



W A V E R L E Y
C O U N C I L

FINANCE, OPERATIONS AND COMMUNITY SERVICES COMMITTEE MEETING

A meeting of the FINANCE, OPERATIONS AND COMMUNITY SERVICES COMMITTEE will be held at the
Boot Factory, Spring Street, Bondi Junction at:

7.00 PM, TUESDAY 5 AUGUST 2025

A handwritten signature in black ink, appearing to read 'Emily Scott'.

Emily Scott
General Manager

Waverley Council
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Bondi Junction NSW 1355
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Delegations of the Finance, Operations and Community Services Committee

On 18 March 2025, Waverley Council delegated to the Finance, Operations and Community Services Committee the authority to determine any matter other than:

1. The matters in s 377(1) of the *Local Government Act 1993*, which are as follows:
 - (a) The appointment of a general manager.
 - (b) The making of a rate.
 - (c) A determination under section 549 as to the levying of a rate.
 - (d) The making of a charge.
 - (e) The fixing of a fee.
 - (f) The borrowing of money.
 - (g) The voting of money for expenditure on its works, services or operations.
 - (h) The compulsory acquisition, purchase, sale, exchange or surrender of any land or other property (but not including the sale of items of plant or equipment).
 - (i) The acceptance of tenders to provide services currently provided by members of staff of the council.
 - (j) The adoption of an operational plan under section 405.
 - (k) The adoption of a financial statement included in an annual financial report.
 - (l) A decision to classify or reclassify public land under Division 1 of Part 2 of Chapter 6.
 - (m) The fixing of an amount or rate for the carrying out by the council of work on private land.
 - (n) The decision to carry out work on private land for an amount that is less than the amount or rate fixed by the council for the carrying out of any such work.
 - (o) The review of a determination made by the council, and not by a delegate of the council, of an application for approval or an application that may be reviewed under section 82A of the *Environmental Planning and Assessment Act 1979*.
 - (p) The power of the council to authorise the use of reasonable force for the purpose of gaining entry to premises under section 194.
 - (q) A decision under section 356 to contribute money or otherwise grant financial assistance to persons.
 - (r) A decision under section 234 to grant leave of absence to the holder of a civic office.
 - (s) The making of an application, or the giving of a notice, to the Governor or Minister.
 - (t) This power of delegation.
 - (u) Any function under this or any other Act that is expressly required to be exercised by resolution of the council.

Statement of Ethical Obligations

Councillors are reminded of their oath or affirmation of office made under section 233A of the Act and their obligations under Council's code of conduct to disclose and appropriately manage conflicts of interest.

Live Streaming of Meeting

This meeting is streamed live via the internet and an audio-visual recording of the meeting will be publicly available on Council's website.

By attending this meeting, you consent to your image and/or voice being live streamed and publicly available.

AGENDA

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The Chair will read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our Local Government Area.

1. Apologies

2. Declarations of Pecuniary and Non-Pecuniary Interests

3. Addresses by Members of the Public

4. Confirmation of Minutes

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5. Reports

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6. Urgent Business

7. Meeting Closure

CONFIRMATION OF MINUTES FC/4.1/25.08



Subject: Confirmation of Minutes - Finance, Operations and Community Services Committee Meeting - 6 May 2025

TRIM No: A25/0080

Manager: Richard Coelho, Executive Manager, Governance

RECOMMENDATION:

That Council confirms the minutes of the Finance, Operations and Community Services Committee meeting held on 6 May 2025 as a true record of the proceedings of that meeting.

Introduction/Background

The minutes of committee meetings must be confirmed at a subsequent meeting of the committee, in accordance with clause 20.23 of the Code of Meeting Practice.

Attachments

1. Finance, Operations and Community Services Committee Meeting Minutes - 6 May 2025 .



**MINUTES OF THE FINANCE, OPERATIONS AND COMMUNITY SERVICES COMMITTEE MEETING
HELD AT THE BOOT FACTORY, SPRING STREET, BONDI JUNCTION ON
TUESDAY, 6 MAY 2025**

Present:

Councillor Katherine Westwood (Chair)	Lawson Ward
Councillor Will Nemesh (Mayor)	Hunter Ward
Councillor Keri Spooner (Deputy Mayor)	Waverley Ward
Councillor Ludovico Fabiano	Waverley Ward
Councillor Dov Frazer	Hunter Ward
Councillor Steven Lewis	Hunter Ward
Councillor Paula Masselos	Lawson Ward
Councillor Margaret Merten	Bondi Ward
Councillor Joshua Spicer	Waverley Ward
Councillor Michelle Stephenson	Bondi Ward
Councillor Lauren Townsend	Lawson Ward
Councillor Dominic Wy Kanak	Bondi Ward

Staff in attendance:

Emily Scott	General Manager
Sharon Cassidy	Director, Assets and Operations
Tara Czinner	Director, Corporate Services
Fletcher Rayner	Director, Planning, Sustainability and Compliance
Ben Thompson	Director, Community, Culture and Customer Experience

At the commencement of proceedings at 7.11 pm, those present were as listed above.

Crs Frazer, Townsend and Wy Kanak attended the meeting by audio-visual link.

At 7.24 pm, during the consideration of item FC/5.2/25.05, the meeting adjourned for four minutes to consider amendments to the motion. At 7.28 pm, the meeting resumed.

PRAYER AND ACKNOWLEDGEMENT OF INDIGENOUS HERITAGE

The chair read the following Opening Prayer and Acknowledgement of Indigenous Heritage:

God, we pray for wisdom to govern with justice and equity. That we may see clearly and speak the truth and that we work together in harmony and mutual respect. May our actions demonstrate courage and leadership so that in all our works thy will be done. Amen.

Waverley Council respectfully acknowledges our Indigenous heritage and recognises the ongoing Aboriginal traditional custodianship of the land which forms our local government area.

1. Apologies

There were no apologies.

2. Declarations of Pecuniary and Non-Pecuniary Interests

The chair called for declarations of interest and none were received.

3. Addresses by Members of the Public

There were no addresses by members of the public.

4. Confirmation of Minutes

**FC/4.1/25.05 Confirmation of Minutes - Finance, Operations and Community Services
Committee Meeting - 1 April 2025 (A25/0080)**

MOTION / UNANIMOUS DECISION

Mover: Cr Nemesh
Seconder: Cr Spicer

That Council confirms the minutes of the Finance, Operations and Community Services Committee meeting held on 1 April 2025 as a true record of the proceedings of that meeting.

5. Reports

FC/5.1/25.05 Community Engagement Strategy - Exhibition (A24/0110)

MOTION

Mover: Cr Spicer
Seconder: Cr Nemesh

That Council:

1. Publicly exhibits the draft Community Engagement Strategy attached to the report (Attachment 1) for 28 days.
2. Officers prepare a report to Council following the exhibition period.

AMENDMENT

Mover: Cr Masselos
Seconder: Cr Merten

That clause 1 be amended to read as follows:

‘Publicly exhibits the draft Community Engagement Strategy attached to the report (Attachment 1) for 28 days, subject to the following amendment:

- (a) Page 44 of the agenda, clause 3.3 – Amend to read as follows:

“Completed – 100 m minimum notification radius established for most projects.”

THE AMENDMENT WAS PUT AND DECLARED LOST.

THE MOTION WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council:

1. Publicly exhibits the draft Community Engagement Strategy attached to the report (Attachment 1) for 28 days.
2. Officers prepare a report to Council following the exhibition period.

Cr Wy Kanak requested that his vote against the motion be recorded in the minutes.

FC/5.2/25.05 NSW Companion Animals Laws - Submission (A06/0149)

MOTION

Mover: Cr Townsend
Seconder: Cr Nemesh

That Council approves the submission to the Office of Local Government attached to the report (Attachment 1) on the review of the *Companion Animals Act 1998*, subject to the following amendments:

1. Acknowledges that excessive regulation can act as a barrier to participation and responsible pet ownership.

2. Affirms that pet ownership, particularly among families with children, is a vital part of Australian life.
3. Notes the benefit of dog-walking for young people, including independence, physical activity and wellbeing.
4. Does not support the criminalisation of individuals for having their dogs off-leash in designated non-off-leash areas.
5. Page 72 of the agenda: delete reference to 'person aged 16 or over'.
6. Page 71 of the agenda, paragraph 2: delete the word 'explicitly' and note that age should not necessarily be a characteristic of 'responsible dog control in public.'
7. Page 71 of the agenda, paragraph 3: delete the words 'such as mandatory court appearance'.
8. Supports mandated owner training for any individual declared the owner of a menacing or dangerous dog.

AMENDMENT

Mover: Cr Lewis
Seconder: Cr Masselos

That clause 5 be deleted.

THE AMENDMENT WAS PUT AND DECLARED LOST.

THE MOTION WAS THEN PUT AND DECLARED CARRIED.

DECISION

That Council approves the submission to the Office of Local Government attached to the report (Attachment 1) on the review of the *Companion Animals Act 1998*, subject to the following amendments:

1. Acknowledges that excessive regulation can act as a barrier to participation and responsible pet ownership.
2. Affirms that pet ownership, particularly among families with children, is a vital part of Australian life.
3. Notes the benefit of dog-walking for young people, including independence, physical activity and wellbeing.
4. Does not support the criminalisation of individuals for having their dogs off-leash in designated non-off-leash areas.
5. Page 72 of the agenda: delete reference to 'person aged 16 or over'.
6. Page 71 of the agenda, paragraph 2: delete the word 'explicitly' and note that age should not necessarily be a characteristic of 'responsible dog control in public.'
7. Page 71 of the agenda, paragraph 3: delete the words 'such as mandatory court appearance'.

8. Supports mandated owner training for any individual declared the owner of a menacing or dangerous dog.

FC/5.3/25.05 Pedestrian Crossings - Macpherson Street, Bronte, St Thomas Street, Bronte, and Warners Avenue, Bondi Beach (A25/0213)

MOTION / UNANIMOUS DECISION

Mover: Cr Townsend
Seconder: Cr Masselos

That Council:

1. Installs three at-grade pedestrian crossings and additional warning line markings at the following locations, as set out in the report:
 - (a) Macpherson Street, in front of Bronte Woolworths Metro (113 Macpherson Street, Bronte).
 - (b) St Thomas Street, in front of Bronte Early Education Centre (42 St Thomas Street, Bronte).
 - (c) Warners Avenue at Gould Street (as a refinement to the previously approved and funded design).
2. Authorises the Executive Manager, Infrastructure Services, to modify the designs should on-site circumstances warrant changes.

6. Urgent Business

There was no urgent business.

7. Meeting Closure

THE MEETING CLOSED AT 7.40 PM.

.....
SIGNED AND CONFIRMED
CHAIR
1 JULY 2025

REPORT
FC/5.1/25.08**Subject:** Events Policy - Adoption**TRIM No:** A25/0284**Manager:** Tanya Goldberg, Executive Manager, Arts, Culture and Events**Director:** Ben Thompson, Director, Community, Culture and Customer Experience**RECOMMENDATION:**

That Council adopts the Events Policy attached to the report.

1. Executive Summary

Due for review at the end of 2024, Council's Events Policy was reviewed and updated. Minor changes were suggested to improve clarity on the policy's purpose, scope, assessment process, classification of events and language describing determination of applications.

At its meeting on 17 June 2025, Council resolved to publicly exhibit the draft Events Policy for 28 days. The exhibition period has now concluded, with minimal/no material feedback received and no changes proposed in response to the feedback. It is therefore recommended that Council adopts the Events Policy as exhibited.

2. Introduction/Background

Council reviewed and updated its Events Policy in August 2020. The policy was again updated in 2023 to address specific matters of community concern relating to events involving alcohol on beaches. Now due for full review, officers reviewed the policy which was reviewed and endorsed by Council to be displayed on public exhibition to seek community feedback and input.

Council delivers and hosts a range of events that contribute to the vibrant and diverse cultural life of Waverley. Events make a valuable contribution to Waverley's culture, economy, the local area and its people's connection to place.

Council has strong community, environmental and social targets aimed at strengthening community inclusion, supporting the local economy and balancing community and visitor expectations.

The public exhibition period concluded on 21 July 2025, with two responses received, both in support of the proposed updates to the Events Policy.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 17 June 2025	CM/7.11/25.06	That Council: 1. Publicly exhibits the draft Events Policy attached to the report for 28 days.

		2. Officers prepare a report to Council following the exhibition period.
Council 27 June 2023	CM/7.8/23.06	That Council adopts the Events Policy attached to the report.
Council 16 May 2023	CM/7.6/23.05	That Council: 1. Publicly exhibits the draft Events Policy attached to the report for 28 days. 2. Officers prepare a report to Council following the exhibition period.

4. Discussion

After a period of internal review and consultation, a number of minor amendments, improvements and additions have been made to the Events Policy.

The changes, as exhibited, have been made to improve and better articulate the following sections to the policy:

- **Background** – By adding ‘increasing place activation’ as a social target.
- **Purpose** – By strengthening the limitations and restrictions.
- **Scope** – By making clearer where the policy ‘does not apply’.
- **Assessment of event: suitability and criteria** – By emphasising the cumulative impacts of multiple events on event location.
- **Event classification** – With clearer language and improved formatting.
- **Impact criteria** – By applying realistic increases to participant numbers and time frames for low impact events and some minor adjustments to the way the document flows.
- **Further classification of events** – By:
 - Improving the definition of public events
 - Improving the distinctions between community and not-for-profit events.
 - Adding a definition for ‘commercial activation.’
- **Application/determination** – With clearer language for the assessment and determination process of High Impact Events and adding an application fee for the assessment of all event applications.
- **Unauthorised events and breaches of event approval conditions** – A new section has been added to manage unauthorised and non-compliant activities including:
 - Protection of local amenity and Council intellectual property.
 - Inhibition of unauthorised commercial activities exploiting iconic notoriety and popularity of Bondi Beach.
 - Retrospective invoicing capability for event permit holders who deliberately breach the terms and conditions of their permit.

Throughout the policy hyperlinks link to various relevant policies, guidelines, event applications and venue hire forms to improve applicant user experience and make the full framework of policies and guidelines available, as well as creating clear application process pathways.

These minor amendments and improvements improve clarity for event applicants, clearly represent Council requirements and expectations, and enable officers to enforce restrictions on event delivery

in Waverley, to protect our busy public spaces, natural environment, local amenity and community access, while maintaining a vibrant calendar of events.

The amended policy is attached to the report, with changes shown in red.

Community feedback

The draft Events Policy was exhibited for 28 days. Community feedback is divergent. Both respondents to the community consultation on the Events Policy supported the updated policy, selecting the option 'I support the Draft Events Policy with changes.'

However, one respondent indicated that there should be more events by Council in Waverley, the other indicated that there are too many events at Bondi Beach.

No other responses were received, indicating that the majority of the community take no issue with the approach to events in Waverley. It is therefore recommended that Council adopts the amended Events Policy as exhibited.

5. Financial Impact

The policy amendments pose no hard cost to Council.

6. Risks/Issues

Failing to make recommended adjustments carries the risk that events unsuitable to the Waverley local government area are permitted to take place. This would case an undue burden on the Waverley environment and its busy public spaces, with cascading impacts on community, parks and places.

7. Attachments

1. Events Policy [↓](#)



WAVERLEY
COUNCIL

Events Policy

DRAFT

Events Policy

Policy owner	Events
Approved by	Council
Date approved	
Commencement date	
TRIM Reference	A25/0284
Update approved by	Council
Date update approved	
Next revision date	XXXXX 2030
Relevant legislation/codes	N/A
Related policies/procedures/guidelines	<ul style="list-style-type: none"> - Waverley Community Strategic Plan 2022–2032 - Waverley Council 'Event Management and Delivery Guidelines' - Waverley Council 'Sponsorship Policy' - Waverley Council 'Waverley Council Sustainability Events Kit' - Waverley Council Bondi Pavilion Sustainability Events Kit - Waverley Council 'Waverley Disability Inclusion Action Plan 2022 – 2026 Waverley Inclusive and Accessible Event Guide' - Waverley Council 'Safety Management for Water-Based Events' - Waverley Council 'Pricing Policy Fees and Charges'
Related forms and documents	<ul style="list-style-type: none"> - Low to Medium Impact Event Application - Low to Medium Impact Event Permit - High Impact Event Application - Water Safety Plan Form - Waverley Council Temporary Food Permit

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1. Background

Waverley Council delivers and hosts a range of sustainable and inclusive events that contribute to the vibrant and diverse cultural life of the Waverley community. Events make a valuable contribution to Waverley's culture, economy, the local area and its people's connection to place.

Council has strong community, environmental and social targets aimed at strengthening community inclusion, **increasing place activation**, supporting the local economy and balancing community and visitor expectations.

To support this Policy, Council's [Event Management and Delivery Guidelines](#) and [Bondi Pavilion and Waverley Council Sustainability Event Kits](#) provide a clear and effective framework to assist in the planning and delivery of events that are of a high quality and meet contemporary event industry standards. The application of this Policy and related documents will ensure compliance with Council policies, relevant laws and event industry best practice.

2. Purpose

In conjunction with Council's [Event Management and Delivery Guidelines](#) and [Bondi Pavilion Sustainability Event Kit](#) and [Waverley Council Sustainability Event Kit](#) the purpose of this Policy is to:

- Provide principles, strategies, actions and controls for delivering events on Waverley Council land and in Waverley Council owned or managed buildings (Council Facility).
- Ensure that events meet best practice safety, security, environmental and social sustainability standards.
- Classify events in terms of their impact.
- Ensure that events comply with relevant Council policies, legislation and regulations, industry codes and event industry best practice.
- Minimise any negative impacts of events on the non-event community and the environment.
- Ensure that events achieve applicable goals as detailed in Waverley Council's Community Strategic Plan.

This Policy and related documents **require** event applicants to demonstrate how their event will provide a welcoming and safe environment that achieves one or more of the following outcomes:

- Delivers recreational, social, cultural, education or information opportunities for residents and visitors to participate.
- Supports and contributes to the well-being of residents and visitors.
- Supports and includes people from all sections of the community.
- Supports and respects the unique identity of Waverley and its culture.
- Recognises occasions of historical, social or cultural significance.
- Contributes to the local economy, businesses and tourism.

Note that addressing one or more of these criteria does not guarantee an Event Approval.

This Policy must be read and applied in conjunction with Waverley Council's [Event Management and Delivery Guidelines](#) and [Bondi Pavilion Sustainability Event Kit](#) and [Waverley Council Sustainability Event Kit](#). The processes, procedures and requirements of these key supporting documents must be complied with.

Limitations and restrictions

Waverley Council does not deliver or host events that:

- Promote tobacco or gambling.
- **Involve** alcohol promotion as the main or a substantial purpose.
- Are racist, sexist or discriminatory in nature.
- Involve endangered animals, or cruelty to animals.
- Threaten the environment (particularly in ecologically sensitive areas e.g. protected vegetation zones, bush regeneration sites and the marine environment).
- Cause undue strain on public spaces during **December and January**.
- **Cause undue strain on public spaces where the cumulative impacts of multiple events, or types of events, are taken into consideration.**
- Have the potential for an adverse impact on Waverley Council's reputation and brand.
- Involve overtly commercial branding, **or Commercial Activation**, on any beach.
- **Feature a direct conflict with Waverley Council's 'Sponsorship Policy' or direct conflict with any sponsorship arrangements that Waverley Council has entered into.**
- Are commercial activities on any beach, involving the service of alcohol, of greater than two days' duration.
- Are not consistent with the objectives outlined in Waverley Council's Community Strategic Plan, or other plans, strategies and policies of Council including Plans of Management.
- Pose a conflict between the objectives and/or the values of Council and those of the other party.
- Pose an unacceptable risk to the community or Council workers.

Note: Council will permit the hire of its facilities for political events but will not actively deliver, host or support such events.

3. Scope

This Policy applies to all events held on Waverley Council owned or managed land and in Waverley Council owned or managed buildings within the Waverley Local Government Area. This includes:

- Events organised by Waverley Council that are attended by members of the public.
- Events organised by external organisations or individuals.
- Co-partnered events that involve both Waverley Council and external organisation/s in their production and delivery.
- Promotional and marketing activities.

This Policy does not apply to:

- Unpublicised, informal, social or family gatherings in outdoor venues.
- Commercial aircraft flying over the Waverley Local Government Area.
- Environmental clean-up sessions or other events with local social and environmental benefits of 50 or fewer participants **that does not have an associated commercial purpose**, where no infrastructure, flags, banners or music is involved.
- Regular markets approved through a tender/EOI process.
- Busking (refer to Council's **Street Performance Policy**).
- **Organised health and** fitness training, including organised wellbeing activities (refer to Council's relevant **Health and Fitness Activities Policy**).
- Filming and photography (refer to Council's [Film and Photography Permit Application](#)).

- Events or activities conducted on a repeated or regular basis involving more than two similar events from the same applicant in a calendar year. Event permits for ongoing or repeat events will not be issued.
- Internal events that involve Council employees and invitees only, including meetings, training sessions etc. (refer to Council's 'Internal Events Policy').
- Public rallies and demonstrations (refer to NSW Police ['Notice of Intention to Hold a Public Rally'](#)).
- Seasonal use of sports fields by schools and registered sporting clubs (refer to Council's ['General Conditions of Hire – Sports Fields and Courts'](#)).

4. Policy Content

4.1 Policy Statement

Council seeks to deliver and host a range of events that contribute to Waverley's vibrant and diverse community, cultural life, economy, the local area and people's connection to place. Through the application of this Policy and related documents, Council is:

- Identifying the strategies and processes required for successful events that meet Council and the community's strategic goals for the Waverley Local Government Area.
- Providing clear guidance for Council, the community and all stakeholders on how events will be planned, managed and delivered.
- Ensuring that all risk and safety management, sustainability and inclusivity issues associated with events in the Waverley Local Government Area are identified and appropriately addressed.
- Ensuring that all events in the Waverley Local Government Area have an Event Approval to operate in Council-managed public spaces.

4.2 Policy Principles

All applicable events must adhere to the following principles:

- a) A commitment to event industry best practice across all areas.
- b) Acknowledge and pay respect to the Traditional Owners connection to country and custodianship of land, water and sky.
- c) Respect and accommodate the needs of stakeholders of all ages, abilities and linguistic, cultural and religious backgrounds.
- d) Promote choices that minimise environmental impact and maximise sustainability across all areas.
- e) Promote inclusivity and accessibility.

Refer to Council's [Event Management and Delivery Guidelines](#) and [Bondi Pavilion Sustainability Event Kit](#) and [Waverley Council Sustainability Event Kit](#) for details of applicable strategies and processes to ensure that these principles are adhered to.

4.3 Assessment of Event: Suitability and Criteria

In deciding whether an event is suitable for the Waverley Local Government Area, Council Officers will consider a range of factors. These include:

- Suitability and purpose of the event activity.
- Suitability and availability of the event location and duration.

- Impact of the event on the event location and surrounds (including residents, environment, property, services, Council workers and the traffic and transport network), including cumulative impacts of multiple events, and the extent to which these impacts can be appropriately managed or mitigated.
- Community, social, cultural, environmental or economic benefits associated with the proposed event.
- Suitability and experience of the event organiser.
- Compliance with legal and insurance requirements.

To avoid doubt, Council will not approve commercial activities on any beach, involving the service of alcohol, of greater than two days’ duration.

4.3.1 Event Classification

To determine the level of management and compliance conditions to be applied to events, event applications are reviewed and assigned classification according to the details provided.

Each classification carries different timeframes for assessment and approval. Events can be classified as one of the following categories:

- LOW IMPACT
- MEDIUM IMPACT 1 or MEDIUM IMPACT 2
- HIGH IMPACT 1 or HIGH IMPACT 2

Events categorised as LOW IMPACT or MEDIUM IMPACT (1 or 2) can be assessed and approved by Council Officers. Council Officers will issue a Low to Medium Impact Event Permit for all approved events.

Events categorised as ‘HIGH IMPACT 1’ will require General Manager approval. High Impact 1 event proposals will be assessed by Council Officers. Council Officers will decide whether an application should be submitted to the General Manager for determination. Council’s General Manager for determination. If the event is approved by the General Manager, such approval may be subject to the submission and approval of a comprehensive Event Management and Delivery Plan (EMDP). If an EDMF is required, it must be submitted to and approved by Council Officers prior to the event proceeding.

Events categorised as ‘HIGH IMPACT 2’ will require Council approval. High Impact 2 event proposals will be assessed by Council Officers. Council Officers will decide whether an application should be submitted to Council for determination. If the event is approved by Council, a comprehensive Event Management and Delivery Plan (EMDP) must be submitted to and approved by Council Officers prior to the event proceeding.

The following table provides details of the Assessment Criteria and the timeframes required for the assessment and determination of each classification of event.

As demonstrated in this table, the classification of events is controlled on an incremental basis. The highest applicable Impact Classification criterion of any event determines its classification level.

Further considerations or limitations may apply depending upon the individual circumstances and location of a proposed event.

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Events Policy

Impact Classification Level	Impact Criteria	Timeframe for Event Determination
Low Impact	<p>Any event that involves ALL the following is a Low Impact event:</p> <ul style="list-style-type: none"> • No more than 500 patrons or participants • Infrastructure footprint less than 100m² • Does not involve the sale of food or drinks (distribution of sample size servings for promotional purposes are permitted under this Impact Classification) • Does not involve any traffic or parking changes • No amplified sound, or appropriate minimal/low level amplification only • Has little or no impact on Council operations 	5 to 10 business days from receipt of application
Medium Impact 1	<p>A Medium Impact 1 event is any event with fewer than 500 patrons or participants wholly within a Council Facility where:</p> <ul style="list-style-type: none"> • Alcohol is sold or provided; and/or • High level amplified sound, music, entertainment or activities are present 	4 to 10 weeks from receipt of application

Events Policy

Medium Impact 2	<p>Any event that involves ANY of the following is a 'Medium Impact 2' event:</p> <ul style="list-style-type: none"> • No more than 2,000 patrons or participants • Infrastructure footprint less than 400m² • Involves appropriate low or moderate amplification only • The sale of food and/or non-alcoholic drinks, and/or • Minor traffic or parking changes (that do not need to be referred to Council's Traffic Committee) • Impacts on Council Operations requiring a change in operation and/or additional resources • Pyrotechnics or drone shows <p>A 'Medium Impact 2' event must not involve the sale or provision of alcoholic beverages</p>	<p>4 to 10 weeks from receipt of application</p> <p>(Water-based events will require 8 weeks minimum)</p>
High Impact 1	<p>A High Impact 1 event is any event with 500 or more patrons or participants wholly within a Council Facility where:</p> <ul style="list-style-type: none"> • Alcohol is sold or provided; and/or • High level amplified sound, music, entertainment or activities are present; and/or • Substantial changes are made to regular public access through Bondi Pavilion 	<p>2 to 4 months from receipt of application</p>
High Impact 2	<p>A High Impact 2 event is any event that involves ANY of the following:</p> <ul style="list-style-type: none"> • More than 2,000 patrons or participants • The sale or provision of alcoholic beverages at an Outdoor Event • Infrastructure footprint exceeds 400m² • Involves high level amplified sound at an Outdoor Event • Requires substantial road closures or otherwise significantly impacts on the normal use of roads and/or requires special/additional public transport provisions 	<p>Up to 6 months from receipt of application</p>

	<ul style="list-style-type: none"> Impacts significantly on Council operations 	
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4.3.2 Further Classification of Events

Events are further classified as either:

Public

A Public Event is an event that:

- is accessible to the general public, and/or
- involves ticket sales, and/or
- is held for commercial and or promotional purposes and or commercial and financial gain.

Private

A Private Event is an event that is not accessible to the general public, does not involve ticket sales and is not held for the purposes of commercial or financial gain.

Community

An event that is held by a community organisation is a Community Event, where that community organisation:

- is engaged in community-based activities (including charitable activities) that are for the benefit of the local community or the environment, and
- is not established for the purpose of making a profit, and
- does not involve a substantial visible sponsorship presence, and
- relies primarily upon the voluntary contributions of members, non-members and grants.

Note: an event held by a State/Public or Independent school is also a Community Event.

Community Events are eligible for a waiver of event fees for Low Impact Events and a 50% reduction of event fees for Medium Impact and High Impact Events. **An Event Application Fee will be charged and Site Supervision may be required, which will incur charges in line with Waverley Council Fees and Charges.**

Not for Profit

An event held largely or primarily to raise awareness and/or funds for a registered Not for Profit Organisation is a Not for Profit event.

Not for Profit events will be charged in line with [Waverley Council's Pricing Policy, Fees & Charges](#). To qualify for Not For Profit Charity and Awareness Campaign Event fees, the following criteria apply:

- The event application must be submitted by a registered Not for Profit organisation
- The Not for Profit organisation must have a presence at the event that includes visible branding and at least one employee or registered representative of the Not for Profit organisation
- must provide Public Liability Insurance that appropriately covers the proposed activity and with Waverley Council noted as an interested party.**

Partnerships and co-branding with business or commercial entities is permitted if the above criteria are met.

Commercial Activation

An event that is predominantly for the purpose of promoting the goods, services or brand of a business will be regarded as a Commercial Activation. All Commercial Activations are events and require an Event Approval Permit.

Locations where commercial activations are permitted to occur may be restricted, and use of product samples will be subject to rules and restrictions outlined in the permit terms and conditions.

4.4 Application/Determination

In determining applications, it should be noted that that Council Facilities have Conditions of Hire and operational plans that may impact determination processes and timeframes.

4.4.1 Low Impact Events

- For Outdoor Events, apply online via the '[Low to Medium Impact Event Application](#)' link on the 'Waverley Council' website.
- For events in a Council Facility, apply online via the Waverley Council Venue and Open Spaces Hire or Bondi Pavilion – [Venue Hire forms](#) on the Waverley Council website.
- Council Officers will provide advice and assistance as required/ appropriate.
- Assessed and determined by Council officers.
- Event approval or refusal issued within 5 to 10 days of receipt of application.
- Terms and Conditions must be complied with.

4.4.2 Medium Impact Events (Medium Impact 1 and Medium Impact 2)

- For Outdoor Events, apply online via the [Low to Medium Impact Event Application](#) on the Waverley Council website
- For events in a Council Facility, apply online via the Waverley Council Venue and Open Spaces Hire or Bondi Pavilion – [Venue Hire forms](#) on the Waverley Council website.
- Council officers will provide **appropriate** advice and assistance as required/appropriate.
- Assessed and determined by Council Officers.
- Event approval or refusal issued within 4 to 10 weeks of receipt of application.
- Terms and Conditions must be complied with.

Note: water-based events will require 8 weeks for assessment and Event Approval.

4.4.3 High Impact 1 Events

- For events in a Council Facility, apply online via the Waverley Council Venue and Open Spaces Hire or Bondi Pavilion – [Venue Hire forms](#) on the Waverley Council website.
- Council officers will provide appropriate advice and assistance as required.
- **Council Officers will assess and determine whether the event application process will move forward to a report to the General Manager.**
- Full Event Management and Delivery Plan will be required.
- Event approval or refusal issued within 2 to 4 months of receipt of application.

- Terms and Conditions must be complied with.

4.4.4 High Impact 2 Events

- For Outdoor Events – apply online via the [High Impact Event Application](#) link on the Waverley Council website.
- For events in a Council Facility, apply online via the Waverley Council Venue and Open Spaces Hire or Bondi Pavilion – [Venue Hire forms](#) on the Waverley Council website.
- Council officers will provide advice as required.
- A High Impact Event Application Fee will be required as per Waverley Council Fees and Charges before the application can be formally assessed.
- Officers will assess and determine whether the event application process will move forward to a report to Council.
- Report by Officers to Council. Determination at a meeting of Council is required to obtain Council approval. A full and complete Event Management and Delivery Plan will be required.
- Event approval or refusal issued within 6 months of receipt of application.
- Terms and Conditions must be complied with.

5. Unauthorised Events and Breaches of Event Approval Conditions

5.1 Unauthorised Events

All events in a Council Facility or on Waverley Council owned and/or managed land in the Waverley Local Government Area must hold an appropriate Event Approval to proceed.

Any event that proceeds without an Event Approval is an Unauthorised Event.

Persons or organisations conducting an Unauthorised Event may be subject to compliance action and/or may be charged the relevant event fee in line with the applicable charges in Waverley Council's 'Fees and Charges'.

5.2 Breaches of Event Approval Conditions

All conditions of an Event approval must be complied with. Persons or organisations who do not comply with the conditions of an Event Approval may be subject to compliance action and/or may be charged the relevant event fee in line with the applicable charges in [Waverley Council's 'Fees and Charges'](#).

6. Review of Policy

This Policy will be reviewed every four years or as required in the event of legislative changes or requirements. This Policy may also be changed as a result of other circumstances. Any amendments to this Policy must be by way of a Council resolution.

7. Definitions

Term	Definition
Application	A formal request for an event to be assessed. Must be submitted via the relevant link on Council's website, must largely address all required criteria and must contain draft or preliminary versions of all required supporting documents.
Commercial Activation	An event that is predominantly for the purpose of promoting the goods, services or brand of a business
Commercial activities	Events or activities held largely or primarily for the purposes of commercial or financial gain.
Condition/s	Anything that Council or Council Officers require an event applicant or organiser to do or fulfil for their event to proceed
Council Approval	Council Officers must prepare a report for a meeting of Council or a Council Committee. A Council vote in support of a proposed event is required before Council Officers can issue an Event Approval
Council Facility	A venue that is owned and operated by Waverley Council that is primarily a building or a structure (e.g. Bondi Pavilion)
Council Worker	Is a person who carries out work in any capacity for Waverley Council, including employee, trainee, volunteer, outworker, apprentice, work experience student, contractor or sub-contractor, employees of a contractor or sub-contractor, and an employee of a labour hire company assigned to work for Waverley Council
Event Approval	Written notice from an appropriate Waverley Council Officer that an event may proceed. For High Impact Events, Council or Executive Leadership Team (ELT) approval is required before an Event Approval can be issued. An Event Approval may contain Conditions
Event Industry Best Practice	A method or technique that has been widely accepted as superior to any alternatives because it produces reliably good results
Event Management and Delivery Plan	A comprehensive plan prepared by an event applicant or organiser and submitted to Council Officers that provides details of all aspects of the management and delivery of an event. Details of what an Event Management and Delivery Plan must contain, as well as timeframes and procedures for submission and review, can be found in Waverley Council's 'Event Management and Delivery Guidelines'
General Manager	General Manager means the General Manager of Waverley Council
Outdoor Event	An event that takes place on Waverley Council owned or managed land that is primarily a park or a public open space (e.g. Bondi Park)
Rejection	Notice from an appropriate Council Officer to an event applicant that their event has not been approved and cannot proceed
Timeframe	The length of time that an event determination will take. The Timeframe commences from the time that a valid Application is received
Unauthorised Event	An event that operates in a Council Facility or on Waverley Council owned and/or managed land without an Event Approval

Waverley Council's <i>'Bondi Pavilion and Waverley Council Sustainability Events Kit</i>	The key document that provides details of acceptable products, processes and waste management requirements for events
Waverley Council's <i>'Event Management and Delivery Guidelines'</i>	The operational document that supports this Policy and provides guidance to event applicants.

DRAFT

REPORT
FC/5.2/25.08

Subject: Resource Recovery and Waste Strategy 2025-2032 - Adoption

TRIM No: A20/0005

Manager: Sam McGuinness, Executive Manager, Environmental Sustainability

Director: Fletcher Rayner, Director, Planning, Sustainability and Compliance

RECOMMENDATION:

That Council adopts the Resource Recovery and Waste Strategy 2025–2032 attached to the report (Attachment 2).

1. Executive Summary

A Resource Recovery and Waste strategy has been developed by the Environmental Sustainability and Waste Operations departments to meet legislated waste and emission reduction targets, reduce harm to the environment and provide waste management practices and waste avoidance services that are attractive and accessible to our community.

2. Introduction/Background

The volume of waste generated in NSW annually is expected to grow from 21 million to nearly 34 million tonnes by 2041. State and Federal governments are prioritising actions to address and minimise waste generation and adopt circular practices, and Council must respond to these policy, regulatory and market changes, while continuing to strive to be at the forefront of sustainability.

In the [Environmental Action Plan 2022-2032](#), Council committed to:

prepare an updated Waste Strategy, to detail the implementation timeline for an enhanced waste and recycling collection service for the Waverley Community.... to meet the State Government targets, including diverting organics from landfill by 2030. Council will continue to phase out single use plastics, design out waste through planning controls and increase the recycled content in our assets and procurement. (page 19).

The strategy attached to this report takes a principled approach towards waste prevention and minimisation by following the waste hierarchy, moving to a circular economy, sharing responsibility with our community and leading by example. It responds to Council's Community Strategic Plan, Environmental Action Plan, the NSW Waste and Sustainable Materials Strategy 2041 and NSW Plastics Action Plan, and the National Waste Policy Action Plan 2019 and replaces the Sustainable Waste Strategy adopted by Council in 2015.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 16 July 2024	CM/7.12/24.07	That Council: <ol style="list-style-type: none"> Publicly exhibits the draft Resource Recovery and Waste Strategy attached to the report for 12 weeks. Officers prepare a report to Council following the exhibition period.
Council 22 June 2022	CM/7.6/22.06	That Council adopts the Environmental Action Plan 2022-2032 attached to the report.
Council 17 November 2015	CM/7.9/15.11	That Council: <ol style="list-style-type: none"> Adopts the Sustainable Waste Strategy 2015–2020 at Attachment 1. Implements the 3-bin domestic waste service in Waverley.

4. Discussion

The Resource Recovery and Waste strategy was exhibited for 12 weeks between July and September 2024 on the Have Your Say platform and shared with the community through Council newsletters and social media channels. Feedback on the strategy was overall very supportive. There is strong support from the community for Council to move toward a zero-waste community and embed circular economy in waste services and operations.

74 people contributed to the consultation, with 69 indicating strong support for each of the key directions and providing further comment through an open-ended question at the end. The feedback and open-ended question elicited 197 responses and provided additional rich data to augment the results from the set Q&A.

Common themes that came up throughout the consultation process include:

- Support for the introduction of a FOGO residential service.
- Improved education to enhance sustainable waste outcomes in the community.
- Improving compliance and higher penalties for contaminating bins and dumping.
- Localising and improving accessibility to problem waste disposal, including soft plastic recycling and textile recycling services.

Respondents also raised concerns about the number of bins and available space on bin days, and ensuring new waste management operations do not increase pest levels. A few raised concerns about current waste levy and did not want to see rates or other associated cost increases with the adoption of this strategy; however, others mentioned that fees should be higher.

The draft strategy was also peer-reviewed by circular economy experts from Monash University, as part of Council's participation in the Environment Protection Authority's (EPA) Circular Economy

Accelerator program. Recommendations were made to improve readability, including reordering sections and clearer definitions.

Post-consultation and review, actions were rationalised, consolidated and recategorised where appropriate, which resulted in the following changes to the strategic document:

- A foreword was added to explain upfront the purpose of the strategy, and to define zero-waste and the circular economy.
- All seven NSW waste targets were included within the strategy and aligned with the 7 strategic directions, in comparison to the three that were initially included.
- The challenges were reviewed and updated to accurately reflect challenges faced within Waverley, including the addition of 'Limited capacity for waste processing close to Waverley LGA', 'Waste-related greenhouse gas emissions' and updating the 'Management of Problem Wastes'.
- The Guiding Principles remained mostly untouched. However, this section was rearranged and built upon to provide more context as to how Council plans to develop the local circular economy and move toward zero-waste. The expanded waste hierarchy was also included to provide a strategic framework for waste reduction and resource recovery.
- A reference to the FOGO trial has been amended to reflect the successful initial commencement of the residential trial.

The changes are detailed in Attachment 1 (changes to the draft following exhibition), which have then been incorporated into the updated strategy. The final strategy for adoption is Attachment 2.

5. Financial Impact

The delivery of the Resource Recovery and Waste Strategy will be implemented through the collaboration with industry, the community, government stakeholders and Council programs. In terms of Council, the delivery for the majority of the actions is budgeted for by the Domestic Waste Charge. Other actions, for example targeting commercial services, will be augmented through grants from the NSW Government or through existing departmental budgets.

Key expenditure items will be:

- The Council-wide roll out of a residential organics collection service which is budgeted to cost \$8 million in the first two years with approximately \$2.5million in ongoing annual costs.
- Implementing improvements to the bulky waste collection service which is budgeted to be a one-off \$750,000 additional cost.
- Roll-out of low emissions vehicles to collect waste and recycling with estimated costs still being quantified.

There are a significant number of grants available to support the delivery of the Strategy. Successfully receiving these grants will be essential to implement programs and to achieve the Strategy targets.

Currently available grants from the NSW EPA include:

- Go FOGO.
- Scrap Together .
- Litter Prevention Grants.
- Local Government Waste Solution Fund Round 4.

Council has had significant success in receiving and delivering these grants previously.

Other grant opportunities are likely including the NSW Government electric vehicle fleets incentive and Australian Renewable Energy Agency (ARENA) opportunities for battery storage as the battery capacity of an EV garbage truck fleet is significant.

The estimated costs for the Waverley local government area to transition to a circular economy are difficult to comprehensively calculate. The majority of these costs will be achieved by systemic changes led by the private sector and the State and Federal Government, which are currently developing, implementing and funding circular economy opportunities.

6. Risks/Issues

The Resource Recovery and Waste Strategy includes targets that match the NSW waste targets. These targets are ambitious and to be achieved are reliant on other stakeholders, including the NSW Government, the Federal Government and recycling and waste processing companies to be achieved.

Specific risks and issues include:

- Access to supporting funding to implement the proposed and NSW legislated actions regarding waste management.
- The development of residual waste processing options in NSW to divert waste from landfill
- The construction of waste processing facilities for organics material.
- The development of recycling facilities available to councils to efficiently recycle a broader range of materials.
- The ability of industry and government to procure recycled materials to support the circular economy and reduce the reliance on virgin materials.
- Phasing out and reducing unnecessary and/or difficult to recycle plastics.
- Management of staff and industrial relations in a shifting regulatory environment.
- The ability to successfully reduce contamination of waste streams and manage safety issues.

7. Attachments

1. Changes to draft following exhibition [↓](#)
2. Resource Recovery and Waste Strategy 2025-2032 [↓](#)

Resource Recovery and Waste Strategy – changes to the Draft following exhibition

Attachment 1

- Direction 1 ‘Minimise waste generation and increase resource recovery’ was updated to better reflect the circular economy, now ‘Minimise waste generation, increase resource recovery and material circularity’. The following changes were made:

Action	Original	Updated	Reason
1.2	Empower the community to rethink consumption habits	Empower the community to rethink consumption habits and build capacity and skills for repair and reuse	Reflect circular economy principles
1.4	Implement improvements to the residential kerbside waste and recycling services that are aligned with best practice State and Federal government policy requirements	Implement improvements to the recycling service by introducing commingled recycling in line with best practice State and Federal policy	Better align with bin harmonisation project
1.6	Identify gaps and implement feasible solutions to improve data collection and monitoring in a manner that adds value to the community, Councils operations and meets existing regulatory obligations	Identify gaps and solutions to improve data collection to assist the management of waste in a manner that contributes to the circular economy, Council’s operations and meets community expectations	Reflect circular economy principles
1.7	Explore and implement waste processing options that enable a pathway to net zero by 2035	Support local businesses to reduce their end use waste, including optimising packaging in Bondi Junction	Support businesses transition to the circular economy

- Direction 2 ‘Reduce food and garden organics sent to landfill’, the following changes were made:

Action	Original	Updated	Reason
2.2	Implement a food organics and garden organics service trial; report and make recommendations on the wider service rollout	Complete the residential food organics and garden organics service trial; report and make recommendations on the wider service rollout	Expand upon residential FOGO service rollout
2.3	Roll out a Council-wide organics collection service that is efficient and aligned to best practice organics processing to produce quality output material	Roll out Council-wide residential organics collection service that is efficient and aligned to best practice organics processing to produce quality output material	Define residential FOGO service rollout

- Direction 3 ‘Recycle more and recycle better’, the following changes were made:

Action	Original	Updated	Reason
3.2*	Strengthen partnerships with the Strata community to	Action removed	Addressed in Action 3.1

Action	Original	Updated	Reason
	increase resident engagement in recycling and waste reduction, and identify opportunities to improve service access and waste management in multi-unit dwellings		
3.2	Develop and deliver engagement campaigns to increase the recovery of recyclables disposed of in the garbage stream	Develop and deliver education and engagement projects to increase the recovery of recyclables in the garbage stream	Better defined
3.7*	Support local businesses to reduce their end waste and improve recycling	Action removed	Addressed in Action 1.7
3.7	Increase and expand upon Councils existing paper and cardboard recycling services	Increase and expand upon Councils existing commercial paper and cardboard recycling services	Better defined, to not confuse with the domestic waste charge and commingled service

*Numbering as per original document, this does not reflect the current version as it is presented today as the corresponding action has been removed

- Direction 4 'Manage and recover hazardous and problem waste safely', the following changes were made:

Action	Original	Updated	Reason
4.1*	Continue to provide opportunities for residents to drop off problem waste and difficult to recycle materials	Action removed	Addressed in Action 4.2
4.2	Investigate innovative options to increase opportunities for the Waverley community to recycle problem and tricky waste in the local area	Investigate collection options and the expansion of drop-off opportunities, to increase recycling of household problem waste and difficult to recycle materials	Better defined
4.4	Investigate options to implement a separate service for the collection of e-waste from households	Promote local problem waste drop off services by local businesses to the community	Updated to reflect strategic direction
4.5	Encourage businesses to source separate and dispose of hazardous and e-waste correctly	Educate businesses to source separate and safely dispose of hazardous waste and recycle e-waste	Better defined

*Numbering as per original document, this does not reflect the current version as it is presented today as the corresponding action has been removed

- Direction 5 'Collaborate and innovate to increase resource recovery and circularity', the following changed were made:

Action	Original	Updated	Reason
5.3	Partner with other councils and regional organisations to procure best practice waste services that will help Council achieve resource recovery targets and provide value for money for the community	Partner with other organisations to explore and implement best practice waste processing services that will enable a pathway to circularity and net zero emissions by 2035, while providing value for money for the community	Updated to reflect strategic direction

- Direction 6 'Support place-based initiatives to reduce litter and illegal dumping', the following changes were made:

Action	Original	Updated	Reason
6.1	Develop and implement litter prevention monitoring, projects, and programs to improve local amenity and protect our coastline	Develop and implement litter prevention monitoring, projects, and programs to improve local amenity and protect our coastline and marine environment	Updated to reflect marine environment
6.4	Continue addressing waste presentation and illegal dumping compliance through monitoring and enforcement	Extend the Gross Pollutant Traps and North Bondi to capture ocean bound litter and plastics	Updated to reflect strategic direction

- Direction 7 'Lead by example and embed circularity and sustainable procurement in Council operations and capital works', the following changes were made:

Action	Original	Updated	Reason
7.10	Identify suitable opportunities to continue recovering textiles from Council operations	Identify and communicate suitable opportunities to continue recovering textiles from Council operations	Better defined

The EPA funded Bondi Junction Circular Economy Roadmap has been prepared and delivered during and after the exhibition period, which contributed to the following actions being amended to better reflect strategic direction:

- Action 1.7: Support local businesses to reduce their end use waste, including optimising packaging in Bondi Junction
- Action 3.7: Increase and expand upon Council's existing commercial paper and cardboard recycling services
- Action 4.4: Promote local problem waste drop off services by local businesses to the community
- Action 4.5: Educate businesses to source separate and safely dispose of hazardous waste and recycle e-waste

Education and engagement actions have been clarified (3.3 and 4.6) and actions that protect our water quality and marine environment have been refined (6.1 and 6.4).



Resource Recovery and Waste Strategy 2025-2032

Towards a Circular and Zero Waste Community

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A Message from our Mayor

This Resource Recovery and Waste Strategy outlines a pathway towards Waverley becoming a zero-waste community. It captures local circular economy opportunities, meets our regulatory responsibilities, and provides education and access to best-practice waste management and avoidance services that are attractive to our residents, businesses and visitors.



A zero-waste, circular community avoids waste generation and ensures discarded materials are redirected to become resources for other processes and uses, limiting negative impacts to land, air and water. This strategy outlines the next 7 years of actions and commitments, emphasising avoidance and reduction as the best option to minimise waste, with disposal as the last resort. It charts the introduction of new initiatives and the rollout of new services, such as our residential FOGO program.

While it is Council's responsibility to manage materials from the point of disposal through residential, commercial, and public space collection, it is the community's responsibility to consciously consider consumption habits, appropriately separate materials for recycling and safe disposal, and help keep materials in use for longer periods and in the first place.

Waverley Council will continue to lead by example to ensure that we as an organisation, a community and a destination meet our sustainability targets, and innovate and collaborate with our community, so everyone can participate in achieving a zero-waste, circular community.

**Will Nemesh,
Mayor of Waverley**

1. Background

Over the next 20 years, the volume of waste generated annually in NSW is projected to grow from 21 million tonnes in 2021 to nearly 34 million tonnes by 2041¹. In response, State and Federal government are prioritising actions to address and minimise waste generation and adopt circular economy practices.

Council has developed this Strategy in accordance with the NSW Waste and Sustainable Materials Strategy 2041(WaSM) and the National Waste Policy Action Plan 2019 (NWPAP). The WaSM and NWPAP have also informed our Community Strategic Plan and Environmental Action Plan.



NSW TARGETS	NATIONAL TARGETS
Reduce total waste generated by 10% per person by 2030	Reducing the total waste generated in Australia by 10% per person by 2030
Have an 80% average recovery rate from all waste streams by 2030	Achieving an 80% average recovery rate from all waste streams by 2030
Significantly increase the use of recycled Content by governments and industry	Significantly increasing the use of recycled content by governments and industry
Phase out problematic and unnecessary plastics by 2025	Continued phase out of problematic and unnecessary plastics
Halve the amount of organic waste sent to landfill by 2030	Halving the amount of organic waste sent to landfill by 2030
Reduce litter by 60% by 2030 and plastics litter by 30% by 2025	
Triple the plastics recycling rate by 2030	

Table 1 State and Federal Targets

¹ [NSW EPA, Waste and Recycling 2021](#)
² [NSW EPA, NSW Waste and Sustainable Materials Strategy 2041](#)
³ [DCCEEW, National Waste Policy Action Plan 2019](#)

In 2023 approximately 71,414 residents were living in the Waverley Local Government Area (LGA), which is expected to grow to around 80,000 residents by 2030. Over 80% of the dwellings in Waverley are medium or high density, compared to 46% in Greater Sydney, which means we have a higher population density compared to other areas.

Waverley also has a thriving business community with over 39,408 registered businesses in 2023, of which retailers make up almost one third. Oxford Street Mall receives up to 6,000 visitors per day in summer, and Bondi Beach attracts approximately 2.9 million visitors annually.

As the population and visitor numbers grow, so does consumption levels, leading to increased waste that must be managed effectively.



2. A Snapshot of Waverley's Waste

Residential waste

In 2023, Council collected roughly 24,000 tonnes of residential waste from more than 10,473 households through kerbside bins. A kerbside audit in 2023 revealed that about 58.5% of materials in the red-lidded bin could be recovered and reused or processed into new materials.

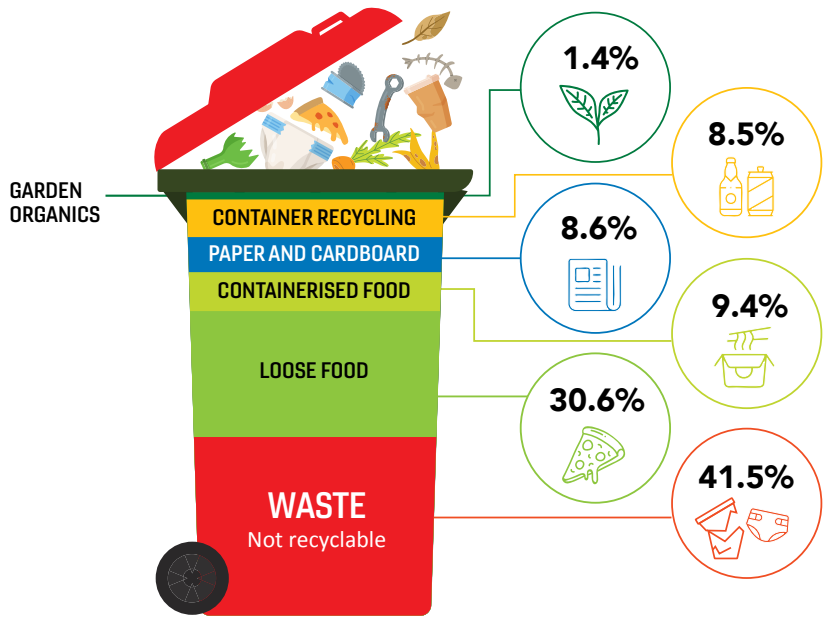
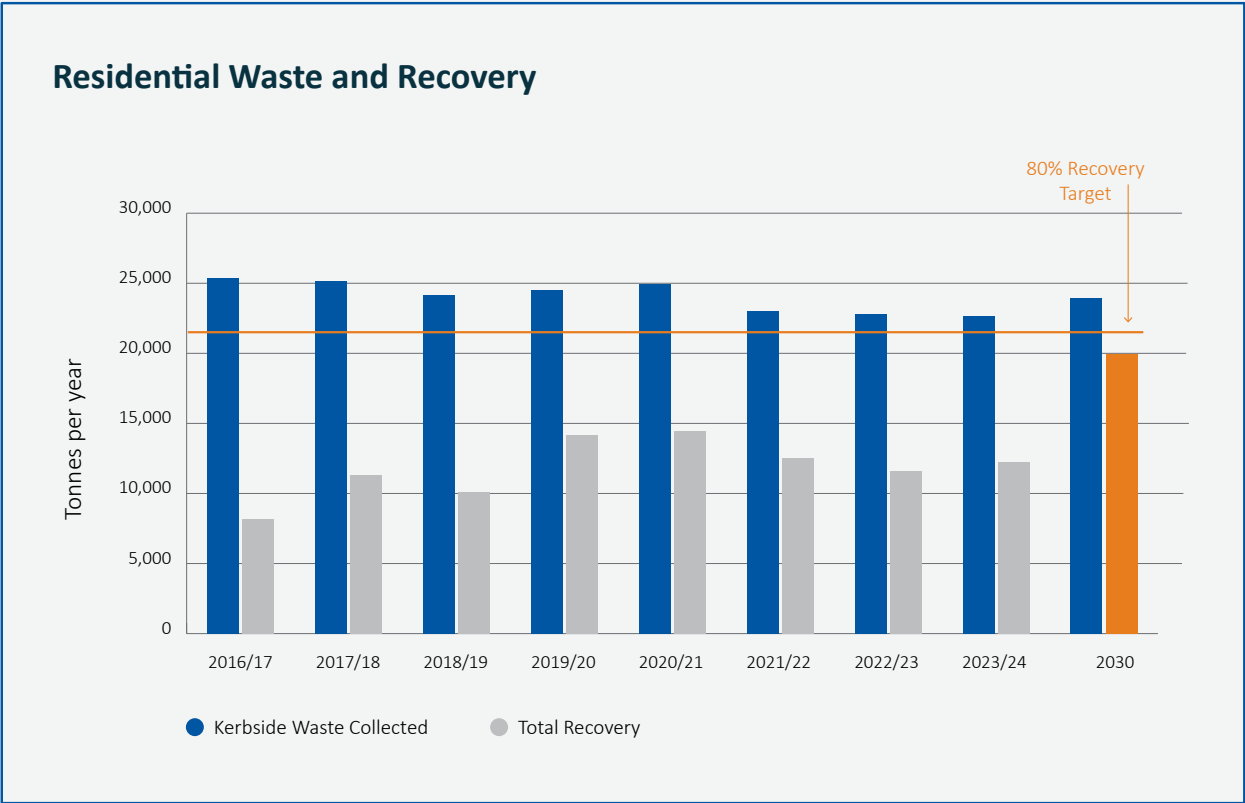


Figure 1 Unpacking Waverley's Waste

Additionally, Council collected 1,800 tonnes of bulky household material from scheduled and on-call cleanups, and 443 tonnes of material from non-booked, kerbside dumping in 2023.





Public waste and litter

In 2023, Council collected 1,207 tonnes of waste from bins located at public places, such as business centres and parks.

Our annual litter audits show that our beaches accumulate plastic, paper and cigarette litter at the shore, middle, and wall sand sections. A comparison of the Summer periods of 2023 and 2024 show an increase in shore litter at Bronte beach, indicating a growth in marine litter. Bondi beach had an increase in litter counts over the weekend and decrease on weekdays, while Tamarama beach had an overall decrease in litter counts.

The results suggest challenges in interpreting litter count studies and demonstrate the need to continue delivering a mix of initiatives in litter prevention and cleansing at the local level, while continuing to advocate for a reduction in single-use packaging.

Commercial and industrial waste

Businesses and commercial organisations are responsible for arranging their own waste collection and have no requirements to report on the amounts of waste generated. Council provides an optional commercial waste service to local businesses, and services approximately 60% of local businesses, generating 3,891 tonnes of garbage and 1,319 tonnes of recycling material annually, based off the most recent 2022-2023 collection data.

Construction and demolition waste

Construction and demolition waste is generated during new developments, renovations, additions and shop fit outs. Only a small proportion of these activities are carried out by Council through major projects and maintenance contracts. Due to this, Council has limited control over the waste generated by these activities and does not have an estimate of the amounts of waste produced in this sector.



3. Challenges

Waverley's diverse demographic, transient community, infrastructure density, thriving commercial precinct, and geography presents unique challenges regarding waste management. These challenges necessitate strategic planning to ensure effective waste services that meet community needs and environmental objectives. These challenges are outlined below.

Increasing population and housing density	Waverley's population is expected to increase by approximately 15% from 2023 to 2031, with the majority residents living in medium and high-density dwellings. Competing demands for space can impact on source separation of waste, lead to bins left on footpaths and increased illegal dumping activity, affecting the amenity for residents and visitors.
Consumption and waste generation	The rising demand for products, fast fashion, and rapid turnover of technology results in higher levels of discarded materials without a sustainable end-of-life solution, increasing landfill waste. Planned obsolescence and the complexity of electrical and electronic products further complicate recycling efforts.
Limited capacity for waste processing within Waverley LGA and in greater NSW	Due to limited space within the Waverley LGA and greater Sydney, waste collected through Council contracts is currently processed in a mechanical biological treatment facility close to Goulburn, that captures methane (a potent greenhouse gas). However, this facility is close to reaching full capacity and there are currently limited locations within greater NSW where waste can be processed. There are also limited locations for materials to avoid landfill and be repurposed into other items. As waste generation increases, we need to consider how and where future waste will be processed to ensure sufficient recovery opportunities and emissions management.
Obtaining accurate waste data	Tracking waste quantities and recycling rates from commercial and retail premises is challenging due to multiple waste operators. Residential waste tracking is easier, but improper disposal and recycling techniques mix waste types. Accurate data collection is crucial for calculating greenhouse emissions from waste generation and transport of waste to processing and disposal facilities.
Waste-related greenhouse gas emissions	Council has a Net Zero community emissions target for 2035, including waste-related emissions. Organic waste decomposing in landfill contributes more than 2% of the State's annual greenhouse gas emissions.
Management of Problem Wastes	Problem wastes, such as paints, solvents, batteries, and e-waste need safe management to protect human and environmental health. There is limited space within the Waverley LGA to provide a local problem waste drop-off location for our residents and businesses, so Council has to explore other options to safely manage these materials in a way that is accessible for the community.
Cost	Waste separation, collection, and transport to facilities outside the Sydney Metropolitan region is costly, adding pressure to Council's ability to offer a holistic waste service that is fair, equitable and resilient to market changes.



4. Guiding Principles

The key principles that underpin this strategy are outlined below.

Transition to a Circular Economy

The circular economy model provides a framework where materials never become waste and nature is regenerated. It aims to narrow, slow, and close the loop on resource depletion, through better product design and end-of-life solutions. This approach creates pathways to minimise waste generation by keeping products and materials in use for as long as possible through processes such as maintenance, reuse, repair, refurbish, and composting. This differs from the current linear economy model, also known as the take-make-waste system, which has economic drivers that value disposal.

The circular economy aims to shift the way society produces and consumes goods and services, shifting practices towards a more sustainable and regenerative approach. This involves not only waste minimisation through efficient waste and resource management, but a wider collaborative approach amongst different sectors of society such as industry, communities, and government.

Council is committed to move towards a zero-waste community and a circular economy. We will encourage waste avoidance, reuse and repair behaviours and maximise diversion from landfill.

Linear Economy



Circular Economy

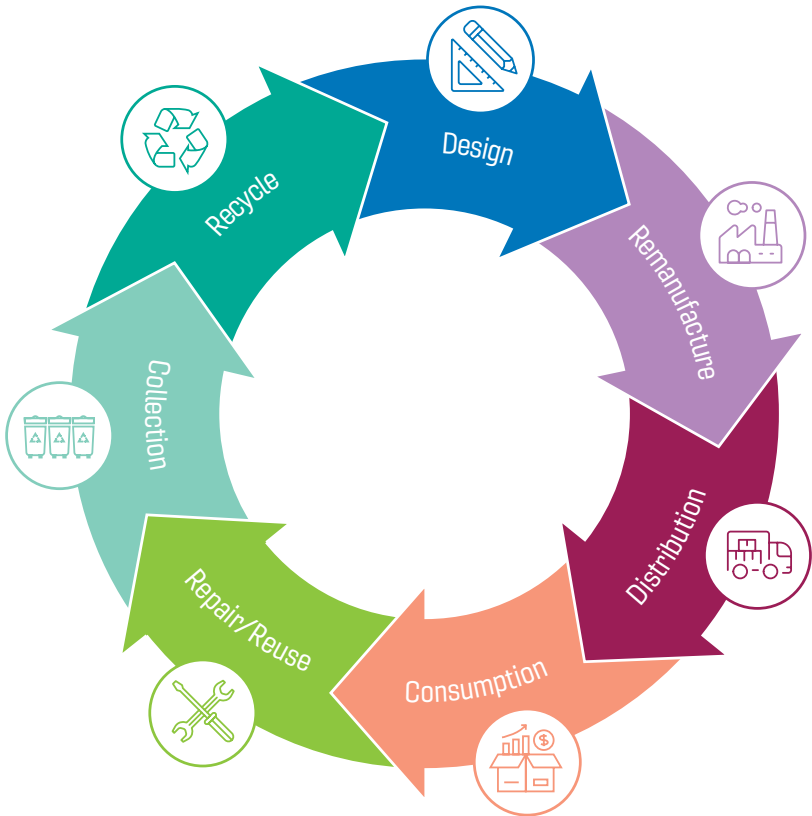


Figure 1 Moving from the current linear economy to the circular economy



Follow the Waste Hierarchy

Waste management is a significant proportion of Council’s budget. There are many opportunities to drive circularity by following the waste hierarchy which emphasises avoidance and reduction as the most preferred options to minimise waste, with disposal as the last resort. Council and the community have different levels of control in managing waste along this hierarchy, and collaboration toward a shared goal is key in the transition to a zero-waste, circular community.

While Council is responsible for the management of materials from the point of disposal through kerbside collection, we also need the community to rethink their consumption habits, help keep materials in use for longer, and appropriately separate materials for FOGO, recycling and disposal in the first place.

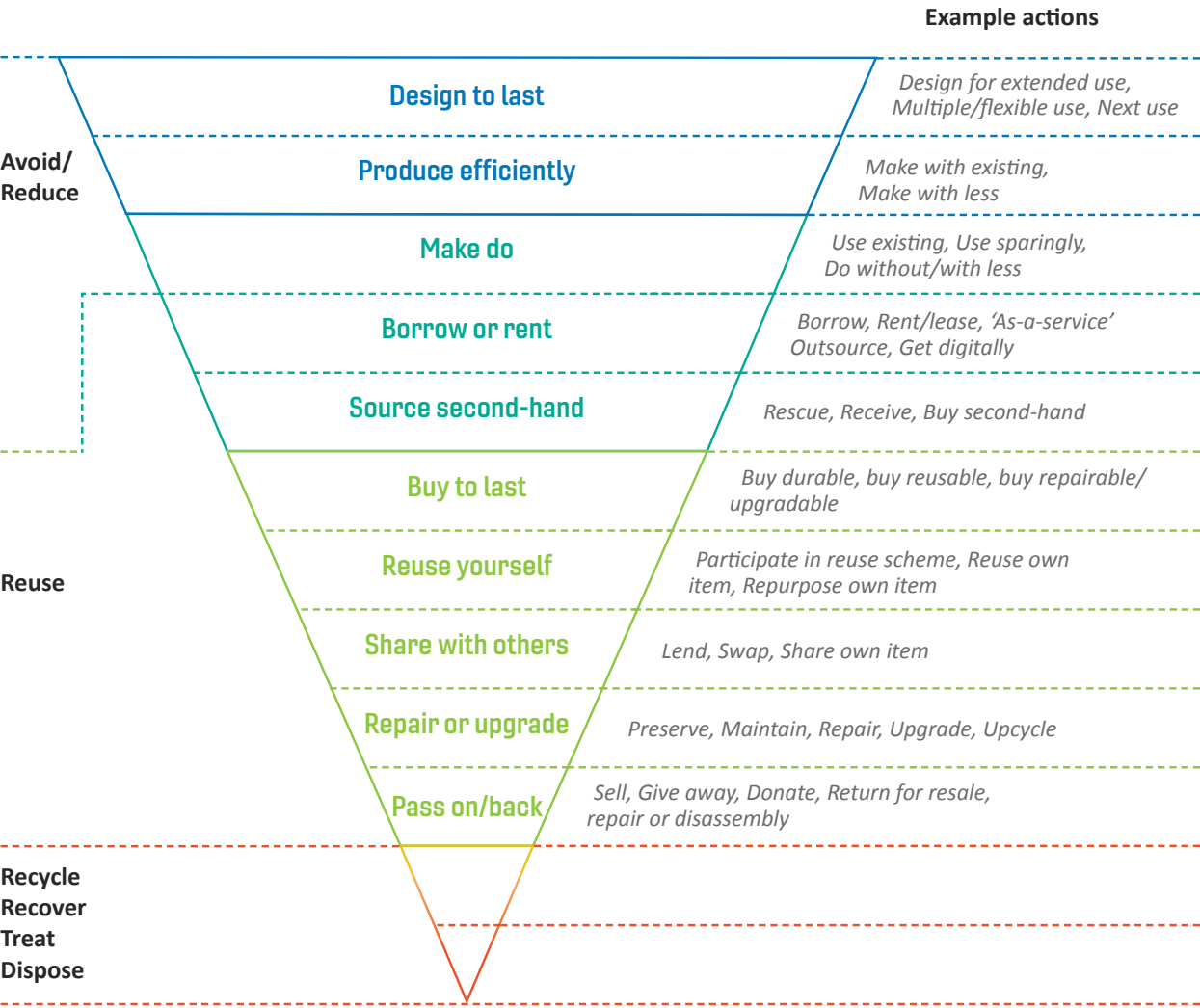


Figure 3 Expanded Waste Hierarchy

Share Responsibility

Sustainable waste management is a collective issue which requires strong collaboration from residents, commercial precincts, businesses, waste operators and Council.

Council’s ability to influence how waste is generated and managed within the community requires:

- Targeted education, infrastructure and enforcement to ensure our neighbourhoods stay clean for everyone to enjoy.
- Support for better awareness of the impact of consumption habits on waste management and alternative purchasing options, e.g. buy better, buy second hand
- Approaches that facilitate material reuse, increase the purchase of recycled or repurposed products and avoid all single-use items
- Creation of accessible share, repair, refurbish and reuse pathways
- Education and awareness about separation of waste and materials to improve recycling outcomes
- Improved standards of waste management and material reuse in our commercial precincts and developments

The actions outlined in this strategy reflect the varying levels of influence Council has and are focused on what we can do to realise the vision of a zero-waste, circular community.

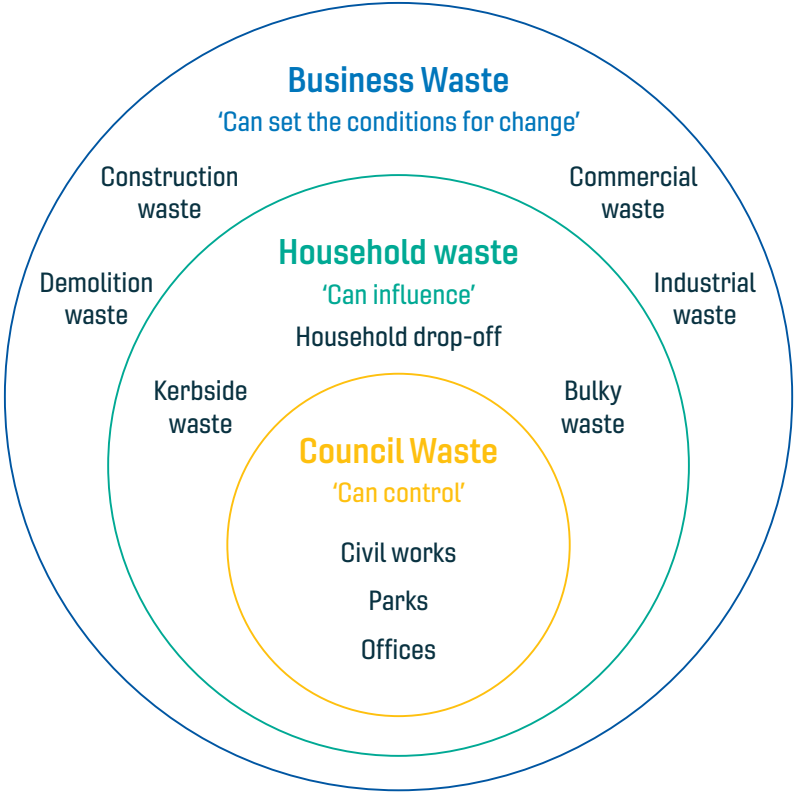


Figure 4 Areas of influence

Lead and Leverage

Council will continue to lead by example and leverage policies, operations, and controls to achieve the targets outlined in this strategy, in accordance with the WaSM and NWPAP.

Council’s Corporate Sustainability Leadership Program reflects our mission to ‘walk the talk’ on positive environmental actions, including achieving net zero greenhouse gas emissions for Council operations by 2030 and 80% materials avoided, maintained or recovered during construction in major projects by 2032.

Since 2018, we have achieved significant success in the management of waste and resources through expanding programs to recycle problem and hard-to-recycle materials and reducing contamination in the recycling stream to improve resource recovery outcomes. We also implemented community projects that address litter and illegal dumping issues.



Recent Achievements



Reduced contamination in the kerbside recycling bins at apartment buildings by more than 50%. Having a clean recycling stream means that this material has a greater chance of being recycled at its end of life.



Increased problem waste drop-off events to four times per year and enabling the safe disposal and treatment of hazardous items such as electronic waste, batteries, and light globes, which has diverted 1800 tonnes materials from landfill.



Improved bulky waste services which has collected more than 80% of bulky household material from scheduled and on-call cleanups, including mattresses and white goods.



Targeted illegal dumping reduction projects that reduced incidents by 40% in hot spot areas.



Reduced litter by 20% at Bondi beach and 27% at Bronte beach.

5. Scope

This strategy will pave the way to increase circularity by providing education and access to waste management and avoidance services that are attractive and accessible to our community.

We all have a role to play in transitioning to a zero-waste, circular community and Council cannot deliver on this strategy alone. This strategy identifies 45 actions under seven priority directions which will enable us to meet our targets and create positive outcomes for our environment. The following pages outline the actions that Waverley Council will implement over the next seven years to achieve our resource recovery and waste targets.



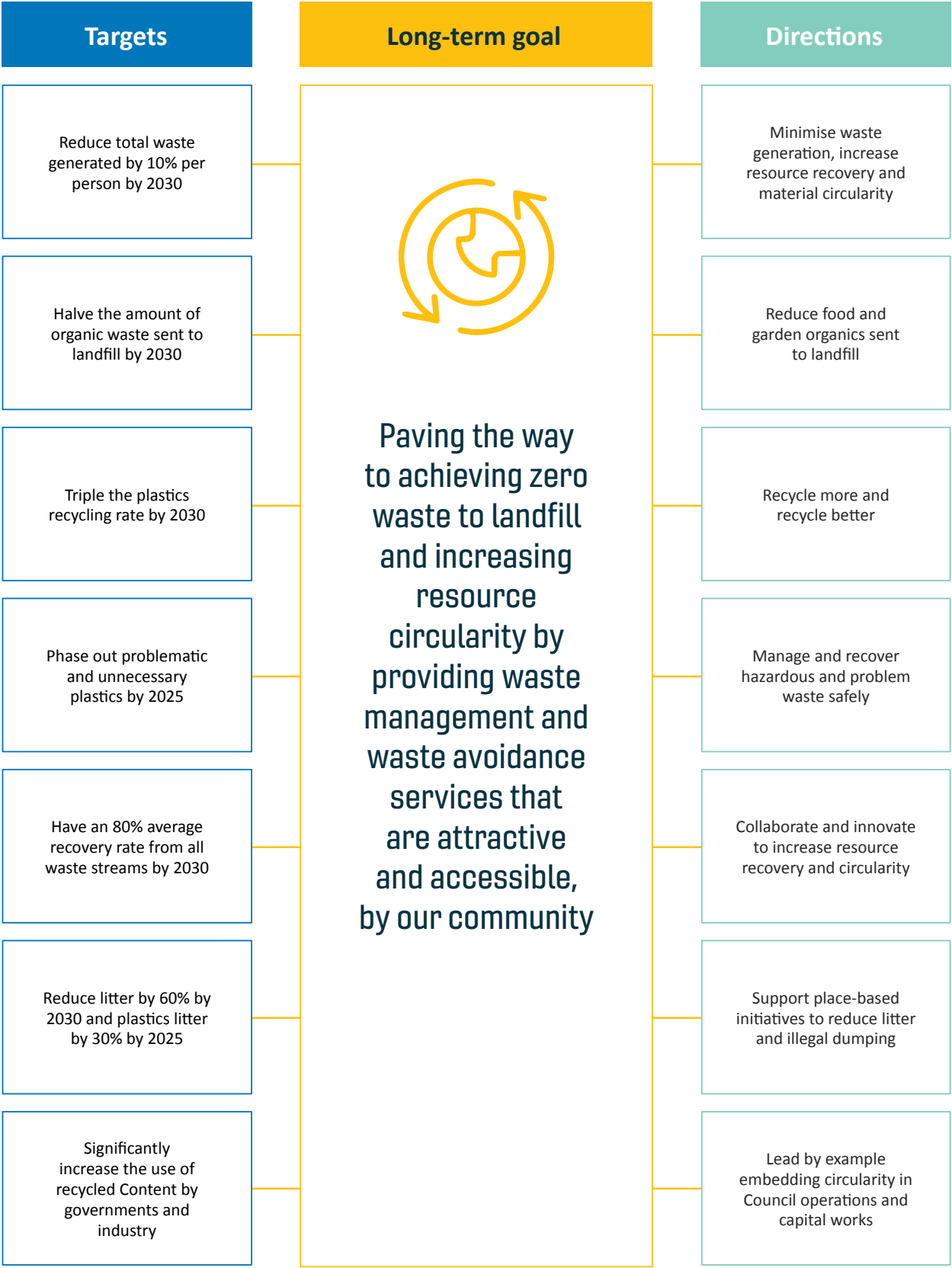


Figure 5 Action Plan Structure



6. Actions, Responsibility and Timing

DIRECTIONS	ACTION	RESPONSIBILITY	1-2 Y	3-5 Y	5-10 Y
Direction 1. Minimise waste generation and increase resource recovery and material circularity					
1.1	Support initiatives that maximise waste avoidance, reuse, repair, and the sharing economy	WO	✓	✓	✓
1.2	Empower the community to rethink consumption habits and build capacity and skills for repair and reuse	ES	✓	✓	✓
1.3	Assess the suitability of new technologies to deliver fit for purpose waste collection to reduce greenhouse gas emissions, such as low emission vehicles	WO		✓	✓
1.4	Implement improvements to the recycling service, such as comingled recycling, in line with best practice and State government policy	WO		✓	
1.5	Deliver improvements to the existing residential bulky waste collection service to increase flexibility, service efficiency and support further material circularity and recovery	WO		✓	✓
1.6	Identify data gaps and implement solutions to improve data collection to assist the management of waste in a manner that contributes to the circular economy, Council's operations and meets community expectations	WO	✓		
1.7	Support local businesses to optimise packaging reduce their end use waste, including optimising packaging in Bondi Junction	WO and ES	✓	✓	✓
1.8	Undertake an analysis of the domestic waste charged to residents to ensure the efficient and sustainable use of the domestic waste reserve to minimise waste generation and increase resource recovery and material circularity	WO and Finance	✓	✓	

Key: WO - Waste Operations; ES - Environmental Sustainability; SP - Strategic Planning



DIRECTIONS	ACTION	RESPONSIBILITY	1-2 Y	3-5 Y	5-10 Y
Direction 2. Reduce food and garden organics sent to landfill					
2.1	Develop and support food waste avoidance programs and initiatives to support residents and local businesses	WO and ES	✓	✓	✓
2.2	Complete the residential food organics and garden organics service trial; report and make recommendations on the wider service rollout	WO	✓		
2.3	Roll out Council-wide residential organics collection service that is efficient and aligned to best practice organics processing to produce quality output material	WO		✓	
2.4	Continue supporting composting initiatives to manage organics locally to minimise the impacts of waste transport	WO and ES	✓	✓	✓
2.5	Investigate and support best practice waste management in buildings to facilitate and increase source separation of organic materials from new and existing residential and mixed developments	WO and SP	✓	✓	
2.6	Identify opportunities to introduce commercial food organics education and support into Council waste and operations services	ES and WO	✓	✓	
Direction 3. Recycle more and recycle better					
3.1	Update and expand the delivery of Council's recycling improvement program in multi-unit dwellings with a focus on reducing contamination in the recycling bins to improve the quality of recycling output	WO	✓	✓	✓
3.2	Develop and deliver community education and engagement projects to increase the recovery of recyclables in the garbage stream	WO	✓	✓	
3.3	Identify further opportunities and innovations to recycle household products and materials that are not accepted in the existing kerbside collection system	WO	✓	✓	
3.4	Investigate opportunities to support feasible and efficient textile reuse and recycling for residents	WO and ES	✓		
3.5	Support local businesses to increase recycling rates	ES	✓	✓	
3.6	Investigate increasing and expanding upon Council's existing commercial paper and cardboard recycling services	WO	✓	✓	

Key: WO - Waste Operations; ES - Environmental Sustainability; SP - Strategic Planning



DIRECTIONS	ACTION	RESPONSIBILITY	1-2 Y	3-5 Y	5-10 Y
Direction 4. Manage and recover hazardous and problem waste safely					
4.1	Improve design and safety of existing recycling stations for e-waste, batteries and other problem wastes	WO	✓		
4.2	Investigate and implement home collection options for problem waste and difficult to recycle items	WO	✓	✓	
4.3	Identify and investigate opportunities to partner with the NSW EPA and neighbouring councils to improve access to appropriate local drop-off services to safely dispose of problem waste	WO	✓		
4.4	Promote local problem waste drop off services offered by local businesses to the community	ES	✓		
4.5	Educate businesses to source separate and safely dispose of hazardous waste and recycle e-waste	WO	✓	✓	✓
4.6	Increase awareness of the risks posed by the incorrect disposal of batteries in household materials, and provide options for correct disposal	WO	✓		
Direction 5. Collaborate and innovate to increase resource recovery and circularity					
5.1	Review and strengthen waste management guidelines for new developments to foster material recovery and ensure that solutions for organics and difficult to recycle materials are considered during building design	WO and UPPS	✓	✓	
5.2	Continue developing regional collaborations to support local businesses to innovate and help drive the circular economy	ES	✓	✓	✓
5.3	Partner with other organisations to explore and implement best practice waste processing services that will enable a pathway to circularity and net zero emissions by 2035, while providing value for money for the community.	WO	✓	✓	✓
5.4	Work with State and Federal government to advocate for increased stewardship of products and materials that are currently too difficult or expensive to recycle	ALL	✓	✓	✓
5.5	Advocate with external organisations to provide more opportunities to recycle drink containers under the NSW Government's Return and Earn	WO	✓	✓	✓

Key: WO - Waste Operations; ES - Environmental Sustainability; SP - Strategic Planning

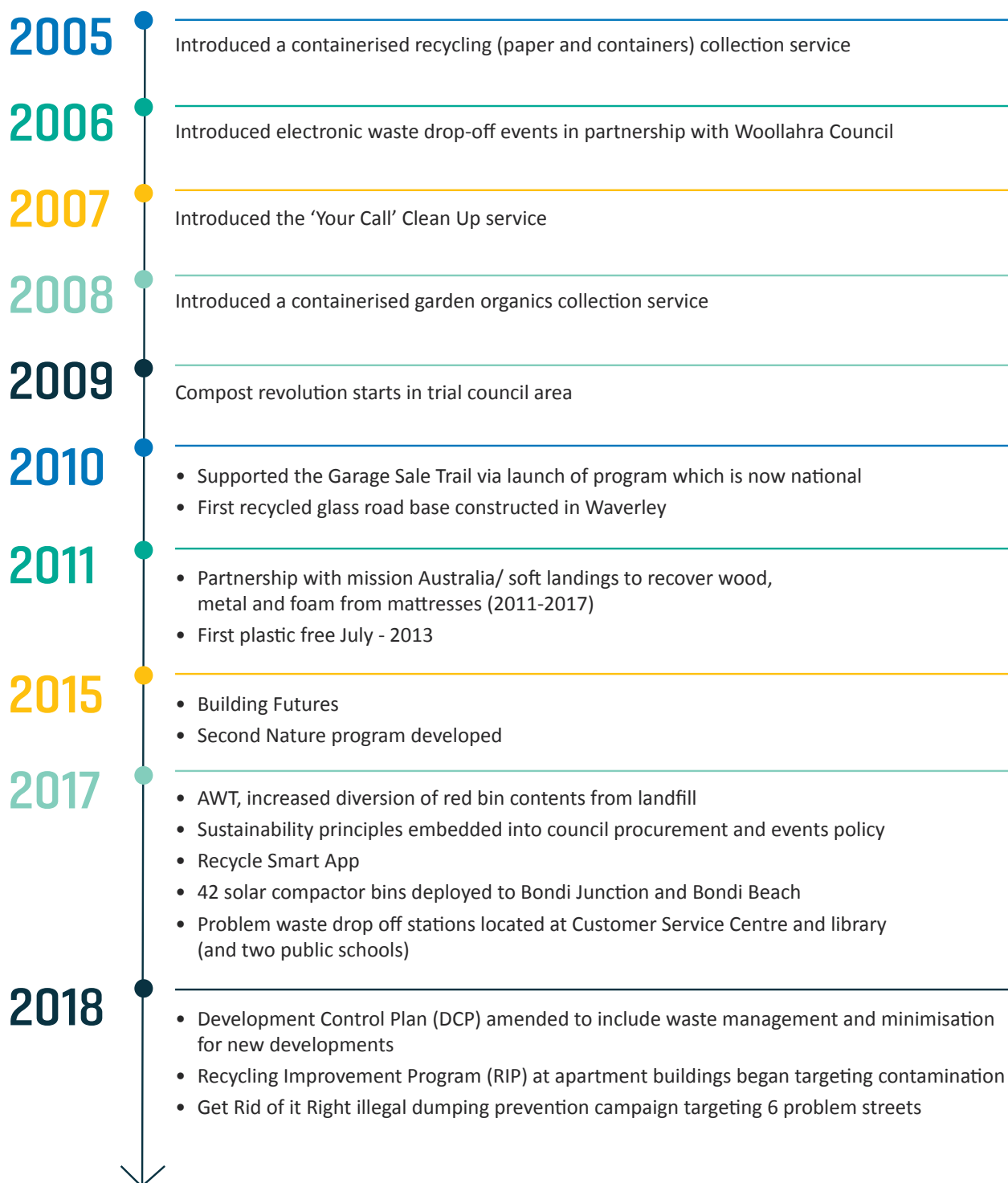


DIRECTIONS	ACTION	RESPONSIBILITY	1-2 Y	3-5 Y	5-10 Y
Direction 6. Support place-based initiatives to reduce litter and illegal dumping					
6.1	Develop and implement litter prevention monitoring, projects, and programs to improve local amenity and protect our coastline and marine environment	WO and Compliance	✓		
6.2	Partner with external organisations to support the uptake of reusable containers	ES	✓	✓	
6.3	Develop and implement illegal dumping monitoring, prevention projects, and programs to improve amenity in the local area	WO and Compliance	✓		
6.4	Continue addressing waste presentation and illegal dumping compliance through monitoring and enforcement	ES	✓		
6.5	Extend the Gross Pollutant Traps at North Bondi to capture ocean bound litter and plastics.		✓	✓	✓
Direction 7. Lead by example to embed circularity in Council operations and capital works					
7.3	Explore partnership and/or joint procurement opportunities with other councils to increase the market for recycled products and help drive circular outcomes	ES and WO			✓
7.4	Integrate sustainability and circular economy into Council's project management system (from scope to closure) to capture reporting for each major capital work project	ES and Major Projects	✓		
7.5	Train relevant staff in Circular Economy principles and applications	ES	✓		
7.6	Incorporate environmental, social and Circular Economy principles in Asset Disposal Policy and procedure revision.	ES and Finance	✓		
7.7	Provide Zero Waste and Net Zero emissions event guidance and encourage reporting of event emissions for Council run events	ES		✓	
7.8	Reduce waste generation from Council's facilities and operations, and eliminate single use plastics to reduce residual waste and potential litter	All departments	✓	✓	✓
7.9	Maximise recovery of food organics and garden organics from Council's activities and operations	ES and WO		✓	
7.10	Identify and communicate suitable opportunities to continue recovering textiles from Council's operations	ES	✓		

Key: WO - Waste Operations; ES - Environmental Sustainability; SP - Strategic Planning



7. Accomplishments





2019

- First roads (6) made from recycled plastic
- One million container at Reverse Vending Machine early 2019
- Climate and biodiversity emergency declared
- Strata Bylaw for Waste Management template made available
- Started the trial of textile collection and recovery at apartment buildings

2020

- Problem waste drop-off stations expanded to include additional material such as globes, x-rays, and fluoro tubes
- My Street is Your Street illegal dumping prevention campaign targeting 11 problem streets
- Reached 100 buildings that received the Recycling Improvement Program

2022

- DCP amended to include further provisions for waste management and minimisation for new developments
- Introduced Council's first rebate for reusable nappies and sanitary products
- Started the trial of school uniform recycling with six local schools
- Partnered with City of Sydney and Woollahra to deliver quarterly free problem waste drop-off events

2024

- Commenced the Food Organics and Garden Organics (FOGO) trial service
- Developed a Bondi Junction Circular economy roadmap, and activities including the Online Directory of Circular businesses, In the Loop Behaviour change campaign and Repair Café

2025

- Commenced Commercial Organics collection trial
- Expanded Food Organics and Garden Organics (FOGO) trial service
- Signed MOU with End Food Waste Australia to reduced precinct scale food waste.



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CUSTOMER SERVICE CENTRE

55 Spring St, Bondi Junction, NSW 2022

REPORT

FC/5.3/25.08



Subject: NSW Police Vehicle Sponsorship Program

TRIM No: A12/0805

Manager: Shane Smith, Acting Director, Assets and Operations

Director: Shane Smith, Acting Director, Assets and Operations

RECOMMENDATION:

That Council

1. Extends the vehicle sponsorship agreement with the NSW Police Eastern Suburbs Local Area Command Crime Prevention Unit for five years until June 2030.
2. Authorises the General Manager or delegate to complete negotiations and execute all necessary documentation to finalise the matter.

1. Executive Summary

The purpose of this report is to seek Council's approval to continue the sponsorship agreement for the supply of a vehicle to the Eastern Suburbs Local Area Command Crime Prevention Unit. The sponsorship arrangement first commenced in 2012. The current Toyota RAV4 hybrid wagon, which is due for replacement, will be replaced with fully electric BYD Atto3 Hatch.

2. Introduction/Background

A vehicle sponsorship agreement has been in place between Council and the NSW Police Eastern Suburbs Local Area Command since 2012. The vehicle is dual branded with both police and Council branding.

The vehicle has proven to be an invaluable resource to the Crime Prevention Unit (CPU). The vehicle is used by the Crime Prevention Officers to attend community engagement events, along with high-visibility policing in areas such as Bondi Beach and Bondi Junction. The community engagements have previously included events such as school visits, fetes, open days and community markets.

3. Relevant Council Resolutions

Meeting and date	Item No.	Resolution
Council 16 August 2022	CM 7.10/22.08	<p>That Council:</p> <ol style="list-style-type: none"> 1. Extends the vehicle sponsorship agreement with the NSW Police Eastern Suburbs Local Area Command Crime Prevention Unit for two years until 16 October 2024 2. Authorises the General Manager or delegated representative to complete negotiations and execute

		all necessary documentation to finalise the matter.
Council 16 July 2019	CM 7.4/19.07	<p>That Council:</p> <ol style="list-style-type: none"> 1. Sponsors a vehicle for the NSW Police Eastern Suburbs Local Area Command Crime Prevention Unit for a period of three years. 2. Considers an electric vehicle to be also suitable alongside hybrid and non-hybrid vehicles for sponsorship purposes. 3. Authorises the General Manager to sign an appropriate sponsorship agreement with NSW Police to cover the supply and sponsorship of the vehicle.

4. Discussion

Police advise that the sponsorship has been of significant value. The Sergeant of the LAC, Rohan Hull-Moody, recently made it known that the Command is very appreciative of the ongoing support provided by Council through the provision of the vehicle and the current sponsorship arrangement.

Given that the agreement is due for revisiting, the police are eager to extend the sponsorship arrangement for a further five years.

The existing Toyota RAV4 Hybrid Wagon will be replaced as part of this approval with electric BYD Atto3 Hatch. The vehicle will have police markings and the Waverley logo along the doors.

5. Financial Impact

The motor vehicle running costs and depreciation have been included in the 2025-26 budget as \$4,220.00 plus depreciation and excluding electricity costs covered by NSW Police, as per the agreement. The table below shows the yearly running costs associated with providing the vehicle.

Table 1. Motor vehicle running expenses.

Natural Account	2025/26 Total
79065. BYD Atto 3 Hatch	
Purchase price (ex GST)	\$46,373.95
Depreciation	\$5,565.00
Maintenance	\$ 400.00
Plant Registration	\$600.00
Insurance & CTP	\$1,460.00
Total	\$8,025.00

6. Risks/Issues

Council providing a vehicle to NSW Police could be seen as not required, as the State Government funds the NSW Police.

7. Attachments

Nil.