultural Diversity Tool
	<ul style="list-style-type: none"> • Welcome picnic with more than 30 newly arrived migrants (with SSI and Uniting) • Future welcome events being discussed • Bondi Room translations
	<ul style="list-style-type: none"> • Street decal design being designed • Evaluation framework being refined • Communications & engagement plan being finalised • Art competition – call for expressions of interest on 21 March • Council stall booked for Global Table on 15 May

	<ul style="list-style-type: none"> • Author talk – 11 June
	<ul style="list-style-type: none"> • Training held in Jan for bilingual beach safety volunteers
Enabling opportunities	<ul style="list-style-type: none"> • House of Welcome used for Welcome picnic • In discussion with Social Traders for campaign prizes

- Anti-racism campaign
- The adoption of the IHRA definition of antisemitism
- The crisis unfolding in Ukraine.

The committee provided valuable insights and contributed to robust discussion regarding all agenda items.

5. Financial impact statement/Time frame/Consultation

The operations and administration of the MAC requires the commitment of Councillor, volunteer and staff resources and any relevant costs are included in Council's operational budget.

The meeting following 23 March was held on Tuesday, 14 June 2022. Those minutes will be reported to Council in due course.

6. Conclusion

This report provides meeting minutes of the MAC held on 23 March 2022 for information and noting before being placed on Council's website.

7. Attachments

1. MAC - 23 March 2022 - Minutes [↓](#) .

MULTICULTURAL ADVISORY COMMITTEE MINUTES

Wednesday 23 March 22
6pm – 8pm
Queens Park Room – Council Chambers



1. Welcome and Acknowledgement of Country

Acknowledgement of Country was conducted by Councillor Masselos.

Present

Councillors	
Clr Paula Masselos	Mayor of Waverley
Clr Ludovico Fabiano	Councillor
Council Officers	
Sharon Cassidy	Acting Director, Community Assets and Operations
Annette Trubenbach	Executive Manager, Community Programs
Madly Bodin	Community Development Officer, Diversity
Rebecca Rodwell	Manager, Community Planning & Partnerships
Community Member/Organisations	
Emily Bogue	Resident
Linda Deutsch	Resident
Tito Scohel	Resident
Margaret Teed	City East Community College
Patricia Jenkins	Expert
Rachel Tanny	COA Sydney
Robert Farotto	Resident
Valentina Bau	Resident
Sabrina Ramgobin	Guest (Volunteer)

2. Apologies

Clr Angela Burrell, Clr Tony Kay, Clr Leon Goltsman, Raphael Crowe, Rozy Dorizas

3. Acceptance of previous minutes & business arising

Moved: Valentina **Seconded:** Margaret **Carried**

Business Arising

No business arising



4. Activity in Pairs

The group divided into pairs to share a time when someone made them feel welcome and discussed similarities and differences. These were then shared with the group.

5. End of Year Feedback

Madly provided a summary of the feedback received through the end of year survey. Five responses were received from committee members (summary available in the meeting presentation attached). Madly acknowledged that results may vary depending on expectations by individual members. She noted that 2021 was an unusual year due to the extended lockdown and its impact on the local government elections.

Addressing some of the comments made in the survey:

- Madly explained that Council representatives were interested in the MAC's views but that MAC meetings were a forum for MAC members to express their views first.
- The Mayor also acknowledged that there was a strong focus on the development of the Cultural Diversity Strategy in 2021 and that the MAC should see more initiatives implemented in 2022.
- Madly explained that while MAC meetings are only held on a quarterly basis, MAC members who shared common interests were encouraged to connect with each other outside of committee meetings.

MAC members did not have additional comments and were encouraged to provide feedback at any time. The MAC will be asked to review the MAC's Terms of Reference later in the year.

6. Quarterly Update

A quarterly update had been sent to the committee prior to the meeting to briefly report on progress against the five focus areas in the Cultural Diversity Strategy.

Focus areas	Status update
Leadership & Planning	<ul style="list-style-type: none"> • Online launch held in October 2021 • Participated in LGMN consultation on AHRC anti-racism framework • Provided feedback and case study for the Workplace Cultural Diversity Tool
Connected & Welcoming	<ul style="list-style-type: none"> • Welcome picnic with more than 30 newly arrived migrants (with SSI and Uniting) • Future welcome events being discussed • Bondi Room translations
No place for racism	<ul style="list-style-type: none"> • Street decal design being designed • Evaluation framework being refined • Communications & engagement plan being finalised • Art competition – call for expressions of interest on 21 March • Council stall booked for Global Table on 15 May • Author talk – 11 June



Inclusion & Equity	<ul style="list-style-type: none"> • Training held in Jan for bilingual beach safety volunteers
Enabling opportunities	<ul style="list-style-type: none"> • House of Welcome used for Welcome picnic • In discussion with Social Traders for campaign prizes

Margaret thanked Council for supporting the participants on the mentoring program by forwarding job opportunities that may be relevant for them. They would also like to explore internship and work experience opportunities. The Cultural Diversity Strategy does identify employment pathways as an action area for the future.

7. Anti-Racism Campaign

Madly provided a recap of the key messages from the campaign (summary available in the meeting presentation attached).

She also updated the committee on the following:

- The art competition which was launched on 21 March
- The evaluation framework progress. There are 4 domains within the framework which will support the collection and analysis of data and information. Existing benchmarks will be considered including the Waverley Community Survey and Human Rights Commission data.
- Activities planned including Global Table and the Library Author Talk
- Resource list in development
- Engagement with local organisations and business will be considered within the next quarter. The Chamber of Commerce will be a useful partner in creating change.
- Engagement with young people will be explored in the next quarter. Tito expressed his concerns around racism in schools.

Feedback/questions from the committee included:

- How will we share stories?
Art, movies, books and providing people with the opportunity to share their personal stories. Council will provide the platform for stories to be shared in a safe way. We hope to share stories in a positive way allowing people to connect through feelings/emotions.
- Welcoming language is preferred to ensure people are not feeling judged.
- Should what's happening globally and in the community be reflected in the strategy?
The strategy is a broad anti-racism campaign which will not focus on one group/issue/incident.
- What is the timeframe for the campaign?
The campaign will be launched in early May when the dedicated space on the website has been finalised with appropriate feedback mechanisms.



- It is important for Council to promote the consultation we have done to develop this campaign.

Madly asked for the committee to discuss recommendations around the #RacismNOTWelcome campaign, considering the feedback provided in the report.

The committee's response was varied. Feedback included:

- They offer a strong discussion point for community members
- Signs and visibility are important
- They are small and hard to see if you are in a car
- Signs should be in high foot traffic areas
- One MAC member would be proud to see these in the Waverley area, however her friends from a culturally diverse background didn't understand why we would display them
- Wording should be more positive
- The capitalised 'NOT' doesn't resonate

Two members were in support of having the street signs with the #RacismNOTWelcome branding. The general consensus from the committee however, was as follows;

The committee believes there are other modes and messages which will be more effective in Waverley, including the use of more positive language and more visible locations including bus shelters and pavement decals.

8. Adoption of definition of antisemitism

This is a resolution of Council, which has been adopted by the Australian Government and a number of other countries. The resolution requested that the MAC was consulted about how the adoption of this definition will be integrated into our work, and Council's position around harmony.

One of the MAC members acknowledged the clear structure of the definition, however had concerns about the examples that are connected to the definition that are critical of Israel which may impact people's freedom of expression and opinion. She has witnessed examples of people losing their jobs in institutions that had adopted this definition. She was also concerned as to why Council had circulated a letter to the MAC which excluded the afore mentioned examples. Council was unable to answer why these examples had been removed and the Mayor reassured everyone that the definition would not be used to limit people's freedom of speech. One other MAC member agreed that the definition may be used as a tool for limiting people's voices.

Another member also reiterated that the denial of Israel advocates genocide and such statements are antisemitic.

There was consensus from the committee that the definition would be considered as part of the anti-racism campaign which is universal, and does not focus on specific groups of people, incidents or activities. Therefore, there are no changes required relating to the adoption of the definition, for the implementation of the anti-racism campaign or Cultural Diversity Strategy.

The campaign will focus on addressing all forms of racism including antisemitism, and Council will continue to share the voices of Jewish people.



The Mayor thanked the committee for discussing the issue in a calm and reasonable way.

9. Other Business

Crisis unfolding in Ukraine

Many people in the Waverley community have family and friends affected by the crisis in Ukraine, and Council wanted to hear from the MAC about how the local community has been impacted. Lana reported that 16 families have arrived in Sydney in the last week on tourist visas. People are waiting for the Government to offer humanitarian aid. Many people have relatives in both Ukraine and Russia, and the Russian people don't have a voice. Commonwealth countries are currently taking refugees. Lana attended a peaceful gathering in Martin Place in recognition of the crises and was heartened that there were a group of Vietnamese people there to support them.

Other feedback suggested there are high level conversations with concerns about escalation if Putin goes further and gets support from other countries. Local businesses (Russian) are also being impacted with some community members choosing not to support them. Madly will speak with the Chamber of Commerce to understand further impacts to the business community.

Council has information available for people wanting to support organisations currently working in Ukraine.

10. Meetings in 2022

June, September, November

11. Meeting closed 7:45 pm

REPORT
CM/7.9/22.07

Subject: Tender Evaluation - Clifftop Walkway Upgrade

TRIM No: A20/0387

Author: Amanda Tipping, Project Manager, Major Projects

Director: Sharon Cassidy, Acting Director, Assets and Operations

RECOMMENDATION:

That Council:

1. In accordance with clause 178(3)(e) of the *Local Government (General) Regulation 2021*, authorises the General Manager to enter into negotiations with any person (whether or not the person was a tenderer) with a view to entering into a contract for the Clifftop Walkway Upgrade project.
2. Authorises the General Manager, or delegated representative, to finalise and agree terms, entering a contract on behalf of Council with the preferred contractor following negotiations.
3. Notifies unsuccessful tenderers of the decision in accordance with clause 179 of the *Local Government (General) Regulation 2021*.
4. In accordance with clause 178(4) of the *Local Government (General) Regulation 2021*, notes the reasons for not pursuing clauses 178(3)(b)–(d) of the *Local Government (General) Regulation 2021*, as set out in the report.

1. Executive Summary

Following close of the request for tender (RFT) for a head contractor on the Clifftop Walkway Upgrade project, no submissions were received. The purpose of this report is to seek Council's approval to enter negotiations with any person (whether or not the person was a tenderer) with a view to entering into a contract for the project.

2. Description of Service or Product being Tendered

Council committed in June 2019 to replace the existing Eastern Reserve and Diamond Bay Reserve boardwalks and viewing platform.

Council engaged consultancy Cardno in 2019 to complete asset condition assessments of Eastern Reserve and Diamond Bay Reserve boardwalks and a Feasibility Report comparing repair and replacement options. Both boardwalks were assessed as being in poor (condition 4) to very poor (condition 5) condition.

As a result, short-term remediation works (CM/7.14/19.11) were completed in June 2020 to ensure that stairways and walkways were secured until scheduled replacement as part of this project.

Head consultancy Thompson Berrill Landscape Design (TBLD) was engaged for the DA phase to design replacement boardwalks and upgrades to Eastern Reserve and Diamond Bay Reserve.

Following the DA approval in December 2021, the detailed design, incorporating a new boardwalk has been developed and finalised based on Australian Standards, technical requirements and advice, planning advice, grant fund requirements of the NSW Government Public Legacy Program and thorough consultation with Sydney Water and internal stakeholders.

3. Scope of Tender

The head contractor for the works will be responsible for engaging all necessary subcontractors to meet the project principles and scope of works.

The scope of works involves:

- New boardwalk at Eastern Reserve and Diamond Bay, to replace existing.
- Suspended cable walkway.
- New coastal fence.
- Landscaping.
- New sandstone steps.
- New bins, seating, bollards, signage and other park infrastructure

The project has been divided into two separable portions. Separable Portion 1 is defined as works on Diamond Bay Boardwalk. Separable Portion 2 is defined as Eastern Reserve Boardwalk.

4. Reason for Tender

There was no suitable panel in place for delivery of these works, hence a tender was required

5. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 23 November 2021	CM/10.1/21.11	<p>That Council:</p> <ol style="list-style-type: none"> 1. Amends DA-378/2021 in respect of Eastern Reserve as follows: <ol style="list-style-type: none"> (a) Delete the proposed 1.5 metre wide concrete pedestrian path extending from the bottom of Oceanview Avenue into the reserve. (b) Delete the timber bench seating with sandstone paving and sandstone block retaining wall at the end of the proposed path from the bottom of Oceanview Avenue. (c) Relocate the accessible seating to the eastern end of Oceanview Avenue. (d) Maintain the access to Eastern Reserve from George Street while ensuring that the remnant vegetation and nearby Aboriginal archaeological site are protected. 2. Directs officers to amend the proposed vegetation planting identified in DA-378/2021 as follows:

		<ul style="list-style-type: none"> (a) The proposed new low vegetation adjoining the clifftop coastal fence be no wider than 1 metre. (b) Remove reference to all tree planting of heath-leaved banksia and scrub she-oak to the northwest of Eastern Reserve and replace with low vegetation. (c) The proposed native vegetation on the western boundary of Eastern Reserve be no wider than 1.5 metres. <ul style="list-style-type: none"> 3. Informs residents of these modifications. 4. Officers consider widening the boardwalk between Kimberley Street and Craig Avenue from 2 metres to 2.5 metres. 5. Officers investigate widening the rest of the boardwalk from 2 metres to 2.5 metres, with a report to come back to Council with cost implications and a funding source. 6. Officers investigate increasing the size of the viewing platform, as provided in the plans, with a report to come back to Council with cost implications and a funding source.
Council 19 November 2019	CM/7.14/19.11	<p>That Council:</p> <ul style="list-style-type: none"> 1. Receives and notes the current status of actions to improve safety along the coastal cliff edge outlined in this report. 2. Undertakes remediation works on the Diamond Bay and Eastern Avenue boardwalks as per condition assessment findings, noting cost estimates outlined in this report, with works to be funded from the SAMP reserve. 3. Proceeds to the design stage of reconstructing the Diamond Bay Reserve and Eastern Avenue boardwalks, noting cost estimates outlined in this report, with works to be funded in the 2020–21 capital works program. 4. Includes the possibility of a viewing platform as part of the design of the reconstructed boardwalk. 5. Does not install CCTV cameras at Diamond Bay Reserve at this stage until the final design is completed. 6. Acknowledges the heritage significance of the existing stone archway, wall and steps at Diamond Bay Reserve, and commences proceedings to heritage list them in order to protect and maintain these items as part of any future design and works.

6. Decision

Invitation to tender

A Tender Evaluation Panel (TEP) was established to evaluate the submitted tenders. The Panel consisted of:

- Amanda Tipping – Acting Senior Project Manager – Major Projects.
- Rob Sabato – Acting Executive Manager – Major Projects.
- Sam Samadian – Acting Asset Manager – Infrastructure Services.
- Carl Nugent – Acting Services Manager, Open Space and Recreation.

The procurement process was witnessed by Council's Procurement Officer, Maria Sun.

The RFT evaluation criteria were developed and approved by the panel on 30 May 2022.

Tenders were called on 31 May 2022. Tenders closed on 28 June 2022 at 2.00 pm.

Tenders received

No tenders were received.

Evaluation Panel's recommendation

In accordance with clause 178(3)(e) of the *Local Government (General) Regulation 2021*, the TEP recommends that Council negotiates with any person or persons with a view to entering into a contract in relation to the subject matter of the tender.

In accordance with clause 178(4) of the *Local Government (General) Regulation 2021*, the reasons for not pursuing clauses 178(3)(b)–(d) of the *Local Government (General) Regulation 2021* are that Council has already tested the market with an open tender. Pursuing another open tender, or an expression of interest (EOI) followed by selective tender, is not an advisable option and there is not a suitable panel for this tender.

The negotiation protocol is as follows:

1. Issue a letter to preferred contractors inviting each to participate in a negotiation process in relation to providing a submission for the Clifftop Walkway Upgrade project.
2. Issue documentation to each preferred contractor who submits a signed acceptance form to enable them to provide a submission.
3. Afford each preferred contractor a limited time frame to return a response to Council.
4. Council will conduct an evaluation on the written tender responses.
5. Council, at its discretion, can then elect to proceed further with one or more of the preferred contractors by either:
 - (a) Conducting negotiation meetings with the preferred contractor.
 - (b) Issuing a further written draft of the contract documentation to the preferred contractor.

7. Financial impact statement/Time frame/Consultation

Financial impact statement

The current quantity surveyor cost estimate is included in 2022–2023 capital works budget for the delivery of the Eastern Avenue and Diamond Bay boardwalk. Council has confirmation of the funding source being a grant allocated from the NSW Government's Public Spaces Legacy Program subject to construction completion by the end of December 2022.

Additional funding is anticipated from Sydney Water (to compensate for the impact of their Refresh Vacluse and Diamond Bay Project works).

Time frame

It is anticipated that the contractor appointed after negotiations will commence construction works late October 2022.

Construction works are programmed to be completed by 31 December 2022 to fulfil the federal grant requirements. An extension of time will be requested due to procurement delay impacts to the project.

Consultation

Extensive consultation has been undertaken throughout the development of this project. Council officers will continue to provide regular community updates throughout the construction period

8. Conclusion

The TEP recommends that Council authorises the General Manager to enter into negotiations with any person/s with a view to entering into a contract in relation to the subject matter of the tender.

9. Attachments

Nil.

NOTICE OF MOTION CM/8.1/22.07



Subject: Bronte Pool Resurfacing

TRIM No: A22/0224

Submitted by: Councillor Masselos
Councillor Lewis

MOTION:

That Council:

1. Notes that:

- (a) There has been considerable time, effort and money spent on resurfacing Bronte Pool to ensure it operates and is maintained at a level that is appropriate given its popularity and is safe to use.
- (b) The last major pool resurfacing occurred in 2016, which saw the pool closed for over five weeks.
- (c) Large pieces of the surface of the pool have lifted as a result of the constant movement of the pool.
- (d) Sections of the pool floor and wall, and the steps at the top of the pool, have lifted creating sharp edges, which also pose a hazard to swimmers and other users of the pool.
- (e) The old lime lining of Bronte Pool appeared to weather well and accommodate the ongoing pool movements.
- (f) Officers make safe any sharp edges as required each time the pool is emptied for cleaning.

2. Officers:

- (a) Continue to make safe the Bronte Pool surfaces as necessary.
- (b) Investigate:
 - (i) The appropriateness and cost effectiveness of reverting to the original style of pool surface of lime.
 - (ii) Other suitable surfaces that are able to withstand a hostile ocean environment and are flexible enough to accommodate the movement of the pool.
- (c) Advise of potential costs and budget allocation.

3. Receives a report outlining findings and options on how to proceed.

Background

The Bronte Baths story begins in 1883 when Council set aside £150 to build sea baths at Bronte at the site of the 'Bogey hole at South Nelson Bay'. Construction commenced in 1887 and opened to the public later that year.

Bronte Pool is an historic place, with the National Trust classifying Bronte baths as having significant heritage value. Interesting historical facts include:

- The Royal Life Saving Society was established in Waverley three years after it was established in England, with Major Bond as the first instructor in 1894.
- Harry Wylie, champion distance diver, took the lease of the baths in 1895 where he offered the latest health cure, hot sea baths, thought to fix a variety of ailments including arthritis! Wylie taught his daughter Mina to swim at Bronte and who went on to international fame.
- Although the origin of the Australian crawl has been disputed, is agreed that Australia was the first to compete in swimming events using this swimming style. In 1901, a 15-year-old Solomon Islander, Alick Wickam, who lived in Sydney, entered a race at Bronte Baths and 'astonished onlookers' with his speed and unusual swimming style. And thus the Australian Crawl was named.
- Fanny Durak of the Eastern Suburbs Ladies Swimming Club (Bronte) breaks the world 100 yards record twice in February–March 1912, taking it to 66 seconds. She subsequently won gold in July at the 1912 Stockholm Olympics with Mina Wylie (Wylies Baths) second
- Evelyn Willier—who I remember well and who corrected my swimming stroke!—represented Australia at the 1936 Berlin Olympics as an 18-year-old. Two years later, she won a gold medal at the 1938 Empire Games.

The pool has had a number of upgrades over the years, with a major upgrade in 2006 that saw it returned to a more natural, uncluttered style. There was further work undertaken in 2016, which saw a complete relining of the pool. However, there has been systemic and ongoing issues with this lining, with pieces of lining breaking off requiring patching. The latest issues have seen large slabs of lining breaking off along the walls and floor of the pool as well as the lip and on the stairs leading into the pool.

General Manager's comment

Bronte Pool has sustained considerable damage because of the recent storm events. Previous works to line the pool have not rendered suitable results in this marine environment.

The pool is exposed to significant wave battering, which vibrates and produces hydraulic pressures along any gaps/joints in the pool walls and floor. This results in spalling of the rendering that was used to line the inside of the pool.

A review of suitable materials to rectify the lining of the pool is required. Officers are in support of undertaking an options analysis to review suitability of materials, solution longevity and associated costings.

A report to Council can be prepared in line with this notice of motion.

NOTICE OF MOTION CM/8.2/22.07



Subject: E-scooter Trial

TRIM No: A18/0633

Submitted by: Councillor Masselos

MOTION:

That Council:

1. Notes that:
 - (a) On 28 April 2022, the Hon. Rob Stokes, Minister for Active Transport, announced that the State Government would be giving councils the option to partake in an e-scooter trial. E-scooters could only be ridden on cycleways, shared paths and roads with a speed limit of 50 km/h and under, not roads that have a speed of over 50 km/h, footpaths or parks or other public open spaces.
 - (b) Currently, e-scooters are banned in NSW.
 - (c) Council has been approached by at least two e-scooter operators to consider trialling e-scooters in the Waverley local government area (LGA).
 - (d) The City of Sydney has decided not to proceed with trialling the e-scooters, given safety concerns and the fragmentation of the city's cycle network.
 - (e) Council has a small number of cycleways and shared paths, providing limited places where e-scooters could legally be ridden.
 - (f) Waverley already has a number of e-bike operators across the LGA, although quite controversial for many Waverley residents.
2. Does not proceed with an e-scooter trial.
3. Receives a report detailing outcomes and learnings of trials conducted by other councils for Council's consideration.

Background

It is currently illegal in NSW to use any e-scooter in a public place, including on roads with a speed limit of over 50 km/h, footpaths, parks etc, and this is something councils have no control over.

Transport for NSW (TfNSW) ran two workshops in 2019 with a range of stakeholders including Sydney councils, Police, Bicycle NSW etc to investigate the concerns of all stakeholders should a trial of shared e-

scooter operators be given temporary exemption under NSW law. Since then, Council has received representations from two e-scooter companies seeking to participate in an e-scooter trial in Waverley.

However, given the parameters of the trial, I believe Waverley does not have sufficient infrastructure to allow for a satisfactory and safe e-scooter trial. I expect that we would see e-scooters being ridden on footpaths and roads. In addition to having serious pedestrian safety concerns, this raises questions about compliance and whether Council has the power to fine e-scooter riders who are contravening the parameters of the trial. We've also seen the impact to our community of the e-bikes being scattered throughout the LGA.

General Manager's comment

Council officers have reviewed the parameters outlined by TfNSW in relation to the e-scooter trial and also noted that City of Sydney Council had resolved not to participate in the trial for a range of reasons. Notwithstanding the trial provisions, which allow individual councils to negotiate operational restrictions with e-scooter operators based on the individual requirements of the area, officers do not support participating in the trial at this time in line with this notice of motion.

Mitchell Reid

Acting Director, Planning, Sustainability and Compliance

NOTICE OF MOTION CM/8.3/22.07



Subject: Development Application at 2 Birrell Street, Bondi Junction - Private Certification

TRIM No: CCB-415/2021

Submitted by: Councillor Keenan
Councillor Fabiano

MOTION:

That Council:

1. Notes that:

- (a) Section 8.1 (page 21) of the Heritage Impact Statement for the development at 2 Birrell Street, Bondi Junction, states that 'The proposed development is in a Heritage Conservation Area and is a Heritage item...' and that 2 Birrell Street is listed as a local heritage item: item 141 in schedule 5, Environmental Heritage, of the *Waverley Local Environment Plan 2012*.
- (b) Residents assert that a number of building changes at 2 Birrell Street have not adhered to the requirements set out in approved development application for this project or adhered to the status of the existing building as a 'heritage item', particularly:
 - (i) The new brick fence does meet the requirements set out under section 9.10.1(i), Heritage and Contributory Buildings, on page 26 of the Heritage Impact Statement, which states that 'Bricks should match the existing brick and mortar colours as well as the type of joint and brick laying patterns'. The brick work for the new fence is not consistent with the existing brick fence.
 - (ii) The change to the building's windows are not consistent with requirements set out in the Heritage Impact Statement, which states that 'No changes are proposed to existing windows' and 'New windows should match the existing in size and detail, including the existing sill details, window heads, and stained or patterned glass type...' (section 9.16.1). The window at the front of the house has been moved to the western side of the house and replaced with an aluminium window, and the window moved to the western side has a sill that does not match those on existing windows.
 - (iii) The size of the planters around the backyard perimeter are shorter (780 mm) than the required 'minimum 1 m in soil width for the full extent': condition 2(e)(iii) of the notice of determination.
 - (iv) The street curbing on the St James Road side of the 2 Birrell Street development was sandstone as it is for much of St James Road. A large section of this sandstone curb was broken by the builder's heavy machinery. This has now been replaced with a long section of concrete.
- (c) The name and contact details of the private certifier were not displayed on the site as required

by law.

(d) Private certification is failing the community of Waverley.

2. Writes to the private certifier for 2 Birrell Street to inform them of the community concerns and require them to prominently display their name and contact details at the site where they can be viewed by the public.
3. Investigates the establishment of a dedicated development compliance complaints email address and procedure, and a Council-specific complaints app and section on Council's website for complaints and Council's response, and that these compliance complaint channels be promoted through its various public networks.
4. Requests the Mayor to write to the Minister of Planning and Homes, Anthony Roberts, to express Council's and the community's ongoing concerns in relation to private certification.

General Manager's comment

Council's Compliance officers have received and responded to a number of complaints regarding building works at this site. As a result of these investigations, a number of fines have been issued. Officers have also been in contact with the private certifier and outlined a range of issues and requested that they more closely monitor building works to ensure compliance with the development consent and conditions. Council staff will also continue to respond to any complaints when received.

The existing legislation places the onus for investigating complaints relating to non-compliance with the development consent with the certifier; however, Council retains regulatory powers to also investigate and take action. Council will respond proactively and allocate resources on a priority basis within our limited resources available to inspect building works.

While there are number of existing ways that members of the community can lodge a complaint regarding building works, including by phone, in person at the Customer Service Centre and electronically, the potential for expanding this to include other methods such as an app or dedicated email address can be investigated.

Mitchell Reid

Acting Director, Planning, Sustainability and Compliance

NOTICE OF MOTION CM/8.4/22.07



Subject: Beaumont Street, Rose Bay - Traffic Calming

TRIM No: A03/0569

Submitted by: Councillor Betts
Councillor Nemesh

MOTION:

That Council:

1. Notes that the 85th percentile traffic speeds in Beaumont Street, Rose Bay, are higher than a desirable 40 km/h.
2. Notes that Beaumont Street is narrow, windy and steep, with a single travel lane for most of its length.
3. Investigates the introduction of a reduced speed limit, such as 30 km/h, and traffic calming measures, including speed humps and other solutions, to decrease the speed of traffic in Beaumont Street to significantly improve the safety of pedestrians, especially children, and to reduce the incidence and potential for cars to be sideswiped and to be involved in an accident because of excess speed.
4. Officers prepare a report to the next Waverley Traffic Committee with options and recommendation.

Background

In March 2021, residents in Beaumont Street, Rose Bay, tabled a petition with 29 signatures calling for speed humps. It was tabled at the Council meeting on 16 March 2021.

On 1 April 2021, Council's Executive Manager, Infrastructure Services, met with residents and Cr Betts to discuss the situation.

Traffic volume and speed counts were recorded in early 2022.

On 1 June 2022, Council's Service Manager, Traffic and Transport, provided the following information to residents:

'I have summarised below the speed/volume counts undertaken in Beaumont Street earlier this year.

- Average hourly traffic flows in the morning and evening weekday peak were around 100 vehicles.
- Average speeds were 35.5 km/h.
- 85%ile speeds were 44.0 km/h.

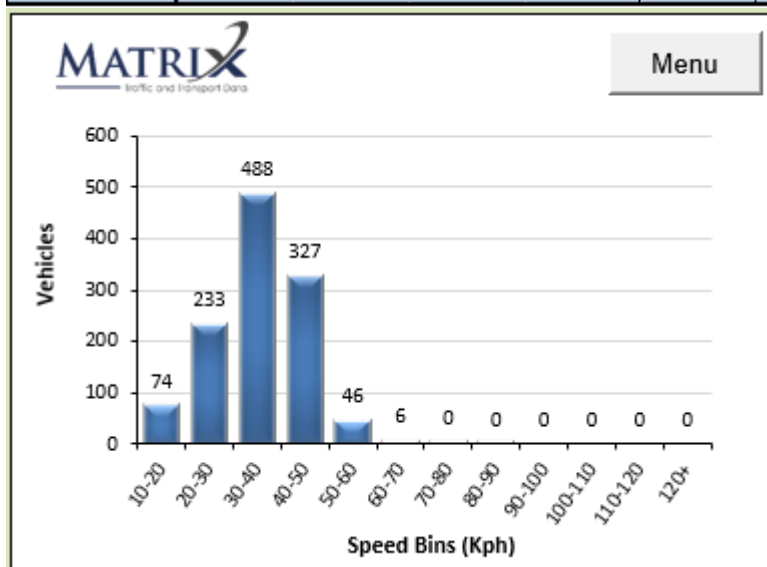
Volumes are around half the maximum threshold for local roads such as Beaumont Street.

The 85%ile speeds are higher than desirable (40 km/h).

The situation you describe is similar to conditions on Blake Street to the north which we recently investigated. Council decided not to install speed humps on Blake Street. I expect the same outcome for Beaumont Street.'

The volume and speed statistics can be seen in the table and graph below.

Hour Starting	Day of Week							W'Day Ave	7 Day Ave
	Mon	Tue	Wed	Thu	Fri	Sat	Sun		
	07-Feb	08-Feb	02-Feb	03-Feb	04-Feb	05-Feb	06-Feb		
AM Peak	95	121	108	120	106	86	87		
PM Peak	108	108	98	110	106	83	81	1243	1175



General Manager's comment

The background to this notice of motion is reflective of the current conditions at Beaumont Street. This is also reflective of the general nature of many streets in Dover Heights.

The investigation of suitable traffic calming devices for Beaumont Street can be undertaken by Council officers and be approved by the Waverley Traffic Committee. This, however, does not change the speed limit, as the process to do so requires approval and some further analysis and work.

Transport for NSW (TfNSW) is the approving body for speed changes. Reduction of the speed limit to 30 km/h for a single street is not supported. TfNSW has supported a reduction to 30 km/h for CBD areas in Liverpool and Manly. The driving force behind the reduction in the speed limit has been high pedestrian activity. This does not apply to Beaumont Street.

Speed limit changes require robust preparation/documentation, which is a substantial task. Officers are expecting the existing project of 40 km/h zone change for the south of Bondi/Syd Einfeld Drive to be in effect within the next three months.

Officers are also preparing to undertake a speed limit review of the Bondi basin within the current financial year given the existing overlap with the Local Area Traffic Management (LATM) study that is currently underway. This review will analyse the existing 40 km/h speed limit with the neighbouring 50 km/h speed limit, with the understanding that there are existing Council resolutions for this zone.

The earliest an assessment of implementing traffic control devices such as speed humps for Beaumont Street could be facilitated is the financial year 2023–24. It would be prudent to combine this review with a greater study that covers the Dover Heights/Rose Bay/Vaucluse area.

Shane Smith
Acting Director, Assets and Operations

NOTICE OF MOTION CM/8.5/22.07



Subject: Local First Nations Community Visibility for NAIDOC and Reconciliation Weeks

TRIM No: A03/0905

Submitted by: Councillor Fabiano
Councillor Wy Kanak

MOTION:

That:

1. For future NAIDOC and Reconciliation Week programs, Council officers explore more synergies in the networks between the Reconciliation Action Plan (RAP), RAP Advisory Committee, the new Bondi Pavilion and the Bondi and Districts Chamber of Commerce to express the visibility of our local First Nations cultural community practitioners upon the 'world stage' that is the new Bondi Pavilion Community Cultural Centre and Bondi Beach.
2. This discussion be progressed in consultation with Council's RAP Advisory Committee and local First Nations resident networks with a view to more visible involvement of our local First Nations community in cultural expressions.

Background

Some very recent strong First Nations representations have been made in the light of this week's NAIDOC program, 3–10 July 2022, to increase the local visibility and participation of Council's RAP panel members in NAIDOC and Reconciliation Week (26 May– 3 June) Programs. An 'Indigenous Chamber of Commerce' and other existing agencies set up to specifically support 'Blak Biznesses' are suitable for engaging in this exploration.

Long-term local First Nations residents have built up an expressed 'connexion to place', which could be utilised in assisting Council officers to develop these synergies.

Some of these matters are suitable for inclusion in the proposed discussions to take place over the next six weeks regarding Council's recent resolution regarding the Bondi Pavilion and its artistic director\direction.

General Manager's comment

The opening of the Pavilion is a widely anticipated event that will signal a new era of community engagement and participatory programs, celebrations and events, opening up opportunities for established and emerging artists, performers and cultural practitioners. Waverley is proud of its Aboriginal heritage and diverse contemporary cultural expressions, and will soon have a 'world stage' and creative hub for showcasing talent and increasing visibility for local practitioners.

Through the Community Strategic Plan, RAP and Arts and Culture Plan and other strategies, Council expresses its strong commitment in support of local First Nations and the creative sector to thrive and

collaborate. Council officers can continue to explore and pursue the synergies and connections that result in First Nations voices and stories being highlighted and integrated into cultural expression.

A lot of work has already been done to ensure strong First Nations representation across programming, contracting and procurement of Pavilion-related activities. Established networks continue to be nurtured to strengthen existing synergies and create new connections, with the RAP/Arts Advisory Committees, Gujaga Foundation, La Perouse Local Aboriginal Land Council, arts, culture and business networks as active drivers. This activity is further supported by the proposed Bondi Pavilion programming framework that centrally places First Nations voices in arts and culture content and programs.

Meredith Graham

Acting Director, Community, Culture and Customer Experience

NOTICE OF MOTION CM/8.6/22.07



Subject: Friends of Waverley Library - Re-establishment

TRIM No: A05/0535-02

Submitted by: Councillor Keenan
Councillor Wy Kanak

MOTION:

That Council investigates a process for re-establishing the Friends of Waverley Library.

Background

Recent community representations have led to this motion, as constituents have raised questions about the recent process leading to the closing of the Friends of Waverley Library (FOWL).

The Nib and the high esteem and prestige it carries as a local council literary award has its youngling beginnings from the support and initial initiatives associated with FOWL.

Recent seniors passing on and COVID-19 library lockdowns and closure have affected the relatively recent operating of FOWL, so an investigation could well point the way to FOWL's recontinued operation with perhaps changed parameters.

General Manager's comment

The position of both the Library and the FOWL committee is that that the group should be disbanded and replaced with a Library VIP loyalty program. This is due to dwindling membership over a number of years, the difficulty in finding people to take up roles on the board, and despite extensive efforts to promote and support participation over an extended period of time.

The Library VIP loyalty program offers the benefits and social activities formerly provided by FOWL, such as free reservations and an annual social event. The Library will also assist with ensuring the continuation of the existing FOWL Writers Group, Poetry Group and Book Club and will promote and provide opportunities for volunteering in the Library.

Meredith Graham
Acting Director, Community, Culture and Customer Experience

NOTICE OF MOTION
CM/8.7/22.07**Subject:** Soft Plastic Recycling Services**TRIM No:** SF19/2823**Submitted by:** Councillor Wy Kanak

MOTION:

That Council, as part of its commitment to Plastic Free July:

1. Investigates the re-establishment of assistance for soft plastic recycling services in Waverley.
2. Provides enhanced community education on the options for recycling waste of this type.

Background

Against the background of the recent elections, local and federal community requests were received about the change in support for soft plastic recycling services such as RecycleSmart, which has been operating in Waverley local government area (LGA), with a view to investigating how Council could re-support such services or provide enhanced community education on the alternatives available in the Waverley LGA for dealing with this kind of waste product.

General Manager's comment

A report on investigating soft plastic type services could be prepared for Council. It should be noted that there is a good network of soft plastic recycling points available at supermarkets in Bondi Beach, Bondi, Bondi Junction, Bronte and Rose Bay.

Details on Council's education on soft plastic recycling options and other problem wastes can be found on Council's website through the link below, which outlines options for safely recycling and disposing of e-waste, batteries, ink cartridges, sharps, paints and chemicals, soft plastics, clothing and textiles:

waverley.nsw.gov.au/residents/waste_and_recycling/problem_waste

Shane Smith
Acting Director, Assets and Operations

NOTICE OF MOTION CM/8.8/22.07



Subject: Affordable Housing - Purchase by General Manager

TRIM No: A07/0597

Submitted by: Councillor Betts
Councillor Kay

MOTION:

That Council:

1. Officers prepare a report to Council on the process and criteria to enable the General Manager to purchase property for the purposes of affordable housing funded from the Affordable Housing reserves.
2. Notes that:
 - (a) Council's Affordable Housing Contributions Reserve has a projected closing balance of \$5.7 million as of June 2023.
 - (b) The purpose of this reserve is to increase Council's affordable housing stock.

Background

Council currently has 70 affordable and social housing apartments and considerable funds available in restricted reserves to purchase additional ones.

In the past, the time taken to do 'due diligence' on any potential purchase and then to seek authority from Council for any such purchase has led to Council missing out on the purchase.

The purpose of this motion is to examine what is needed to be done to ensure that the General Manager has sufficient authority to move quickly in the future to purchase additional apartments.

The process would address the authorisation required (a resolution of Council) and the criteria; for example:

- Property criteria and location.
- Budget.
- Period of authorisation.
- Adherence to all other Council policies relating to procurement.

General Manager's comment

In 2016, Council secured a 4 x 2 bed unit block for the purpose of provision of affordable housing in partnership with Bridge Housing. Including the development of a memorandum of understanding to establish the partnership, the process of making a successful purchase took nearly three years. The market

was competitive, and it was difficult for the partners to compete with buyers who were able to open their cheque books on the spot.

Subsequently, at the September 2020 Council meeting, Council endorsed the Property Acquisitions and Disposal Policy, which sets out the process to be followed when Council is seeking to acquire new property, including the need to carry out due diligence and the relevant internal approvals required to complete the acquisition.

Officers support the proposal in the notice of motion to investigate if the Property Acquisitions and Disposal Policy can be amended to allow Council to act more quickly in acquiring affordable housing units while acting within the requirements of the *Local Government Act 1993*.

Meredith Graham

Acting Director, Community, Culture and Customer Experience

QUESTION WITH NOTICE

CM/9.1/22.07



Subject: Friends of Waverley Library

TRIM No: A05/0535-02

Submitted by: Councillor Wy Kanak

QUESTION

The following question was submitted by Cr Wy Kanak:

Can officers please outline the process that led to the recent closing of the Friends of Waverley Library (FOWL) group and indicate what procedures may be able to answer the community's call for FOWL's re-establishment?

General Manager's answer

In recent years, COVID-19 and the passing of committee members has had an impact on the operations of the Friends of Waverley Library (FOWL). As a result of this, as well as dwindling interest over the past four years, a review of FOWL was conducted by the Library Manager, Jody Rodas, in early 2021.

This review outlined and acknowledged the great work that the FOWL had contributed over the years to Waverley Library, including the support of great initiatives such as the NIB and school holiday programs. However, it also highlighted ongoing concerns, such as:

- The rapid decline in membership since 2017 despite efforts to engage the community.
- Longstanding vacancies of committee positions, which placed additional strain on the standing committee.
- A lack of communication and engagement since the AGM of February 2020 (declared invalid due to a lack of financial members present and no quorum being achieved).
- The fact that responsibility for the sale of discarded books had been passed to the Library and that money received was having to be transferred from the Library to the FOWL bank account and back to the Library
- The benefit of having Library professionals sourcing and delivering Library programs to the community.

This information was presented to the FOWL committee on 22 April 2021, along with the proposal to dissolve the FOWL group and replace it with a Library VIP membership program to continue to address the social aspects of the group. The newly established VIP program incorporates all 2019–2020 FOWL members and renders similar benefits and engagement opportunities that the FOWL members enjoyed. The Library at this time made a commitment to continue support for the FOWL Writers Group, Poetry Group and Book Club, and these groups continue to meet and thrive without FOWL as a formal organisation.

Acting FOWL President, Cleo Lynch, and all members present agreed with the proposal and were supportive of the dissolution of FOWL and the introduction of a Library VIP membership program. The agreed course of action was for Cleo to send an email to all FOWL members outlining the proposed changes. Cleo sent this email on 4 May 2021. Her email received seven replies, all of which were supportive of the dissolution of the group and the introduction of a VIP program. It is noted that one member arrived at the 22 April meeting was completed, and verbally disagreed with the dissolution of the group. However, no formal

disagreement was subsequently received in response to Cleo's email. Additionally, following the April 2021 meeting and Cleo's follow-up email to all members in May 2021, the call of an extraordinary general meeting about the dissolution of FOWL was raised. Despite the Library's willingness to support this meeting by providing a room and/or giving access to the Library's Zoom account, this meeting was not organised by the group.

On 13 January 2022, following no further communication from FOWL members, the Acting President, Cleo Lynch, sent a final email thanking the group and outlining some new elements of the VIP membership program, along with a suggestion for how to spend the remaining funds FOWL had raised for the Library. This email received three responses, all positive, about the new VIP program. One member (the member previously mentioned who expressed disagreement at the 22 April meeting) at this time responded to Cleo's email directly, copying in Jody Rodas, stating their disagreement with the dissolution of the group and expressed that an AGM should be called to make this decision. The FOWL committee did not call an AGM and FOWL was effectively dissolved. Following no further communication or an AGM, both Peter Quartly and Lorna Graham (as signatories on the account) attended Westpac bank on 8 June 2022 and closed the FOWL bank account and signed all remaining funds to Waverley Library.

The fundraising aspect of the FOWL group was taken over by the Library when the annual book fair was replaced by the 'book sale' shelving in the Library foyer in 2018.

The social aspects of the FOWL group are being addressed in the following ways:

- By the continuation of support for the existing FOWL Writers Group, Poetry Group and Book Club (rebranded and opened up to other participants if space available).
- With the launch of the Library VIP program offering special benefits to members as well as an annual social event.
- With opportunities to assist the Library through the Library's volunteer program.

Meredith Graham

Acting Director, Community, Culture and Customer Experience

QUESTION WITH NOTICE

CM/9.2/22.07



Subject: Curlewis Street Cycleway

TRIM No: SF20/3091

Submitted by: Councillor Wy Kanak

QUESTION

The following question was submitted by Cr Wy Kanak:

Given issues raised in a recent representation from a local Curlewis Street business, Carology, what action have Council officers taken, or can they take, to assess business impacts of the proposed Curlewis Street Cycleway?

General Manager's answer

Curlewis Street has been identified by Transport for NSW as a priority route (within a strategic corridor) for a bike path and the proposed streetscape upgrade aims to address this need whilst creating a more vibrant and welcoming street for residents and visitors. This route has also been highlighted in Waverley's Bike Plan which was adopted in 2013, as well as the recent Our Liveable Centres Strategy, as the route provides a connection from Bondi Beach to Rose Bay.

A community consultation ran for four weeks from 18 May to 15 June 2022 on the concept design for the streetscape upgrade. Businesses were informed of the opportunity to provide feedback via a number of different channels including a letterbox drop, email, Council e-news, social media and Council's Business Liaison Officer visiting on Tuesday, 31 May. An online information session of business owners was held on Monday, 2 June, and three Have Your Say days were held during the consultation period. The feedback provided by the community, including businesses, from the consultation period will inform the next stages of the project. The consultation summary report will be circulated to Councillors in the coming weeks.

The impacts to businesses of the bike path will broadly fall into two categories: construction and operational impacts. The impacts specific to the bike path construction are minimal in the context of the overall streetscape construction that would occur alongside it. These would be coordinated primarily once a contractor is engaged to deliver the construction. Prior to construction, Project Officers and the eventual contractor would visit businesses to confirm business opening hours, critical business operation requirements, access requirements and opportunities to manage and minimise construction impacts during construction phase.

The operational impacts specific to the bike path would be further assessed during the detailed design stage. A Road Safety Audit and Review of Environmental Factors would be prepared. Project Officers would liaise with businesses along the route to discuss the design outcomes in their business frontage. It is important to note the end operation of the street would be same as current; i.e. all approved/compliant existing residential and commercial driveways would be retained, with vehicles crossing the bike path to enter. Examples are found throughout the City of Sydney, and more recently through Bondi Junction. Further, parking along the street is maintained, except approximately five spaces lost across the entirety of the project. Furthermore, industrial-type business operations within Curlewis Street are not unlike some of the businesses within Bondi Junction adjacent to the newly constructed bike path.

Shane Smith
Acting Director, Assets and Operations

QUESTION WITH NOTICE
CM/9.3/22.07**Subject:** Soft Plastic Recycling Services**TRIM No:** SF19/2823**Submitted by:** Councillor Wy Kanak

QUESTION

The following question was submitted by Cr Wy Kanak:

Given that community representations have been received in the context of recent election sustainability policy platforms, can officers please outline the process that led to the change in assistance in the Waverley local government area (LGA) to soft plastic collection/recycling services such as RecycleSmart, and can officers please also outline other ways in which recycling soft plastic can occur in our LGA?

General Manager's answer

Council did not discontinue the pick-up service with RecycleSmart, as there was never an agreement between Council and RecycleSmart for this service. Council had an agreement with RecycleSmart to provide an online waste calendar via its app. This is no longer required, as Council's own website can complete this function. Separate to this, RecycleSmart independently offered a problem waste pick-up service to residents across the Eastern Suburbs. This was not something that Council was involved in and RecycleSmart is now discontinuing this in Waverley.

Soft plastic recycling points are available at supermarkets in Bondi Beach, Bondi, Bondi Junction, Bronte and Rose Bay. Details on soft plastic recycling are available at redcycle.net.au

Shane Smith
Acting Director, Assets and Operations

URGENT BUSINESS
CM/10/22.07**W A V E R L E Y**
COUNCIL**Subject:** Urgent Business**Author:** Emily Scott, General Manager

In accordance with clause 9.3 of the Waverley Code of Meeting Practice, business may be considered at a meeting of Council even though due notice of the business has not been given to councillors. However, this can happen only if:

1. The business to be considered is ruled by the chair to be of great urgency on the grounds that it requires a decision by Council before the next scheduled ordinary meeting of Council, and
2. A motion is passed to have the business considered at the meeting.

Such a motion can be moved without notice.

Only the mover of the motion can speak to the motion before it is put. A motion to have urgent business transacted at the meeting requires a seconder.

For business to be considered urgent, it must require a decision by Council before the next scheduled ordinary meeting of Council.

The mover of the motion must, when speaking to the motion, explain why he or she believes it requires a decision by Council before the next scheduled ordinary meeting of Council.

CLOSED SESSION
CM/11/22.07

Subject: Moving into Closed Session

Author: Emily Scott, General Manager

RECOMMENDATION:

That:

1. Council moves into closed session to deal with the matters listed below, which are classified as confidential under section 10A(2) of the *Local Government Act* for the reasons specified:

CM/11.1/22.07 CONFIDENTIAL REPORT - Bondi Pavilion Pottery Studio - Licence

This matter is considered to be confidential in accordance with Section 10A(2)(d)(i) (d)(ii) (d)(iii) of the *Local Government Act*, and the Council is satisfied that discussion of the matter in an open meeting would, on balance, be contrary to the public interest as it deals with commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it; AND information that would, if disclosed, confer a commercial advantage on a competitor of Council; AND information that would, if disclosed, reveal a trade secret.

2. Pursuant to section 10A(1), 10(2) and 10A(3) of the *Local Government Act*, the media and public be excluded from the meeting on the basis that the business to be considered is classified as confidential under section 10A(2) of the *Local Government Act*.
3. The correspondence and reports relevant to the subject business be withheld from the media and public as provided by section 11(2) of the *Local Government Act*.

Introduction/Background

In accordance with section 10A(2) of the Act, Council may close part of its meeting to deal with business of the following kind:

- (a) Personnel matters concerning particular individuals (other than councillors).
- (b) Personal hardship of any resident or ratepayer.
- (c) Information that would, if disclosed, confer a commercial advantage on a person with whom Council is conducting (or proposes to conduct) business.
- (d) Commercial information of a confidential nature that would, if disclosed:
 - (i) Prejudice the commercial position of a person who supplied it: or
 - (ii) Confer a commercial advantage on a competitor of Council;
 - (iii) Reveal a trade secret.
- (e) Information that would, if disclosed, prejudice the maintenance of law.
- (f) Matters affecting the security of Council, Councillors, Council staff and Council property.
- (g) Advice concerning litigation, or advice that would otherwise be privileged from production in legal proceedings on the grounds of legal professional privilege.
- (h) Information concerning the nature and location of a place or an item of Aboriginal significance on community land.

- (i) Alleged contraventions of any Code of Conduct requirements applicable under section 440.

It is my opinion that the business listed in the recommendation is of a kind referred to in section 10A(2) of the *Local Government Act 1993* and, under the provisions of the Act and the *Local Government (General) Regulation 2005*, should be dealt with in a part of the meeting that is closed to members of the public and the media.

Pursuant to section 10A(4) of the Act and clauses 14.9–14.10 of the Waverley Code of Meeting Practice, members of the public may make representations to the meeting immediately after the motion to close part of the meeting is moved and seconded, as to whether that part of the meeting should be closed.

RESUMING IN OPEN SESSION CM/12/22.07

Subject: Resuming in Open Session
Author: Emily Scott, General Manager



RECOMMENDATION:

That Council resumes in open session.

Introduction/Background

In accordance with clause 14.21 of the Waverley Code of Meeting Practice, when the meeting resumes in open session the chair will announce the resolutions made by Council while the meeting was closed to members of the public and the media.