



W A V E R L E Y
COUNCIL

FINANCE, OPERATIONS AND COMMUNITY SERVICES COMMITTEE MEETING

A meeting of the FINANCE, OPERATIONS AND COMMUNITY SERVICES COMMITTEE will be held at Waverley Council Chambers, Cnr Paul Street and Bondi Road, Bondi Junction at:

7.00 PM, TUESDAY 7 MAY 2024

Emily Scott
General Manager

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Delegations of the Finance, Operations and Community Services Committee

On 10 October 2017, Waverley Council delegated to the Finance, Operations and Community Services Committee the authority to determine any matter **other than**:

1. Those activities designated under s 377(1) of the *Local Government Act* which are as follows:
 - (a) The appointment of a general manager.
 - (b) The making of a rate.
 - (c) A determination under section 549 as to the levying of a rate.
 - (d) The making of a charge.
 - (e) The fixing of a fee
 - (f) The borrowing of money.
 - (g) The voting of money for expenditure on its works, services or operations.
 - (h) The compulsory acquisition, purchase, sale, exchange or surrender of any land or other property (but not including the sale of items of plant or equipment).
 - (i) The acceptance of tenders to provide services currently provided by members of staff of the council.
 - (j) The adoption of an operational plan under section 405.
 - (k) The adoption of a financial statement included in an annual financial report.
 - (l) A decision to classify or reclassify public land under Division 1 of Part 2 of Chapter 6.
 - (m) The fixing of an amount or rate for the carrying out by the council of work on private land.
 - (n) The decision to carry out work on private land for an amount that is less than the amount or rate fixed by the council for the carrying out of any such work.
 - (o) The review of a determination made by the council, and not by a delegate of the council, of an application for approval or an application that may be reviewed under section 82A of the *Environmental Planning and Assessment Act 1979*.
 - (p) The power of the council to authorise the use of reasonable force for the purpose of gaining entry to premises under section 194.
 - (q) A decision under section 356 to contribute money or otherwise grant financial assistance to persons,
 - (r) A decision under section 234 to grant leave of absence to the holder of a civic office.
 - (s) The making of an application, or the giving of a notice, to the Governor or Minister.
 - (t) This power of delegation.
 - (u) Any function under this or any other Act that is expressly required to be exercised by resolution of the council.
2. The adoption of a Community Strategic Plan, Resourcing Strategy and Delivery Program as defined under sections 402, 403, and 404 of the *Local Government Act*.

Statement of Ethical Obligations

Councillors are reminded of their oath or affirmation of office made under section 233A of the Act and their obligations under Council's code of conduct to disclose and appropriately manage conflicts of interest.

Live Streaming of Meeting

This meeting is streamed live via the internet and an audio-visual recording of the meeting will be publicly available on Council's website.

By attending this meeting, you consent to your image and/or voice being live streamed and publicly available.

AGENDA

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The Chair will read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.

1. Apologies

Apologies were received from Cr Tony Kay.

2. Declarations of Pecuniary and Non-Pecuniary Interests

3. Addresses by Members of the Public

4. Confirmation of Minutes

| | | |
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| FC/4.1/24.05 | Confirmation of Minutes - Finance, Operations and Community Services Committee Meeting - 5 March 2024 | 5 |
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5. Reports

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| FC/5.1/24.05 | Waverley Park and Hugh Bamford Reserve - Sports Field Licences - Post-Exhibition | 13 |
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| FC/5.2/24.05 | Petition - Fletcher Street, Tamarama - Speed Restrictions..... | 28 |
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6. Urgent Business

7. Meeting Closure

**CONFIRMATION OF MINUTES
FC/4.1/24.05**

Subject: Confirmation of Minutes - Finance, Operations and
Community Services Committee Meeting - 5 March 2024

TRIM No: A23/0762

Manager: Richard Coelho, Executive Manager, Governance

RECOMMENDATION:

That the minutes of the Finance, Operations and Community Services Committee meeting held on 5 March 2024 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

Introduction/Background

The minutes of committee meetings must be confirmed at a subsequent meeting of the committee, in accordance with clause 20.23 of the Code of Meeting Practice.

Attachments

1. Finance, Operations and Community Services Committee Meeting Minutes - 5 March 2024 .



**MINUTES OF THE FINANCE, OPERATIONS AND COMMUNITY SERVICES COMMITTEE MEETING
HELD AT WAVERLEY COUNCIL CHAMBERS, CNR PAUL STREET AND BONDI ROAD, BONDI JUNCTION ON
TUESDAY, 5 MARCH 2024**

Present:

| | |
|--|---------------|
| Councillor Steven Lewis (Deputy Chair) | Hunter Ward |
| Councillor Paula Masselos (Mayor) | Lawson Ward |
| Councillor Sally Betts | Hunter Ward |
| Councillor Angela Burrill | Lawson Ward |
| Councillor Ludovico Fabiano | Waverley Ward |
| Councillor Leon Goltsman | Bondi Ward |
| Councillor Michelle Gray | Bondi Ward |
| Councillor Tony Kay | Waverley Ward |
| Councillor Tim Murray | Waverley Ward |
| Councillor Dominic Wy Kanak | Bondi Ward |

Staff in attendance:

| | |
|-----------------|--|
| Emily Scott | General Manager |
| Sharon Cassidy | Director, Assets and Operations |
| Tara Czinner | Director, Corporate Services |
| Fletcher Rayner | Director, Planning, Sustainability and Compliance |
| Ben Thompson | Director, Community, Culture and Customer Experience |

At the commencement of proceedings at 7.00 pm, those present were as listed above.

At the request of Cr Murray (chair), Cr Lewis (deputy chair) chaired the meeting.

Crs Murray and Wy Kanak attended the meeting by audio-visual link.

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The General Manager read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our local government area.

1. Apologies

Apologies were received from Cr Elaine Keenan and Cr Will Nemesh.

2. Declarations of Pecuniary and Non-Pecuniary Interests

The Chair called for declarations of interest and the following were received:

- 2.1 Cr Goltsman declared a less than significant non-pecuniary interest in item FC/5.5/24.03 – Petition – Resident Parking Scheme Area 6 – Hastings Parade, North Bondi and informed the meeting that he previously lived in Hastings Parade.
- 2.2 Cr Burrill declared a less than significant non-pecuniary interest in item FC/5.5/24.03 – Petition – Resident Parking Scheme Area 6 – Hastings Parade, North Bondi and informed the meeting that she owns property in Brighton Boulevard.

3. Addresses by Members of the Public

- 3.1. F Duff (chief petitioner) – FC/5.3/24.03 – Petition – Speed Hump at 51 York Road, Queens Park.
- 3.2. S Ruddock (chief petitioner) – FC/5.4/24.03 – Petition – Speed Humps and Reduced Speed Limit at 81-99 Hewlett Street, Bronte.
- 3.3. D Flematti – FC/5.4/24.03 – Petition – Speed Humps and Reduced Speed Limit at 81-99 Hewlett Street, Bronte.
- 3.4. S O'Halloran (chief petitioner) – FC/5.5/24.03 – Petition – Resident Parking Scheme Area 6 – Hastings Parade, North Bondi.
- 3.5. R O'Connor - FC/5.5/24.03 – Petition – Resident Parking Scheme Area 6 – Hastings Parade, North Bondi.

4. Confirmation of Minutes

FC/4.1/24.03 Confirmation of Minutes - Finance, Operations and Community Services Committee Meeting - 6 February 2024 (A23/0762)

MOTION / DECISION

Mover: Cr Lewis
Seconder: Cr Masselos

That the minutes of the Finance, Operations and Community Services Committee meeting held on 6 February 2024 be received and noted, and that such minutes be confirmed as a true record of the proceedings of that meeting.

5. Reports

FC/5.1/24.03 Council Resolutions - Status Update (SF22/3521)

MOTION

Mover: Cr Masselos
Seconder: Cr Fabiano

That Council notes the status of outstanding Council resolutions from February 2018 to December 2023, as set out in the attachment to the report.

THE MOVER OF THE MOTION ACCEPTED THE ADDITION OF A NEW CLAUSE.

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council:

1. Notes the status of outstanding Council resolutions from February 2018 to December 2023, as set out in the attachment to the report.
2. Officers include the date of comment in the 'comments' column for new comments in future status updates.

FC/5.2/24.03 Bulga Road and Military Road, Dover Heights - Verge Maintenance (A14/0144)

MOTION / DECISION

Mover: Cr Gray
Seconder: Cr Fabiano

That Council retains the remaining Sydney golden wattle (*Acacia longifolia*) and coastal tea trees (*Leptospermum laevigatum*) at the intersection of Bulga Road and Military Road, Dover Heights, and continues to monitor the trees in accordance with Council's regular maintenance schedule.

FC/5.3/24.03 Petition - Speed Hump at 51 York Road, Queens Park (A03/0892)**MOTION**

Mover: Cr Masselos

Seconder: Cr Gray

That Council:

1. Notes the petition to remove the speed hump in front of 51 York Road, Queens Park.
2. Notes that the speed hump was installed as part of the 40 km/h speed limit changes.
3. Investigates the residents' concerns about vibrations and road noise.
4. Officers prepare a report to the Traffic Committee if action is required.

THE MOVER OF THE MOTION ACCEPTED THE ADDITION OF A NEW CLAUSE SUCH THAT THE MOTION NOW READS AS FOLLOWS:

That Council:

1. Notes the petition to remove the speed hump in front of 51 York Road, Queens Park.
2. Notes that the speed hump was installed as part of the 40 km/h speed limit changes.
3. Investigates the residents' concerns about vibrations and road noise.
4. Officers assess in greater detail other potential options to reduce vehicle speeds in this area.
5. Officers prepare a report to the Traffic Committee if action is required.

FORESHADOWED MOTION (LAPSED)

Mover: Cr Burrill

That Council:

1. Officers prepare a report to the April Traffic Committee recommending the removal of the flat-top speed hump.
2. Officers assess in greater detail other potential options to reduce vehicle speeds in this area, with a future report to the Traffic Committee outlining options.
3. Notes that funding would need to be sought through a quarterly budget amendment to undertake these works.

THE MOTION WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council:

1. Notes the petition to remove the speed hump in front of 51 York Road, Queens Park.
2. Notes that the speed hump was installed as part of the 40 km/h speed limit changes.
3. Investigates the residents' concerns about vibrations and road noise.

4. Officers assess in greater detail other potential options to reduce vehicle speeds in this area.
5. Officers prepare a report to the Traffic Committee if action is required.

F Duff (chief petitioner) addressed the meeting.

FC/5.4/24.03 Petition - Speed Humps and Reduced Speed Limit at 81-99 Hewlett Street, Bronte (A03/0543)

MOTION / DECISION

Mover: Cr Kay
Seconder: Cr Lewis

That Council:

1. Refers the petition to install speed humps and reduce the speed limit between 81 Hewlett Street and 99 Hewlett Street, Bronte, to the Executive Manager, Infrastructure Services, for consideration.
2. Officers consider measures to slow vehicles, improve pedestrian safety and prevent the narrow lower section of Hewlett Street being used as a 'rat run', including those suggested in the petition, and prepare a report to the Traffic Committee if action is required.

S Ruddock (chief petitioner) and D Flematti addressed the meeting.

FC/5.5/24.03 Petition - Resident Parking Scheme Area 6 - Hastings Parade, North Bondi (A16/0643)

Cr Goltsman declared a less than significant non-pecuniary interest in this item and informed the meeting that he previously lived in Hastings Parade.

Cr Burrill declared a less than significant non-pecuniary interest in this item and informed the meeting that she owns property in Brighton Boulevard.

MOTION

Mover: Cr Gray
Seconder: Cr Goltsman

That Council:

1. Notes the petition to reverse Council's decision to extend Resident Parking Scheme (RPS) Area 6 to the eastern end of Hastings Parade, North Bondi.
2. Retains the extended area, as a majority of residents remain in favour of the RPS.
3. Offices monitor the performance of the RPS.

THE MOVER OF THE MOTION ACCEPTED AN AMENDMENT TO CLAUSE 3.

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council:

1. Notes the petition to reverse Council's decision to extend Resident Parking Scheme (RPS) Area 6 to the eastern end of Hastings Parade, North Bondi.
2. Retains the extended area, as a majority of residents remain in favour of the RPS.
3. Offices monitor the performance of the RPS through regular patrols and, if required, prepare a report to the Traffic Committee if changes are required.

S O'Halloran (chief petitioner) and R O'Connor addressed the meeting.

FC/5.6/24.03 Petition - Bus Stop Relocation - Bondi Road (A20/0076)

MOTION

Mover: Cr Gray
Seconder: Cr Fabiano

That Council refers the petition to relocate the bus stop at the Health Food Emporium (263–265 Bondi Road, Bondi) to the Royal Hotel (283 Bondi Road, Bondi) to Transport for New South Wales (TfNSW) for consideration, as TfNSW determines the location of bus stops.

THE MOVER OF THE MOTION ACCEPTED AN AMENDMENT TO THE MOTION.

THE MOTION AS AMENDED WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council refers the petition and any community feedback already received in relation to the proposal to relocate the bus stop at the Health Food Emporium (263–265 Bondi Road, Bondi) to the Royal Hotel (283 Bondi Road, Bondi) to Transport for New South Wales (TfNSW) for consideration, as TfNSW determines the location of bus stops.

6. Urgent Business

There was no urgent business.

7. Meeting Closure

THE MEETING CLOSED AT 7.46 PM.

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SIGNED AND CONFIRMED
CHAIR
7 MAY 2024

REPORT
FC/5.1/24.05

Subject: Waverley Park and Hugh Bamford Reserve - Sports Field Licences - Post-Exhibition

TRIM No: A22/0369

Manager: Nikolaos Zervos, Executive Manager, Infrastructure Services

Director: Sharon Cassidy, Director, Assets and Operations

RECOMMENDATION:

That Council:

1. Approves in principle the granting of licences of up to five years for the use of the following sports fields and outdoor courts:
 - (a) Waverley Park Oval.
 - (b) Waverley Park #2 (synthetic).
 - (c) Waverley Park #3.
 - (d) Waverley Park netball courts.
 - (e) Waverley Park multi-purpose courts.
 - (f) Waverley Park Southern Club Room (Margaret Whitlam Recreation Centre).
 - (g) Hugh Bamford Reserve sports field.
2. Notes that:
 - (a) A tender process will be undertaken to seek licensees, with a report to be prepared to Council to grant the licences to the preferred tenderers.
 - (b) Rodney Reserve and Barracluff Park are Crown land and will be available for long-term licence agreements following the adoption of plans of management.
 - (c) Dudley Page Reserve is owned by Sydney Water, with public use of the reserve covered under an agreement with Council currently under renewal, and that long-term licences for sporting activities may be granted once agreements are finalised with Sydney Water.

1. Executive Summary

The sporting facilities in Waverley Park and Hugh Bamford Reserve are on Crown land. Council is Crown Land Manager for the land. Under the *Crown Land Management Act 2016*, Council Crown Land Managers can administer Crown land under the express authorisation for leases, licences and other estates in the

adopted plan of management (PoM) and under the public land provisions (section 47A) of the *Local Government Act 1993*, this includes issuing leases and licences.

Council holds several short-term licence agreements with sporting clubs for the use of our playing fields in Waverley Park and Hugh Bamford Reserve. We also take short-term hirer agreement bookings of these facilities. The proposed long term licence agreements will provide the community access to a range of sporting and recreational activities and supports our local clubs, fulfilling our goals in the Waverley Community Strategic Plan 2018-2029. The agreements also provide clubs with certainty regarding the availability of sports facilities, enabling them to plan for consecutive seasons.

The proposal to grant long-term licences was publicly exhibited beyond the required 28 days to account for the 2023 end of year holiday period. The proposal was placed on public exhibition with submissions open via email or the dedicated Have Your Say Page from 6 December 2023 to 31 March 2024 to provide the community with the opportunity to review the proposal and provide further feedback.

There was minimal direct feedback received during the public exhibition period, with seven submissions made via Have Your Say and three direct email submissions. Despite the low number of submissions, engagement numbers for the dedicated Have your Say Page and social media posts were equivalent to recent engagement campaigns, suggesting the low engagement did not reflect a limited reach of the campaign. Given the low number of submissions received, the consultation results are summarised within this report, rather than within a separate consultation summary.

2. Introduction/Background

The purpose of issuing licences for Council sporting facilities is to ensure an equitable and consistent approach to their use—with a view to facilitating appropriate asset management, promoting the viability of sporting groups, and encouraging maximum utilisation of Council’s sporting fields, courts, and indoor sports centres.

Under the *Crown Lands Management Act (CLM Act)*, a lease or licence is a type of tenure that gives permission to occupy and use Crown land for a specified purpose and term. The CLM Act enables council, as Crown Land Managers (CLM), to enter leases and licences under the *Local Government Act* once a compliant plan of management is in place or the land is classified as operational, whichever occurs first. Both Waverley Park and Williams Park and Hugh Bamford Reserve have plans of management in place.

Other Council reserves on Crown land, such as Rodney Reserve and Barracluff Park, do not have plans of management in place, and as a result Council is only able to offer short term 12-month licences and ongoing venue hire agreements at these locations. Both sites are intended for long-term licence agreements following the completion and adoption of their respective plans of management.

Dudley Page Reserve is owned by Sydney Water, with public use of the reserve covered under an agreement with Council currently under renewal, and that long-term licences for sporting activities may be granted once agreements are finalised with Sydney Water.

Due to staff departures and workload commitments, Council was unable to commence the expression of interest (EOI) process before the winter 2024 season. To ensure clubs were able to commit to the 2024 winter season in Waverley, Council entered short term licence agreements with current clubs up to 31 August 2024 (see resolution FC/5.9/23.11 above). The intention is to have new licences established prior to the 2025 winter season and beyond.

The EOI process to establish long-term licences for the sports fields and outdoor courts is a two-step process that requires Council to publicly advertise its intention to offer community facilities for long-term licence in accordance with *Section 47 LGA*, followed by an EOI and Tender process to shortlist suitable clubs

and sporting organisations before entering into extended negotiations on lease agreement terms and conditions.

The Community Sports Facilities Long-term Licence will align with the approved licence activities as outlined in both the Waverley Park Plan of Management and Williams Park & Hugh Bamford Reserve Plan of Management. The Waverley Park Plan of Management was developed through research and three rounds of public consultation including a final public exhibition period in 2023 before it was adopted by Council in November 2023. Similarly, a plan of management for Williams Park and Hugh Bamford Reserve was completed in 2020 and adopted by council in June 2020 following community consultation.

The PoMs for both sites must clearly state what types of leases, licences and other estates are allowed. These activities must support the Crown Reserve purpose for ‘public recreation’ and be consistent with the core objectives of the respective community land categorisations. The Community Sports Facilities Long-term Licence will align with the approved licence activities as outlined in both the Waverley Park Plan of Management and Williams Park & Hugh Bamford Reserve Plan of Management.

For sporting clubs running grass roots community competitions, a long-term licence provides the clubs with assurance that they can host competitive matches over consecutive years, building on the club’s participation rates and long-term sustainability as an organisation.

3. Relevant Council Resolutions

| Meeting and date | Item No. | Resolution |
|---|--------------|---|
| Finance, Operations and Community Services Committee 7 November 2023 | FC/5.9/23.11 | That Council: <ol style="list-style-type: none"> 1. Grants new short-term licence agreements with the sporting clubs and organisations set out in Table 1 of the report for the use of sports fields up to 31 August 2024. 2. Authorises the General Manager or delegate to complete negotiations and execute all necessary documentation to finalise the matter. |
| Finance, Operations and Community Services Committee 1 November 2022 | FC/5.2/22.11 | That Council: <ol style="list-style-type: none"> 1. In accordance with section 47A of the <i>Local Government Act 1993</i>, publicly notifies and exhibits for a minimum of 28 days Council’s proposal to grant licences of three years with one two-year option for the long-term hire of the following sports fields and outdoor courts: <ol style="list-style-type: none"> (a) Waverley Park Oval. (b) Waverley Park #2 (synthetic). (c) Waverley Park #3. (d) Waverley Park netball courts. (e) Waverley Park multipurpose courts. (f) Waverley Park Southern Club Room (Margaret |

| | | |
|--------------------------|--------------|---|
| | | <p>Whitlam Recreation Centre).</p> <p>(g) Hugh Bamford Reserve sports field.</p> <p>(h) Rodney Reserve sports field.</p> <p>(i) Dudley Page Reserve.</p> <p>2. Undertakes an expression of interest (EOI) process for a minimum of 42 days for the long-term hire of the sports fields and outdoor courts above.</p> <p>3. Officers prepare a report to Council following the EOI period.</p> |
| Council 15 March 2022 | CM/8.5/22.03 | <p>That Council:</p> <p>1. Ensures that sporting organisations and clubs that receive grants and funding from Council provide:</p> <p>(a) Equal prize money for both boys and girls, and men and women, at all levels of competition.</p> <p>(b) Equal opportunity (entry positions, space, time, training, resources) for girls and boys, and men and women to participate in events including competitions and training.</p> <p>(c) An actionable strategy to increase the participation, engagement and ongoing support of women and girls at all levels of competition.</p> <p>2. Affirms that organisations and clubs that do not currently satisfy these criteria can still receive support if they have concrete plans to implement these by 2025.</p> |

4. Discussion

Council's open spaces are planned for, and managed through, the Open Space and Recreation Strategy (OSRS) and parks and reserves' respective plans of management. The OSRS helps to understand the priorities for our parks to deliver quality greenspace and community recreation outcomes, as well as provide direction in their management.

For Council to establish long-term licences it must publicly notify the community what community land will be used, seek written feedback and report that feedback to Council for consideration.

Council must meet its obligations under the *Crown Lands Management Act 2016* (CLM Act) and *Local Government Act 1993* (LG Act). Division 3.4 of the *CLM Act* specifies how Crown land should be managed by Council. Formal use of sporting facilities is enabled through the granting of a short-term or long-term licence to groups for the use of community land in accordance with sections 45 through 47D of the LG Act and part 2, division 2 of the LG Act.

Public exhibition

The proposal to grant long term leases and licences was publicly exhibited 6 December 2023 to 31 March 2024 to provide the community with the opportunity to review the proposal and make submissions by email or submit written submissions via the submissions portal on the dedicated Have Your Say page. This was longer than the statutory 28 days to provide the community additional time to make a submission after the busy Christmas holiday period.

A range of engagement methods were used to maximise the opportunity for community participation. The methods used align with the IAP2 model for community engagement which has been adopted by Council, and in accordance with the public notification requirements as prescribed by section 47 of LG Act, including:

- Have Your Say website – 579 page views, 528 visitors, 12 project followers, 7 submissions.
- Social Media Engagement – 27 Engagements with Facebook Posts, 25 Engagements with Instagram Posts.
- On-site posters – 15 posters displayed at Waverley Park sports facilities and entrances, 4 displayed at Hugh Bamford Reserve entrances.
- Email notifications – Precinct committee notifications and email notifications to sports clubs: Maccabi Hakoah Football Club, Waverley Rugby Club, Sydney Roosters Juniors (rugby league), Bondi United Football Club, Clan na Gael Gaelic Athletics Club, Queens Park Football Club, UTS Australian Football Club (Bats – AFL) and Waverley Old Boys Football Club.
- Have Your Say engagement e-newsletter – Over 9,000 recipients.
- Notification letters – Sent to residents immediately adjacent to both sites.

While the number of submissions was low, the page views (579 views) and visitor numbers (528 visits) were in line with recent related engagement items (Bronte Park and Tamarama PoMs). Engagement material produced to support the public exhibition period is contained within Attachment 1.

Summary of feedback and key ideas

Written submissions were the accepted form of feedback via Council's Have Your Say Page in relation to the proposed leases and licences, where seven submissions were received.

The open format of written responses allowed respondents to comment on a range of issues, many of which were unrelated to the proposal.

There was some confusion from sporting clubs in relation to the public notification period, with some emails received from sports clubs confusing the public notification period with the Round 1 expression of interest phase. Officers quickly reconfirmed with the clubs this stage was simply Council meeting its obligations under the LG Act to notify the public of its intent to offer licences at venues before proceeding to take sporting club submissions.

Four of the submissions received during the public exhibition period explicitly stated support for long-term sporting licences. Two written submissions expressed a desire to ensure equity of use for passive recreation activities (i.e. non-competitive sporting activities) was maintained for the community, especially on weekends. One submission raised concern about the lack of amenities, public transport and existing parking at Hugh Bamford Reserve, and one submission raised a concern about the equity of unpaid/ free access to sports fields.

This feedback is in line with feedback received in the preparation of both the Waverley Park PoM, the Williams Park and Hugh Bamford Reserve PoM, and the balance of active and passive recreation and sporting activities is acknowledged and addressed as an ongoing concern within the Waverley Open Space and Recreation Strategy.

Key findings from the public exhibition and written responses have been addressed in the relevant PoM Action plans or are covered within the provisions of the LG Act. The key concerns that arose from the combined responses received from the written responses, and their resolution within the relevant plans of management, existing policies and provisions or legislation are summarised in the table below:

Table 1. Feedback and response.

| Feedback | PoM Response / Existing Policy Provision | Legislative response |
|--|--|---|
| <p>Maintain and balance provision of access to sports fields for informal use.</p> | <p>Waverley Park PoM & Williams Park and Hugh Bamford Reserve PoM, Sections:</p> <ul style="list-style-type: none"> • 4.3. Playing and relaxing. • 4.3.2. Recreation activities. <p>Waverley Park PoM Section 6.3.1 Action plan item C.2 Provide Adaptable and flexible spaces to accommodate a variety of interest groups –</p> <ul style="list-style-type: none"> • Provide adaptable and flexible spaces to accommodate a variety of interest groups and sub actions: Provide multi-use facilities where possible that support a number of different uses Provide non-gendered amenity facilities that encourage an increase in participation. Investigate enhancements to sports facilities that also facilitate passive recreational access and use of the park without unduly impacting current usage. Facilitate recommendations from the sports field improvement plan. Make the amenity building near the multi-purpose courts available for all users of the courts, through the EOI process. Hirers to include sports clubs, commercial hirers and other interested parties. <p>Williams Park and Hugh Bamford Reserve PoM, Sections:</p> <ul style="list-style-type: none"> • 6.3.1 Action C.1.1 Maintain casual use of level grassed area at Hugh Bamford as a community village green. • C2.1 Hugh Bamford Reserve - Provide adequate facilities to support casual recreational use but | <p>Local Environment Plan 1993 – section 36.5 The core objectives for management of community land categorised as a sportsground are-</p> <p>(a) to encourage, promote and facilitate recreational pursuits in the community involving organised and informal sporting activities</p> <p>(b) to ensure that such activities are managed having regard to any adverse impact on nearby residences.</p> |

| | | |
|--|---|--|
| <p>Provide free and equitable access to sports and fitness facilities for public use at Waverley Park.</p> | <p>avoid enhancements to facilities that could limit long term flexibility.</p> <ul style="list-style-type: none"> • C2.2 Williams Park -Investigate enhancements that facilitate passive recreational access and use of the park without unduly impacting golf usage. <p>Waverley Park PoM Section 6.3.1 Action plan item C.2 Provide Adaptable and flexible spaces to accommodate a variety of interest groups –</p> <ul style="list-style-type: none"> • Item xv Construct new fitness station in north east corner of the park – delivered early 2024. <p>Policy response:</p> <ul style="list-style-type: none"> • Waverley Park multi-purpose courts are suitable for Netball, Basketball and Tennis, and available for use by the general public free of charge for one hour. Refer: www.waverley.nsw.gov.au/recreation/parks_by_suburbs/suburbs/waverley_park_-_multi-purpose-courts | |
| <p>Lack of provision of amenities at Hugh Bamford Reserve restricts use of sports fields.</p> | <p>Williams Park and Hugh Bamford Reserve PoM, Figure 6.1 Design and Setting: The Masterplan:</p> <ul style="list-style-type: none"> • Provide day to day publicly accessible toilets at modified existing community hall. <p>Item 6.1.1 Buildings in the park – Building controls:</p> <ul style="list-style-type: none"> • Hugh Bamford hall: This plan recommends investigation of the following improvements to the community hall building: Provide publicly accessible toilets. <p>Item 6.1.2 Action Plan</p> <ul style="list-style-type: none"> • 4.3 – Investigate, design and implement upgrades to the Hugh Bamford Reserve Hall to address a range of issues as outlined in 6.1.1.3: <ul style="list-style-type: none"> • Provide publicly accessible toilets | |

5. Financial impact statement/Time frame/Consultation

The leasing and licensing of Crown Land ensures there is legal and suitable occupation of Crown Land. The council CLM is required to ensure all monies received from the use of community land is directed to maintaining and sustaining long-term use and enjoyment of the reserves to the benefit of everyone in the community. The income generated from leasing and licensing is a primary form of funding for a CLM. It allows a CLM to cover long-term running costs (at a minimum) and invest over the long term for future generations to use and enjoy the Crown land in their community.

6. Conclusion

The Community Sports Facilities Long-term Licences align with the approved licence activities in both the Waverley Park Plan of Management and the Williams Park and Hugh Bamford Reserve Plan of Management. Both PoMs are current and have been adopted by Council.

The Community Sports Facilities Long-term Licence will support the gazetted purposes of the reserves for 'public recreation' as noted in the respective PoMs and continue to enable and encourage community-based sporting clubs in Waverley, supporting the mental and physical health and wellbeing of our community.

The procurement process for the award of the long-term licenses will commence in early 2024 and consist of two stages: an expression of interest process to shortlist suitable clubs and organisations followed by a tender process. Council has commenced the EOI process with the aim of completing all licence agreements towards the end of the 2024 winter season. New licence agreements would then be in place ready for the 2025 winter season.

Officers will report on their recommendations to award licences later this year.

1. Attachments

1. Sports field licences engagement material - March 2024 [↓](#) .

Waverley Community Sporting Facilities – Long term Licences Consultation Material

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Appendix A – Posters

Panels installed around Waverley Park and Hugh Bamford Reserve



Licence agreements for Council sporting facilities

Proposal to grant long-term licence agreements for Council sporting fields, sports courts and Margaret Whitlam Recreation Centre.

Notice is given that Council proposes to grant long-term licence agreements in respect of community land to which Section 47A of the Local Government Act 1993 applies.

The proposed license agreements apply to the following premises:

| Premises | Crown Land | Address | Deposited Plan |
|--|--------------------|---------------------------------|------------------|
| Waverley Park - sports fields and sports courts | Reserve No. 500494 | Bondi Road, Bondi Junction 2022 | Lot 31 DP1087364 |
| Waverley Park - Margaret Whitlam Recreation Centre | Reserve No. 500494 | Bondi Road, Bondi Junction 2022 | Lot 31 DP1087364 |



Further information and to provide feedback:
haveyoursay.waverley.nsw.gov.au/Lease-licence-for-Sporting-Facilities




Licence agreements for Council sporting facilities

Proposal to grant long-term licence agreements for Council sporting fields.

Notice is given that Council proposes to grant long-term licence agreements in respect of community land to which Section 47A of the Local Government Act 1993 applies.

The proposed license agreements apply to the following premises:

| Premises | Crown Land | Address | Deposited Plan |
|--------------------------------------|-------------------|---------------------------------|---------------------------|
| Hugh Bamford Reserve - Sports Fields | Reserve No. 93444 | Military Road, North Bondi 2026 | Lot 291 and 292 DP1145042 |



Further information and to provide feedback:
haveyoursay.waverley.nsw.gov.au/Lease-licence-for-Sporting-Facilities



REPORT
FC/5.2/24.05**WAVERLEY**
COUNCIL

Subject: Petition - Fletcher Street, Tamarama - Speed Restrictions

TRIM No: A03/0661

Manager: Nikolaos Zervos, Executive Manager, Infrastructure Services

Director: Sharon Cassidy, Director, Assets and Operations

RECOMMENDATION:

That Council:

1. Notes the petition to implement speed humps and speed restrictions in Fletcher Street, Tamarama.
2. Notes that Council has not received a debrief from NSW Police on the incident referred to in the petition and that the cause of the incident is yet to be determined.
3. Notes that Fletcher Street is included in the planned 40 km/h speed limit changes and that Council has recently installed line marking upgrades in the street.
4. Considers the petition as part of its ongoing work to achieve zero fatalities and serious injuries in the transport system.
5. Considers further traffic calming improvements in Fletcher Street as part of Council's longer-term work program and continues to work with Transport for New South Wales to implement the 40 km/h speed limit strategy before any shorter-term action is taken.

1. Executive Summary

Council has received a petition containing 103 signatures requesting speed humps and speed restrictions in Fletcher Street, Tamarama. The petition follows a collision between a vehicle driver and a pedestrian in which the pedestrian was fatally injured.

Fletcher Street was included in the 40 km/h speed limit change project study. Council continues to work with Transport for New South Wales (TfNSW) to enact this area-wide speed limit reduction. To support the ongoing transition to a 40 km/h speed limit, speed humps, traffic islands, road markings and other traffic calming devices have been implemented. In October 2022, Council improved the line markings on Fletcher Street. Analysis suggests that these have contributed to reduced vehicle speeds on the street. It is recommended that further action be undertaken only once outcomes of the change to the 40 km/h speed limit are understood.

2. Introduction/Background

Council accepts petitions from persons who have an interest in the Waverley local government area as residents, landowners, businesses or in some other capacity. Petitions must concern matters that Council is authorised to determine.

3. Relevant Council Resolutions

| Meeting and date | Item No. | Resolution |
|--|--------------|---|
| Strategic Planning and Development Committee 3 March 2020 | PD/5.3/20.03 | That Council, in relation to the 40 km/h speed limit change project: <ol style="list-style-type: none"> 1. Receives and notes the summary of community feedback attached to this report (Attachment 1). 2. Endorses the recommended traffic calming measures identified in Attachment 2 to this report. 3. Proceeds to detailed design of the recommended traffic calming measures, with a report to be considered by the Traffic Committee before proceeding to procurement for the construction phase. |

Council installed the recommended traffic calming measures—improved line markings—for Fletcher Street in October 2022.

4. Discussion

The petition states:

On Saturday night a 28-year-old man tragically lost his life on Fletcher Street, Tamarama, after he was allegedly hit by a car.

This is the second time a vehicle has lost control on the street.

Cars drive too quickly down Fletcher and therefore we must introduce speed bumps or speed restrictions before another fatal incident occurs.

The current speed limit on Fletcher Street and surrounding streets is 50kph. The council have previously proposed changing this to 40kph, however nothing has been done!!!!

Innocent lives shouldn't be lost when simple precautions can be put in place.

The petition complies with Council's Petitions Policy.

The petition contains 103 signatures. Of these signatures, approximately 20 are from the Waverley local government. This does not suggest a non-compliant petition or diminish the nature of the concern; however, it may suggest that not all signatories are directly familiar with the local street network.

Council has not received a debrief from NSW Police on the incident referred to in the petition and the cause of the incident is yet to be determined.

Technical analysis

Council has been working toward changing local street speed limits to 40 km/h. Multiple local streets, including Fletcher Street, were assessed as part of a consultant study completed in 2019. The study's key findings related to Fletcher Street include:

- Average vehicle speeds of 44 km/h and 85th percentile speeds at 50 km/h, meaning that most vehicles are driving at or below the speed limit.
- Lower casualty collision rates than most of the other streets assessed in the area.
- Physical traffic-calming treatments were not considered appropriate at the time, given the street’s geometric conditions, and that it supports bus travel.

Based on these findings, the report recommended improved line markings to provide more defined parking and travel lanes. These line markings were installed in October 2022 to facilitate a change in speed limits to 40 km/h. Council continues to work with TfNSW to enact the speed limit change.

Council officers have undertaken more recent analysis of vehicle speeds along Fletcher Street. Anonymised crowd-sourced vehicle travel data from Q1 2024 is summarised in Figure 1 below. The figure provides the 85th percentile speed. The 85th percentile speed is that which most vehicles (85%) are found to be travelling at or slower than. This is a standard assessment metric used in industry.

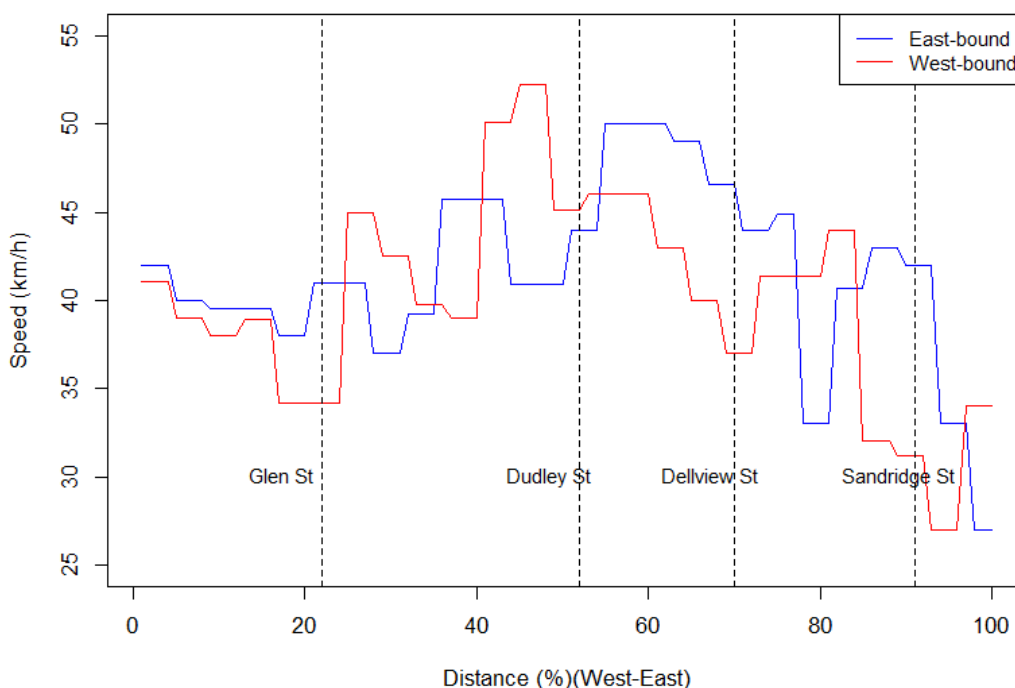


Figure 1. Speed profile on Fletcher Street (85th percentile street).

As shown in the figure, 85th percentile speeds are almost entirely at or lower than the posted speed limit of 50 km/h throughout Fletcher Street. The vehicle speeds are generally lower in curved sections of the street. Summarised across the length of Fletcher Street, the 85th percentile speed for the entire street was calculated to be approximately 41 km/h.

A significant reduction in 85th percentile speeds between the 2019 and 2024 analyses has been observed— from 50km/h to 41 km/h. While the two analyses differed in their methodology, the magnitude of the change indicates that there has been an actual reduction in vehicle speeds. This suggests that the line marking improvements have contributed to lower vehicle speeds on Fletcher Street. The improvements are in line with Council’s plan to change the street to a 40 km/h posted speed limit. The change to 40 km/h is anticipated to reinforce the line marking improvements, and further reduce speeds.

5. Financial impact statement/Time frame/Consultation

There is no unbudgeted cost to Council in receiving the petition. Officers will consider the petition as part of Council’s longer-term work program.

6. Conclusion

Past consultant study indicated that typical vehicle speeds were in line with the 50 km/h posted speed limit. Additional analysis suggests that improvements to line-markings implemented in October 2022 have contributed to reduced vehicle speeds.

It is recommended that Council continues to work with TfNSW to deliver the 40 km/h speed limit changes. Council officers anticipate the speed limit change will further impact travel behaviour and reduce associated speeds. Once sufficient time has elapsed after implementation, it will be possible for Council and project partners to assess impacts and consider the need for any further interventions. Based on the above, council officers do not recommend additional traffic-calming improvements in the shorter-term. Council officers recommend that these are considered as part of Council's longer-term work program.

7. Attachments

Nil.